

GENERAL REPORT
OF THE JOINT
LEGISLATIVE COUNCIL
TO THE
2003-04 LEGISLATURE



Improving Wisconsin's Fiscal Management

Law Revision Committee

Mental Health Parity

Public and Private Broadband

Public Health System's Response to Terrorism and
Public Health Emergencies

Recodification of Ch. 55, Stats., Placement and
Services for Persons With Disabilities

Recodification of Ch. 767, Stats., Actions Affecting the
Family

Recodification of Town Highway Statutes

Relative Caregivers

Review of Fireworks Law

Review of the Open Records Law

State-Tribal Relations

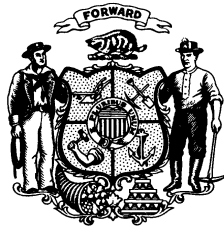
Wisconsin Legislative Council
One East Main Street, Suite 401
Madison, Wisconsin
August 2004

[Copies of this report are available at <http://www.legis.state.wi.us/lc/>.]

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ALAN LASEE
President, State Senate

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August 2004

To the Honorable,
Governor James Doyle
and the Members of the
2003 Wisconsin Legislature:

We are pleased to submit this *General Report* of the Joint Legislative Council. This General Report summarizes the work of the Joint Legislative Council and its committees during the period from July 1, 2002 to June 30, 2004. These committees were established to examine major issues and problems identified by the Council or referred to the Council.

Sincerely,

Senator Alan Lasee
Co-Chair
Joint Legislative Council

Representative Steve Wieckert
Co-Chair
Joint Legislative Council

STATE OF WISCONSIN
JOINT LEGISLATIVE COUNCIL

GENERAL REPORT
OF THE
JOINT LEGISLATIVE COUNCIL
TO THE
2003-04
LEGISLATURE

AUGUST 2004

Joint Legislative Council

s. 13.81, Stats.

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This 22-member committee consists of the majority and minority party leadership of both houses of the Legislature, the co-chairs and ranking minority members of the Joint Committee on Finance, and 5 Senators and 5 Representatives appointed as are members of standing committees.

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PREFACE

This **General Report** of the Joint Legislative Council to the 2003-04 Legislature is prepared pursuant to s. 13.81 (3) of the Wisconsin Statutes. It summarizes the work of the Joint Legislative Council from July 1, 2002 to June 30, 2004 and of those statutory and special study committees established by the Council to report to the 2003-04 Legislature.

The Joint Legislative Council continued two statutory committees and established 10 special committees to conduct various studies and to make reports to the 2003-04 Legislature. [See list on pages 1 and 2 of Part I.]

As of June 30, 2004, the following 16 reports containing the recommendations of study committees were submitted to the 2002-03 Legislature dealing with the substantive issues considered by these committees. These reports are listed below. Copies may be obtained from the Legislative Council staff offices or Web site (<http://www.legis.state.wi.us/lc>).

- RL 2003-01 Legislation on Access to Public Records (2003 Assembly Bill 196 and 2003 Senate Bill 78)
- RL 2003-02 Legislation on Creating a Public Health Council, Reimbursement for Quarantine Costs, Intrastate Mutual Aid, Requiring Use of the Incident Command System in an Emergency, Exemption From Liability During a State of Emergency, Threats to Release or Disseminate Harmful Chemical, Biological, or Radioactive Substances, Making Appropriations, and Providing a Penalty (2003 Senate Bill 120)
- RL 2003-03 Legislation on Improving Wisconsin's Fiscal Management (2003 Assembly Bills 177 and 178; 2003 Assembly Joint Resolution 25; 2003 Assembly Resolution 9; 2003 Senate Bills 64 and 65; 2003 Senate Joint Resolution 21; 2003 Senate Resolution 5; and LRB-1849/1)
- RL 2003-04 Legislation on Directing the Department of Electronic Government to Develop a Database and Web Site on Broadband Transmission Service Availability, Public Access to Certain Records Created for This Purpose, and Granting Rule-Making Authority (2003 Assembly Bill 135)
- RL 2003-05 Legislation on Kinship Care, Notice of Guardianship Proceedings, Creating a Health Services Consent Form, Requesting the Joint Legislative Council to Study Guardianship and Legal Custody, Granting Rule-Making Authority, and Providing Penalties (2003 Assembly Bill 201 and 2003 Senate Bill 82)
- RL 2003-06 Legislation on Mental Health Parity (2003 Senate Bills 71 and 72)
- RL 2003-07 Legislation on Review of Fireworks Law (2003 Assembly Bill 179; 2003 Senate Bill 75; LRB-2112/1; and LRB-2113/1)
- RL 2003-08 Legislation on State-Tribal Relations (2003 Assembly Bills 398, 399, 400, 401, and 402; 2003 Assembly Joint Resolution 37; 2003 Senate Bills 189, 190, 191, 192, and 193; 2003 Senate Joint Resolution 36; LRB-1470/1; and LRB-1372/2)

RL 2003-09	Legislation on Requiring Physicians to Provide Certain Information When Issuing Prescription Orders to Treat Children With Attention Deficit Hyperactivity Disorder (2003 Assembly Bill 193)*
RL 2003-10	Legislation on Revisions and Additions to Condominium Law (2003 Assembly Bill 254)*
RL 2003-11	Legislation on Guardians Ad Litem, Parent Education, and Parenting Plans in Actions Affecting the Family (2003 Assembly Bill 244)*
RL 2003-12	Legislation on Developmental Disabilities (2003 Senate Bills 73 and 74)*
RL 2003-13	Legislation on Recodification of Chs. 80 and 81 (2003 Assembly Bill 678 and 2003 Senate Bill 315)
RL 2003-14	Legislation on Navigable Waters Recodification (2003 Assembly Bill 514)*
PRL 2003-15	Legislation on Recodification of Ch. 767, Stats., Actions Affecting the Family**
PRL 2003-16	Legislation on Recodification of Ch. 55, Stats., Placement and Services for Persons With Disabilities**

*These reports describe bills introduced by the Joint Legislative Council based on recommendations of study committees that began their work before the 2002 interim period. Of the bills described in these reports, only 2003 Assembly Bill 254, which relates to condominium law, was enacted. That bill became 2003 Wisconsin Act 283. A copy of Act 283 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act283.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act283-254.pdf.

**These proposed reports describe recommendations of study committees that completed their work too late in the 2003-04 Legislative Session for bills to be introduced. They are likely to be taken up by the Joint Legislative Council in the 2005-06 Legislative Session.

The Council's Law Revision Committee does not report to the Council; rather, it introduces its legislation separately.

This **General Report** is organized into the following parts:

Part I describes the Joint Legislative Council, and particularly the activities of the 2002-04 Council.

Part II contains a list of, and briefly describes the work of, each of the Council's committees as well as Joint Legislative Council and legislative actions on the committee recommendations.

The **Appendix** lists the members of study committees that were established during the period covered by this report.

Complete information on each study committee from the 2002 interim is available at the Council's Web site: <http://www.legis.state.wi.us/lc/2002studies.htm>. Information about study committees from previous interims is available at <http://www.legis.state.wi.us/lc/publications.htm>.

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PART I

WORK OF THE 2002-04 JOINT LEGISLATIVE COUNCIL

WORK OF THE 2002-04 JOINT LEGISLATIVE COUNCIL

The Joint Legislative Council held four meetings between July 1, 2002 and June 30, 2004 (the period covered by this report) on the following dates:

February 19, 2003
March 12, 2003
June 3, 2003
February 25, 2004

The proposals introduced by the Joint Legislative Council and the Law Revision Committee are discussed in Part II of this report.

Council Study Committees

During the period covered by this report, the Council functioned with two statutory committees and 10 special committees that were established to report to the 2003-04 Joint Legislative Council.

