



State of Wisconsin  
2019 - 2020 LEGISLATURE

LRB-1055/1  
CMH/JK/MCP/SWB:wlj/amn/cjs

## 2019 SENATE BILL 507

October 18, 2019 - Introduced by Senators ERPENBACH, TESTIN, CARPENTER, HANSEN, RISSER, SHILLING, L. TAYLOR, SCHACHTNER, RINGHAND, LARSON, MILLER, JOHNSON and SMITH, cosponsored by Representatives C. TAYLOR, SHANKLAND, ZAMARRIPA, FIELDS, BOWEN, SINICKI, KITCHENS, CONSIDINE, BROSTOFF, STUCK, MILROY, POPE, HESSELBEIN, GRUSZYNSKI, SPREITZER, NOVAK, HEBL, OHNSTAD, VRUWINK, ANDERSON, CROWLEY, STUBBS, GOYKE and HINTZ. Referred to Committee on Government Operations, Technology and Consumer Protection.

1     **AN ACT** *to renumber and amend* 450.07 (1), 450.071 (1) and 968.19; *to amend*  
2           59.54 (25) (a) (intro.), 59.54 (25m), 66.0107 (1) (bm), 66.0107 (1) (bp), 66.1201  
3           (2m), 66.1213 (3), 66.1301 (2m), 66.1331 (2m), 66.1333 (3) (e) 2., 77.52 (13),  
4           77.53 (10), 101.123 (1) (h) (intro.), 102.43 (9) (e), 106.50 (1m) (h), 111.35 (2) (e),  
5           234.29, 289.33 (3) (d), 349.02 (2) (b) 4., 767.41 (5) (am) (intro.), 767.451 (5m) (a),  
6           961.555 (2) (am) 6., 961.56 (1) and 968.20 (1g) (intro.); and *to create* 20.115 (7)  
7           (ge), 20.435 (1) (gq), 59.54 (25) (c), 66.0416, 77.54 (69), 94.57, 108.04 (5m),  
8           111.32 (15), 111.34 (1) (c), 111.35 (2) (f), 146.44, 450.03 (1) (em), 450.03 (1) (ep),  
9           450.07 (1) (b), 450.071 (1) (b) 2. and 3., 767.41 (5) (d), 767.451 (5m) (d), 961.01  
10          (5m), 961.01 (12v), 961.01 (14c), 961.01 (14g), 961.01 (17k), 961.01 (19m),  
11          961.01 (20hm), 961.01 (20ht), 961.01 (20t), 961.01 (21f), 961.01 (21t), 961.436,  
12          961.55 (8) (c), (d) and (e), 961.555 (2r), 961.5755, 968.072, 968.12 (6), 968.19 (2)  
13          and 968.20 (1j) of the statutes; **relating to:** medical cannabis, providing an

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- 1 exemption from emergency rule procedures, granting rule-making authority,  
2 making an appropriation, and providing a penalty.
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***Analysis by the Legislative Reference Bureau***

Current law prohibits a person from manufacturing, distributing, or delivering tetrahydrocannabinols; possessing THC with the intent to manufacture, distribute, or deliver it; possessing or attempting to possess THC; using drug paraphernalia; or possessing drug paraphernalia. This bill creates a medical use defense to such THC-related prosecutions and forfeiture actions for a person who is registered with the Department of Health Services as having a specified debilitating medical condition or undergoing a specified debilitating treatment. The bill also prohibits the arrest or prosecution of such a person for those offenses. The defense and prohibition do not apply under certain circumstances, such as 1) if the person does not have a valid registry identification card; 2) if the amount of cannabis involved is more than 12 plants and three ounces of leaves or flowers; 3) if, while under the influence of THC, the person drives a motor vehicle or engages in other conduct that endangers another person; or 4) if the person smokes cannabis on a school bus or public transit or on school premises.

Under the bill, DHS must establish a medical cannabis registry, and a person may apply to DHS for a registry identification card. The bill specifies that the following medical conditions or treatments qualify a person for the registry: cancer, glaucoma, AIDS or HIV, Crohn's disease, a hepatitis C virus infection, Alzheimer's disease, amyotrophic lateral sclerosis, nail-patella syndrome, Ehlers-Danlos Syndrome, post-traumatic stress disorder, or the treatment of these conditions; opioid abatement or reduction or treatment for opioid addiction; a chronic or debilitating disease or medical condition or the treatment of such a disease or condition that causes cachexia, severe pain, severe nausea, seizures, or severe and persistent muscle spasms; and any other medical condition or treatment DHS designates as a debilitating medical condition or treatment. DHS must issue a qualified applicant a registry identification card. DHS must keep registry information and applications confidential except for verifying status for law enforcement purposes. Under the bill, practitioners may not provide a written certification to obtain a registry identification card for himself or herself or any family member, and practitioners who provide written certifications for registry identification cards may not have any financial interest connected to a person or entity that grows, processes, or distributes cannabis.

The bill requires any person operating as a medical cannabis producer, processor, or dispensary to obtain a license from the Department of Agriculture, Trade and Consumer Protection. A producer is defined as a person who grows more than 12 cannabis plants. An applicant may not obtain a license, and DATCP must revoke a license, if the applicant or licensee is located within 500 feet of a school, distributes more than 12 cannabis plants and three ounces of cannabis leaves or flowers to any person, or possesses an excessive quantity of cannabis as determined

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by DATCP. The bill also requires DATCP to register laboratories to conduct testing on medical cannabis. A producer, processor, or dispensary may not have any financial interest in a laboratory, and a laboratory may not have any financial interest in a producer, processor, or dispensary. A license issued by DATCP under the bill does not expire unless revoked. An applicant for a license must pay an initial application fee of \$250 and an annual fee of \$5,000.

