

State of Misconsin 2021 - 2022 LEGISLATURE

LRB-4321/1 MIM&JAM:amn

2021 ASSEMBLY BILL 615

October 14, 2021 – Introduced by Representatives BROSTOFF, CABRERA, SINICKI, HEBL, SHANKLAND, BOWEN, SUBECK, ANDERSON, HESSELBEIN and STUBBS, cosponsored by Senators LARSON, CARPENTER, SMITH, AGARD and RINGHAND. Referred to Committee on State Affairs.

AN ACT to repeal 20.865 (1) (dm), 20.928 (1f), 230.01 (2) (bm), 230.01 (2) (bp), 1 2 230.04 (13m), 230.04 (19), 230.05 (10), 230.06 (1) (m), 230.06 (4), 230.13 (3) (c), 230.15 (6), 230.15 (7), 230.16 (1) (ap), 230.25 (2) (am), 230.31 (3), 230.34 (1) (a) 3 1. to 9. and 230.445; to renumber and amend 63.08 (1) (fm) and 230.34 (1) (a) 4 5 (intro.); to amend 62.13 (4) (d), 63.08 (1) (f) 1., 63.08 (1) (f) 2., 63.08 (1) (f) 3., 6 63.37, 63.39 (2m), 66.0509 (1), 230.04 (14), 230.046 (2), 230.05 (7), 230.08 (2) (c), 7 230.12 (1) (h), 230.13 (1) (a), 230.13 (3) (b), 230.15 (1), 230.15 (1m) (c) 1., 230.16 8 (title), 230.16 (1) (a), 230.16 (2), 230.16 (3), 230.16 (4), 230.16 (5), 230.16 (6), 9 230.16 (7m) (b) 4., 230.16 (10), 230.16 (11), 230.17 (1), 230.17 (2), 230.18, 230.21 10 (1), 230.21 (2), 230.21 (3), 230.213, 230.24 (1), 230.25 (1), 230.25 (2) (a), 230.25 11 (2) (b), 230.25 (3) (a), 230.26 (2), 230.26 (4), 230.28 (1) (a), 230.28 (1) (am), 230.28 (1) (c), 230.31 (1) (intro.), 230.32 (4), 230.34 (1) (am), 230.34 (2) (intro.), 230.35 1213 (3) (d), 230.37 (1), 230.43 (1) (title), 230.43 (1) (am), 230.43 (1) (b), 230.43 (1) (c), 14 230.43 (1) (d), 230.43 (1) (e), 230.43 (5), 230.44 (1) (c), 230.44 (1) (e), 321.65 (3) - 2 -

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| 1 | (g) and 323.2915 (1) and (2); to repeal and recreate $230.19, 230.24$ (2), 230.25 |
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| 2 | (1g), 230.25 (1m), 230.34 (2) (a) and 230.34 (2) (b); and $\textit{to create}$ 230.16 (7m) |
| 3 | (c), 230.16 (9), 230.28 (6), 230.31 (2) and 230.40 (3) of the statutes; relating to: |
| 4 | the state civil service system. |
| | |

Analysis by the Legislative Reference Bureau

This bill makes numerous changes to the state civil service system, including all of the following:

The hiring process

1. The bill replaces competitive procedures with competitive examinations. Under the bill, appointments to and promotions in the classified service must be made according to merit and fitness, which must be ascertained by competitive examinations.

2. The bill provides a preference system for veterans under which veterans and qualifying spouses of veterans receive preference points, which are applied during the process of creating a certification list for a position. Under current law, if a veteran or qualifying spouse of a veteran is included on a certification list, the appointing authority must offer an interview to the veteran or spouse of a veteran.

3. Under current law, before making an offer of employment to an individual who currently holds a position in the civil service, an appointing authority must review the individual's personnel file. The bill repeals that requirement.

4. The bill changes the general deadline for making appointments from 30 days after certification to 60 days after certification. The bill also requires the director of the Bureau of Merit Recruitment and Selection to use procedures designed to certify applicants for a vacant permanent position within 45 days of receiving a request from an appointing authority, rather than within 30 days under current law.

Probation, reinstatement, restoration, and layoffs

1. The bill changes the standard probationary period for all original and promotional appointments to permanent and seasonal positions in the classified service from one year to six months. The bill also changes the probationary period for employees in supervisory or management positions from one year to one year with a potential waiver after six months.

2. The bill allows permanent classified service employees who leave the classified service without any delinquency or misconduct to have reinstatement privileges for a five-year period from the date the employee leaves the classified service. Under current law, there are no reinstatement privileges for permanent classified service employees who leave the classified service without any delinquency or misconduct for reasons other than layoff. The bill also provides reinstatement privileges for an employee who leaves the classified service to fill an elective position, which is not allowed under current law.

3. The bill provides to a permanent employee in the classified service who is on layoff status restoration rights for the three-year period following the layoff.

4. The bill allows appointing authorities to determine the order of layoff by seniority, performance, any combination of seniority and performance, or other factors. Under current law, appointing authorities are required to determine layoff status primarily based on job performance.

Just cause and discipline

1. The bill allows an employer to remove, suspend without pay, discharge, reduce the base pay of, or demote (take an adverse employment action against) a permanent classified employee and certain assistant district attorneys and assistant state public defenders only for just cause. The bill eliminates the provision that an employer has just cause to take an adverse employment action against an employee for work performance or personal conduct that an appointing authority determines to be inadequate, unsuitable, or inferior, but only after the appointing authority imposes progressive discipline that complies with standards established by the administrator of the Division of Personnel Management. The bill also eliminates the provision that an employer has just cause to take an adverse employment action against an employee without imposing progressive discipline for specific conduct.

2. The bill changes the threshold for considering an employee's position abandoned and disciplining the employee for failing to report for work as scheduled without contacting a supervisor from three working days during a calendar year to five consecutive working days in a calendar year.