The statutory committees were:

- Law Revision
- State-Tribal Relations

The special committees that the Council created to report to the 2003-04 Council were:

- Improving Wisconsin's Fiscal Management
- Mental Health Parity
- Public and Private Broadband
- Public Health System's Response to Terrorism and Public Health Emergencies
- Recodification of Ch. 55, Stats., Placement and Services for Persons With Disabilities
- Recodification of Ch. 767, Stats., Actions Affecting the Family
- Recodification of Town Highway Statutes
- Relative Caregivers
- Review of Fireworks Law
- Review of the Open Records Law

Organization and Activities of the Joint Legislative Council

The Joint Legislative Council is a body composed of 22 legislators, 11 from the Senate and 11 from the Assembly. Twelve of these members are *ex officio*--that is, they serve on the Council because of their positions as legislative leaders--and are the following: the Speaker of the Assembly, the President of the Senate, the Speaker Pro Tempore of the Assembly, President Pro Tempore of the

Senate, the Assembly and Senate Majority and Minority Leaders, the two Co-Chairs of the Joint Committee on Finance, and the ranking minority member of the Joint Committee on Finance from each house. The other 10 members are appointed as are members of standing committees; five are appointed by the Chair of the Senate Committee on Organization, and five by the Speaker of the Assembly. [s. 13.81 (1), Stats.]

The Joint Legislative Council works through a committee system during the recess periods of the Legislature. The Council determines which studies will be conducted and assigns these studies to particular committees created by the Council for these committees' review, study, and recommendations. These studies generally are of four types:

1. Intensive examination of problems that are expected to confront a succeeding Legislature.
2. Review of controversial subjects that were unresolved by the previous Legislature.
3. Major codifications and revisions of portions of the law.
4. Methods of improving the operation and effectiveness of state agencies.

There are two continuing Council committees currently required by statute [s. 13.83, Stats.]: the State-Tribal Relations Committee and the Law Revision Committee.

Under s. 13.82 (1), Stats., all studies or investigations that are proposed by the Legislature to be conducted are referred to the Council. Individual legislators and others often request, by letter, that a particular study be undertaken. Also, the Council is given specific statutory authority to initiate such studies as it feels will be of value to the citizens of the state. The Council determines which of the studies will be conducted, based on its judgment of which studies should have priority within the limits of the Council appropriation and staff resources.

The end result of this study activity is the submission by the committees of reports and, in almost all cases, implementing legislation to the Joint Legislative Council. The Council reviews the legislative proposals and introduces in the Legislature those it approves by a majority of the membership of the Council (12 votes).

Operation of Council Staff

The Joint Legislative Council and the Council's study committees are staffed by a central nonpartisan legislative service agency. The Legislative Council staff serves in the unclassified service. As of June 30, 2004, the Council staff included, in addition to the Director, 17 attorneys, 3 analysts, and 7 fiscal and support staff.

The basic duties of the staff include:

1. To provide legal, scientific and policy research, and administrative-secretarial services for the Council and its committees.
2. To provide legal, scientific and policy research, and analysis services for the Legislature's substantive standing committees and joint committees.
3. To provide legal, scientific, and policy research services for individual legislators.

4. To serve as the Administrative Rules Clearinghouse for review of all proposed administrative rules.

5. To provide information to the public.

Each of these activities is discussed briefly below.

Services for the Council and its Committees. The Council staff provides services for the Joint Legislative Council and its study committees.

Services for Legislative Committees. The Council staff provides nonpartisan legal counsel and scientific and policy research for standing committees and their subcommittees, select or special committees of the Legislature, and a number of joint statutory committees. The Council staff serves as the secretariat for the Joint Committee on Legislative Organization and for the Joint Committee on Employment Relations. Council staff also provides services to ad hoc or informal legislative study committees.

Services for Individual Legislators. Upon request, the Council staff provides legal analysis and other research to individual legislators.

Administrative Rules Clearinghouse. Prior to any public hearing on proposed rules, or prior to notification of legislative standing committees if no hearing is required, the agency proposing the rules must submit the proposed rules to the Council staff for review. The Council staff is required to review the proposed rules for various technical requirements, such as legal authority for promulgation of the rules and the form and clarity of the rules. The Council staff may issue advisory recommendations concerning the proposed rules. The Council staff also works with and assists the appropriate standing committees throughout the rule-making process. For additional information, see the Clearinghouse's *Annual Report* to the Legislature, which is available at http://www.legis.state.wi.us/lc/adm_rules.htm. [See s. 227.15, Stats.]

Services to the Public. The Council staff is available to answer questions from members of the general public and from research agencies and legislators of other states. Information about the Council staff, as well as publications prepared by the staff, are available at <http://www.legis.state.wi.us/lc>.

Retirement. Pat Coakley, Finance Officer, retired during the period covered by this report.

PART II

JOINT LEGISLATIVE COUNCIL COMMITTEES

IMPROVING WISCONSIN'S FISCAL MANAGEMENT

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/FISC/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Improving Wisconsin's Fiscal Management and appointed the co-chairs by a May 22, 2002 mail ballot. The Special Committee was directed to examine ways for Wisconsin to improve its ability to manage its finances using modern financial management and policy practices in the context of the budget process.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of four Senators, six Representatives, and seven Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

August 29, 2002
September 19, 2002
October 24, 2002
November 21, 2002
December 18, 2002

Actions of the Joint Legislative Council

At its February 19, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 177 and 2003 Senate Bill 64 (companion bills), relating to deadlines for the transmittal of the Building Commission's long-range state building program recommendations and the delivery of the governor's biennial budget message and a report on the timeliness of the submittal of agency budget requests.
- 2003 Assembly Bill 178 and 2003 Senate Bill 65 (companion bills), relating to the budget stabilization fund, the generally accepted accounting principles deficit reduction fund, the general fund deficit based on generally accepted accounting principles, and making appropriations.
- Assembly Joint Resolution 25 and 2003 Senate Joint Resolution 21 (companion joint resolutions), relating to identification and removal of specified types of policy from an executive budget bill.
- 2003 Assembly Resolution 9, relating to limitations on Assembly consideration of specified Assembly amendments and Assembly substitute amendments to an executive budget bill.
- 2003 Senate Resolution 5, relating to limitations on Senate consideration of specified Senate amendments and Senate substitute amendments to an executive budget bill.

Actions of the Legislature

2003 Senate Bill 65 and 2003 Assembly Bills 177 and 178 failed to be enacted into law during the 2003-04 Legislative Session; 2003 Senate Joint Resolution 21, 2003 Assembly Joint Resolution 25, Senate Resolution 5, and Assembly Resolution 9 were not adopted during the 2003-04 Legislative Session. The Legislature passed 2003 Senate Bill 64, as amended by Senate Substitute Amendment 1, and Governor Doyle subsequently vetoed Senate Bill 64.

In addition, the Special Committee's review of the practice of placing policy initiatives in the state's biennial budget initiated a discussion in the Legislature on the appropriate content of the budget. Legislative leadership subsequently agreed to limit the inclusion of nonfiscal policy items in the budget.

LAW REVISION

[A summary of the committee's meetings, materials, and membership are available at <http://www.legis.state.wi.us/lc/studies/LRC/index.htm>.]

Summary of Committee Activity

The Law Revision Committee was first created by the Legislative Council at its May 30, 1980 meeting, as a statutory committee of the Council, pursuant to s. 13.83 (1), Stats., as created by Ch. 204, Laws of 1979. The membership of the committee is to be appointed in "each biennium." Members were most recently appointed by a March 12, 2003 mail ballot. The membership of the committee consists of five Senators and five Representatives. A list of the committee membership can be found in the *Appendix* to this report.

The committee is directed to:

1. Review remedial legislation based on nonsubstantive changes recommended by agencies;
2. Review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous, or otherwise in need of revision; and
3. Review correction bills and minor substantive revision bills prepared by the Revisor of Statutes.

The committee is directed to introduce the bills prepared on these subjects directly, not through the Council, into the Legislature.

The committee may recommend to the Council major law revision projects to be undertaken by the Law Revision Committee, a special or permanent Council committee, legislative service agency, or committee of the Legislature.

