

GENERAL REPORT  
OF THE JOINT  
LEGISLATIVE COUNCIL  
TO THE  
2005-06 LEGISLATURE



Adoption & Termination of Parental Rights Law

Child Guardianship & Custody

Election Law Review

Law Revision Committee

Municipal Annexation

Powers & Duties of Coroners & Medical Examiners

Recodification of Ch. 45, Veterans

Recodification of Ch. 938, the Juvenile Justice Code

Septage Disposal

Sexually Violent Person Commitments

State-Tribal Relations

Tax Exemptions for Residential Property (Columbus  
Park)

Wisconsin's Transportation Network Infrastructure

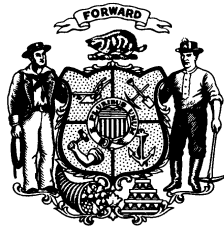
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Wisconsin Legislative Council  
One East Main Street, Suite 401  
Madison, Wisconsin  
July 2006

*Co-Chairs*

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President, State Senate

**STEVE WIECKERT**  
Representative, State Assembly



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**Terry C. Anderson**  
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**Laura D. Rose**  
*Deputy Director*

July 2006

To the Honorable,  
Governor James Doyle  
and the Members of the  
2005 Wisconsin Legislature:

We are pleased to submit this *General Report* of the Joint Legislative Council. This General Report summarizes the work of the Joint Legislative Council and its committees during the period from July 1, 2004 to June 30, 2006. These committees were established to examine major issues and problems identified by the Council or referred to the Council.

Sincerely,

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Senator Alan Lasee  
Co-Chair  
Joint Legislative Council

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Representative Steve Wieckert  
Co-Chair  
Joint Legislative Council

STATE OF WISCONSIN  
JOINT LEGISLATIVE COUNCIL

GENERAL REPORT  
OF THE  
JOINT LEGISLATIVE COUNCIL  
TO THE  
2005-06  
LEGISLATURE

JULY 2006



March 1, 2005

## JOINT LEGISLATIVE COUNCIL

[Joint Legislative Council Members Receiving Final Committee Reports]  
s. 13.81, Stats.

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This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

*Terry C. Anderson, Director*  
*1 East Main Street, Suite 401, P.O. Box 2536, Madison, Wisconsin 53701-2536*

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## PREFACE

This **General Report** of the Joint Legislative Council to the 2005-06 Legislature is prepared pursuant to s. 13.81 (3) of the Wisconsin Statutes. It summarizes the work of the Joint Legislative Council from July 1, 2004 to June 30, 2006 and of those statutory and special study committees established by the Council to report to the 2005-06 Legislature.

The Joint Legislative Council continued two statutory committees and established 11 special committees to conduct various studies and to make reports to the 2005-06 Legislature. [See list on page 1 of Part I.]

As of June 30, 2006, the following 17 reports containing the recommendations of study committees were submitted to the 2005-06 Legislature dealing with the substantive issues considered by these committees. These reports are listed below. Copies may be obtained from the Legislative Council staff offices or web site (<http://www.legis.state.wi.us/lc>).

- |            |  |
|------------|--|
| RL 2005-01 | Recodification of Chapter 45, Veterans (2005 Assembly Bill 210)  |
| RL 2005-02 | Child Guardianship and Custody (2005 Senate Bill 112)  |
| RL 2005-03 | Recodification of Ch. 55, Stats., Placement and Services for Persons With Disabilities (2005 Assembly Bills 539 and 540)*<br>[ <b>Note:</b> 2005 Assembly Bill 539 became 2005 Wisconsin Act 388; 2005 Assembly Bill 540 failed to be enacted during the 2005-06 Legislative Session.]   |
| RL 2005-04 | Septage Disposal (2005 Assembly Bill 449)  |
| RL 2005-05 | Recodification of Ch. 767, Stats., Actions Affecting the Family (2005 Senate Bill 123)*<br>[ <b>Note:</b> 2005 Senate Bill 123 became 2005 Wisconsin Act 443.]   |
| RL 2005-06 | Wisconsin's Transportation Network Infrastructure (2005 Senate Bill 162)   |
| RL 2005-07 | Adoption and Termination of Parental Rights Law (2005 Assembly Bill 521)   |
| RL 2005-08 | Sexually Violent Person Commitments (2005 Senate Bill 318)   |
| RL 2005-09 | Tax Exemptions for Residential Property (Columbus Park) (2005 Assembly Bill 573)   |
| RL 2005-10 | Navigable Waters Recodification (2005 Assembly Bill 500)**<br>[ <b>Note:</b> 2005 Assembly Bill 500 failed to be enacted during the 2005-06 Legislative Session.]  |
| RL 2003-11 | Improving Wisconsin's Fiscal Management (2005 Assembly Bill 271 and Senate Bill 143; Assembly Joint Resolution 24 and Senate Joint Resolution 18; Assembly Resolution 11; Senate Resolution 5; and Assembly Bill 272 and Senate Bill 144)*<br>[ <b>Note:</b> These bills, resolutions, and joint resolutions failed to be enacted during the 2005-06 Legislative Session.] |
| RL 2005-12 | Recodification of Ch. 938, the Juvenile Justice Code (2005 Assembly Bill 443)  |

RL 2005-13	Municipal Annexation (2005 Senate Bills 460 and 461)
RL 2005-14	State-Tribal Relations (2005 Assembly Bill 628 and Senate Bill 297; Assembly Bill 629 and Senate Bill 298; Assembly Bill 630 and Senate Bill 299; Assembly Bill 637 and Senate Bill 300; Assembly Bill 638 and Senate Bill 301; Assembly Bill 631 and Senate Bill 302; Assembly Bill 639 and Senate Bill 303; and Assembly Bill 640 and Senate Bill 304)
RL 2005-15	Election Law Review (2005 Senate Bill 612)
PRL 2005-16	Powers and Duties of Coroners and Medical Examiners
RL 2005-17	Recodification of Ch. 55, Stats., Placement and Services for Persons With Disabilities (2005 Assembly Bill 785)* [ <b>Note:</b> 2005 Assembly Bill 785 became 2005 Wisconsin Act 264.]

\*These proposed reports describe recommendations of study committees that completed their work too late in the 2003-04 Legislative Session for bills to be introduced. They were taken up by the Joint Legislative Council in the 2005-06 Legislative Session.

\*\*This report describes a bill introduced by the Joint Legislative Council based on the recommendation of the Special Committee on Navigable Waters Recodification that began their work in the 2000 interim period.

The Council's Law Revision Committee does not report to the Council; rather, it introduces its legislation separately.

This **General Report** is organized into the following parts:

**Part I** describes the Joint Legislative Council, and particularly the activities of the 2004-05 Council.

**Part II** contains a list of, and briefly describes the work of, each of the Council's committees as well as Joint Legislative Council and legislative actions on the committee recommendations.

The **Appendix** lists the members of study committees that were established during the period covered by this report.

Complete information on each study committee from the 2004 interim, and previous interims, are available at the Council's web site: <http://www.legis.state.wi.us/lc>.



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PART I

WORK OF THE 2004-06 JOINT LEGISLATIVE COUNCIL



## **WORK OF THE 2004-06 JOINT LEGISLATIVE COUNCIL**

The Joint Legislative Council held seven meetings between July 1, 2004 and June 30, 2006 (the period covered by this report) on the following dates:

March 9, 2005  
April 6, 2005  
May 4, 2005  
June 1, 2005  
December 14, 2005  
January 18, 2006  
April 26, 2006

The proposals introduced by the Joint Legislative Council and the Law Revision Committee are discussed in Part II of this report.

### **Council Study Committees**

During the period covered by this report, the Council functioned with two statutory committees and 11 special committees that were established to report to the 2005-06 Joint Legislative Council.