For further information see the state fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

| 1 | SECTION 1. 20.865 (1) (dm) of the statutes is repealed. |
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| 2 | SECTION 2. 20.928 (1f) of the statutes is repealed. |
| 3 | SECTION 3. 62.13 (4) (d) of the statutes is amended to read: |
| 4 | 62.13 (4) (d) The examination shall be free for all U.S. citizens over 18 and |
| 5 | under 55 years of age, with proper limitations as to health and, subject to ss. 111.321, |
| 6 | 111.322, and 111.335, arrest and conviction record. The examination, including |
| 7 | minimum training and experience requirements, shall be job-related in compliance |
| 8 | with appropriate validation standards and shall be subject to the approval of the |

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| 1 | board and may include tests of manual skill and physical strength. All relevant |
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| 2 | experience, whether paid or unpaid, shall satisfy experience requirements. The |
| 3 | board shall control examinations and may designate and change examiners, who |
| 4 | may or may not be otherwise in the official service of the city, and whose |
| 5 | compensation shall be fixed by the board and paid by the city. Veterans and their |
| 6 | spouses shall be given preference points in accordance with s. $63.08(1)(\text{fm}) 230.16$ |
| 7 | <u>(7)</u> . |
| 8 | SECTION 4. 63.08 (1) (f) 1. of the statutes is amended to read: |
| 9 | 63.08 (1) (f) 1. The commission may not impose any restriction as to age on any |
| 10 | veteran who is applying or eligible for a position under this section. The commission |
| 11 | shall give preference points to veterans and their spouses under par. (fm) <u>s. 230.16</u> |
| 12 | (7), except as provided under subd. 2. |
| 13 | SECTION 5. 63.08 (1) (f) 2. of the statutes is amended to read: |
| 14 | 63.08 (1) (f) 2. Notwithstanding par. (fm) <u>s. 230.16 (7)</u> , persons shall be certified |
| 15 | from the eligible list under s. $63.05(1)(b)$ without adding any preference points to |
| 16 | any person's grade. |
| 17 | SECTION 6. 63.08 (1) (f) 3. of the statutes is amended to read: |
| 18 | 63.08 (1) (f) 3. After the certification under subd. 2., any veteran or veteran's |
| 19 | spouse whose grade, plus the points to which the veteran or spouse is entitled under |
| 20 | par. (fm) <u>s. 230.16 (7)</u> , is equal to or higher than the lowest grade on the list made |
| 21 | under subd. 2. shall be added to the certification list under s. 63.05 (1) (b). The |
| 22 | number of persons added to a certification list under this subdivision may not exceed |
| 23 | the number of persons initially certified under subd. 2. |
| 24 | SECTION 7. $63.08(1)(fm)$ of the statutes is renumbered $230.16(7)$, and 230.16 |
| 25 | (7) (a) (intro.) and (b), as renumbered, are amended to read: |

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| 1 | 230.16 (7) (a) (intro.) A preference shall be given to those veterans and to those |
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| 2 | spouses of veterans specified in subd . <u>subds.</u> 1. <u>a. to f. to 6.</u> who gain eligibility on |
| 3 | any competitive employment register and who do not currently hold a permanent |
| 4 | appointment or have mandatory restoration rights to a permanent appointment to |
| 5 | any position. A preference means the following: |
| 6 | (b) An applicant who is certified for a position after receiving a preference |
| 7 | under subd. 1. d., e., or f. <u>par. (a) 4., 5., or 6.</u> and who is appointed to that position may |
| 8 | not obtain a preference under subd. 1. d., e., or f. <u>par. (a) 4., 5., or 6.</u> for any other civil |

9 service position for which the applicant subsequently applies.

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SECTION 8. 63.37 of the statutes is amended to read:

11 63.37 Board to keep a register of eligibles. From the returns or reports of 12 the examiners, or from the examinations made by the board, the board shall prepare 13 and keep a register for each grade or class of position in the service of such city, of 14 the persons whose general average standing upon examinations for such grade or 15class is not less than the minimum fixed by the rules of such board, and who are 16 otherwise eligible, and such persons shall take rank upon the register as candidates 17in the order of their relative excellence as determined by examination without 18 reference to priority of time of examination. The board shall impose no restrictions as to age in case of veterans, and veterans and their spouses shall be given preference 19 20 points in accordance with s. 63.08 (1) (fm) 230.16 (7).

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SECTION 9. 63.39 (2m) of the statutes is amended to read:

63.39 (2m) Notwithstanding s. 63.08 (1) (fm) 230.16 (7), the board shall certify
persons from the list of eligibles without adding preference points to their grades.
After the certification under sub. (1) or (2), the board shall add to the certification list
any veteran or veteran's spouse whose grade, plus the points to which the veteran

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- or spouse is entitled under s. 63.08 (1) (fm) 230.16 (7), is equal to or higher than the
 lowest grade on the list of eligibles.
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SECTION 10. 66.0509 (1) of the statutes is amended to read:

4 66.0509 (1) Any city or village may proceed under s. 61.34 (1), 62.11 (5) or 5 66.0101 to establish a civil service system of selection, tenure and status, and the 6 system may be made applicable to all municipal personnel except the chief executive 7 and members of the governing body, members of boards and commissions including 8 election officials, employees subject to s. 62.13, members of the judiciary and 9 supervisors. Any town may establish a civil service system under this subsection. 10 For veterans there shall be no restrictions as to age, and veterans and their spouses shall be given preference points in accordance with s. 63.08 (1) (fm) 230.16 (7). The 11 12 system may also include uniform provisions in respect to attendance, leave 13regulations, compensation and payrolls for all personnel included in the system. The 14governing body of any city, village or town establishing a civil service system under 15this section may exempt from the system the librarians and assistants subject to s. 43.09 (1). 16

17 SECTION 11. 230.01 (2) (bm) of the statutes is repealed.

18 SECTION 12. 230.01 (2) (bp) of the statutes is repealed.

SECTION 13. 230.04 (13m) of the statutes is repealed.