Under the bill, a licensed producer is prohibited from growing medical cannabis for personal, family, or household use and may distribute its medical cannabis only to a licensed processor. A licensed processor must send samples of the medical cannabis that it processes to a registered laboratory to test the THC concentration of the processor's products and test for the presence of certain contaminants. A licensed processor may distribute cannabis plants and processed cannabis leaves or flowers only to a licensed dispensary. A licensed dispensary may dispense medical cannabis only to a qualifying patient or caregiver who presents a valid registry identification card.

The bill authorizes DATCP to inspect, without prior notice, the premises and records of a licensee or an applicant. DATCP may also establish rules for administering and implementing the medical cannabis program as it relates to producers, processors, dispensaries, and laboratories. The bill requires DATCP to promulgate rules that are designed to promote and prioritize producers, processors, and dispensaries that are small, local operations.

Finally, the bill prohibits discrimination in employment and licensing against individuals who have valid certifications and registration cards based on their use or possession of medical cannabis off the employer's premises during nonworking hours, unless one of certain exceptions applies. The bill similarly provides that an employee who is terminated solely due to a positive drug test for cannabis components or metabolites or who violates the employer's policy concerning the use of cannabis is not disqualified from receiving unemployment insurance or worker's compensation benefits if the employee has a valid certification and registration card, unless 1) the employee uses or possesses medical cannabis on the employer's premises or during working hours; 2) the use impairs the individual's ability to undertake adequately the job-related responsibilities of that individual's employment; or 3) the action is necessary for the employer to avoid losing certain benefits under federal law.

The bill changes state law regarding THC. It does not affect federal law, which generally prohibits persons from manufacturing, delivering, or possessing THC and applies to both intrastate and interstate violations.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           **SECTION 1.** 20.115 (7) (ge) of the statutes is created to read:

2           20.115 (7) (ge) *Medical cannabis licenses and registration.* All moneys received  
3 under s. 94.57 (4) to license and regulate producers, processors, and dispensaries,  
4 and to register laboratories, under s. 94.57.

5           **SECTION 2.** 20.435 (1) (gq) of the statutes is created to read:

6           20.435 (1) (gq) *Medical cannabis registry.* All moneys received as fees under  
7 s. 146.44 (2) (a) 4. and (ac) 3. and (4m), for the purposes of the Medical Cannabis  
8 Registry Program under s. 146.44.

9           **SECTION 3.** 59.54 (25) (a) (intro.) of the statutes is amended to read:

10           59.54 (25) (a) (intro.) The board may enact and enforce an ordinance to prohibit  
11 the possession of marijuana, as defined in s. 961.01 (14), subject to par. (c) and the  
12 exceptions in s. 961.41 (3g) (intro.), and provide a forfeiture for a violation of the  
13 ordinance; except that if. Any ordinance enacted under this paragraph shall provide  
14 a person who is prosecuted under it with the defenses that the person has under s.  
15 961.436 to prosecutions under s. 961.41 (1) (h), (1m) (h), or (3g) (e). If a complaint  
16 is issued regarding an allegation of possession of more than 25 grams of marijuana,  
17 or possession of any amount of marijuana following a conviction in this state for  
18 possession of marijuana, the subject of the complaint may not be prosecuted under  
19 this subsection for the same action that is the subject of the complaint unless all of  
20 the following occur:

21           **SECTION 4.** 59.54 (25) (c) of the statutes is created to read:

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1           59.54 (25) (c) A person may not be prosecuted under an ordinance enacted  
2 under par. (a) if, under s. 968.072 (2) or (4) (b), the person would not be subject to  
3 prosecution under s. 961.41 (3g) (e).

4           **SECTION 5.** 59.54 (25m) of the statutes is amended to read:

5           59.54 (25m) DRUG PARAPHERNALIA. The board may enact an ordinance to  
6 prohibit conduct that is the same as that prohibited by s. 961.573 (1) or (2), 961.574  
7 (1) or (2), or 961.575 (1) or (2) and provide a forfeiture for violation of the ordinance.  
8 Any ordinance enacted under this subsection shall provide a person prosecuted  
9 under it with the defenses that the person has under s. 961.5755 to prosecutions  
10 under s. 961.573 (1), 961.574 (1), or 961.575 (1). A person may not be prosecuted  
11 under an ordinance enacted under this subsection if, under s. 968.072 (3) or (4) (b),  
12 the person would not be subject to prosecution under s. 961.573 (1), 961.574 (1), or  
13 961.575 (1). The board may enforce an ordinance enacted under this subsection in  
14 any municipality within the county.

15           **SECTION 6.** 66.0107 (1) (bm) of the statutes is amended to read:

16           66.0107 (1) (bm) Enact and enforce an ordinance to prohibit the possession of  
17 marijuana, as defined in s. 961.01 (14), subject to the exceptions in s. 961.41 (3g)  
18 (intro.), and provide a forfeiture for a violation of the ordinance; ~~except that if.~~ Any  
19 ordinance enacted under this paragraph shall provide a person who is prosecuted  
20 under it with the defenses that the person has under s. 961.436 to prosecutions under  
21 s. 961.41 (1) (h), (1m) (h), or (3g) (e). If a complaint is issued regarding an allegation  
22 of possession of more than 25 grams of marijuana, or possession of any amount of  
23 marijuana following a conviction in this state for possession of marijuana, the subject  
24 of the complaint may not be prosecuted under this paragraph for the same action that

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1 is the subject of the complaint unless the charges are dismissed or the district  
2 attorney declines to prosecute the case.