The statutory committees were:

- Law Revision
- State-Tribal Relations

The special committees that the Council created to report to the 2005-06 Council were:

- Adoption and Termination of Parental Rights Law
- Child Guardianship and Custody
- Election Law Review
- Municipal Annexation
- Powers and Duties of Coroners and Medical Examiners
- Recodification of Ch. 45, Veterans
- Recodification of Ch. 938, the Juvenile Justice Code
- Septage Disposal
- Sexually Violent Person Commitments
- Tax Exemptions for Residential Property (Columbus Park)
- Wisconsin's Transportation Network Infrastructure

## **Organization and Activities of the Joint Legislative Council**

The Joint Legislative Council is a body composed of 22 legislators, 11 from the Senate and 11 from the Assembly. Twelve of these members are *ex officio*--that is, they serve on the Council because of their positions as legislative leaders--and are the following: the Speaker of the Assembly, the President of the Senate, the Speaker Pro Tempore of the Assembly, President Pro Tempore of the Senate, the Assembly and Senate Majority and Minority Leaders, the two Co-Chairs of the Joint Committee on Finance, and the ranking minority member of the Joint Committee on Finance from each house. The other 10 members are appointed as are members of standing committees; five are appointed by the Chair of the Senate Committee on Organization, and five by the Speaker of the Assembly. [s. 13.81 (1), Stats.]

The Joint Legislative Council establishes study committees during the recess periods of the Legislature. The Council determines which studies will be conducted and assigns these studies to particular committees created by the Council for these committees' review, study, and recommendations. These studies generally are of four types:

1. Intensive examination of problems that are expected to confront a succeeding Legislature.
2. Review of controversial subjects that were unresolved by the previous Legislature.
3. Major codifications and revisions of portions of the law.
4. Methods of improving the operation and effectiveness of state agencies.

There are two continuing Council committees currently required by statute [s. 13.83, Stats.]: the State-Tribal Relations Committee and the Law Revision Committee.

Under s. 13.82 (1), Stats., all studies or investigations that are proposed by the Legislature to be conducted are referred to the Council. Individual legislators and others often request, by letter, that a particular study be undertaken. Also, the Council is given specific statutory authority to initiate such studies as it feels will be of value to the citizens of the state. The Council determines which of the studies will be conducted, based on its judgment of which studies should have priority within the limits of the Council appropriation and staff resources.

The end result of this study activity is the submission by the committees of reports and, in almost all cases, implementing legislation to the Joint Legislative Council. The Council reviews the legislative proposals and introduces in the Legislature those it approves by a majority of the membership of the Council (12 votes).

## **Operation of Council Staff**

The Joint Legislative Council and the Council's study committees are staffed by a central nonpartisan legislative service agency. The Legislative Council staff serves in the unclassified service. As of June 30, 2006, the Council staff included, in addition to the Director, 14 attorneys, 3 analysts, and 7 fiscal and support staff.

The basic duties of the staff include:

1. To provide legal, scientific and policy research, and administrative-secretarial services for the Council and its committees.
2. To provide legal, scientific and policy research, and analysis services for the Legislature's substantive standing committees and joint committees.
3. To provide legal, scientific, and policy research services for individual legislators.
4. To serve as the Administrative Rules Clearinghouse for review of all proposed administrative rules.
5. To provide information to the public.

Each of these activities is discussed briefly below.

*Services for the Council and its Committees.* The Council staff provides services for the Joint Legislative Council and its study committees.

*Services for Legislative Committees.* The Council staff provides nonpartisan legal counsel and scientific and policy research for standing committees and their subcommittees, select or special committees of the Legislature, and a number of joint statutory committees. The Council staff serves as the secretariat for the Joint Committee on Legislative Organization and for the Joint Committee on Employment Relations. Council staff also provides services to ad hoc or informal legislative study committees.

*Services for Individual Legislators.* Upon request, the Council staff provides legal analysis and other research to individual legislators.

*Administrative Rules Clearinghouse.* Prior to any public hearing on proposed rules, or prior to notification of legislative standing committees if no hearing is required, the agency proposing the rules must submit the proposed rules to the Council staff for review. The Council staff is required to review the proposed rules for various technical requirements, such as legal authority for promulgation of the rules and the form and clarity of the rules. The Council staff may issue advisory recommendations concerning the proposed rules. The Council staff also works with and assists the appropriate standing committees throughout the rule-making process. For additional information, see the Clearinghouse's *Annual Report* to the Legislature, which is available at <http://www.legis.state.wi.us/lc>. [See s. 227.15, Stats.]

*Services to the Public.* The Council staff is available to answer questions from members of the general public and from research agencies and legislators of other states. Information about the Council staff, as well as publications prepared by the staff, are available at <http://www.legis.state.wi.us/lc>.





PART II

JOINT LEGISLATIVE COUNCIL COMMITTEES



## ADOPTION AND TERMINATION OF PARENTAL RIGHTS LAW

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Adoption and Termination of Parental Rights Law by a May 21, 2004 mail ballot. The committee was directed to study current law relating to adoption and TPR to determine whether modifications could be made to encourage adoptions in Wisconsin and to make the adoption and TPR processes more efficient and more cost effective. The committee was directed to consider creating a state tax credit for adoption expenses. The committee was also directed to study TPR and adoption in the context of the child welfare system to ensure compliance with federal law and that permanency is achieved for children as quickly as possible.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of two Senators, three Representatives, and seven Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held six meetings on the following dates:

August 24, 2004

December 14, 2004

September 15, 2004

January 21, 2005

October 13, 2004

February 18, 2005

### Actions of the Joint Legislative Council

At its April 6, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Assembly Bill 521, relating to termination of parental rights and adoption.

### Actions of the Legislature

2005 Assembly Bill 521 became 2005 Wisconsin Act 293. A copy of Act 293 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## **CHILD GUARDIANSHIP AND CUSTODY**

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### **Summary of Committee Activity**

The Joint Legislative Council established the Special Committee on Child Guardianship and Custody by a May 21, 2004 mail ballot. The committee was directed to examine current state laws regarding guardianship of minors, the rights and responsibilities of guardians, and to develop proposed legislation to clarify and improve current guardianship laws.

The committee was also directed to review the provisions of the UCCJEA which has been proposed by the National Conference of Commissioners on Uniform State Laws (NCCUSL), and determine whether the state should replace the 1968 UCCJA with the UCCJEA.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of two Senators, five Representatives, and six public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 22, 2004

October 20, 2004

December 14, 2004

### **Actions of the Joint Legislative Council**

At its March 9, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Senate Bill 112, relating to the Uniform Child Custody Jurisdiction and Enforcement Act.

### **Actions of the Legislature**

2005 Senate Bill 112 became 2005 Wisconsin Act 130. A copy of Act 130 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## ELECTION LAW REVIEW

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Election Law Review by a May 21, 2004 mail ballot. The committee was directed to examine the election process and the administration of elections in the state, other than campaign financing law. The Special Committee was specifically directed to examine the implementation of the federal Help America Vote Act of 2002 (HAVA), state oversight of elections in Wisconsin, and the recount process. The Special Committee was also authorized to examine other election-related issues such as voter registration and identification, new technologies for voting, the adequacy of staffing at polling places, and the adequacy of training received by pollworkers.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of two Senators, three Representatives, seven public members, and one nonvoting public member. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held nine meetings in Madison, except as otherwise noted, on the following dates:

October 13, 2004	March 23, 2005
November 17, 2004	May 2, 2005
December 15, 2004	August 4, 2005
January 5, 2005	August 25, 2005 (Milwaukee)
March 2, 2005	September 29, 2005

### Actions of the Joint Legislative Council

At its January 18, 2006 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Senate Bill 612, relating to administration of elections; providing exemptions from and extending the time limit for emergency rule procedures; granting rule-making authority; and providing penalties.