20 **SECTION 14.** 230.04 (14) of the statutes is amended to read:

21 230.04 (14) Except as provided in s. 230.445, the <u>The</u> administrator shall 22 establish, by rule, the scope and minimum requirements of a state employee 23 grievance procedure relating to conditions of employment.

24 **SECTION 15.** 230.04 (19) of the statutes is repealed.

25 **SECTION 16.** 230.046 (2) of the statutes is amended to read:

| 1 | 230.046 (2) SUPERVISORY TRAINING. After initial appointment to a supervisory |
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| 2 | position, each appointing authority shall ensure that each classified service |
| 3 | supervisor successfully completes a supervisory development program. <u>A waiver of</u> |
| 4 | any part of the probationary period under s. 230.28 (1) (c) may not be granted before |
| 5 | completion of the development program. The program shall include such subjects |
| 6 | as state personnel policies, grievance handling, discipline, performance evaluation, |
| 7 | understanding the concerns of state employees with children, the supervisor's role |
| 8 | in management and the concept of the total quality leadership process, including |
| 9 | quality improvement through participatory management. |
| 10 | SECTION 17. 230.05 (7) of the statutes is amended to read: |
| 11 | 230.05 (7) The director shall use techniques and procedures designed to certify |
| 12 | eligible applicants to any vacant permanent position within $30 \ \underline{45}$ days after the |
| 13 | filing of an appropriate request by an appointing authority. |
| 14 | SECTION 18. 230.05 (10) of the statutes is repealed. |
| 15 | SECTION 19. 230.06 (1) (m) of the statutes is repealed. |
| 16 | SECTION 20. 230.06 (4) of the statutes is repealed. |
| 17 | SECTION 21. 230.08 (2) (c) of the statutes is amended to read: |
| 18 | 230.08 (2) (c) The director, associate director, and state historian of the |
| 19 | historical society; and, with the approval of the board of curators and the |
| 20 | administrator, such number of specialists as are required by the society for specific |
| 21 | research, writing, collecting, or editing projects which for a limited period of time not |
| 22 | to exceed 2 years, renewable at the discretion of the board of curators and the |
| 23 | administrator for an additional 2-year period, require persons with particular |
| 24 | training or experience in a specialized phase or field of history, historical research, |
| 25 | writing, collecting, or editing, and any persons whose entire salary is paid from funds |

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- reappropriated to the society by s. 20.245 (1) (r) where a competitive process
 <u>examination</u> is impractical.
- 3 SECTION 22. 230.12 (1) (h) of the statutes is amended to read:
- 4 230.12 (1) (h) Other pay, benefits, and working conditions. The compensation
- 5 plan may include other provisions relating to pay, benefits, and working conditions
- 6 <u>that shall supersede the provisions of the civil service and other applicable statutes</u>
- 7 <u>and rules promulgated by the director and the administrator.</u>
- 8 **SECTION 23.** 230.13 (1) (a) of the statutes is amended to read:
- 9 230.13 (1) (a) Evaluations Examination scores and ranks and other
 10 evaluations of applicants, including any examination scores and rankings.
- 11 SECTION 24. 230.13 (3) (b) of the statutes is amended to read:
- 12 230.13 (3) (b) The administrator <u>director</u> and the <u>director</u> <u>administrator</u> may 13 provide any agency with personnel information relating to the hiring and 14 recruitment process, including specifically <u>examination</u> scores and ranks and other 15 evaluations of applicants.
- **SECTION 25.** 230.13 (3) (c) of the statutes is repealed.
- 17 **SECTION 26.** 230.15 (1) of the statutes is amended to read:
- 18 230.15 (1) Subject to the restriction under s. 230.143, appointments to, and 19 promotions in, the classified service shall be made only according to merit and 20 fitness, which shall be ascertained so far as practicable by competitive procedures 21 <u>examinations</u>. The director may waive competitive procedures <u>examinations</u> for 22 appointments made under subs. (1m) and (2) and shall waive competitive procedures 23 <u>examinations</u> for appointments made under sub. (2m).
- 24 **SECTION 27.** 230.15 (1m) (c) 1. of the statutes is amended to read:

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| 1 | 230.15 (1m) (c) 1. Whenever a position is included in the classified service |
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| 2 | under par. (a), the director may waive the requirement for competitive procedures |
| 3 | examinations under sub. (1) with respect to the position and certify the incumbent |
| 4 | employee for appointment to the position in accordance with subd. 2. |
| 5 | SECTION 28. 230.15 (6) of the statutes is repealed. |
| 6 | SECTION 29. 230.15 (7) of the statutes is repealed. |
| 7 | SECTION 30. 230.16 (title) of the statutes is amended to read: |
| 8 | 230.16 (title) Applications and selection processes examinations. |
| 9 | SECTION 31. 230.16 (1) (a) of the statutes is amended to read: |
| 10 | 230.16 (1) (a) The director shall require persons applying for <u>a position in the</u> |
| 11 | classified service admission to any examination under this subchapter or under the |
| 12 | <u>rules of the director</u> to file an application and resume with the bureau <u>a reasonable</u> |
| 13 | time prior to the proposed examination. |
| 14 | SECTION 32. 230.16 (1) (ap) of the statutes is repealed. |
| 15 | SECTION 33. 230.16 (2) of the statutes is amended to read: |
| 16 | 230.16 (2) The selection process for a position in the civil service <u>Competitive</u> |
| 17 | examinations shall be free and open to all applicants who have fulfilled the |
| 18 | preliminary requirements stated in the position <u>examination</u> announcement. To |
| 19 | assure that all applicants have a fair opportunity to compete, competitive procedures |
| 20 | examinations shall be scheduled in a manner that most nearly meet the convenience |
| 21 | of applicants and needs of the service, as determined by the director. |
| 22 | SECTION 34. 230.16 (3) of the statutes is amended to read: |
| 23 | 230.16 (3) The director may appoint boards of evaluators <u>examiners</u> of at least |
| 24 | 2 persons, one of which is selected by the bureau and one of which is a representative |
| 25 | of the appointing authority, for the purpose of conducting oral evaluations |

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<u>examinations</u> as a part of the <u>hiring examination</u> procedure for certain positions. All
 <u>evaluators board members</u> shall be well-qualified and impartial. All questions
 asked and answers made in any oral evaluation <u>examination of applicants</u> shall be
 recorded and made a part of the applicant's records.