The committee is also directed to cooperate with the Revisor of Statutes in a 10-year systematic examination of the statutes to identify provisions needing revision and to perform functions relating to interstate compacts and agreements.

The committee's activities for each of these responsibilities are discussed below under the appropriate heading.

During the period covered by this report, the committee held four meetings in Madison on the following dates:

October 7, 2003
March 2, 2004
April 13, 2004
May 11, 2004

Remedial Legislation and Revisor's Correction and Revision Bills

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
Remedial Legislation			
A.B. 625	Office of State Employment Relations	Employment rights of certain employees in the state civil service	Failed to concur in pursuant to SJR 1
A.B. 627	Department of Agriculture, Trade and Consumer Protection	Court procedures and time limits in forfeiture actions related to agriculture, consumer protection, and trade regulation; and weather modification	Failed to concur in pursuant to SJR 1
A.B. 640	Department of Public Instruction	Allowing the use of technologies other than fingerprint cards for background checks related to teacher licensing and changing a statutory reference to reflect the name change of the Wisconsin Council of Religious and Independent Schools	Failed to concur in pursuant to SJR 1
A.B. 686	University of Wisconsin System	Membership of the State Laboratory of Hygiene Board; nonresident tuition exemption for veterans; and the transfer program at the University of Wisconsin Medical School	Failed to concur in pursuant to SJR 1
S.B. 291	Legislative Council staff	Legislative Council staff director attendance at certain midwest and national meetings in which the Commission on Uniform State Laws participates	2003 Act 172
S.B. 294	Higher Educational Aids Board	Administration of student financial aid programs by the Higher Educational Aids Board and granting rule-making authority	Failed to concur in pursuant to SJR 1
S.B. 298	Ethics Board	Coverage of certain members of the district boards of local professional baseball park districts and local cultural arts districts under the Code of Ethics for Local Public Officials, applicability of the Code of Ethics for Local Public Officials to certain positions, and filing of statements of economic interests by candidates for joint municipal judgeships	Failed to concur in pursuant to SJR 1
Revisor's Correction Bills			
S.B. 557	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2003 Act 320
S.B. 558	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2003 Act 321
S.B. 559	Revisor of Statutes	Revising various provisions of the statutes for the purpose of correcting errors and supplying omissions	2003 Act 322

<i>Bill Number</i>	<i>Recommended by</i>	<i>Subject Matter</i>	<i>Status</i>
Revisor's Correction Bills			
S.B. 561	Revisor of Statutes	Amending and revising under section 10.53 of the statutes various provisions of sections 10.62 to 10.82 of the statutes for the purpose of correcting conflicts between the listings in sections 10.62 to 10.82 of the statutes and the substantive statutes to which those sections refer	2003 Act 324
S.B. 562	Revisor of Statutes	Amending and revising sections 961.41 (2) (bm) and 961.41 (2) (cm) of the statutes for the purpose of reconciling conflicts and supplying omissions	2003 Act 325
S.B. 563	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	Failed to concur in pursuant to SJR 1
S.B. 564	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2003 Act 326
S.B. 566	Revisor of Statutes	Repealing, consolidating, renumbering, amending, and revising various provisions of the statutes for the purpose of correcting errors, supplying omissions, correcting and clarifying references, eliminating defects, anachronisms, conflicts, ambiguities, and obsolete provisions, reconciling conflicts, and repelling unintended repeals	2003 Act 327
Revisor's Revision Bill			
S.B. 560	Revisor of Statutes	Amending s. 35.18 (1) of the statutes to eliminate the requirement that the revisor print a list of numerical cross-references in the statutes to other parts of the statutes in each biennial issue of the Wisconsin Statutes	2003 Act 323

Copies of the Acts shown above are available at <http://www.legis.state.wi.us/rsb/2acts.html>.
Memoranda describing those Acts are available at http://www.legis.state.wi.us/lc/act_memo/act_memo.htm.

Court Cases and Attorney General Opinions

During the summer of each even-numbered year, the Revisor of Statutes reports to the Law Revision Committee all of the opinions of the Attorney General and all of the state and federal court decisions in which Wisconsin statutes are stated to be in conflict, ambiguous, anachronistic, unconstitutional, or otherwise in need of revision. [s. 13.93 (2) (d), Stats.] As of the date of this report, the Revisor of Statutes has submitted to the Law Revision Committee 119 state and federal court decisions and Attorney General opinions, covering the period from August 1996 to July 2002.

The Law Revision Committee has not reviewed the 30 items covering the period from August 1996 to November 1998 contained in the 1998 case and opinion review, Discussion Paper 01-1, *Law Revision Committee: Case and Opinion Review*, dated November 27, 2001.

In a letter dated July 24, 2000, the Revisor of Statutes submitted 50 state and federal court decisions and Attorney General opinions which cover the period from December 1998 to July 2000. These will be summarized in a 2000 report to the Law Revision Committee.

In a letter dated July 29, 2002, the Revisor of Statutes submitted 39 state and federal court decisions and Attorney General opinions which cover the period from July 2000 to July 2002. These will be summarized in the 2002 report to the Law Revision Committee.

There were no case and opinion bills introduced in the 2001-03 Legislative Session.

MENTAL HEALTH PARITY

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/MHP/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Mental Health Parity and appointed the co-chairs by a May 22, 2002 mail ballot. The Special Committee was directed to examine: (1) the costs and benefits of providing parity in the insurance coverage of mental illnesses in Wisconsin; (2) the experience following the enactment of the federal mental health parity law; and (3) the experiences of other states which have enacted mental health parity laws, with a view toward developing legislation in this area.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of one Senator, two Representatives, and 11 Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

September 17, 2002
October 24, 2002
November 21, 2002
December 17, 2002
January 27, 2003

Actions of the Joint Legislative Council

On March 12, 2003, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Senate Bill 71, relating to treatment of prescription drug costs, diagnostic testing, and payments under mandated insurance coverage of treatment for nervous and mental disorders and alcoholism and other drug abuse problems, and granting rule-making authority.
- 2003 Senate Bill 72, relating to increasing the limits for insurance coverage of nervous or mental health disorders or alcoholism or other drug abuse problems.

Actions of the Legislature

2003 Senate Bill 71 became 2003 Wisconsin Act 178. A copy of Act 178 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act178.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act178-sb071.pdf. 2003 Senate Bill 72 failed to be enacted into law during the 2003-04 Legislative Session.

PUBLIC AND PRIVATE BROADBAND

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/BAND/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Public and Private Broadband and appointed the co-chairs by a May 15, 2002 mail ballot. The committee was directed to study the availability of broadband services (high-speed access to the Internet) and barriers to broadband deployment in Wisconsin, and determine appropriate state policy relating to digital divide and open access issues.

Membership of the Special Committee, appointed by a July 8, 2002 mail ballot, consisted of two Senators, two Representatives, and seven Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison on the following dates:

September 5, 2002
October 9, 2002
November 13, 2002
December 19, 2002

Actions of the Joint Legislative Council

At its February 19, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 135, relating to directing the Department of Electronic Government to develop a database and Web site on broadband transmission service availability, public access to certain records created for this purpose, and granting rule-making authority.

Actions of the Legislature

2003 Assembly Bill 135 failed to be enacted during the 2003-04 Legislative Session.

PUBLIC HEALTH SYSTEM'S RESPONSE TO TERRORISM AND PUBLIC HEALTH EMERGENCIES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/TERR/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on the Public Health System's Response to Terrorism and Public Health Emergencies and appointed the co-chairs by a May 22, 2002 mail ballot and appointed the members by a July 15, 2002 mail ballot. The Special Committee was directed to examine: (1) the capacity of the public health system, and the adequacy of state laws to enable that system, to detect and respond quickly to a terrorist act or public health emergency; (2) the coordination of activities of the public health system with other systems involved in responding to a terrorist act or public health emergency; and (3) the adequacy and flexibility of resources available to these systems that can be used to detect and respond to terrorist acts and public health emergencies.