### Actions of the Legislature

2005 Senate Bill 612 became 2005 Wisconsin Act 451. A copy of Act 451 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## LAW REVISION

[A summary of the committee's meetings, materials, and membership are available at [http://www.legis.state.wi.us/lc/.](http://www.legis.state.wi.us/lc/)]

### Summary of Committee Activity

The Law Revision Committee was first created by the Legislative Council at its May 30, 1980 meeting, as a statutory committee of the Council, pursuant to s. 13.83 (1), Stats., as created by Ch. 204, Laws of 1979. The membership of the committee is to be appointed in "each biennium." Members were most recently appointed on April 6, 2005. The membership of the committee consists of four Senators and two Representatives. A list of the committee membership can be found in the *Appendix* to this report.

The committee is directed to:

1. Review remedial legislation based on nonsubstantive changes recommended by agencies;
2. Review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous, or otherwise in need of revision; and
3. Review correction bills and minor substantive revision bills prepared by the Revisor of Statutes.

The committee is directed to introduce the bills prepared on these subjects directly, not through the Council, into the Legislature.

The committee may recommend to the Council major law revision projects to be undertaken by the Law Revision Committee, a special or permanent Council committee, legislative service agency, or committee of the Legislature.

The committee is also directed to cooperate with the Revisor of Statutes in a 10-year systematic examination of the statutes to identify provisions needing revision and to perform functions relating to interstate compacts and agreements.

The committee's activity for the period covered by this report is summarized below.

During the period covered by this report, the committee held four meetings in Madison on the following dates:

September 20, 2005  
November 8, 2005  
January 25, 2006  
June 7, 2006

## Remedial Legislation and Revisor's Correction and Revision Bills

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
<b>Remedial Legislation</b>			
S.B. 359	Office of State Employment Relations	Employment rights of certain employees in the state civil service	2005 Act 145
S.B. 360	Ethics Board	Coverage of certain members of the district boards of local professional baseball park districts and local cultural arts districts under the Code of Ethics for Local Public Officials, applicability of the Code of Ethics for Local Public Officials to certain positions, and filing of statements of economic interests by candidates for joint municipal judgeships	Failed to pass pursuant to SJR 1
S.B. 361	Department of Public Instruction	Allowing the use of technologies other than fingerprint cards for background checks related to teacher licensing and changing a statutory reference to reflect the name change of the Wisconsin Council of Religious and Independent Schools	2005 Act 121
S.B. 406	Department of Military Affairs	Reporting to school districts of attendance in the Youth Challenge program	2005 Act 475
S.B. 407	Department of Revenue	Eliminating an outdated reference regarding the calculation of the school levy property tax credit	2005 Act 399
S.B. 486	Department of Employee Trust Funds	Continuation insurance errors	2005 Act 402
S.B. 487	Department of Employee Trust Funds	Deferred compensation program	2005 Act 150
S.B. 488	Department of Employee Trust Funds	Death benefits under the Wisconsin Retirement System	2005 Act 151
S.B. 489	Department of Employee Trust Funds	Access to medical records possessed by the Department of Employee Trust Funds	2005 Act 152
S.B. 490	Department of Employee Trust Funds	Changing the name of the fixed retirement investment trust to the core retirement investment trust	2005 Act 153
S.B. 491	Department of Employee Trust Funds	Calculation of death benefits and the amount of a money purchase annuity under the Wisconsin Retirement System	2005 Act 154
S.B. 493	Director of State Courts	The frequency of permanency plan reviews for a juvenile who is placed outside the home	2005 Act 156
S.B. 494	Director of State Courts	Changing the name of the appropriation for the Office of Lawyer Regulation	2005 Act 157
S.B. 495	Department of Financial Institutions	Out-of-state branch offices of credit unions	2005 Act 131
S.B. 496	Department of Financial Institutions	Administratively dissolved limited liability companies	2005 Act 132
S.B. 497	Department of Financial Institutions	Insurance requirements for motor vehicle retail installment contracts	2005 Act 133
S.B. 511	Department of Financial Institutions	Eliminating the WI credit union savings insurance corporation	2005 Act 134
S.B. 512	Department of Financial Institutions	Various changes relating to DFI and persons regulated by DFI	2005 Act 158
S.B. 554	Board of Regents/UW System Administration	Membership of the State Laboratory of Hygiene Board; nonresident tuition exemption for veterans; and the transfer program at the University of Wisconsin School of Medicine and Public Health	2005 Act 404

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
<b>Remedial Legislation (continued)</b>			
S.B. 555	Department of Natural Resources	Deadline for applying for the Safe Drinking Water Loan Program	2005 Act 159
S.B. 556	Department of Natural Resources	A system of classifying invasive species	2005 Act 160
S.B. 557	Department of Natural Resources	Boats and associated tackle and equipment that are public nuisances under the fish and game laws	2005 Act 161
S.B.558	Department of Natural Resources	Hunting of cougars	Failed to pass pursuant to SJR 1
S.B. 559	Department of Natural Resources	Removal of aquatic plants	Failed to pass pursuant to SJR 1
S.B. 560	Department of Natural Resources	The authority of a warden to kill certain dogs that injure wildlife	2005 Act 162
S.B. 561	Department of Natural Resources	The definition of waterfowl that applies to hunting blinds that are used for hunting waterfowl	Failed to pass pursuant to SJR 1
S.B. 562	Department of Natural Resources	Possession of firearms by juveniles while hunting	2005 Act 163
<b>Revisor's Correction Bills</b>			
S.B. 363	Revisor of Statutes	Amending and revising sections 85.21 (3m) (b) 4. and 346.923 (6) of the statutes for the purpose of correcting and clarifying references	2005 Act 147
S.B. 364	Revisor of Statutes	Amending and revising sections 66.0621 (1) (b) and 229.844 (8) (c) of the statutes for the purpose of reconciling conflicts, supplying omissions, and repelling unintended repeals	2005 Act 148
S.B. 539	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2005 Act 253
S.B. 540	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2005 Act 254
<b>Revisor's Revision Bills</b>			
S.B. 362	Revisor of Statutes	Amending and revising s. 86.21 (2) (a) of the statutes for the purpose of eliminating ambiguities	2005 Act 146
S.B. 365	Revisor of Statutes	Repealing, consolidating, renumbering, amending and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting, and clarifying references, and eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions	2005 Act 149
S.B. 492	Revisor of Statutes	Renumbering and reorganizing various provisions of chapter 895 of the statutes and creating chapter 995 of the statutes	2005 Act 155

Copies of the Acts shown above and memoranda describing those Acts are available at <http://www.legis.state.wi.us/lc/>.



## MUNICIPAL ANNEXATION

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Municipal Annexation by a May 21, 2004 mail ballot. The committee was directed to review conflicts that arise under current annexation law and practice and the consequences of those conflicts, including costs to taxpayers and other affected parties, and to determine if there is consensus on means to reduce annexation disputes and encourage more boundary cooperation between towns and cities or villages, and to make related recommendations.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of three Senators\*, four Representatives, and seven public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

October 12, 2004

November 18, 2004

May 24, 2005

The Special Committee's Drafting Subcommittee held three meetings during the period between the full committee's second and final meetings.

### Actions of the Joint Legislative Council

At its June 1, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2005 Senate Bill 460, relating to municipal boundary agreements and the use of alternative dispute resolution in municipal boundary disputes.
- 2005 Senate Bill 461, relating to Department of Administration advisory review of certain annexations.