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5 SECTION 35. 230.16 (4) of the statutes is amended to read:

6 230.16 (4) All selection criteria examinations, including minimum training 7 and experience requirements, for positions in the classified service shall be 8 job-related in compliance with appropriate validation standards and shall be subject 9 to the approval of the director. All relevant experience, whether paid or unpaid, shall 10 satisfy experience requirements.

11

SECTION 36. 230.16 (5) of the statutes is amended to read:

12 230.16 (5) In the interest of sound personnel management, consideration of 13applicants, and service to agencies, the director may set a standard for proceeding 14to subsequent steps in the selection process an examination, provided that all 15applicants are fairly treated and due notice has been given. The standard may be 16 at or above the passing point set by the director for any portion of the examination. 17The director shall utilize appropriate scientific techniques and procedures in 18 administering the selection process, in rating the results of any evaluations used in 19 the selection process examinations, and in determining the relative ratings of the 20competitors.

21

SECTION 37. 230.16 (6) of the statutes is amended to read:

22 230.16 (6) If any applicant is unable to complete an evaluation that is used in
23 the selection process the examination in the form presented to the applicant due to
24 a disability, the bureau shall provide necessary accommodations to ensure equality
25 of opportunity in the selection process examination.

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| 1 | SECTION 38. 230.16 $(7m)$ (b) 4. of the statutes is amended to read: |
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| 2 | 230.16 (7m) (b) 4. The appointing authority has not extended interviews |
| 3 | examination for the position or filled the position at the time the application is |
| 4 | received is a written, nonessay examination that is scored by a machine. |
| 5 | SECTION 39. 230.16 (7m) (c) of the statutes is created to read: |
| 6 | 230.16 (7m) (c) Within 30 days after acceptance of an application under par. |
| 7 | (b), the administrator shall give the applicant an examination. |
| 8 | SECTION 40. 230.16 (9) of the statutes is created to read: |
| 9 | 230.16 (9) The officials in control of state, municipal, and county buildings, |
| 10 | upon requisition by the administrator, shall furnish without charge adequate rooms |
| 11 | and building services for the administration of examinations. |
| 12 | SECTION 41. 230.16 (10) of the statutes is amended to read: |
| 13 | 230.16 (10) Every reasonable precaution shall be taken to prevent any |
| 14 | unauthorized person from gaining any knowledge of the nature or content of |
| 15 | competitive procedures in the selection process the examination that is not available |
| 16 | to every applicant. |
| 17 | SECTION 42. 230.16 (11) of the statutes is amended to read: |
| 18 | 230.16 (11) Records of applicants examinations shall be retained for at least |
| 19 | one year. Inspection of such records shall be regulated by rules of the director. |
| 20 | SECTION 43. 230.17 (1) of the statutes is amended to read: |
| 21 | 230.17 (1) The director shall provide by rule, the conditions, not otherwise |
| 22 | provided by law, under which an eligible <u>applicant</u> may be refused <u>examination or</u> |
| 23 | reexamination, or an eligible refused certification. These conditions shall be based |
| 24 | on sufficient reason and shall reflect sound technical personnel management |
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practices and those standards of conduct, deportment, and character necessary and
 demanded to the orderly, efficient, and just operation of the state service.

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SECTION 44. 230.17 (2) of the statutes is amended to read:

4 230.17 (2) If the director refuses to examine an applicant, or after examination 5 to certify an eligible, as provided in this section, the director, if requested by the applicant so rejected within 10 days of the date of receipt of the notice of rejection. 6 7 shall give the applicant a full and explicit statement of the exact cause of such refusal 8 to examine or certify. Applicants may appeal to the commission the decision of the 9 director to refuse to examine or certify under s. 230.44 (1) (a). Upon request of an 10 applicant or an eligible for a civil service position who has a disability, the department of health services shall obtain from the director a detailed description 11 12of all duties entailed by such position and shall determine and report its findings to 13the director, as to the ability of the applicant, or eligible, to perform the duties of such 14position. Such findings shall be conclusive as to the qualifications of any applicant, 15or eligible, so examined. A notice of rejection shall notify an applicant or eligible of 16 his or her rights under this subsection.

17

SECTION 45. 230.18 of the statutes is amended to read:

18 **230.18 Discrimination prohibited.** No question in any form of application 19 or in any evaluation used in the hiring process examination may be so framed as to 20elicit information concerning the partisan political or religious opinions or 21affiliations of any applicant nor may any inquiry be made concerning such opinions 22or affiliations and all disclosures thereof shall be discountenanced except that the 23director may evaluate the competence and impartiality of applicants for positions $\mathbf{24}$ such as clinical chaplain in a state institutional program. No discriminations may 25be exercised in the recruitment, application, examination, or hiring process against

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or in favor of any person because of the person's political or religious opinions or
 affiliations or because of age, sex, disability, race, color, sexual orientation, national
 origin, or ancestry except as otherwise provided.

4

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7

SECTION 46. 230.19 of the statutes is repealed and recreated to read:

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230.19 Promotion. (1) The administrator shall provide employees with reasonable opportunities for career advancement, within a classified service structure designed to achieve and maintain a highly competent work force, with due

8 consideration given to affirmative action.