The membership of the Special Committee consisted of two Senators, four Representatives, and eight Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison on the following dates:

September 4, 2002
October 2, 2002
November 13, 2002
December 17, 2002

Actions of the Joint Legislative Council

At its February 19, 2003 meeting, the Joint Legislature Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Senate Bill 120, relating to creating a public health council, reimbursement for quarantine costs, intrastate mutual aid, requiring use of the incident command system in an emergency, exemption from liability during a state of emergency, threats to release or disseminate harmful chemical, biological, or radioactive substances, making appropriations, and providing a penalty.

Actions of the Legislature

2003 Senate Bill 120 became 2003 Wisconsin Act 186. A copy of Act 186 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act186.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act186-sb120.pdf.

The provisions of Senate Bill 120 relating to threats to release or disseminate harmful substances were enacted in 2003 Assembly Bill 71, which became 2003 Wisconsin Act 104. A copy of Act 104 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act104.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act104-ab071.pdf.

RECODIFICATION OF CH. 55, STATS., PLACEMENT AND SERVICES FOR PERSONS WITH DISABILITIES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/CH55/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Recodification of Ch. 55, Placement and Services for Persons With Disabilities, and appointed the co-chairs by a May 22, 2002 mail ballot. The committee was directed to conduct a recodification of ch. 55, Stats. The recodification included a review of court decisions interpreting various provisions of the chapter and several cases that found provisions of the chapter to be unconstitutional. The committee also examined different interpretations of ch. 55, Stats., that have arisen over time and determined which practices should be applied statewide. Finally, the Special Committee examined areas of ch. 55 that are unclear or vague and considered how best to clarify those provisions.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of two Senators, two Representatives, and nine public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held 11 meetings on the following dates:

August 22, 2002	January 31, 2003	July 24, 2003
September 26, 2002	April 4, 2003	September 22, 2003
October 30, 2002	May 19, 2003	December 5, 2003
December 9, 2002	June 16, 2003	

Actions of the Joint Legislative Council

At the February 25, 2004 meeting of the Joint Legislative Council, Senator Robert Wirch and Representative Sue Jeskewitz, Co-Chairs of the Special Committee, explained that after the mail ballot was distributed requesting approval of two omnibus drafts, several public members contacted staff with concerns about one provision in one of the drafts, relating to determining which county must pay for services provided to certain individuals.

As a result, Senator Wirch and Representative Jeskewitz asked Legislative Council staff to repackaging the committee proposals into one draft containing the bulk of the recodification of the chapter and placing the apparently controversial provisions in separate drafts. The four redrafted proposals were then submitted to the committee by mail ballot, so that their votes would more accurately reflect the consensus they reached on most issues. All of the drafts were recommended for introduction by the committee. Senator Wirch and Representative Jeskewitz will present those drafts to the Joint Legislative Council next year for introduction in the next legislative biennium.

Actions of the Legislature

The Legislature adjourned at the conclusion of the 2003-04 Legislative Session before a bill was introduced, as described above.

RECODIFICATION OF CH. 767, ACTIONS AFFECTING THE FAMILY

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/CH767/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Recodification of Ch. 767, Stats., Actions Affecting the Family, and appointed the co-chairs by a May 22, 2002 mail ballot. The committee was directed to conduct a recodification of ch. 767, Stats., including possibly reorganizing the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions and making minor substantive changes.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of two Senators, two Representatives, and four Public Members. A list of the committee membership can be found in the *Appendix* to this report.

Reflecting the technical nature of much of the recodification, the co-chairs of the Special Committee appointed a Drafting Subcommittee in order to expedite the deliberations of the full committee. The Subcommittee consisted of the four Public Members of the Special Committee and any legislator member of the full committee who wished to attend and participate. The Drafting Subcommittee was directed to prepare draft legislation, consistent with the Special Committee's assignment. The Drafting Subcommittee was encouraged to work on a consensus basis and identify those areas where consensus could not be reached and to identify any policy decisions made by the Drafting Subcommittee for review by the Special Committee.

The Drafting Subcommittee held five meetings in Madison on the following dates:

October 30, 2002
December 5, 2002
January 10, 2003
February 14, 2003
March 21, 2003

During the course of the five meetings, the Drafting Subcommittee developed a draft proposal extensively reorganizing ch. 767, Stats., for consideration by the Special Committee. The draft also included editorial revisions and substantive changes. The Drafting Subcommittee was assisted by interested persons in its deliberations, including Janet Nelson, Milwaukee County Department of Child Support Enforcement; Lucy Cooper, Milwaukee County Family Court Commissioner's Office; Connie Chesnick, Department of Workforce Development; and Sheryl Gervasi, Director of State Courts Office. The latter two persons served as legislative liaisons for their respective agencies. In addition, the Drafting Subcommittee heard from interested persons regarding paternity provisions being considered for inclusion in the draft.

The Special Committee met on June 16, 2003 to review and consider the draft proposal developed by the Drafting Subcommittee. The Special Committee reviewed the new organizational structure of the chapter; reviewed and discussed substantive revisions and some of the more important clarifications; and reviewed a few issues that had not received final review by the Drafting

Subcommittee. At the conclusion of the meeting, the co-chairs directed staff to prepare another draft reflecting the Special Committee's review and indicated that the co-chairs would distribute that draft to interested parties to obtain additional comment on the draft. The co-chairs indicated that, following the review by other interested parties, they would submit the draft for final approval of the Special Committee by mail ballot. A mail ballot to the Special Committee was sent on August 28, 2003.

Actions of the Joint Legislative Council

At its February 25, 2004 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- WLC: 0191/P2, relating to reorganizing and revising ch. 767 of the statutes.

Actions of the Legislature

Due to the technical complexity of the draft and the limited session time remaining, the Legislature adjourned at the conclusion of the 2003-04 Legislative Session before a formal bill draft could be prepared by the Legislative Reference Bureau. It is anticipated that the Joint Legislative Council will consider the proposal for introduction in the 2005-06 Legislative Session.

RECODIFICATION OF TOWN HIGHWAY STATUTES

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/TOWN/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Recodification of Town Highway Statutes and appointed the co-chairs by a May 15, 2002 mail ballot. The committee was directed to recodify chs. 80 and 81, Stats., regarding town highways and any other matters contained within those statutes or related statutes. The recodification may include a study of reorganization of the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions, and making minor substantive changes.

Membership of the Special Committee, appointed by a July 8, 2002 mail ballot, consisted of one Senator, three Representatives, and eight Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

September 12, 2002
October 17, 2002
November 19, 2002
January 21, 2003
April 3, 2003

Actions of the Joint Legislative Council

At its June 3, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 678 and 2003 Senate Bill 315 (companion bills), relating to the reorganization, modernization, and modification of chapters 80 and 81.

Actions of the Legislature

2003 Assembly Bill 678 became 2003 Wisconsin Act 214. A copy of Act 214 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act214.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act214-ab678.pdf.

RELATIVE CAREGIVERS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/CARE/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Relative Caregivers and appointed the co-chairs by a May 22, 2002 mail ballot. The Special Committee was directed to study: (1) current law relating to relative caregivers under the Children's Code and under current law relating to guardianship and kinship care; (2) relatives who care for children under an informal agreement between the child's parent and the relative and whether such relatives should be granted decision-making authority with respect to the child's care; and (3) third-party visitation law and enforcement of third-party visitation orders.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of one Senator, three Representatives, and eight Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held five meetings in Madison on the following dates:

August 8, 2002
September 3, 2002
October 30, 2002
December 4, 2002
January 24, 2003

Actions of the Joint Legislative Council

At its February 19, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 201 and 2003 Senate Bill 82 (companion bills), relating to kinship care, notice of guardianship proceedings, creating a health services consent form, requesting the Joint Legislative Council to study guardianship and legal custody, granting rule-making authority, and providing penalties.