### Actions of the Legislature

2005 Senate Bills 460 and 461 failed to be enacted during the 2005-06 Legislative Session.

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\* Senator Coggs later resigned from the committee.

## **POWERS AND DUTIES OF CORONERS AND MEDICAL EXAMINERS**

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at [http://www.legis.state.wi.us/lc/.](http://www.legis.state.wi.us/lc/)]

### **Summary of Committee Activity**

The Joint Legislative Council established the Special Committee on the Powers and Duties of Coroners and Medical Examiners by a May 5, 2005 mail ballot. The committee was directed to review current laws and practices on the roles of coroners and medical examiners in the reporting and investigation of deaths to determine if those laws should be revised for enhanced organization and clarity and to achieve greater efficiency, uniformity, and quality in the reporting and investigation of deaths.

Membership of the Special Committee, appointed by a July 21 2005 mail ballot, consisted of two Senators, three Representatives, and six public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 14, 2005

October 18, 2005

November 22, 2005

### **Actions of the Joint Legislative Council**

At its January 18, 2005 meeting, the Joint Legislative Council voted to have the Special Committee continue its work and report to the Council at a later date.

### **Actions of the Legislature**

The Legislature adjourned the 2005-06 Legislative Session prior to the introduction of a bill.

## RECODIFICATION OF CH. 45, VETERANS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Recodification of Ch. 45, Veterans by a May 21, 2004 mail ballot. The committee was directed to conduct a recodification of ch. 45, Stats., relating to veterans, to include reorganizing the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, making other necessary organizational changes, and making minor substantive changes.

Membership of the Special Committee, appointed by July 21 and August 5, 2004 mail ballots, consisted of three Senators, five Representatives, and six public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held two meetings in Madison on the following dates:

September 30, 2004  
February 1, 2005

Because of the technical nature of the recodification, the chair of the Special Committee established a Drafting Subcommittee, which held six meetings in Madison on the following dates:

October 12, 2004	November 22, 2004
October 26, 2004	December 7, 2004
November 9, 2004	January 11, 2005

### Actions of the Joint Legislative Council

At its March 9, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2006 Assembly Bill 210, relating to the powers and duties of the Department of Veterans Affairs, veterans assistance, educational programs, burials, cemeteries, homes, housing loans, memorials, and museums, the employment rights and benefits available to persons who are in or who return from military service, the educational approval board, granting rule-making authority, requiring the exercise of rule-making authority, making appropriations, and providing penalties.

### Actions of the Legislature

2005 Assembly Bill 210 became 2005 Wisconsin Act 22. A copy of Act 22 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## **RECODIFICATION OF CH. 938, THE JUVENILE JUSTICE CODE**

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### **Summary of Committee Activity**

The Joint Legislative Council established the Special Committee on Recodification of Ch. 938, the Juvenile Justice Code by a June 4, 2004 mail ballot. The committee was directed to conduct a study of the recodification of ch. 938, Stats., relating to the Juvenile Justice Code, to include a study of the possible reorganization of certain parts of the chapter to fit in a logical manner with the rest of the chapter, renumbering and retitling of certain sections and subsections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions, and making minor substantive changes.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of two Senators, five Representatives, and four public members. A list of the committee membership can be found in the *Appendix* to this report.

Reflecting the technical nature of much of the recodification, the chair of the Special Committee appointed a Drafting Subcommittee in order to expedite the deliberations of the full committee. The Subcommittee consisted of the four public members of the Special Committee and any legislator member of the full committee who wished to attend and participate. The Drafting Subcommittee was directed to prepare draft legislation, consistent with the Special Committee's assignment. The Drafting Subcommittee was encouraged to work on a consensus basis and identify those areas where consensus could not be reached and to identify any policy decisions made by the Drafting Subcommittee for review by the Special Committee.

The Drafting Subcommittee held two meetings in Madison on the following dates:

September 23, 2004

November 4, 2004

The Special Committee held one meeting in Madison on March 30, 2006.

### **Actions of the Joint Legislative Council**

At the May 4, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Assembly Bill 443, relating to reorganizing, making nonsubstantive editorial changes to, revising and creating titles in, clarifying ambiguous language in, and making minor substantive changes to the Juvenile Justice Code.

### **Actions of the Legislature**

2005 Assembly Bill 443 became 2005 Wisconsin Act 344. A copy of Act 344 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## SEPTAGE DISPOSAL

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Septage Disposal by a June 4, 2004 mail ballot. The committee was directed to examine the current capacity and future need for disposal of septage that is pumped from septic tanks and holding tanks, to review the laws related to this subject, and to develop proposed legislation that will assure protection of public health and the environment, as well as the availability of disposal options for future population and business growth.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of two Senators, three Representatives, and four public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 16, 2004

October 14, 2004

November 16, 2004

### Actions of the Joint Legislative Council

At its March 9, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Assembly Bill 449, relating to the management and disposal of septage and municipal sewage sludge, granting rule-making authority, and making an appropriation.

### Actions of the Legislature

2005 Assembly Bill 449 became 2005 Wisconsin Act 347. A copy of Act 347 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>.

## SEXUALLY VIOLENT PERSON COMMITMENTS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at [http://www.legis.state.wi.us/lc/.](http://www.legis.state.wi.us/lc/)]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Sexually Violent Person (SVP) Commitments by a May 21, 2004 mail ballot. The committee was directed to study current law relating to the commitment, periodic reexamination, supervised release, and discharge of SVPs.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of three Senators, three Representatives, and four public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held three meetings in Madison on the following dates:

September 28, 2004

November 16, 2004

January 31, 2005

### Actions of the Joint Legislative Council

At its April 6, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Senate Bill 318, relating to the definition of sexually violent person, sexually violent person commitment proceedings, criteria for supervised release, battery by certain committed persons, escape from custody by a person who is subject to a sexually violent person commitment proceeding, and providing penalties.

### Actions of the Legislature

2005 Senate Bill 318 became 2005 Wisconsin Act 434. A copy of Act 434 and a memorandum describing the Act are available at [http://www.legis.state.wi.us/lc/.](http://www.legis.state.wi.us/lc/)

## STATE-TRIBAL RELATIONS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Special Committee on State-Tribal Relations is a permanent committee of the JLC established under s. 13.83 (3), Stats. The committee is directed by statute to:

. . . study issues related to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues.

The membership of the committee, appointed by the JLC, consists of not fewer than six nor more than 12 legislator members of the Senate and Assembly, including at least one member of the majority party and at least one member of the minority party from each house, and not fewer than six nor more than 11 members selected from names submitted by the federally recognized American Indian tribes and bands in this state (tribes) or the Great Lakes Inter-Tribal Council (GLITC), including not more than one member based on the recommendation of any tribe or GLITC. The committee is assisted by a Technical Advisory Committee (TAC) composed of a representative of each of the following state departments: Health and Family Services; Workforce Development; Justice; Natural Resources; Public Instruction; Revenue; and Transportation. A list of the committee membership and the TAC membership can be found in the *Appendix* to this report.

The Special Committee held five meetings on the following dates:

October 19, 2004	April 15, 2005
December 17, 2004	May 9, 2005
February 25, 2005	

A working group of the Special Committee relating to tribal schools held one meeting on March 18, 2005.

### Actions of the Joint Legislative Council

At its June 1, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2005 Assembly Bill 628 and 2005 Senate Bill 297, relating to the powers of tribal law enforcement officers under state law.
- 2005 Assembly Bill 629 and 2005 Senate Bill 298, relating to cooperative county-tribal law enforcement programs.
- 2005 Assembly Bill 630 and 2005 Senate Bill 299, relating to conservation wardens employed by the Great Lakes Indian Fish and Wildlife Commission.