9 (2) If, in the judgment of the administrator, the group of applicants best able 10 to meet the requirements for vacancies in positions in the classified service are 11 available within the classified service, the vacancies shall be filled by competition limited to persons in the classified service who are not employed under s. 230.26 or 12230.27 and persons with the right of restoration resulting from layoff under s. 230.34 13(2), unless it is necessary to go outside the classified service to be consistent with an 14 15approved affirmative action plan or program. The administrator may also limit 16 competition for promotion to the employees of an agency or an employing unit within 17an agency if the resulting group of applicants would fairly represent the proportion 18 of members of racial and ethnic, gender, or disabled groups in the relevant labor pool 19 for the state.

90

(3) A person with the right of restoration resulting from layoff under s. 230.34
(2) may compete only for a position under sub. (2) for which he or she could have
competed had the layoff not occurred.

23

SECTION 47. 230.21 (1) of the statutes is amended to read:

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have been maintained.

| 1 | 230.21 (1) Subject to s. 230.275, the director may, to meet the needs of the |
|----|---|
| 2 | service, establish separate recruitment, examination, and certification procedures |
| 3 | for filling positions in unskilled labor and service classes. |
| 4 | SECTION 48. 230.21 (2) of the statutes is amended to read: |
| 5 | 230.21 (2) The director may designate classifications in which applicants are |
| 6 | in critically short supply and may develop such recruitment, examination, and |
| 7 | certification processes as will provide agencies with prompt certification when |
| 8 | qualified applicants can be found, provided that due notice has been given and proper |
| 9 | competitive standards have been maintained. |
| 10 | SECTION 49. 230.21 (3) of the statutes is amended to read: |
| 11 | 230.21 (3) The director shall designate classifications in prison industries in |
| 12 | the department of corrections as critical positions requiring expeditious hiring and |
| 13 | shall develop such recruitment, examination, and certification processes as will |
| 14 | provide the department with prompt certification when qualified applicants can be |
| 15 | found, provided that due notice has been given and proper competitive standards |

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16 17

SECTION 50. 230.213 of the statutes is amended to read:

18 230.213 Affirmative action procedures for corrections positions. The 19 director may, to meet affirmative action objectives, establish such recruitment, 20examination, and certification procedures for positions in the department of 21corrections as will enable the department of corrections to increase the number of 22employees of a specified gender or a specified racial or ethnic group in those positions. 23The director shall design the procedures to obtain a work force in the department of $\mathbf{24}$ corrections that reflects the relevant labor pool. The director may determine the 25relevant labor pool from the population of the state or of a particular geographic area

of the state, whichever is more appropriate for achieving the affirmative action
 objective.

SECTION 51. 230.24 (1) of the statutes is amended to read:

4 230.24 (1) The administrator may by rule develop a career executive program 5that emphasizes excellence in administrative skills in order to provide agencies with 6 a pool of highly qualified executive candidates, to provide outstanding 7 administrative employees a broad opportunity for career advancement, and to 8 provide for the mobility of such employees among the agencies and units of state 9 government for the most advantageous use of their managerial and administrative 10 skills. To accomplish the purpose of this program, the director may provide policies and standards for recruitment, examination, probation, employment register 11 12 control, certification, transfer, promotion, and reemployment, and the director may 13 provide policies and standards for classification and salary administration, separate 14 from procedures established for other employment. The administrator shall determine the positions which may be filled from career executive employment 1516 registers.

17

3

SECTION 52. 230.24 (2) of the statutes is repealed and recreated to read:

18 230.24 (2) A vacancy in a career executive position may be filled through an 19 open competitive examination, a competitive promotional examination or by 20 restricting competition to employees in career executive positions in order to achieve 21 and maintain a highly competent work force in career executive positions, with due 22 consideration given to affirmative action. The appointing authority shall consider 23 the guidelines under s. 230.19 when deciding how to fill a vacancy under this 24 paragraph.

25

SECTION 53. 230.25 (1) of the statutes is amended to read:

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1 230.25(1) Appointing authorities shall give written notice to the director of any 2 vacancy to be filled in any position in the classified service. The director shall certify. 3 under this subchapter and the rules of the director, from the register of eligibles 4 appropriate for the kind and type of employment, the grade and class in which the 5 position is classified, any number of names at the head thereof. In determining the 6 number of names to certify, the director shall use statistical methods and personnel 7 management principles that are designed to maximize the number of certified names 8 that are appropriate for filling the specific position vacancy. Up to 2 persons considered for appointment 3 times and not selected may be removed from the 9 10 register for each 3 appointments made. Certification under this subsection shall be 11 made before granting any preference under s. 230.16 (7).

12 **SECTION 54.** 230.25 (1g) of the statutes is repealed and recreated to read:

230.25 (1g) For every position to be filled by promotion from a promotional
register, the administrator shall, after certifying names under sub. (1), additionally
certify the name of the highest ranked disabled veteran whose disability is at least
70 percent.

SECTION 55. 230.25 (1m) of the statutes is repealed and recreated to read:
230.25 (1m) After certifying names under sub. (1), additional names shall be
certified in rank order of those who with the combination of veterans preference
points awarded under s. 230.16 (7) and examination score earn a total score equal
to or higher than the lowest score of those certified on the basis of examination only.
The number of veterans or spouses of veterans added to the list may not exceed the
number of names certified under sub. (1).