3 **SECTION 7.** 66.0107 (1) (bp) of the statutes is amended to read:

4 66.0107 (1) (bp) Enact and enforce an ordinance to prohibit conduct that is the  
5 same as that prohibited by s. 961.573 (1) or (2), 961.574 (1) or (2), or 961.575 (1) or  
6 (2) and provide a forfeiture for violation of the ordinance. Any ordinance enacted  
7 under this paragraph shall provide a person prosecuted under it with the defenses  
8 that the person has under s. 961.5755 to prosecutions under s. 961.573 (1), 961.574  
9 (1), or 961.575 (1). A person may not be prosecuted under an ordinance enacted  
10 under this paragraph if, under s. 968.072 (3) or (4) (b), the person would not be subject  
11 to prosecution under s. 961.573 (1), 961.574 (1), or 961.575 (1).

12 **SECTION 8.** 66.0416 of the statutes is created to read:

13 **66.0416 Medical cannabis.** No village, town, city, or county may enact or  
14 enforce an ordinance or a resolution that prohibits producing, processing,  
15 dispensing, testing, or possessing medical cannabis if those actions are lawfully done  
16 by one of the following:

17 (1) A licensee under s. 94.57.

18 (2) If the amount of cannabis does not exceed the maximum authorized  
19 amount, as defined in s. 961.01 (14c), a person who has a valid registry identification  
20 card, as defined in s. 146.44 (1) (g), and is one of the following:

21 (a) A qualifying patient, as defined in s. 146.44 (1) (e), who is taking the actions  
22 to provide medical cannabis for his or her own use.

23 (b) A primary caregiver, as defined in s. 146.44 (1) (d), who is taking the actions  
24 to provide medical cannabis for his or her qualifying patient.

25 **SECTION 9.** 66.1201 (2m) of the statutes is amended to read:

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1           66.1201 **(2m)** DISCRIMINATION. Persons otherwise entitled to any right, benefit,  
2 facility, or privilege under ss. 66.1201 to 66.1211 may not be denied the right, benefit,  
3 facility, or privilege in any manner for any purpose nor be discriminated against  
4 because of sex, race, color, creed, or sexual orientation; status as a victim of domestic  
5 abuse, sexual assault, or stalking, as defined in s. 106.50 (1m) (u); whether the  
6 person holds, or has applied for, a registry identification card, as defined in s. 146.44  
7 (1) (g), has been the subject of a written certification, as defined in s. 146.44 (1) (h),  
8 or is or has been a member of a treatment team, as defined in s. 961.01 (20t); or  
9 national origin.

10           **SECTION 10.** 66.1213 (3) of the statutes is amended to read:

11           66.1213 **(3)** DISCRIMINATION. Persons otherwise entitled to any right, benefit,  
12 facility, or privilege under this section may not be denied the right, benefit, facility,  
13 or privilege in any manner for any purpose nor be discriminated against because of  
14 sex, race, color, creed, or sexual orientation; status as a victim of domestic abuse,  
15 sexual assault, or stalking, as defined in s. 106.50 (1m) (u); whether the person  
16 holds, or has applied for, a registry identification card, as defined in s. 146.44 (1) (g),  
17 has been the subject of a written certification, as defined in s. 146.44 (1) (h), or is or  
18 has been a member of a treatment team, as defined in s. 961.01 (20t); or national  
19 origin.

20           **SECTION 11.** 66.1301 (2m) of the statutes is amended to read:

21           66.1301 **(2m)** DISCRIMINATION. Persons entitled to any right, benefit, facility,  
22 or privilege under ss. 66.1301 to 66.1329 may not be denied the right, benefit, facility,  
23 or privilege in any manner for any purpose nor be discriminated against because of  
24 sex, race, color, creed, or sexual orientation; status as a victim of domestic abuse,  
25 sexual assault, or stalking, as defined in s. 106.50 (1m) (u); whether the person

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1 holds, or has applied for, a registry identification card, as defined in s. 146.44 (1) (g),  
2 has been the subject of a written certification, as defined in s. 146.44 (1) (h), or is or  
3 has been a member of a treatment team, as defined in s. 961.01 (20t); or national  
4 origin.

5 **SECTION 12.** 66.1331 (2m) of the statutes is amended to read:

6 66.1331 (2m) DISCRIMINATION. Persons otherwise entitled to any right, benefit,  
7 facility, or privilege under this section may not be denied the right, benefit, facility,  
8 or privilege in any manner for any purpose nor be discriminated against because of  
9 sex, race, color, creed, or sexual orientation;; status as a victim of domestic abuse,  
10 sexual assault, or stalking, as defined in s. 106.50 (1m) (u); whether the person  
11 holds, or has applied for, a registry identification card, as defined in s. 146.44 (1) (g),  
12 has been the subject of a written certification, as defined in s. 146.44 (1) (h), or is or  
13 has been a member of a treatment team, as defined in s. 961.01 (20t); or national  
14 origin.

15 **SECTION 13.** 66.1333 (3) (e) 2. of the statutes is amended to read:

16 66.1333 (3) (e) 2. Persons otherwise entitled to any right, benefit, facility, or  
17 privilege under this section may not be denied the right, benefit, facility, or privilege  
18 in any manner for any purpose nor be discriminated against because of sex, race,  
19 color, creed, or sexual orientation;; status as a victim of domestic abuse, sexual  
20 assault, or stalking, as defined in s. 106.50 (1m) (u); whether the person holds, or  
21 has applied for, a registry identification card, as defined in s. 146.44 (1) (g), has been  
22 the subject of a written certification, as defined in s. 146.44 (1) (h), or is or has been  
23 a member of a treatment team, as defined in s. 961.01 (20t); or national origin.