Actions of the Legislature

2003 Assembly Bill 201 and 2003 Senate Bill 82 failed to be enacted into law during the 2003-04 Legislative Session.

REVIEW OF FIREWORKS LAW

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/FIRE/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Review of Fireworks Law and appointed the co-chairs by a May 15, 2002 mail ballot. The committee was directed to study issues surrounding the sale, possession, and use of fireworks in Wisconsin and to review Wisconsin law regulating fireworks, including the interaction between state and federal law and the impact of the law on fireworks retailers, local units of government, the law enforcement community, the state economy, and the public and recommend improvements to the law.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of one Senator, three Representatives, and 10 Public Members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison on the following dates:

September 12, 2002
October 23, 2002
December 4, 2002
January 23, 2003

Actions of the Joint Legislative Council

At its March 12, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 179 and 2003 Senate Bill 75 (companion bills), relating to creating a civil liability exemption for certain municipalities and their agents that issue fireworks permits.

In addition, at its March 12, 2003 meeting, the Joint Legislative Council failed to introduce the following legislation, which had been recommended by the Special Committee:

- LRB-2112/1, relating to the sale of fireworks; fireworks permits and displays; shipping fireworks; fireworks wholesalers licenses; disposition of seized fireworks; fireworks enforcement; granting rule-making authority; making an appropriation; and providing a penalty.
- LRB-2113/1, relating to the sale of fireworks from certain locations, and providing a penalty.

Actions of the Legislature

2003 Senate Bill 75 became 2003 Wisconsin Act 298. A copy of Act 298 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act298.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act298-sb075.pdf.

REVIEW OF THE OPEN RECORDS LAW

[A summary of the Special Committee's meetings, materials, and membership, as well as the final report for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/OPEN/index.htm>.]

Summary of Committee Activity

The Joint Legislative Council established the Special Committee on Review of the Open Records Law and appointed the co-chairs by a May 22, 2002 mail ballot. The Special Committee was directed to review the Supreme Court decisions in *Woznicki v. Erickson* and *Milwaukee Teachers' Educational Association v. Milwaukee Board of School Directors* and recommend legislation implementing the procedures anticipated in the opinions, amending the holdings of the opinions, or overturning the opinions. In addition, the Special Committee was directed to recommend changes in the Open Records Law to accommodate electronic communications and to consider the sufficiency of an open records request and the scope of exemptions to the Open Records Law.

Membership of the Special Committee, appointed by a July 15, 2002 mail ballot, consisted of two Senators, two Representatives, and 10 public members. A list of the committee membership can be found in the *Appendix* to this report.

The Special Committee held four meetings in Madison on the following dates:

August 12, 2002
September 23, 2002
November 18, 2002
December 10, 2002

Actions of the Joint Legislative Council

At its February 19, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Bill 196 and 2003 Senate Bill 78 (companion bills), relating to access to public records.

Actions of the Legislature

2003 Assembly Bill 196 was enacted into law as 2003 Wisconsin Act 47. A copy of Act 47 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act47.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act047-ab196.pdf.

STATE-TRIBAL RELATIONS

[A summary of the Special Committee's meetings, materials, and membership, as well as the final reports for the Special Committee, are available at <http://www.legis.state.wi.us/lc/studies/STR/index.htm>.]

Summary of Committee Activity

The Special Committee on State-Tribal Relations is a permanent committee of the Joint Legislative Council established under s. 13.83 (3), Stats. The committee is directed by statute to:

. . . study issues related to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues.

The membership of the committee, appointed by the Joint Legislative Council, consists of not fewer than six nor more than 12 legislator members of the Senate and Assembly, including at least one member of the majority party and at least one member of the minority party from each house, and not fewer than six nor more than 11 members selected from names submitted by the federally recognized American Indian tribes and bands in this state (tribes) or the Great Lakes Inter-Tribal Council (GLITC). The committee is assisted by a Technical Advisory Committee (TAC) composed of a representative of each of the following state departments: Health and Family Services; Workforce Development; Justice; Natural Resources; Public Instruction; Revenue; and Transportation. A list of the committee membership and the TAC membership can be found in the *Appendix* to this report.

The Special Committee held two meetings during the period covered by this report on the following dates:

September 24, 2002
November 19, 2002

Actions of the Joint Legislative Council

At its June 3, 2003 meeting, the Joint Legislative Council voted to introduce the following legislation based on the recommendations of the Special Committee:

- 2003 Assembly Joint Resolution 37 and 2003 Senate Joint Resolution 36 (companion joint resolutions), relating to state recognition of the sovereign status of federally recognized American Indian tribes and bands.
- 2003 Assembly Bill 398 and 2003 Senate Bill 189 (companion bills), relating to creation of the Wisconsin Tribal-State Council and making an appropriation.
- 2003 Assembly Bill 399 and 2003 Senate Bill 190 (companion bills), relating to preparation of tribal impact statements for bills that would have an impact on tribal governments or American Indians.
- 2003 Assembly Bill 400 and 2003 Senate Bill 191 (companion bills), relating to representations made regarding wild rice sold or offered for sale in this state, granting rule-making authority, and providing a penalty.

- 2003 Assembly Bill 401 and 2003 Senate Bill 192 (companion bills), relating to tribal administration of rehabilitation reviews for persons who otherwise may not operate, be employed at, contract with, or reside at an entity that provides care for children or adults and granting rule-making authority.
- 2003 Assembly Bill 402 and 2003 Senate Bill 193 (companion bills), relating to proceedings involving an American Indian juvenile who is alleged to have committed a delinquent act while physically outside the boundaries of a reservation and off-reservation trust land because of certain tribal court orders.

In addition, at its June 3, 2003 meeting, the Joint Legislative Council failed to introduce the following legislation, which had been recommended by the Special Committee:

- LRB-1470/1, a resolution relating to policy of executive branch consultation with tribal governments.
- LRB-1372/3, relating to increasing the maximum amount of Indian student assistance grants.

Actions of the Legislature

2003 Assembly Bill 402 became 2003 Wisconsin Act 284. A copy of Act 284 is available at <http://www.legis.state.wi.us/2003/data/acts/03Act284.pdf> and a memorandum describing the Act is available at http://www.legis.state.wi.us/lc/act_memo/2003/act284-ab402.pdf. The remaining bills recommended by the Special Committee on State-Tribal Relations failed to be enacted into law during the 2003-04 Legislative Session.

APPENDIX

COMMITTEE MEMBERSHIP LISTS

IMPROVING WISCONSIN'S FISCAL MANAGEMENT

Representative Terese Berceau
4181 Cherokee Drive
Madison, WI 53711

Senator Alberta Darling
1325 West Dean Road
River Hills, WI 53217

Representative Gregory B. Huber
406 South 9th Avenue
Wausau, WI 54401

Representative Dean R. Kaufert
1360 Alpine Lane
Neenah, WI 54956

Senator Judith Robson
2411 E. Ridge Road
Beloit, WI 53511

Jeannette Bell, Mayor
City of West Allis
West Allis City Hall
7525 West Greenfield Avenue
West Allis, WI 53214

Dale Cattanach
5 Rye Circle
Madison, WI 53717

Donald Kettl
Observatory Hill Office Bldg.
1225 Observatory Hill Dr., Rm. 109
Madison, WI 53706

Brian Rude
Dairyland Power Cooperative
P.O. Box 817
La Crosse, WI 54602-0817

Representative Spencer Black
5742 Elder Place
Madison, WI 53705

Representative Donald R. Friske, **Co-Chair**
N2998 County Highway K
Merrill, WI 54452

Senator Robert Jauch, **Co-Chair**
5271 S. Maple Dr.
Poplar, WI 54864

Senator Mary E. Panzer
635 Tamarack Dr. W.
West Bend, WI 53095

Representative Jeff A. Stone
7424 West Forest Home Avenue
Greenfield, WI 53220

Todd Berry
Wisconsin Taxpayers Alliance
335 West Wilson St.
Madison, WI 53703-3694

David Helbach
Director, Corporate Public Affairs
Alliant Energy Corporation
P.O. Box 77007
Madison, WI 53707-1007

Jim Letourneau, President
Foley United
393 Troy St.
River Falls, WI 54022

STUDY ASSIGNMENT: The Committee is directed to examine ways for Wisconsin to improve its ability to manage its finances using modern financial management and policy practices in the context of the budget process.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

17 MEMBERS: 4 Senators, 6 Representatives, and 7 Public Members.

LEGISLATIVE COUNCIL STAFF: John Stolzenberg, Chief of Research Services, Mary Offerdahl, Staff Attorney, and Kelly Mautz, Support Staff.