24 **SECTION 56.** 230.25 (2) (a) of the statutes is amended to read:

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| 1 | 230.25 (2) (a) When certifying names to appointing authorities under this |
|----|---|
| 2 | section, the director shall specify whether the certification includes qualifying |
| 3 | veterans or persons the hiring of whom would serve affirmative action purposes, |
| 4 | without divulging the names of those individuals. <u>The director shall not disclose any</u> |
| 5 | applicant's test score, with or without the addition of veterans preference points |
| 6 | under s. 230.16 (7), to the appointing authority. |
| 7 | SECTION 57. 230.25 (2) (am) of the statutes is repealed. |
| 8 | SECTION 58. 230.25 (2) (b) of the statutes is amended to read: |
| 9 | 230.25 (2) (b) Unless otherwise provided in this subchapter or the rules of the |
| 10 | director, appointments shall be made by appointing authorities to all positions in the |
| 11 | classified service from among those certified to them in accordance with this section. |
| 12 | Appointments shall be made within $30 \frac{60}{60}$ days after the date of certification unless |
| 13 | an exception is made by the director. If an appointing authority does not make an |
| 14 | appointment within 30 <u>60</u> days after certification, he or she shall immediately report |
| 15 | in writing to the director the reasons therefor. If the director determines that the |
| 16 | failure to make an appointment is not justified under the merit system, the director |
| 17 | shall issue an order directing that an appointment be made. |
| 18 | SECTION 59. 230.25 (3) (a) of the statutes is amended to read: |
| 19 | 230.25 (3) (a) Subject to par. (b), the term of eligibility on <u>original entrance and</u> |
| 20 | promotional registers is 6 months and thereafter the register expires but may be |
| 21 | reactivated by the administrator for up to 3 years from the date of the establishment |
| 22 | of the register. Except as provided in ss. 230.28 and 230.34, the eligibility of |
| 23 | individuals for reinstatement is 5 years and the eligibility of individuals for |
| 24 | restoration is 3 years |

24 <u>restoration is 3 years.</u>

25 **SECTION 60.** 230.26 (2) of the statutes is amended to read:

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1 230.26 (2) If there are urgent reasons for filling a vacancy in any position in $\mathbf{2}$ the classified service and the director is unable to certify to the appointing authority. 3 upon requisition by the latter, a list of persons eligible for appointment from an 4 appropriate employment register, the appointing authority may nominate a person 5 to the director for noncompetitive examination. If the nominee is certified by the 6 director as qualified, the nominee may be appointed provisionally to fill the vacancy 7 until an appointment can be made from a register established after announcement 8 of competition for the position, except that no provisional appointment may be 9 continued for more than 45 working days after the date of certification from the 10 register. Successive appointments may not be made under this subsection. This subsection does not apply to a person appointed to a vacant position in the classified 11 12service under s. 230.275.

13

SECTION 61. 230.26 (4) of the statutes is amended to read:

14 230.26 (4) Fringe benefits specifically authorized by statutes, with the 15 exception of deferred compensation plan participation under subch. VII of ch. 40, 16 worker's compensation, unemployment insurance, group insurance, retirement, and 17 social security coverage, shall be denied employees hired under this section. Such 18 employees may not be considered permanent employees and do not qualify for 19 tenure, vacation, paid holidays, sick leave, performance awards, or the right to 20 compete in promotional processes examinations.

21

SECTION 62. 230.28(1)(a) of the statutes is amended to read:

22 230.28 (1) (a) All original and all promotional appointments to permanent, 23 sessional and seasonal positions, with the exception of those positions designated as 24 supervisor or management under s. 111.81, in the classified service shall be for a 25 probationary period of one year <u>6 months</u>, but the director at the request of the

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appointing authority <u>and in accordance with related rules</u> may extend any such period for a maximum of 12<u>3</u> additional months. Dismissal may be made at any time during such periods. Upon such dismissal, the appointing authority shall report to the director and to the employee removed, the dismissal and the reason therefor. The director may remove an employee during the employee's probationary period if the director finds, after giving notice and an opportunity to be heard, that such employee was appointed as a result of fraud or error.

8

SECTION 63. 230.28 (1) (am) of the statutes is amended to read:

9 230.28 (1) (am) All probationary periods for employees in supervisory or 10 management positions are one year, but the director at the request of the appointing 11 authority may extend any such period for a maximum of 12 additional months unless 12waived after 6 months under par. (c). The waiver under par. (c) may be exercised for an employee in a supervisory position only if the employee has successfully 1314 completed a supervisory development program under s. 230.046 (2). However, 15persons who transfer or are reinstated to supervisory or management positions 16 consistent with conditions under sub. (4) and who had previously obtained 17permanent status in class in a supervisory or management position prior to the 18 transfer or reinstatement shall serve a probationary period in accordance with sub.

19

(4).

20

SECTION 64. 230.28(1)(c) of the statutes is amended to read:

21 230.28 (1) (c) Upon request by the appointing authority, the director may waive
 22 any portion of -a <u>the</u> lengthened probationary period but in no case before a one-year
 23 <u>6-month</u> probationary period has been served.

24 **SECTION 65.** 230.28 (6) of the statutes is created to read:

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| 1 | 230.28 (6) A person with a right of restoration resulting from layoff under s. |
|----|---|
| 2 | $230.34\ (2)$ who competes for promotion to a position under s. $230.19\ (3)$ and is |
| 3 | appointed shall serve a probationary period under sub. (1). If the appointing |
| 4 | authority terminates the employee during the probationary period, the person shall |
| 5 | return to his or her former layoff status. |
| 6 | SECTION 66. 230.31 (1) (intro.) of the statutes is amended to read: |
| 7 | 230.31 (1) (intro.) Any person who has held a position and obtained permanent |
| 8 | status in a class under the civil service law and rules and who has separated from |
| 9 | the service before July 1, 2016, without any delinquency or misconduct on his or her |
| 10 | part but owing to reasons of economy or otherwise shall be granted the following |
| 11 | considerations: |
| 12 | SECTION 67. 230.31 (2) of the statutes is created to read: |
| 13 | 230.31(2) The administrator may also provide for the reinstatement of persons |
| 14 | who have served in seasonal and sessional employment and for persons who separate |
| 15 | from a position while serving a probationary period. |
| 16 | SECTION 68. 230.31 (3) of the statutes is repealed. |
| 17 | SECTION 69. 230.32 (4) of the statutes is amended to read: |
| 18 | 230.32 (4) Any person appointed to fill the position of an employee on such |
| 19 | military or civilian leave shall be designated as a substitute or replacement employee |
| 20 | and upon the return and reemployment of the original employee the substitute |
| 21 | employee shall be transferred to a similar position with the same employing agency |
| 22 | if one is available, or if not, he or she shall be eligible for reinstatement or have the |
| 23 | right of restoration in accordance with <u>this subchapter and</u> the rules of the director. |
| 24 | The status of any person who is appointed to fill the place of an employee on military |

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or civilian leave under this section shall be governed by the rules of the director
 pursuant thereto.