24 **SECTION 14.** 77.52 (13) of the statutes is amended to read:



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1           77.52 (13) For the purpose of the proper administration of this section and to  
2 prevent evasion of the sales tax it shall be presumed that all receipts are subject to  
3 the tax until the contrary is established. The burden of proving that a sale of tangible  
4 personal property, or items, property, or goods under sub. (1) (b), (c), or (d), or services  
5 is not a taxable sale at retail is upon the person who makes the sale unless that  
6 person takes from the purchaser an electronic or a paper certificate, in a manner  
7 prescribed by the department, to the effect that the property, item, good, or service  
8 is purchased for resale or is otherwise exempt, except that no certificate is required  
9 for the sale of tangible personal property, or items, property, or goods under sub. (1)  
10 (b), (c), or (d), or services that are exempt under s. 77.54 (5) (a) 3., (7), (7m), (8), (10),  
11 (11), (14), (15), (17), (20n), (21), (22b), (31), (32), (35), (36), (37), (42), (44), (45), (46),  
12 (51), (52), (66), and (67), and (69).

13           **SECTION 15.** 77.53 (10) of the statutes is amended to read:

14           77.53 (10) For the purpose of the proper administration of this section and to  
15 prevent evasion of the use tax and the duty to collect the use tax, it is presumed that  
16 tangible personal property, or items, property, or goods under s. 77.52 (1) (b), (c), or  
17 (d), or taxable services sold by any person for delivery in this state is sold for storage,  
18 use, or other consumption in this state until the contrary is established. The burden  
19 of proving the contrary is upon the person who makes the sale unless that person  
20 takes from the purchaser an electronic or paper certificate, in a manner prescribed  
21 by the department, to the effect that the property, or items, property, or goods under  
22 s. 77.52 (1) (b), (c), or (d), or taxable service is purchased for resale, or otherwise  
23 exempt from the tax, except that no certificate is required for the sale of tangible  
24 personal property, or items, property, or goods under s. 77.52 (1) (b), (c), or (d), or

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1 services that are exempt under s. 77.54 (7), (7m), (8), (10), (11), (14), (15), (17), (20n),  
2 (21), (22b), (31), (32), (35), (36), (37), (42), (44), (45), (46), (51), (52), ~~and (67), and (69).~~

3 **SECTION 16.** 77.54 (69) of the statutes is created to read:

4 77.54 **(69)** The sales price from the sales of and the storage, use, or other  
5 consumption of medical cannabis and drug paraphernalia delivered or distributed  
6 by a dispensary licensed under s. 94.57.

7 **SECTION 17.** 94.57 of the statutes is created to read:

8 **94.57 Medical cannabis. (1) DEFINITIONS.** In this section:

9 (b) “Dispensary” means a person who obtains packaged and labelled medical  
10 cannabis from a licensed processor and dispenses that cannabis, and cannabis  
11 paraphernalia, at a permanent location to a member of a treatment team holding a  
12 valid registry identification card issued under s. 146.44, regardless of whether the  
13 dispensing is done in exchange for monetary consideration.

14 (c) “Laboratory” means a person who obtains medical cannabis from a licensed  
15 processor and tests that cannabis for tetrahydrocannabinol content and the presence  
16 of molds, pesticides, heavy metals, and other contaminants.

17 (d) “Licensee” means a producer, processor, or dispensary that holds a valid  
18 license under this section.

19 (e) “Maximum authorized amount” has the meaning given in s. 961.01 (14c).

20 (f) “Medical cannabis” means a cannabis plant or usable cannabis that is  
21 intended to be used by a qualifying patient registered under s. 146.44 to alleviate the  
22 symptoms or effects of the patient’s debilitating medical condition or treatment.

23 (g) “Processor” means a person who obtains medical cannabis from a licensed  
24 producer, processes the medical cannabis into usable cannabis or individual  
25 cannabis plants, packages and labels the usable cannabis or cannabis plants, and

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1 transfers or sells the packaged and labelled usable cannabis or cannabis plants to a  
2 licensed dispensary.

3 (h) "Producer" means a person who plants, grows, cultivates, or harvests more  
4 than 12 cannabis plants for medical cannabis and transfers or sells the medical  
5 cannabis to a licensed processor.

6 (i) "Qualifying patient" has the meaning given in s. 146.44 (1) (e).

7 (j) "Registry identification card" has the meaning given in s. 146.44 (1) (g).

8 (k) "School" has the meaning given in s. 118.257 (1) (d).

9 (L) "Treatment team" has the meaning given in s. 961.01 (20t).

10 (m) "Usable cannabis" has the meaning given in s. 961.01 (21f).

11 (n) "Written certification" has the meaning given in s. 146.44 (1) (h).

12 **(2) LICENSE REQUIRED.** No person may operate in this state as a producer,  
13 processor, or dispensary without a license issued by the department under this  
14 section. A person who engages in more than one of these activities shall obtain a  
15 separate license for each activity. A licensee may engage in the licensed activity at  
16 more than one location without obtaining a separate license. No licensee may  
17 operate at more than 2 separate locations, regardless of the number of licenses held.  
18 A person who is an employee of a licensee is not required to obtain a separate license.  
19 A person is not required to obtain a license under this section if the person handles  
20 only industrial hemp and holds a valid license under s. 94.55.

21 **(3) LICENSE CRITERIA.** (a) The department may issue a license under this section  
22 to an applicant only if the applicant has been a resident of this state for at least the  
23 2 years immediately preceding the application.

24 (b) The department may not issue a license to, and must revoke a license of, any  
25 entity to which any of the following applies:

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1           1. The entity is located within 500 feet of a school, including a charter school.

2           2. If the entity is a dispensary, the dispensary distributes to a member of a  
3 treatment team a number of cannabis plants or an amount of usable cannabis that,  
4 in the period of distribution, results in the treatment team possessing more than the  
5 maximum authorized amount.