LAW REVISION

Senator Mary Lazich, **Co-Chair**
4405 S. 129th St.
New Berlin, WI 53151

Representative Glenn Grothman, **Co-Chair**
111 South 6th Avenue
West Bend, WI 53095

Senator Tim Carpenter
2957 South 38th Street
Milwaukee, WI 53215

Representative Terese Berceau
4181 Cherokee Drive
Madison, WI 53711

Senator Tom Reynolds
9430 West Schlinger Avenue
West Allis, WI 53214

Representative Tom Hebl
306 Windsor Street, P.O. Box 46
Sun Prairie, WI 53590

Senator Fred A. Risser
5008 Risser Road
Madison, WI 53705

Representative Scott Suder
102 South 4th Avenue
Abbotsford, WI 54405

Senator Cathy Stepp
14520 50th Road
Sturtevant, WI 53177-1034

Representative Jeffrey Wood
1501 Miles Street
Chippewa Falls, WI 54729

STUDY ASSIGNMENT: The Committee is directed, pursuant to s. 13.83 (1), Stats., to (a) review remedial legislation based on nonsubstantive changes recommended by agencies; (b) review court decisions and opinions of the Attorney General which state that a statute is unconstitutional, ambiguous or otherwise in need of revision; (c) review Revisor's correction bills; (d) review suggestions for major codifications and revisions of the statutes; (e) cooperate with the Revisor of Statutes in identifying statutory provisions in need of revision; and (f) perform functions related to interstate compacts and agreements.

Established biennially, pursuant to s. 13.83 (1), Stats. Members appointed by a March 12, 2003 mail ballot.

10 MEMBERS: 5 Senators and 5 Representatives.

LEGISLATIVE COUNCIL STAFF: Rachel E. Letzing, Staff Attorney; Nicholas Zavos, Staff Attorney; and Rachel Veum, Support Staff.

MENTAL HEALTH PARITY

Senator David Hansen, **Co-Chair**
920 Coppens Road
Green Bay, WI 54303

Peggy A. Rosenzweig
6236 Upper Parkway N.
Wauwatosa, WI 53213

Catherine Beilman
National Alliance for the Mentally Ill
4233 West Beltline Highway
Madison, WI 53711

Shel Gross
Mental Health Association
133 S. Butler Street, LL
Madison, WI 53703

David Moulthrop
Rogers Memorial Hospital, Inc.
34700 Valley Road
Oconomowoc, WI 53066

Geoffrey A. Schick
Kenosha Comm. Health Care Initiatives
CIMS 506-00-00
5555 30th Avenue
Kenosha, WI 53144

J.P. Wieske
American Medical Security
864 James Street
Green Bay, WI 54303

Representative John W. Lehman
708 Orchard Street
Racine, WI 53405

Representative Daniel P. Vrakas, **Co-Chair**
N45 W28912 Capitol Drive
Hartland, WI 53029

Terrence P. Frett
Frett/Barrington Limited
21001 Watertown Road
Suite 301
Waukesha, WI 53186

Alan Krumholz
Health Tradition Health Plan
1808 East Main Street
Onalaska, WI 54650

Robert Reider
Carow Land Surveying
1837 W. Wisconsin Avenue
Appleton, WI 54914

Catherine M. Slota-Varma
Shoreview Pediatrics, SC
2315 N. Lake Drive
Suite 301
Milwaukee, WI 53211

Patty Yunk
AFSCME District Council 48
3427 W. St. Paul Avenue
Milwaukee, WI 53208

STUDY ASSIGNMENT: The Committee is directed to study the costs and benefits of providing parity in the insurance coverage of mental illnesses in Wisconsin. The Special Committee shall study the experience following the enactment of the federal mental health parity law and shall examine the experiences of other states which have enacted mental health parity laws, with a view toward developing legislation in this area.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

14 MEMBERS: 1 Senator, 2 Representatives, and 11 Public Members.

LEGISLATIVE COUNCIL STAFF: Russ Whitesel, Senior Staff Attorney; Rachel Letzing, Staff Attorney; and Tracey Uselman, Support Staff.

PUBLIC AND PRIVATE BROADBAND

Senator Richard A. Grobschmidt, **Co-Chair**
912 Lake Drive
South Milwaukee, WI 53172

Representative Phil Montgomery, **Co-Chair**
1305 Oak Crest Drive
Green Bay, WI 54313

Dave Carter
Chequamegon Communications Cooperative
43570 Kavanaugh Road
Cable, WI 54821

Scott Meske
Municipal Electric Utilities of WI
725 Lois Drive
Sun Prairie, WI 53590

Holly Reed
SBC Ameritech
722 North Broadway, 18th Floor
Milwaukee, WI 53202

Tim Vowell
Charter Communications
1403 Wimbledon Way
Waunakee, WI 53597

Senator Ted Kanavas
17570 Sierra Lane
Brookfield, WI 53045

Representative Marlin D. Schneider
3820 Southbrook Lane
Wisconsin Rapids, WI 54494

Kelly Dunn
St. Croix County Economic Dev. Corp.
307 2nd Street
Hudson, WI 54016

Drew Petersen
TDS TELECOM
301 South Westfield Road
Madison, WI 53717

Dharmaraj (Raj) Veeramani
Dept. of Industrial Engineering
UW-Madison
266B Mechanical Engineering Bldg
1513 University Avenue
Madison, WI 53706-1572

STUDY ASSIGNMENT: The Committee shall study the availability of broadband services and barriers to broadband deployment in Wisconsin, and determine appropriate state policy relating to digital divide and open access issues.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

11 MEMBERS: 2 Senators, 2 Representatives, and 7 Public Members.

LEGISLATIVE COUNCIL STAFF: David L. Lovell, Senior Analyst, Mary Offerdahl, Staff Attorney, and Julie Learned, Support Staff.

THE PUBLIC HEALTH SYSTEM'S RESPONSE TO TERRORISM AND PUBLIC HEALTH EMERGENCIES

Senator Sheila Harsdorf
N6627 County Road E
River Falls, WI 54022

Representative Mark Miller
4903 Roigan Terrace
Monona, WI 53716

Representative Dan Schooff
744 Wisconsin Avenue
Beloit, WI 53511

Doug Birlingmair
Waukesha Memorial Hospital
725 American Avenue
Waukesha, WI 53188

Seth Foldy
Milwaukee Health Department
841 N. Broadway Avenue, Room 315
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Stephen Hargarten
Medical College of WI
9200 West Wisconsin Avenue
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Jim Reseburg
City of Beloit
1111 Church Street
Beloit, WI 53511

Representative Rob Kreibich
3437 Nimitz Street
Eau Claire, WI 54701

Senator Judith Robson, **Co-Chair**
2411 E. Ridge Road
Beloit, WI 53511

Representative Frank H. Urban, **Co-Chair**
3645 Emberwood Drive
Brookfield, WI 53005

Gary Brown
Pierce County Emergency Management
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Ellsworth, WI 54011

Phillip Hansen
American Red Cross--Badger Chapter
4860 Sheboygan Avenue
Madison, WI 53705-0905

Ronald Laessig
WI State Laboratory of Hygiene
UW-Madison, 465 Henry Mall
Madison, WI 53706

Donna Rozar, Wood Co. Bd of Supervisors
Chair, Wood County Board of Health
1126 Ridge Road
Marshfield, WI 54449

STUDY ASSIGNMENT: The Committee is directed to examine: (1) the capacity of the public health system, and the adequacy of state laws to enable that system, to detect and respond quickly to a terrorist act or public health emergency; (2) the coordination of activities of the public health system with other systems involved in responding to a terrorist act or public health emergency; and (3) the adequacy and flexibility of resources available to these systems that can be used to detect and respond to terrorist acts and public health emergencies.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

14 MEMBERS: 2 Senators, 4 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Richard Sweet and Pam Shannon, Senior Staff Attorneys, and Julie Learned, Support Staff.