- 2005 Assembly Bill 637 and 2005 Senate Bill 300, relating to providing benefits to tribal schools and tribal school pupils similar to those provided to private schools and private school pupils and making an appropriation.
- 2005 Assembly Bill 638 and 2005 Senate Bill 301, relating to providing state aid to tribal schools for certain pupils and making an appropriation.
- 2005 Assembly Bill 631 and 2005 Senate Bill 302, relating to the creation of the tribal charter school authorizing board, the establishment of charter schools by the board, and making an appropriation.
- 2005 Assembly Bill 639 and 2005 Senate Bill 303, relating to an exemption for certain tribal officials under the lobbying law.
- 2005 Assembly Bill 640 and 2005 Senate Bill 304, relating to creating a property tax exemption for real property owned by an American Indian tribe or band and used exclusively for a governmental purpose.

### **Actions of the Legislature**

2005 Assembly Bill 639 became 2005 Wisconsin Act 463. A copy of Act 463 and a memorandum describing the Act are available at <http://www.legis.state.wi.us/lc/>. The remaining bills recommended by the Special Committee on State-Tribal Relations failed to be enacted into law during the 2005-06 Legislative Session.



## TAX EXEMPTIONS FOR RESIDENTIAL PROPERTY (COLUMBUS PARK)

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Tax Exemptions for Residential Property (Columbus Park) by a May 21, 2004 mail ballot. The committee was directed to study issues surrounding the property tax exemption for property leased as residential housing, including: (1) the impact of *Columbus Park Housing v. City of Kenosha*, 267 Wis. 2d 59 (2003) on the exemption; (2) the effect of the exemption on: municipalities, property taxpayers, residents of tax-exempt housing, the availability of financing for development of low-income housing, and benevolent activities of tax-exempt organizations; and (3) any other issues the committee considers relevant. The committee was directed to develop and recommend legislation relating to these issues as it finds appropriate.

Membership of the Special Committee, appointed by July 21 and September 10, 2004 mail ballots, consisted of two Senators, five Representatives, and nine public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

September 28, 2004	January 14, 2005
November 8, 2004	April 11, 2005
December 20, 2004	

A working group of the Special Committee held two meetings in Madison on the following dates:

February 10, 2005  
February 28, 2005

### Actions of the Joint Legislative Council

At its June 1, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Assembly Bill 573, relating to revision and elimination of the exemption from the property tax for certain property and the use of income from certain tax-exempt leased property.

### Actions of the Legislature

2005 Assembly Bill 573 failed to be enacted during the 2005-06 Legislative Session.

## WISCONSIN'S TRANSPORTATION NETWORK INFRASTRUCTURE

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/>.]

### Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Wisconsin's Transportation Network Infrastructure by a May 21, 2004 mail ballot. The committee was directed to examine Wisconsin's transportation network infrastructure, especially the infrastructure for the transportation modes of railroads, seaports, and air, to determine ways to improve these facilities; to encourage intermodal forms of transportation; and to encourage regional cooperation among Midwestern states in improving freight and passenger transportation to increase efficiency and to alleviate highway congestion.

Membership of the Special Committee, appointed by a July 21, 2004 mail ballot, consisted of three Senators, five Representatives, and eight public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

October 7, 2004	December 14, 2004
October 20, 2004	January 18, 2005
November 17, 2004	

### Actions of the Joint Legislative Council

At its April 6, 2005 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendation of the Special Committee:

- 2005 Senate Bill 162, relating to creating a council on transportation infrastructure in the Department of Transportation.

### Actions of the Legislature

2005 Senate Bill 162 failed to be enacted during the 2005-06 Legislative Session.

## APPENDIX

### COMMITTEE MEMBERSHIP LISTS



# Adoption and Termination of Parental Rights Law

Representative Suzanne Jeskewitz, **Chair**  
N80 W15239 Hilltop Drive  
Menomonee Falls, WI 53051

Senator Jeffrey T. Plale  
1404 18th Avenue  
South Milwaukee, WI 53172

Representative Christine Sinicki  
3132 South Indiana Avenue  
Milwaukee, WI 53207

Joseph Ehmann  
Madison Appellate Office  
315 N. Henry Street, 2nd Floor  
Madison, WI 53707-7923

Stephen W. Hayes  
The Schroeder Group, SC  
20800 Swenson Drive, Ste 475  
Waukesha, WI 53186

Mary Jane Proft  
N98 W15725 Shagbark Road  
Germantown, WI 53022-5150

Representative Steve Kestell  
W3829 State Highway 32  
Elkhart Lake, WI 53020

Senator Thomas G. Reynolds  
9430 W. Schlinger Avenue  
West Allis, WI 53214

Susan Dreyfus  
Alliance for Children and Families  
11700 W. Lake Park Drive  
Milwaukee, WI 53224-3099

Christopher R. Foley  
Juvenile Div., Milw. County Circuit Court  
901 North Ninth Street, Room 609  
Milwaukee, WI 53233-1425

Patrick Kenney  
District Attorney's Office  
Children's Court  
10201 Watertown Plank Road  
Wauwatosa, WI 53226

Jodi Timmerman  
Rock County Asst. Corp. Counsel  
1300 Moline Street  
Stoughton, WI 53589

**STUDY ASSIGNMENT:** The committee is directed to study current law relating to adoption and termination of parental rights (TPR) to determine whether modifications could be made to encourage adoptions in Wisconsin and to make the adoption and TPR processes more efficient and more cost effective. The committee shall consider creating a state tax credit for adoption expenses. The committee shall also study TPR and adoption in the context of the child welfare system to ensure compliance with federal law and that permanency is achieved for children as quickly as possible.

**12 MEMBERS:** 2 Senators, 3 Representatives, and 7 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Anne Sappenfield, Senior Staff Attorney, Laura Rose, Deputy Director, Zeke Fletcher, Legal Intern, and Tracey Uselman, Support Staff.



# Child Guardianship and Custody

Senator Alan J. Lasee, **Chair**  
2259 Lasee Road  
De Pere, WI 54115-9663

Representative Stephen L. Nass  
421 Maple Street  
Palmyra, WI 53156-9664

Senator Robert Jauch  
5271 South Maple Drive  
Poplar, WI 54864

Representative Robert F. Ziegelbauer  
P.O. Box 325  
Manitowoc, WI 54221-0325

Thomas P. Donegan  
Milwaukee County Childrens Court  
10201 Watertown Plank Road, Room 1418  
Milwaukee, WI 53226-3532

Mary Kasparek  
Dane County Corporation Counsel  
210 Martin Luther King, Jr. Blvd., Room 419  
Madison, WI 53703-3345

Patti Seger  
WI Coalition Against Domestic Violence  
307 South Paterson Street, Suite 1  
Madison, WI 53703-3041

Representative Sheryl Albers  
339 Golf Course Road  
Reedsburg, WI 53959-9599

Representative Ann M. Nischke  
202 West College Avenue  
Waukesha, WI 53186-4931

Representative Jeffrey Wood  
1501 Miles Street  
Chippewa Falls, WI 54729-1928

Rosemary Albrecht  
115 East Fitzsimmons Road  
Oak Creek, WI 53154-5127

Sandra Cardo Gorsuch  
Cardo Gorsuch Legal Services  
212 North Walnut Street, P.O. Box 417  
Reedsburg, WI 53959-0417

Betty Klug  
649 West Madison  
Lake Mills, WI 53551-1039

**STUDY ASSIGNMENT:** The committee is directed to examine current state laws regarding guardianship of minors, the rights and responsibilities of guardians, and to develop proposed legislation to clarify and improve current guardianship laws.