3 SECTION 70. 230.34 (1) (a) (intro.) of the statutes is renumbered 230.34 (1) (a)
4 and amended to read:

5230.34 (1) (a) An employee with permanent status in class or an employee who 6 has served with the state as an assistant district attorney or an assistant state public 7 defender for a continuous period of 12 months or more may be removed, suspended 8 without pay, discharged, reduced in base pay, or demoted only for just cause. It is just 9 cause to remove, suspend without pay, discharge, reduce the base pay of, or demote 10 an employee for work performance or personal conduct that is inadequate, unsuitable, or inferior, as determined by the appointing authority, but only after 11 12imposing progressive discipline that complies with the administrator's standards under s. 230.04 (13m). It is just cause to remove, suspend without pay, discharge, 1314 reduce the base pay of, or demote an employee without imposing progressive 15discipline for any of the following conduct:

SECTION 71. 230.34 (1) (a) 1. to 9. of the statutes are repealed.

17 **SECTION 72.** 230.34 (1) (am) of the statutes is amended to read:

18 230.34 (1) (am) If an employee fails to report for work as scheduled or to contact 19 his or her supervisor, the appointing authority may discipline the employee. If an 20 employee fails to report for work as scheduled, or to contact his or her supervisor for 21 a minimum of -3- <u>5 consecutive</u> working days during a calendar year, the appointing 22 authority shall consider the employee's position abandoned and may discipline the 23 employee or treat the employee as having resigned his or her position. If the 24 appointing authority decides to treat the position abandonment as a resignation, the

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| 1 | appointing authority shall notify the employee in writing that the employee is being |
|----|---|
| 2 | treated as having effectively resigned as of the end of the last day worked. |
| 3 | SECTION 73. 230.34 (2) (intro.) of the statutes is amended to read: |
| 4 | 230.34 (2) (intro.) Employees with permanent status in class in permanent, |
| 5 | sessional and seasonal positions in the classified service and employees serving a |
| 6 | probationary period in such positions after promotion or transfer may be laid off |
| 7 | because of a reduction in force due to a stoppage or lack of work or funds or owing to |
| 8 | material changes in duties or organization but only after all original appointment |
| 9 | probationary and limited term employees in the classes used for layoff, are |
| 10 | terminated. |
| 11 | SECTION 74. 230.34 (2) (a) of the statutes is repealed and recreated to read: |
| 12 | 230.34 (2) (a) The order of layoff of such employees may be determined by |
| 13 | seniority or performance or a combination thereof or by other factors. |
| 14 | SECTION 75. 230.34 (2) (b) of the statutes is repealed and recreated to read: |
| 15 | 230.34 (2) (b) The director shall promulgate rules governing layoffs and |
| 16 | appeals therefrom and alternative procedures in lieu of layoff to include voluntary |
| 17 | and involuntary demotion and the exercise of a displacing right to a comparable or |
| 18 | lower class, as well as the subsequent employee right of restoration or eligibility for |
| 19 | reinstatement. |
| 20 | SECTION 76. 230.35 (3) (d) of the statutes is amended to read: |
| 21 | 230.35 (3) (d) Employees of the state are entitled to reasonable paid leaves of |
| 22 | absence to compete in promotional evaluations <u>examinations and interviews</u> . The |
| 23 | administrator shall promulgate rules governing the lengths of time allowable for |
| 24 | such leaves, their frequency and the provisions for their use. |
| 25 | SECTION 77. 230.37 (1) of the statutes is amended to read: |

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| 1 | 230.37 (1) In cooperation with appointing authorities the administrator shall |
|----|--|
| 2 | establish an employee performance evaluation program to provide a continuing |
| 3 | record of employee development and, when applicable, to serve as a basis for |
| 4 | pertinent personnel actions. Under the employee performance evaluation program |
| 5 | established under this subsection, the administrator shall require each appointing |
| 6 | authority to conduct at least an annual performance evaluation of each employee |
| 7 | appointed by the appointing authority. Similar evaluations shall be conducted |
| 8 | during the probationary period but may not infringe upon the authority of the |
| 9 | appointing authority to retain or dismiss employees during the probationary period. |
| 10 | SECTION 78. 230.40 (3) of the statutes is created to read: |
| 11 | 230.40 (3) A person who separates from the classified service to fill an elective |
| 12 | position shall have reinstatement privileges for 5 years following termination from |
| 13 | the classified service or for one year following termination from the elective position, |
| 14 | whichever is longer. |
| 15 | SECTION 79. 230.43 (1) (title) of the statutes is amended to read: |
| 16 | 230.43 (1) (title) Hiring process; obstruction Obstruction or falsifications |
| 17 | OF EXAMINATIONS. |
| 18 | SECTION 80. 230.43 (1) (am) of the statutes is amended to read: |
| 19 | 230.43 (1) (am) Willfully defeats, deceives or obstructs any person in respect |
| 20 | of the rights of application examination or registration under this subchapter or any |
| 21 | rules prescribed pursuant thereto. |
| 22 | SECTION 81. 230.43 (1) (b) of the statutes is amended to read: |
| 23 | 230.43(1)(b) Willfully or corruptly, falsely marks, grades, estimates, or reports |
| 94 | |

24 upon an application or resume examination, or proper standing of any person

evaluated <u>examined</u>, registered, or certified, pursuant to this subchapter, or aids in
 so doing.