RECODIFICATION OF CH. 55, PLACEMENT AND SERVICES FOR PERSONS WITH DISABILITIES

Senator Dave Hansen
920 Coppens Road
Green Bay, WI 54303

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Monona, WI 53716

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Neal Blackburn
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Kevin C. Underwood
669 McCarthy Drive
Hartford, WI 53027-9736

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N80 W15239 Hilltop Drive
Menomonee Falls, WI 53051

Senator Robert W. Wirsch, **Co-Chair**
3007 Springbrook Road
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Larry Barthen
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Scott Cox
Dunn County Corporation Counsel
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Menominee, WI 54751

Joanne B. Huelsman
1924 Stardust Court
Waukesha, WI 53186

Rosemary Thornton
Milwaukee County Court Commissioner
901 North 9th Street, Room 207
Milwaukee, WI 53233

STUDY ASSIGNMENT: The Committee is directed to conduct a recodification of ch. 55, Stats. The recodification may include a review of court decisions relating to the chapter to determine whether the court decisions should be codified as is or with modifications. The Special Committee should also examine the different interpretations of ch. 55, Stats., that have arisen over time and determine which practices could be applied statewide and examine areas of ch. 55 that are unclear or vague and require clarification.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

13 MEMBERS: 2 Senators, 2 Representatives, and 9 Public Members.

LEGISLATIVE COUNCIL STAFF: Laura Rose, Deputy Director; Mary Matthias, Senior Staff Attorney; and Rachel Veum, Support Staff.

**RECODIFICATION OF CH. 767, STATS.,
ACTIONS AFFECTING THE FAMILY**

Representative Glenn Grothman, **Co-Chair**
111 South 6th Avenue
West Bend, WI 53095

Senator Mark Meyer, **Co-Chair**
1623 Sunset Drive
La Crosse, WI 54601

Representative Carol Owens
144 County Road C
Oshkosh, WI 54904

Senator Jeffrey Plale
1404 18th Avenue
South Milwaukee, WI 53172

Michael J. Bruch
Milwaukee County Family Court
901 N. 9th Street, #707
Milwaukee, WI 53233-1425

Sharon Drew
Law Office of Sharon A. Drew
6450 W. Forest Home Avenue, #202
Milwaukee, WI 53220-2402

Beverly A. Fleishman
Fleishman Law Office, S.C.
205 5th Avenue S.
Suite 316
La Crosse, WI 54604

Darcy Mc Manus
P.O. Box 994
Port Washington, WI 53074-0994

STUDY ASSIGNMENT: The Committee shall conduct a recodification of ch. 767, Stats., relating to actions affecting the family. The recodification may include a study of possible reorganization of the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions and making minor substantive changes.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

8 MEMBERS: 1 Senator, 3 Representatives, and 4 Public Members.

LEGISLATIVE COUNCIL STAFF: Don Dyke, Chief of Legal Services; Don Salm, Senior Staff Attorney; and Tracey Uselman, Support Staff.

RECODIFICATION OF TOWN HIGHWAY STATUTES

Representative John H. Ainsworth, **Co-Chair**
W6382 Waukechon Road
Shawano, WI 54166

Representative Barbara Gronemus
P. O. Box 676, 36301 West Street
Whitehall, WI 54773

Larry Bechler
Murphy & Desmond, S.C.
2 East Mifflin Street, Suite 800
P.O. Box 2038
Madison, WI 53701

David A. Crass
Michael Best & Friedrich
One South Pinckney Street, Suite 700
Madison, WI 53703

Robert Maass
Oneida County
P.O. Box 696
Rhinelander, WI 54501

John Norwell
Dane County Hwy. & Transportation Dept.
7514 Polar Bear Trail
Madison, WI 53719

Senator Roger M. Breske, **Co-Chair**
8800 Hwy. 29
Eland, WI 54427

Representative Michael A. Lehman
1317 Honeysuckle Road
Hartford, WI 53027

Rodney Burgener, Sr.
Town of Russell, Lincoln County
P.O. Box 45
Gleason, WI 54435

Gaylord King
Town of Silver Cliff, Marinette County
N12330 Wheeler Lane
Silver Cliff, WI 54104-9502

Terrence McMahon
WI Towns Association
18114 52nd Road
Union Grove, WI 53182

Ernest Wittwer
Midwest Regional Univ. Trans. Center
1415 Engineering Drive
Madison, WI 53706

STUDY ASSIGNMENT: The Committee is directed to recodify chs. 80 and 81, Stats., regarding town highways and any other matters contained within those statutes or related statutes. The recodification may include a study of reorganization of the chapter in a logical manner, renumbering and retitling sections, consolidating related provisions, modernizing language, resolving ambiguities in language, codifying court decisions, and making minor substantive changes.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

12 MEMBERS: 1 Senator, 3 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Nicholas Zavos and Philip Cardis, Staff Attorneys, and Julie Learned, Support Staff.

RELATIVE CAREGIVERS

Representative Steve Kestell, **Co-Chair**
W3829 State Highway 32
Elkhart Lake, WI 53020

Senator Gwendolynne S. Moore, **Co-Chair**
4043 N. 19th Place
Milwaukee, WI 53209

Rosemary Albrecht
115 E Fitzsimmons Road
Oak Creek, WI 53154

Ramona Gonzalez
Judge, La Crosse County Circuit Court
333 Vine Street
La Crosse, WI 54601

Gerald Huber
La Crosse County Human Services
300 North 4th Street
La Crosse, WI 54602

Leslie McAllister
Interfaith Hospitality Network
1127 University Avenue
Madison, WI 53715

Representative Shirley I. Krug
5650 North 91st Street, #3
Milwaukee, WI 53225

Representative Al Ott
P.O. Box 112, W2168 Campground Rd.
Forest Junction, WI 54123

Shirin Cabraal
Legal Action of WI
230 West Wells Street, Room 800
Milwaukee, WI 53212

Dyann Hafner
Dane County Asst. Corp. Counsel
1202 Northport Drive
Room 430
Madison, WI 53704

Dave Kratz
Sheboygan Co. Dept. of Health & Human
Serv.
1011 North 8th Street
Sheboygan, WI 53081

Carol Medaris
WI Council on Children & Families
16 North Carroll Street
Madison, WI 53703

STUDY ASSIGNMENT: The Committee directed to study: (1) current law relating to relative caregivers under the Children's Code and under current law relating to guardianship and kinship care; (2) relatives who care for children under an informal agreement between the child's parent and the relative and whether such relatives should be granted decision-making authority with respect to the child's care; and (3) third-party visitation law and enforcement of third-party visitation orders.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

12 MEMBERS: 1 Senator, 3 Representatives, and 8 Public Members.

LEGISLATIVE COUNCIL STAFF: Anne Sappenfield, Senior Staff Attorney, Philip Cardis, Staff Attorney, and Kelly Mautz, Support Staff.