The committee also will review the provisions of the Uniform Child Custody Jurisdiction and Enforcement Act which has been proposed by the National Conference of Commissioners on Uniform State Laws (NCCUSL), and determine whether the state should replace the 1968 Uniform Child Custody Jurisdiction Act with the Uniform Child Custody Jurisdiction and Enforcement Act.

**13 MEMBERS:** 2 Senators, 5 Representatives, and 6 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Russ Whitesel, Senior Staff Attorney, Philip Cardis, Staff Attorney, and Rachel Veum, Support Staff.





# Election Law Review

Senator Joseph K. Leibham, **Chair**  
3618 River Ridge Drive  
Sheboygan, WI 53083

Representative Stephen J. Freese  
310 East North Street  
Dodgeville, WI 53533

Representative Steve Wieckert  
1 Weatherstone Drive  
Appleton, WI 54914

Joyce Buechel  
Fond du Lac County  
160 South Macy Street  
P.O. Box 1557  
Fond du Lac, WI 54935

Cindi Hesse  
City of Appleton  
100 North Appleton Street  
Appleton, WI 54911-4799

Kathy Nickolaus  
Waukesha County  
Room 120  
1320 Pewaukee Road  
Waukesha, WI 53188-3873

Mike Wittenwyler  
Godfrey & Kahn  
1 E. Main Street, Ste. 500  
Madison, WI 53703

Senator Jon Erpenbach  
2385 Branch Street  
Middleton, WI 53562

Representative Marlin D. Schneider  
3820 Southbrook Lane  
Wisconsin Rapids, WI 54494

Marilyn K. Bhend  
Town of Johnson  
1961 County Road, A  
Athens, WI 54411

Janice Dunn  
Office of the Election Commission  
Courthouse  
901 N. 9th Street, RM G-3  
Milwaukee, WI 53233-1458

Kevin J. Kennedy  
State Elections Board  
17 West Main Street, Ste. 310  
Madison, WI 53701

James Troupis  
Michael Best & Friedrich, LLP  
1 S. Pinckney Street, Ste. 700  
P.O. Box 1806  
Madison, WI 53701-1806

**STUDY ASSIGNMENT:** The committee is directed to examine the election process and the administration of elections in the state, other than campaign financing law. The special committee shall specifically examine the implementation of the federal Help America Vote Act of 2002 (HAVA), state oversight of elections in Wisconsin, and the recount process. The special committee may also examine other election-related issues such as voter registration and identification, new technologies for voting, the adequacy of staffing at polling places, and the adequacy of training received by pollworkers.

**16 MEMBERS:** 2 Senators, 3 Representatives, and 8 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Robert J. Conlin, Senior Staff Attorney, Nicholas Zavos, Staff Attorney, and Tracey Uselman, Support Staff.



# Law Revision

Senator Mary Lazich, **Co-Chair**  
4405 S. 129th Street  
New Berlin, WI 53151

Senator Tim Carpenter  
2957 South 38th Street  
Milwaukee, WI 53215

Senator Tom Reynolds  
9430 West Schlinger Avenue  
West Allis, WI 53214

Senator Fred A. Risser  
5008 Risser Road  
Madison, WI 53705

Senator Cathy Stepp  
14520 50th Road  
Sturtevant, WI 53177-1034

Representative Glenn Grothman, **Co-Chair**  
111 South 6th Avenue  
West Bend, WI 53095

Representative Terese Berceau  
4181 Cherokee Drive  
Madison, WI 53711

Representative Tom Hebl  
306 Windsor Street, P.O. Box 46  
Sun Prairie, WI 53590

Representative Scott Suder  
102 South 4th Avenue  
Abbotsford, WI 54405

Representative Jeffrey Wood  
1501 Miles Street  
Chippewa Falls, WI 54729

STUDY ASSIGNMENT: The Committee is directed, pursuant to s. 13.83 (1), Stats., to (a) review remedial legislation based on nonsubstantive changes recommended by agencies; (b) review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; (c) review Revisor's correction bills; (d) review suggestions for major codifications and revisions of the statutes; (e) cooperate with the Revisor of Statutes in identifying statutory provisions in need of revision; and (f) perform functions related to interstate compacts and agreements.

Established biennially, pursuant to s. 13.83 (1), Stats. Members appointed by a March 12, 2003 mail ballot.

10 MEMBERS: 5 Senators and 5 Representatives.

LEGISLATIVE COUNCIL STAFF: Rachel E. Letzing, Staff Attorney; Nicholas Zavos, Staff Attorney; and Rachel Veum, Support Staff.



# Municipal Annexation

Senator Alan J. Lasee, **Chair**  
2259 Lasee Road  
De Pere, WI 54115

Representative Mark Gottlieb  
1205 Noridge Trail  
Port Washington, WI 53074

Representative Samantha Kerkman  
8705 385th Avenue  
Burlington, WI 53105

Roger W. Clark  
Herrling, Clark, Hartzheim, Sidall, Ltd.  
800 North Lynndale Drive  
Appleton, WI 54914-3017

Christine Jones  
Town of Linn  
W3746 County Highway BB  
Lake Geneva, WI 53147

Warren P. Kraft  
City of Oshkosh  
215 Church Avenue  
Oshkosh, WI 54903-1130

Mike Parmentier  
100 North Jefferson Street, Room 608  
Green Bay, WI 54301-5026

Senator Ronald W. Brown  
1112 Violet Avenue  
Eau Claire, WI 54701

Representative Dean R. Kaufert  
1360 Alpine Lane  
Neenah, WI 5495

Representative Josh Zepnick  
3173 South 49th Street  
Milwaukee, WI 53219

Gerald Derr  
Town of Bristol  
1595 County Road V  
Columbus, WI 53925-9121

Pat Kaster  
River City Realtors  
1317 Lombardi Access Road  
Green Bay, WI 54304

J. Michael Mooney  
NAI MLG Commercial  
Brown County Planning Commission  
13400 Bishops Lane, Suite 100  
Brookfield, WI 53005-6237

**STUDY ASSIGNMENT:** The committee is directed to review conflicts that arise under current annexation law and practice and the consequences of those conflicts, including costs to taxpayers and other affected parties, and to determine if there is consensus on means to reduce annexation disputes and encourage more boundary cooperation between towns and cities or villages, and to make related recommendations.

**13 MEMBERS:** 2 Senators, 4 Representatives, and 7 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Don Dyke, Chief of Legal Services, Mary Offerdahl, Staff Attorney, and Rachel Veum, Support Staff.



# Powers and Duties of Coroners and Medical Examiners

Representative Ann M. Nischke, **Chair**  
202 West College Avenue  
Waukesha, WI 53186

Representative Daniel R. LeMahieu  
21 South 8th Street, P.O. Box 700200  
Oostburg, WI 53070

Representative Amy Sue Vruwink  
9425 Flower Lane  
Milladore, WI 54454

Susan Karaskiewicz  
Kenosha County District Attorney's Office  
Molinaro Building, 912-56<sup>th</sup> Street  
Kenosha, WI 53140-3736

Michelle Rinehart  
Gunderson Funeral Home  
5203 Monona Drive  
Madison, WI 53716

Thomas Thelen, Medical Examiner  
900 Clairemont Avenue  
Eau Claire, WI 54701

Senator Alan J. Lasee  
2259 Lasee Road  
De Pere, WI 54115

Senator Fred Risser  
5008 Risser Road  
Madison, WI 53705

Anthony M. D'Alessandro  
Division of Transplantation  
H4/766 Clinical Science Center  
600 Highland Avenue  
Madison, WI 53792-7375

Melanie G. Ramey.  
The HOPE of Wisconsin  
3240 University Avenue, Suite 2  
Madison, WI 53705

John E. Stanley  
Public Safety Bldg., Rm. 2144  
115 West Doty Street  
Madison, WI 53703

**STUDY ASSIGNMENT:** The committee is directed to review current laws and practices on the roles of coroners and medical examiners in the reporting and investigation of deaths to determine if those laws should be revised for enhanced organization and clarity and to achieve greater efficiency, uniformity, and quality in the reporting and investigation of deaths.