6           3. The dispensary possesses a number of cannabis plants or an amount of  
7 usable cannabis that exceeds the combined maximum authorized amount for all of  
8 the treatment teams that use the dispensary by a number or an amount determined  
9 by the department by rule to be unacceptable.

10          4. The applicant, or a principal officer or board member of the applicant, has  
11 a financial interest in a registered laboratory.

12          **(4) LICENSING PROCEDURE; FEES; LICENSE TERM.** (a) An application for a license  
13 under this section shall be in writing on a form provided by the department and  
14 include the licensing application fee under par. (b) 1.

15          (b) 1. A licensing application fee shall be an amount determined by the  
16 department but not less than \$250.

17          2. The annual fee for a licensee shall be an amount determined by the  
18 department but not less than \$5,000.

19          (c) A license is valid unless revoked. Each license shall be issued only for the  
20 applicant named in the application and may not be transferred or assigned.

21          **(5) PRODUCERS.** (a) A licensed producer may plant, grow, cultivate, and harvest  
22 medical cannabis, including planting, growing, cultivating, and harvesting  
23 outdoors; transfer or sell the medical cannabis to a licensed processor; and engage  
24 in any related activities that are necessary for the operation, such as possessing,  
25 storing, and transporting the medical cannabis.

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1 (b) A licensed producer may not plant, grow, cultivate, or harvest medical  
2 cannabis for personal, family, or household use.

3 **(6) PROCESSORS.** (a) A licensed processor may obtain medical cannabis from  
4 a licensed producer; process the medical cannabis into usable cannabis or individual  
5 cannabis plants; transfer samples of the usable cannabis or individual cannabis  
6 plants to a registered laboratory; package and label the usable cannabis or individual  
7 cannabis plants; transfer or sell the usable cannabis or individual cannabis plants  
8 to a licensed dispensary; and engage in any related activities that are necessary for  
9 the operation, such as possessing, storing, and transporting the usable cannabis or  
10 individual cannabis plants.

11 (b) Before distributing medical cannabis to a licensed dispensary, a licensed  
12 processor shall provide samples of each type of cannabis plant and usable cannabis  
13 that it processes to a registered laboratory to test for mold, fungus, pesticides, and  
14 other contaminants and may not distribute medical cannabis that tests positive for  
15 mold, fungus, pesticides, or other contaminants if the contaminants or the level of  
16 contaminants is identified by the laboratory as being potentially unsafe to an  
17 individual's health.

18 **(7) DISPENSARIES.** (a) A licensed dispensary may obtain packaged, labelled  
19 medical cannabis from a licensed processor; dispense the medical cannabis according  
20 to the provisions of this section; and engage in any related activities that are  
21 necessary for the operation, such as possessing, storing, and transporting the  
22 medical cannabis.

23 (b) A licensed dispensary may dispense medical cannabis only to a person who  
24 presents a valid registry identification card issued under s. 146.44.

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1 (c) The department shall determine which and how many applicants for a  
2 dispensary license receive a license on the basis of all of the following:

3 1. Convenience to treatment teams and the preferences of treatment teams.

4 2. The ability of an applicant to provide to treatment teams a sufficient amount  
5 of medical cannabis.

6 3. The experience the applicant has running a nonprofit organization or a  
7 business.

8 4. The preferences of the governing bodies with jurisdiction over the area in  
9 which the applicants are located.

10 5. The ability of the applicant to keep records confidential and maintain a safe  
11 and secure facility.

12 6. The ability of the applicant to abide by the prohibitions under sub. (3) (b).

13 **(8) LABORATORIES.** The department shall register entities as medical cannabis  
14 testing laboratories. The department may not register a laboratory if any principal  
15 officer or board member of the entity has any financial interest in a licensee or an  
16 applicant for a license under this section. A registered laboratory may obtain  
17 samples of medical cannabis from a licensed processor; test and certify the  
18 tetrahydrocannabinol content of the medical cannabis and whether the medical  
19 cannabis contains any contaminants; and engage in any related activities that are  
20 necessary for the operation, such as possessing, storing, and transporting the  
21 medical cannabis. Registered laboratories shall perform the following services:

22 (a) Testing medical cannabis for potency and for mold, fungus, pesticides, and  
23 other contaminants.

24 (b) Researching findings related to medical cannabis, including findings that  
25 identify potentially unsafe levels of contaminants.

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1 (c) Providing training to persons who hold registry identification cards,  
2 treatment teams, and persons employed by licensees on all of the following:

3 1. The safe and efficient cultivation, harvesting, packaging, labeling, and  
4 distribution of medical cannabis.

5 2. Security and inventory accountability procedures.

6 3. The most recent research on medical cannabis.

7 **(9) CONFIDENTIALITY.** The department may disclose to a law enforcement  
8 agency only information necessary to verify that a licensee has a valid license issued  
9 under this section, an entity is complying with rules promulgated under sub. (11), or  
10 a laboratory is registered under sub. (8).

11 **(10) INSPECTIONS.** The department may inspect, without prior notice, the  
12 premises of an applicant, licensee, or registered laboratory and any records required  
13 to be retained by a licensee or registered laboratory.

14 **(11) RULES.** (a) The department shall promulgate rules to administer and  
15 enforce this section. Rules promulgated under this subsection shall be designed to  
16 promote and prioritize producers, processors, and dispensaries that are small, local  
17 organizations.

18 (b) When promulgating rules under this section, the department may, as  
19 necessary, use the procedure under s. 227.24 to promulgate emergency rules.  
20 Notwithstanding s. 227.24 (1) (a) and (3), when promulgating emergency rules under  
21 this subsection, the department is not required to provide evidence that  
22 promulgating a rule under this subsection as an emergency rule is necessary for the  
23 preservation of the public peace, health, safety, or welfare and is not required to  
24 provide a finding of emergency for a rule promulgated under this subsection.  
25 Notwithstanding s. 227.24 (1) (c) and (2), initial emergency rules and subsequent

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1 emergency rules promulgated under this subsection remain in effect until the date  
2 on which permanent rules take effect. Notwithstanding s. 227.24 (1) (e) 1d. and 1g.,  
3 for emergency rules promulgated under this subsection, the department is not  
4 required to prepare a statement of scope of the rules or to submit the proposed rules  
5 in final draft form to the governor for approval.