REVIEW OF FIREWORKS LAW

Representative Stephen J. Freese, **Co-Chair**
310 East North Street
Dodgeville, WI 53533

Senator Fred A. Risser, **Co-Chair**
5008 Risser Road
Madison, WI 53705

Jeffrey W. Britton
WI-American Academy of Pediatrics
2414 Kohler Memorial Drive
Sheboygan, WI 53081-3170

Paul G. Guilbert, Jr.
Chief, Pleasant Prairie Fire Dept.
8044-88th Avenue
Pleasant Prairie, WI 53158-2015

Allan A. Jansen
Jamestown Town Clerk
910 Badger Road
Hazel Green, WI 53811-9745

Douglas Pettit
Wisconsin Police Chiefs Association
383 Park Street
Oregon, WI 53575-1569

Charles P. Weeth
122 South 17th Street
La Crosse, WI 54601-4208

Representative Samantha Kerkman
8705 300 85th Street
Burlington, WI 53105

Representative John P. Steinbrink
8602-88th Avenue
Pleasant Prairie, WI 53158

Larry Cornellier
Cornellier Fireworks Company
105 Dearborn Street
Beloit, WI 53511-6441

Jason Hanson
Dane County District Attorney's Office
210 Martin Luther King, Jr. Blvd., Rm. 523
Madison, WI 53703-3346

Robert E. Morrison
Alderman, City of Racine
1100 Florence Avenue
Racine, WI 53402-3920

Wayne D. Schulte
Victory Fireworks, Inc.
579 Vincent Lane, P.O. Box 268
Ellsworth, WI 54011-0268

Gerald Worrick
Door County Memorial Hospital
323 South 18th Avenue
Sturgeon Bay, WI 54235-1495

STUDY ASSIGNMENT: The Committee shall study issues surrounding the sale, possession, and use of fireworks in Wisconsin and shall review current Wisconsin law regulating fireworks, including the interaction between state and federal law and the impact of the law on fireworks retailers, local units of government, the law enforcement community, the state economy, and the public and recommend improvements to the law.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

14 MEMBERS: 1 Senator, 3 Representatives, and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Mary Matthias, Senior Staff Attorney; Dan Schmidt, Analyst; and Rachel Veum, Support Staff.

REVIEW OF THE OPEN RECORDS LAW

Senator Jon Erpenbach, **Co-Chair**
2385 Branch Street
Middleton, WI 53562

Representative Mark Pocan
1029 Spaight Street, #6B
Madison, WI 53703

Melissa Cherney
WEAC
P.O. Box 8003
Madison, WI 53708-8003

Jerry H. Hanson
City of Green Bay
100 North Jefferson Street, Room 200
Green Bay, WI 54301-5026

Scott Horne
La Crosse County District Atty.
333 Vine Street, #1100
La Crosse, WI 54601-3200

John Laabs
WI Broadcasters Assn. Foundation
Suite 900, 44 East Mifflin Street
Madison, WI 53703-2800

Jane Licht
Dane County Register of Deeds
P.O. Box 1438
Madison, WI 53701-1438

Representative Mark Gundrum, **Co-Chair**
5239 S. Guerin Pass
New Berlin, WI 53151

Senator Carol A. Roessler
1506 Jackson Street
Oshkosh, WI 54901

Robert J. Dreps
LaFollette Godfrey & Kahn
One East Main Street, P.O. Box 2719
Madison, WI 53701-2719

James Hickey
McFarland High School
5103 Farwell Street
McFarland, WI 53558

Jeff Hovind
Waukesha Freeman
801 North Barstow Street
Waukesha, WI 53186

Mark Ladd
Racine County Register of Deeds
730 Wisconsin Avenue
Racine, WI 53403-1274

Randy Stammen
Sauk County Sheriff
510 Broadway
Baraboo, WI 53913-2476

STUDY ASSIGNMENT: The Committee is directed to review the Supreme Court decisions in *Woznicki v. Erickson* and *Milwaukee Teachers' Educational Association v. Milwaukee Board of School Directors* and recommend legislation implementing the procedures anticipated in the opinions, amending the holdings of the opinions, or overturning the opinions. In addition, the Special Committee is directed to recommend changes in the Open Records Law to accommodate electronic communications and to consider the sufficiency of an Open Records request and the scope of exemptions to the Open Records Law.

Established and Co-Chairs appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

14 MEMBERS: 2 Senators, 2 Representatives, and 10 Public Members.

LEGISLATIVE COUNCIL STAFF: Ronald Sklansky and Robert J. Conlin, Senior Staff Attorneys; and Kelly Mautz, Support Staff.

STATE-TRIBAL RELATIONS

Representative Frank Boyle
4900 East Tri-Lakes Road
Superior, WI 54880

Senator Gary R. George, **Vice-Chair**
1100 W. Wells Street
Milwaukee, WI 53233

Representative Terry M. Musser, **Chair**
W13550 Murray Road
Black River Falls, WI 54615

Representative Gary E. Sherman
P.O. Box 157
Port Wing, WI 54865

Gary Besaw
Menominee Indian Tribe of WI
P.O. Box 910
Keshena, WI 54135

Eugene Bigboy
Bad River Band of Lake Superior Chippewa Indians
P.O. Box 39
Odanah, WI 54861-0039

Philip Gordon
Red Cliff Band of Lake Superior Chippewas
Route 1, Box 88E
Bayfield, WI 54814-9721

Theresa Puskarenko
Stockbridge-Munsee Band of Mohicans
P.O. Box 70
Bowler, WI 54416-9231

Tracy Thundercloud
Ho-Chunk Nation
P.O. Box 667
W9814 Airport Road
Black River Falls, WI 54615

Representative G. Spencer Coggs
3732 North 40th Street
Milwaukee, WI 53216

Representative J.A. Hines
W8632 County Road I
Oxford, WI 53952

Representative Mark L. Pettis
3830 State Road 70
Hertel, WI 54845

Senator David A. Zien
1716 63rd Street
Eau Claire, WI 54703

Howard Bichler
St. Croix Chippewa Indians of WI
P.O. Box 45287
Hertel, WI 54845-0287

Carol Brown
Brown & La Counte, LLP
22 E. Mifflin Street
Suite 300
Madison, WI 53703

Paul Ninham
Oneida Tribe of Indians of WI
P.O. Box 365
Oneida, WI 54155-0365

Louis Taylor
Lac Courte Oreilles Bd. Of Lake Sup.
Chippewas
13394 W. Trepania Road
Hayward, WI 54843

STUDY ASSIGNMENT: The Committee is directed to study issues relating to American Indians and the American Indian tribes and bands in this state and develop specific recommendations and legislative proposals relating to these issues. [s. 13.83 (3), Stats.]

Established and Chair and Vice Chair appointed by a May 22, 2002 mail ballot; members appointed by a July 15, 2002 mail ballot.

17 MEMBERS: 2 Senators, 6 Representatives, and 9 Public Members.

LEGISLATIVE COUNCIL STAFF: Joyce L. Kiel, Senior Staff Attorney; David L. Lovell, Senior Analyst; and Tracey Uselman, Support Staff.

STATE-TRIBAL RELATIONS

Technical Advisory Committee

John Greene
Department of Justice
Assistant Attorney General
123 West Washington Ave.
Madison, WI 53702-0009

J.P. Leary
Department of Public Instruction
125 South Webster St.
Madison, WI 53702-0008

Rachelle Ashley
Department of Workforce Development
201 East Washington Ave., Rm. E200
Madison, WI 53707-7935

Jim Weber
Department of Health and Family Services
1 West Wilson St.
Room 618
Madison, WI 53702-0007

Eugene Johnson
Department of Transportation
Office of Disadvantaged Bus. Ent. Programs
4802 Sheboygan Ave., Rm. 451
Madison, WI 53702-0002

Michael Lutz
Department of Natural Resources
101 South Webster LS/5
Madison, WI 53702-0005

Thomas Ourada
Department of Revenue
2135 Rimrock Rd., #624A
Madison, WI 53713-1443

STUDY ASSIGNMENT: Established pursuant to s. 13.83 (3) (f), Stats., to assist the Special Committee on State-Tribal Relations in performing its statutory functions.

7 MEMBERS: One representative designated by the following departments: Health and Family Services; Justice; Natural Resources; Public Instruction; Revenue; Transportation; and Workforce Development.