**11 MEMBERS:** 2 Senators, 3 Representatives, and 6 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Don Salm, Senior Staff Attorney, Dan Schmidt, Senior Analyst, and Julie Learned, Support Staff.





## Recodification of Ch. 45, Veterans

Representative John Townsend, **Chair**  
297 Roosevelt  
Fond du Lac, WI 54935

Senator Ronald W. Brown  
1112 Violet Avenue  
Eau Claire, WI 54701

Representative Judy Krawczyk  
2294 Manitowoc Road  
Green Bay, WI 54311

Representative Terry M. Musser  
W13550 Murray Road  
Black River Falls, WI 54615

Kenneth Brown  
Ozaukee County Vets. Service Officer  
P.O. Box 994  
Port Washington, WI 53074

John O'Brien  
26570 Fiddlers Green Road  
Richland Center, WI 53581

Tim Thiers  
Manitowoc County Administration Building  
1110 South 9th Street  
Manitowoc, WI 54220-5374

Senator Roger M. Breske  
8800 Hwy. 29  
Eland, WI 54427

Senator Scott Fitzgerald  
N4692 Maple Road  
Juneau, WI 53039

Representative Gabe Loeffelholz  
1497 Airport Road  
Platteville, WI 53818

Representative Marlin D. Schneider  
3820 Southbrook Lane  
Wisconsin Rapids, WI 54494

Anthony Hardie  
Department of Veterans Affairs  
30 West Mifflin Street  
Madison, WI 53707

Larry Olson  
Department of Military Affairs  
2400 Wright Street  
Madison, WI 53708

Kenneth Wendt  
AmVets Hospital & Services Foundation  
231 South 9th Street  
Sturgeon Bay, WI 54235

**STUDY ASSIGNMENT:** The committee is directed to conduct a recodification of ch. 45, Stats., relating to veterans, to include reorganizing the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, making other necessary organizational changes, and making minor substantive changes.

**14 MEMBERS:** 3 Senators, 5 Representatives, and 6 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Richard Sweet and Pam Shannon, Senior Staff Attorneys, and Kelly Mautz, Support Staff.



## Recodification of Ch. 938, the Juvenile Justice Code

Representative Scott Suder, **Chair**  
102 South 4th Avenue  
Abbotsford, WI 54405

Senator Robert Jauch  
5271 South Maple Drive  
Poplar, WI 54864

Representative Carol Owens  
144 County Road C  
Oshkosh, WI 54904

Senator David A. Zien  
1716-63rd Street  
Eau Claire, WI 54703

Don Garber  
Dane County District Attorney's Office  
City County Building  
210 Martin Luther King, Jr. Blvd.  
Madison, WI 53703

Tom Schleitwiler  
Jefferson County Human Services Department  
N3995 Annex Road  
Jefferson, WI 53549

Representative Garey D. Bies  
2590 Settlement Road  
Sister Bay, WI 54234

Representative Samantha Kerkman  
8705-385th Avenue  
Burlington, WI 53105

Representative Marlin D. Schneider  
3820 Southbrook Lane  
Wisconsin Rapids, WI 54494

David L. Borowski  
Children's Court Division  
Milwaukee County Courthouse  
901 North 9th Street, Room 609  
Milwaukee, WI 53233

Gina Pruski  
State Public Defender's Office  
315 North Henry Street, 2nd Floor  
P.O. Box 7923  
Madison, WI 53707

**STUDY ASSIGNMENT:** The committee shall conduct a study of the recodification of ch. 938, Stats., relating to the Juvenile Justice Code, to include a study of the possible reorganization of certain parts of the chapter to fit in a logical manner with the rest of the chapter, renumbering and retitling of certain sections and subsections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions, and making minor substantive changes.

**11 MEMBERS:** 2 Senators, 5 Representatives, and 4 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Don Salm and Anne Sappenfield, Senior Staff Attorneys, and Julie Learned, Support Staff.



# Septage Disposal

Representative John H. Ainsworth, **Chair**  
W6382 Waukechon Road  
Shawano, WI 54166

Senator Neal J. Kedzie  
N7661 Highway 12  
Elkhorn, WI 53121

Representative John P. Steinbrink  
8602-88th Avenue  
Pleasant Prairie, WI 53158

Sandra Begalke  
Ken's Septic Cleaning  
26100-260th Avenue  
Holcombe, WI 54745

Randy Renon  
Fox Valley Septic Service, Inc.  
1811 School Road  
Greenleaf, WI 54126

Senator Robert Jauch  
5271 S. Maple Drive  
Poplar, WI 54864

Representative Alvin R. Ott  
P.O. Box 112  
W2168 Campground Road  
Forest Junction, WI 54123

Bernard Deflorian  
Town of Washington  
W1010 County Road G  
Coon Valley, WI 54623

Wally Thom  
Rice Lake Utilities  
320 West Coleman Street  
Rice Lake, WI 54868

**STUDY ASSIGNMENT:** The committee is directed to examine the current capacity and future need for disposal of septage that is pumped from septic tanks and holding tanks, to review the laws related to this subject, and to develop proposed legislation that will assure protection of public health and the environment, as well as the availability of disposal options for future population and business growth.

**9 MEMBERS:** 2 Senators; 3 Representatives; and 4 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Mark Patronsky, Senior Staff Attorney, Rachel Letzing, Staff Attorney, John Stolzenberg, Chief of Research Services, and Julie Learned, Support Staff.



## Sexually Violent Person Commitments

Senator Alberta Darling, **Chair**  
1325 West Dean Road  
River Hills, WI 53217

Senator Mary Lazich  
4405 South 129th Street  
New Berlin, WI 53151

Representative Tony Staskunas  
2010 South 103rd Court  
West Allis, WI 53227

Rebecca Dallet  
Milwaukee Co. District Atty. Office  
949 North 9th Street, Room 110  
Milwaukee, WI 53233

Richard J. Sankovitz  
901 North 9th Street, Room 403  
Milwaukee, WI 53233

Representative Mark Gundrum  
5239 South Guerin Pass  
New Berlin, WI 53151

Senator Jeff Plale  
1404 18th Avenue  
South Milwaukee, WI 53172

Representative Jeff A. Stone  
5535 Grandview Drive  
Greendale, WI 53129

Mike Nofzinger  
222 South Walnut Street  
Appleton, WI 54911

Sally Tess  
Department of Corrections  
3099 East Washington Avenue  
P.O. Box 7925  
Madison, WI 53707-7925

**STUDY ASSIGNMENT:** The committee is directed to study current law relating to the commitment, periodic reexamination, supervised release, and discharge of sexually violent persons.

**10 MEMBERS:** 3 Senators, 3 Representatives, and 4 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Don Salm and Ronald Sklansky, Senior Staff Attorneys, and Julie Learned, Support Staff.