6 **SECTION 18.** 101.123 (1) (h) (intro.) of the statutes is amended to read:

7 101.123 (1) (h) (intro.) “Smoking” means burning or holding, or inhaling or  
8 exhaling smoke from, any of the following items containing tobacco or cannabis:

9 **SECTION 19.** 102.43 (9) (e) of the statutes is amended to read:

10 102.43 (9) (e) The employee’s employment with the employer has been  
11 suspended or terminated due to misconduct, as defined in s. 108.04 (5), or substantial  
12 fault, as defined in s. 108.04 (5g) (a), by the employee connected with the employee’s  
13 work, subject to s. 108.04 (5m).

14 **SECTION 20.** 106.50 (1m) (h) of the statutes is amended to read:

15 106.50 (1m) (h) “Discriminate” means to segregate, separate, exclude, or treat  
16 a person or class of persons unequally in a manner described in sub. (2), (2m), or (2r)  
17 because of sex, race, color, sexual orientation, disability, religion, national origin,  
18 marital status, or family status;; status as a victim of domestic abuse, sexual assault,  
19 or stalking; whether the person holds, or has applied for, a registry identification  
20 card, as defined in s. 146.44 (1) (g), has been the subject of a written certification, as  
21 defined in s. 146.44 (1) (h), or is or has been a member of a treatment team, as defined  
22 in s. 961.01 (20t); lawful source of income;; age; or ancestry.

23 **SECTION 21.** 108.04 (5m) of the statutes is created to read:

24 108.04 (5m) USE OF MEDICAL CANNABIS. (a) In this subsection:

25 1. “Medical cannabis” has the meaning given in s. 94.57 (1) (f).



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1           2. “Registry identification card” has the meaning given in s. 146.44 (1) (g).

2           3. “Written certification” has the meaning given in s. 146.44 (1) (h).

3           (b) Notwithstanding sub. (5), “misconduct,” for purposes of sub. (5), does not  
4 include any of the following:

5           1. A positive test for cannabis components or metabolites, in the absence of  
6 other actions or conduct that constitute misconduct under sub. (5). This subdivision  
7 applies only with respect to an employee with a valid written certification and a valid  
8 registry identification card.

9           2. A violation of the employer’s policy concerning the use of cannabis, if all of  
10 the following apply:

11           a. The employee was using medical cannabis in accordance with a valid written  
12 certification.

13           b. The employee held a valid registry identification card.

14           c. The employee did not use or possess medical cannabis on the employer’s  
15 premises or during working hours.

16           d. The use did not impair the individual’s ability to perform adequately the  
17 job-related responsibilities of that individual’s employment.

18           (c) Notwithstanding sub. (5g), “substantial fault,” for purposes of sub. (5g), does  
19 not include any of the following:

20           1. A positive test for cannabis components or metabolites, in the absence of  
21 other acts or omissions that constitute substantial fault under sub. (5). This  
22 subdivision applies only with respect to an employee with a valid written  
23 certification and a valid registry identification card.

24           2. A violation of the employer’s policy concerning the use of cannabis, if all of  
25 the following apply:

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1 a. The employee was using medical cannabis in accordance with a valid written  
2 certification.

3 b. The employee held a valid registry identification card.

4 c. The employee did not use or possess medical cannabis on the employer's  
5 premises or during working hours.

6 d. The use did not impair the individual's ability to perform adequately the  
7 job-related responsibilities of that individual's employment.

8 **SECTION 22.** 111.32 (15) of the statutes is created to read:

9 111.32 (15) "Use of a lawful product off the employer's premises during  
10 nonworking hours" includes the use of medical cannabis, as defined in s. 94.57 (1) (f),  
11 off the employer's premises during nonworking hours, but only if such use is in  
12 accordance with a valid written certification, as defined in s. 146.44 (1) (h), and the  
13 individual holds a valid registry identification card, as defined in s. 146.44 (1) (g).

14 **SECTION 23.** 111.34 (1) (c) of the statutes is created to read:

15 111.34 (1) (c) 1. Except as provided in subd. 2., refusing to hire or employ,  
16 barring, suspending, or terminating an individual, or discriminating against an  
17 individual in promotion, in compensation or in terms, conditions or privileges of  
18 employment, based on the individual's use of medical cannabis, as defined in s. 94.57  
19 (1) (f), if such use is in accordance with a valid written certification, as defined in s.  
20 146.44 (1) (h), and the individual holds a valid registry identification card, as defined  
21 in s. 146.44 (1) (g).

22 2. Subdivision 1. does not apply if any of the following apply:

23 a. The employee uses or possesses medical cannabis on the employer's premises  
24 or during working hours.

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1           b. The use impairs the individual's ability to undertake adequately the  
2 job-related responsibilities of that individual's employment.

3           c. The refusal, bar, suspension, termination, or discrimination is necessary for  
4 the employer to avoid losing a monetary or licensing-related benefit under federal  
5 law or regulations.

6           **SECTION 24.** 111.35 (2) (e) of the statutes is amended to read:

7           111.35 (2) (e) Conflicts with any federal or state statute, rule or regulation.  
8 This paragraph does not apply with respect to any conflict between the use of medical  
9 cannabis described in s. 111.32 (15) and violations concerning marijuana or  
10 tetrahydrocannabinols under 21 USC 841 to 865.