- 24 -

| 3 | SECTION 82. 230.43 (1) (c) of the statutes is amended to read: |
|-----|--|
| 4 | 230.43(1)(c) Willfully or corruptly makes any false representations concerning |
| 5 | the same, or concerning an applican t <u>the person examined</u> . |
| 6 | SECTION 83. 230.43 (1) (d) of the statutes is amended to read: |
| 7 | 230.43 (1) (d) Willfully or corruptly furnishes any person any special or secret |
| 8 | information for the purpose of either improving or injuring the prospects or chances |
| 9 | of any persons so evaluated examined, registered, or certified, being appointed, |
| 10 | employed, or promoted. |
| 11 | SECTION 84. 230.43 (1) (e) of the statutes is amended to read: |
| 12 | 230.43 (1) (e) Personates any other person, or permits or aids in any manner |
| 13 | any other person to personate him or her in connection with any examination, |
| 14 | registration, application, or request to be evaluated <u>examined</u> or registered. |
| 15 | SECTION 85. 230.43 (5) of the statutes is amended to read: |
| 16 | 230.43 (5) TAXPAYERS' SUITS. The right of any taxpayer to bring any action to |
| 17 | restrain the payment of compensation to any person appointed to or holding any |
| 18 | office or place of employment in violation of this subchapter shall not be limited or |
| 19 | denied by reason of the fact that the office or place of employment has been classified |
| 20 | as, or determined to be, not subject to <u>a</u> competitive hiring process examination; |
| 21 | however, any judgment or injunction in any such action shall be prospective only, and |
| 22 | shall not affect payments already made or due to such persons by the proper |
| 23 | disbursing officers, in accordance with the rules of the administrator in force at the |
| 24 | time of such payments. |
| ~ ~ | |

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SECTION 86. 230.44 (1) (c) of the statutes is amended to read:

| 1 | 230.44 (1) (c) <i>Demotion, layoff, suspension or discharge</i> . If an employee has |
|----|--|
| 2 | permanent status in class, or an employee has served with the state as an assistant |
| 3 | district attorney or an assistant state public defender for a continuous period of 12 |
| 4 | months or more, the employee may appeal a demotion, layoff, suspension, discharge |
| 5 | or reduction in base pay to the commission as the final step in the state employee |
| 6 | grievance process <u>procedure</u> established under s. <u>230.445</u> <u>230.04 (14)</u> , if the appeal |
| 7 | alleges that the decision was not based on just cause. |
| 8 | SECTION 87. 230.44 (1) (e) of the statutes is amended to read: |
| 9 | 230.44 (1) (e) Discretionary performance awards. This subsection does not |
| 10 | apply to decisions of an appointing authority relating to discretionary performance |
| 11 | awards under s. 230.12 (5) or under the discretionary merit award program |
| 12 | established under s. 230.04 (19), including the evaluation methodology and results |
| 13 | used to determine the award or the amount awarded. |
| 14 | SECTION 88. 230.445 of the statutes is repealed. |
| 15 | SECTION 89. 321.65 (3) (g) of the statutes is amended to read: |
| 16 | 321.65 (3) (g) Veterans preferences. The right of a person to reemployment |
| 17 | under this subsection does not entitle the person to retention, preference, or |
| 18 | displacement rights over any person who has a superior claim under s. 45.03 (4), |
| 19 | $62.13\ (4)\ (d),\ 63.08\ (1)\ (f)\ or\ (fm),\ 63.37,\ 63.39\ (2m),\ 66.0509\ (1),\ 230.15\ (2m),\ 230.16$ |
| 20 | (7) or (7m), 230.21 (1m), 230.25, or 230.275. |
| 21 | SECTION 90. 323.2915 (1) and (2) of the statutes are amended to read: |
| 22 | 323.2915 (1) Notwithstanding s. 230.445 (2) and (3), <u>2019 stats.</u> , an employee |
| 23 | does not waive his or her right to appeal an adverse employment decision if the |
| 24 | employee does not timely file the complaint or appeal during the public health |
| 25 | emergency declared on March 12, 2020, by executive order 72. The tolling period |

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under s. 230.445 (3) (a) 1., 2019 stats., begins 14 days after the termination of such
 public health emergency.

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3 (2) Notwithstanding s. 230.445 (3) (a) 2., <u>2019 stats.</u>, an appointing authority
4 or his or her designee is not required to meet with a complainant in person during
5 the public health emergency declared on March 12, 2020, by executive order 72, when
6 conducting an investigation under s. 230.445 (3) (a) 2., <u>2019 stats.</u>

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SECTION 91. Initial applicability.

8 (1) HIRING PREFERENCES FOR VETERANS. The treatment of ss. 63.08 (1) (fm) and 9 230.25 (1g) and (1m) first applies to a position that is posted on the effective date of 10 this subsection.

(2) PROBATIONARY PERIODS. The treatment of s. 230.28 (1) (a), (am), and (c) first
 applies to a probationary period that begins on the effective date of this subsection.

(3) STANDARDS FOR ADVERSE EMPLOYMENT ACTIONS. The treatment of s. 230.34 (1)
(a) (intro.) and (am) first applies to employee discipline for conduct that occurs on the
effective date of this subsection.

16

(4) GRIEVANCE PROCEDURES. The treatment of s. 230.44 (1) (c) first applies to an action taken against an employee on the effective date of this subsection.

(5) REINSTATEMENT PRIVILEGES, SEPARATION FROM CLASSIFIED SERVICE. The
 treatment of s. 230.40 (3) first applies to a person who separates from the classified
 service on the effective date of this subsection.

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(END)