## State-Tribal Relations

Representative Terry M. Musser, **Chair**  
W13550 Murray Road  
Black River Falls, WI 54615

Senator Ronald W. Brown  
1112 Violet Avenue  
Eau Claire, WI 54701

Representative Terri McCormick  
W6140 Long Court  
Appleton, WI 54914

Representative Gary E. Sherman  
P.O. Box 157  
Port Wing, WI 54865

John Alloway  
Forest County Potawatomi Community  
P.O. Box 340  
Crandon, WI 54520

Howard Bichler  
St. Croix Tribal Council  
24663 Angeline Avenue  
Webster, WI 54893

Vince Dela Rosa  
Oneida Tribe of Indians of WI  
P.O. Box 365  
Oneida, WI 54155

Jon F. Greendeer  
Ho-Chunk Nation  
P.O. Box 667  
Black River Falls, WI 54615

Mark Montano  
Red Cliff Band of Lake Superior Chippewas  
88385 Pike Road, Hwy 13  
Bayfield, WI 54814

Representative Garey D. Bies  
2590 Settlement Road  
Sister Bay, WI 54234

Senator G. Spencer Coggs  
3732 North 40th Street  
Milwaukee, WI 53216

Representative Mark Pettis  
Room 20 North, State Capitol  
Madison, WI 53701

Senator David A. Zien  
1716 63rd Street  
Eau Claire, WI 54703

Gary Besaw  
Menominee Indian Tribe of WI  
P.O. Box 910  
Keshena, WI 54135-0910

Carol Brown  
Brown & LaCounte, LLP  
3001 W. Beltline Hwy., Ste. 304  
Madison, WI 53713

Douglas Huck  
Stockbridge-Munsee Community  
N8476 Moheconnuck Road  
Bowler, WI 54416-0070

Donna Lynk  
Bad River Band of Lake Superior Tribe  
of Chippewa Indians  
P.O. Box 39  
Odanah, WI 54861

Louis Taylor  
Lac Courte Oreilles Band of Lake  
Superior Chippewa Indians  
13394 W. Trepania Road  
Hayward, WI 54843

**STUDY ASSIGNMENT:** The committee is directed to study issues relating to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues.

**18 MEMBERS:** 3 Senators, 5 Representatives, and 10 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Joyce L. Kiel, Senior Staff Attorney, David L. Lovell, Senior Analyst, and Tracey Uselman, Support Staff.

# **State-Tribal Relations**

## **Technical Advisory Committee**

Tom Bellavia  
Department of Justice  
Assistant Attorney General  
17 W. Main Street, Room 707  
INTER-D

Reggie Newson  
Department of Transportation  
Office of Disadvantaged Bus. Ent.  
Programs  
4802 Sheboygan Avenue, Room 120B  
INTER-D

J.P. Leary  
Department of Public Instruction  
101 South Webster LS/5  
INTER-D

Michael Lutz  
Department of Natural Resources  
125 South Webster Street, 4th Floor  
INTER-D

Rachelle Ashley  
Department of Workforce Development  
201 East Washington Avenue, Room E200  
INTER-D

Thomas D. Ourada  
Department of Revenue  
2135 Rimrock Road, #624A  
INTER-D

Jim Weber  
Department of Health and Family Services  
1 West Wilson Street, Room 618  
INTER-D

ASSIGNMENT: Established pursuant to s. 13.83 (3) (f), Stats., to assist the Special Committee on State-Tribal Relations in performing its statutory functions.

7 MEMBERS: One representative designated by the following departments: Health and Family Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development.

## Tax Exemptions for Residential Property (Columbus Park)

Representative Jeff Fitzgerald, **Chair**  
910 Sunset  
Horicon, WI 53032

Representative Mark Gottlieb  
1205 Noridge Trail  
Port Washington, WI 53074

Representative Ann M. Nischke  
202 W. College Avenue  
Waukesha, WI 53186

Representative Leah Vukmir  
2544 North 93rd Street  
Wauwatosa, WI 53226

Paul Hoffman  
Hoffman Corporation  
N434 Greenville Center  
Appleton, WI 54914

Frederic E. Mohs  
Mohs, MacDonald, Widder & Paradise  
20 North Carroll Street  
Madison, WI 53703

Mary Reavey  
City of Milwaukee  
200 East Wells Street, 507 City Hall  
Milwaukee, WI 53202

John Sauer  
WAHSA  
204 South Hamilton Street  
Madison, WI 53703

Representative Terese Berceau  
4181 Cherokee Drive  
Madison, WI 53711

Senator Julie M. Lassa  
1900 Clark Street  
Stevens Point, WI 54481

Senator Cathy Stepp  
14520 50th Road  
Sturtevant, WI 53177-1034

Gregg Hagopian  
City of Milwaukee  
200 East Wells Street, 800 City Hall  
Milwaukee, WI 53202-3551

Robert Jones  
WISCAP  
1310 Mendota Street, Suite 107  
Madison, WI 53714-1039

Timothy J. Radelet  
Foley & Lardner LLP  
P.O. Box 1497  
Madison, WI 53701-1497

Fritz Ruf  
Wisconsin Housing Preservation Corp.  
2 East Mifflin Street, Suite 401  
Madison, WI 53703

Earl R. Thayer  
5210 Fairway Drive  
Madison, WI 53711

**STUDY ASSIGNMENT:** The committee is directed to study issues surrounding the property tax exemption for property leased as residential housing, including: (1) the impact of Columbus Park Housing v. City of Kenosha, 267 Wis. 2d 59 (2003) on the exemption; (2) the effect of the exemption on: municipalities, property taxpayers, residents of tax-exempt housing, the availability of financing for development of low-income housing, and benevolent activities of tax-exempt organizations; and (3) any other issues the committee considers relevant. The committee shall develop and recommend legislation relating to these issues as it finds appropriate

**16 MEMBERS:** 2 Senators, 5 Representatives, and 9 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Laura Rose, Deputy Director, Mary Matthias, Senior Staff Attorney, and Kelly Mautz, Support Staff.



# Wisconsin's Transportation Network Infrastructure

Senator Ted Kanavas, **Chair**  
17570 Sierra Lane  
Brookfield, WI 53045

Representative Daniel R. LeMahieu  
21 South 8th Street  
Oostburg, WI 53070

Representative Jeff A. Stone  
5535 Grandview Drive  
Greendale, WI 53129

Representative Karl T. Van Roy  
1010 Coggins Court  
Green Bay, WI 54313

Bob Cook  
Transportation Development Assc. of Wisconsin  
131 West Wilson Street, Suite 302  
Madison, WI 53703

George Grossardt  
Schneider Logistics  
235 Windward Road  
Green Bay, WI 54302

Paul Olsen  
Olsen Mills/Utica Energies  
N2084 State Road 49  
Aurora, WI 54923

Peter J. Thillman  
City of Green Bay  
100 North Jefferson Street  
Green Bay, WI 54301

Senator Joseph K. Leibham  
3618 River Ridge Drive  
Sheboygan, WI 53083

Senator Fred Risser  
5008 Risser Road  
Madison, WI 53705

Representative John F. Townsend  
297 Roosevelt  
Fond du Lac, WI 54935

Representative Josh Zepnick  
3173 South 49th Street  
Milwaukee, WI 53219

Geoff Crowley  
Air Wisconsin  
W6390 Challenger Drive, Suite 203  
Appleton, WI 54914

John Kreilkamp  
Kreilkamp Trucking  
6487 Highway 175  
Allenton, WI 53002

Jerome Thiele  
Chippewa Valley Regional Airport  
3800 Starr Avenue  
Eau Claire, WI 54703

Tom Walker  
Wisconsin Trans. Builders Assc.  
1 South Pinckney, Suite 818  
Madison, WI 53703

**STUDY ASSIGNMENT:** The committee is directed to examine Wisconsin's transportation network infrastructure, especially the infrastructure for the transportation modes of railroads, seaports, and air, to determine ways to improve these facilities; to encourage intermodal forms of transportation; and to encourage regional cooperation among Midwestern states in improving freight and passenger transportation to increase efficiency and to alleviate highway congestion.

**16 MEMBERS:** 3 Senators, 5 Representatives, and 8 Public Members.

**LEGISLATIVE COUNCIL STAFF:** Dan Schmidt, Senior Analyst, and Kelly Mautz, Support Staff.