11           **SECTION 25.** 111.35 (2) (f) of the statutes is created to read:

12           111.35 (2) (f) In the case of use of medical cannabis described in s. 111.32 (15),  
13 would result in the employer losing a monetary or licensing-related benefit under  
14 federal law or regulations.

15           **SECTION 26.** 146.44 of the statutes is created to read:

16           **146.44 Medical Cannabis Registry Program. (1) DEFINITIONS.** In this  
17 section:

18           (a) "Applicant" means a person who is applying for a registry identification card  
19 under sub. (2) (a) or (ac).

20           (ag) "Bona fide practitioner-patient relationship" means a relationship  
21 between the practitioner and the patient that includes all of the following:

22           1. An assessment of the patient's medical history and current medical condition  
23 by the practitioner, including an in-person physical examination if appropriate.

24           2. A consultation between the practitioner and the patient with respect to the  
25 patient's debilitating medical condition or treatment.

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1           3. Availability by the practitioner to provide follow-up care and treatment to  
2 the patient, including patient examinations.

3           (b) “Debilitating medical condition or treatment” means any of the following:

4           1. Cancer, glaucoma, acquired immunodeficiency syndrome, a positive test for  
5 the presence of HIV, antigen or nonantigenic products of HIV, or an antibody to HIV,  
6 Crohn’s disease, a hepatitis C virus infection, Alzheimer’s disease, amyotrophic  
7 lateral sclerosis, nail-patella syndrome, Ehlers-Danlos Syndrome, post-traumatic  
8 stress disorder, or the treatment of these conditions.

9           2. Opioid abatement or reduction or treatment for opioid addiction.

10          3. A chronic or debilitating disease or medical condition or the treatment of  
11 such a disease or condition that causes cachexia, severe pain, severe nausea,  
12 seizures, including those characteristic of epilepsy, or severe and persistent muscle  
13 spasms, including those characteristic of multiple sclerosis.

14          4. Any other medical condition or any other treatment for a medical condition  
15 designated as a debilitating medical condition or treatment in rules promulgated by  
16 the department of health services under s. 961.436 (5).

17          (c) “Medical cannabis” has the meaning given in s. 94.57 (1) (f).

18          (cm) “Out-of-state registry identification card” means a document that is valid  
19 as provided under sub. (7) (f).

20          (cp) “Practitioner” means a person licensed as a physician, as defined in s.  
21 448.01 (5), a physician assistant, as defined in s. 448.01 (6), or an advanced practice  
22 nurse prescriber certified under s. 441.16 (2).

23          (d) “Primary caregiver” means a person who has agreed to help a qualifying  
24 patient use or acquire medical cannabis and who has a registry identification card.

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1 (e) “Qualifying patient” means a person who has been diagnosed in the course  
2 of a bona fide practitioner-patient relationship as having or undergoing a  
3 debilitating medical condition or treatment but does not include a person under the  
4 age of 18 years unless all of the following apply:

5 1. The person’s practitioner has explained the potential risks and benefits of  
6 using medical cannabis to the person and to a parent, guardian, or person having  
7 legal custody of the person.

8 2. The parent, guardian, or person having legal custody provides the  
9 practitioner a written statement consenting to do all of the following:

10 a. Allow the person to use medical cannabis.

11 b. Serve as a primary caregiver for the person.

12 c. Manage the person’s use of medical cannabis.

13 (f) “Registrant” means a person to whom a registry identification card is issued.

14 (g) “Registry identification card” means a document issued by the department  
15 under sub. (4) that identifies a person as a qualifying patient or primary caregiver.

16 (h) “Written certification” means a statement written by a person’s practitioner  
17 if all of the following apply:

18 1. The statement indicates that, in the practitioner’s professional opinion, the  
19 person has or is undergoing a debilitating medical condition or treatment and the  
20 potential benefits of using medical cannabis would likely outweigh the health risks  
21 for the person.

22 2. The statement indicates that the opinion described in subd. 1. was made in  
23 the course of a bona fide practitioner-patient relationship.

24 3. The statement is signed by the practitioner or is contained in the person’s  
25 medical records.

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1           **(1m)** PRACTITIONER RESTRICTIONS. (a) No practitioner may provide himself or  
2 herself or any member of his or her family with a written certification for submission  
3 with an application under sub. (2).

4           (b) No practitioner who provides a written certification under this section may  
5 have a financial interest in any way connected to a person or entity that produces,  
6 processes, dispenses, or tests cannabis.

7           **(2)** APPLICATION. (a) An adult who is claiming to be a qualifying patient may  
8 apply for a registry identification card by submitting to the department all of the  
9 following:

10           1. A signed application form that contains the applicant's name, address, and  
11 date of birth.

12           2. A written certification.

13           3. The name, address, and telephone number of the applicant's current  
14 practitioner, as listed in the written certification.

15           4. A registration fee in an amount determined by the department, but not to  
16 exceed \$150, except that for an applicant who is a recipient of medical assistance  
17 under subch. IV of ch. 49, is receiving benefits under the federal social security  
18 disability insurance program under 42 USC 423 or the federal supplemental security  
19 income program under 42 USC 1381, or is a veteran, the fee shall be \$50.

20           (ac) A person who is at least 21 years of age may apply for a registry  
21 identification card as a primary caregiver by submitting to the department all of the  
22 following:

23           1. A signed application form that contains the applicant's name, address, and  
24 date of birth.

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1           2. A copy of a written certification or copy of a registration identification card  
2 for each qualifying patient for whom the applicant will be the primary caregiver.

3           3. A registration fee of \$250.

4           (b) The department shall promulgate rules specifying how a parent, guardian,  
5 or person having legal custody of a child may apply for a registry identification card  
6 for the child and the circumstances under which the department may approve or  
7 deny the application.

8           **(3) PROCESSING THE APPLICATION.** The department shall verify the information  
9 the applicant submitted under sub. (2) (a) or (ac) and shall approve or deny the  
10 application within 30 days after receiving it. The department may deny an  
11 application submitted under sub. (2) (a) or (ac) only if one of the following applies:

12           (a) The applicant did not provide the required information or provided false  
13 information.

14           (b) The department is required to deny the application under the rules  
15 promulgated under sub. (2) (b).

16           **(4) ISSUING A REGISTRY IDENTIFICATION CARD.** The department shall issue an  
17 applicant a registry identification card within 5 days after approving the application  
18 under sub. (3). Unless voided under sub. (5) (b) or (c) or revoked under rules  
19 promulgated under sub. (7) (d), a registry identification card expires 2 years from the  
20 date of issuance. A registry identification card shall contain all of the following:

21           (a) The name, address, and date of birth of all of the following:

22           1. The registrant.

23           2. Each primary caregiver, if the registrant is a qualifying patient.

24           3. Each qualifying patient, if the registrant is a primary caregiver.

25           (b) The date of issuance and expiration date of the registry identification card.

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1 (c) A photograph of the registrant.

2 (d) Other information the department may require by rule.

3 **(4m)** ANNUAL FEE. Primary caregivers shall pay an annual fee of \$250.

4 **(5)** ADDITIONAL INFORMATION TO BE PROVIDED BY REGISTRANT. (a) 1. An adult  
5 registrant shall notify the department of any change in the registrant's name and  
6 address. An adult registrant who is a qualifying patient shall notify the department  
7 of any change in his or her practitioner, of any significant improvement in his or her  
8 health as it relates to his or her debilitating medical condition or treatment, and if  
9 a primary caregiver stops helping the registrant use or acquire medical cannabis.  
10 A registrant who is a primary caregiver shall notify the department if the registrant  
11 becomes a primary caregiver for an additional qualifying patient and shall include  
12 with the notice a copy of a written certification or copy of a registration identification  
13 card for each additional qualifying patient.

14 2. If a qualifying patient is a child, a primary caregiver for the child shall  
15 provide the department with any information that the child, if he or she were an  
16 adult qualifying patient, would have to provide under subd. 1. within 10 days after  
17 the date of the change to which the information relates.

18 (b) If a registrant fails to notify the department within 10 days after any change  
19 for which notification is required under par. (a) 1., his or her registry identification  
20 card is void. If a registrant fails to comply with par. (a) 2., the registry identification  
21 card for the qualifying patient to whom the information under par. (a) 2. relates is  
22 void.

23 (c) If a qualifying patient's registry identification card becomes void under par.  
24 (b), the registry identification card for each of the qualifying patient's primary



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1 caregivers with regard to that qualifying patient is void. The department shall send  
2 written notice of this fact to each such primary caregiver.

3 **(6) RECORDS.** (a) The department shall maintain a list of all registrants.

4 (b) Notwithstanding s. 19.35 and except as provided in par. (c), the department  
5 may not disclose information from an application submitted or a registry  
6 identification card issued under this section.

7 (c) The department may disclose to a law enforcement agency, upon the request  
8 of the law enforcement agency, only information necessary to verify that a person  
9 possesses a valid registry identification card.

10 **(7) RULES.** The department shall promulgate rules that do all of the following:

11 (a) Create a form for an application under sub. (2).

12 (b) Specify how the department will verify under sub. (3) the information  
13 submitted under sub. (2).

14 (bm) Specify how photographs under sub. (4) (c) must be taken and the  
15 requirements for such photographs.

16 (c) Specify how and under what circumstances registry identification cards  
17 may be renewed.

18 (d) Specify how and under what changed circumstances a registry  
19 identification card may be revoked.

20 (e) Specify under what circumstances an applicant whose application is denied  
21 may reapply.

22 (f) Ensure that out-of-state registry identification cards are valid only if all of  
23 the following apply:

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1           1. The person holding the out-of-state registry identification card has been  
2 diagnosed with a debilitating medical condition that has been approved by the  
3 jurisdiction that issued the card.

4           2. The out-of-state registry identification card allows for the use of medical  
5 cannabis by the person who holds the card, the card is valid in the jurisdiction in  
6 which it was provided, and the person who holds the card is a resident of that  
7 jurisdiction.

8           3. The person who holds the card has not been a resident of Wisconsin for a  
9 period longer than a period the department determines would allow the person to  
10 apply for a registry identification card in Wisconsin.

11           (g) Create guidelines for issuing registry identification cards, and for obtaining  
12 and distributing medical cannabis, to persons under the care of the department who  
13 have a debilitating medical condition or treatment.

14           **SECTION 27.** 234.29 of the statutes is amended to read:

15           **234.29 Equality of occupancy and employment.** The authority shall  
16 require that occupancy of housing projects assisted under this chapter be open to all  
17 regardless of sex, race, religion, or sexual orientation; status as a victim of domestic  
18 abuse, sexual assault, or stalking, as defined in s. 106.50 (1m) (u); whether the  
19 person holds, or has applied for, a registry identification card, as defined in s. 146.44  
20 (1) (g), has been the subject of a written certification, as defined in s. 146.44 (1) (h),  
21 or is or has been a member of a treatment team, as defined in s. 961.01 (20t); or creed,  
22 and that contractors and subcontractors engaged in the construction of economic  
23 development or housing projects, shall provide an equal opportunity for  
24 employment, without discrimination as to sex, race, religion, sexual orientation, or  
25 creed.

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1           **SECTION 28.** 289.33 (3) (d) of the statutes is amended to read:

2           289.33 (3) (d) "Local approval" includes any requirement for a permit, license,  
3 authorization, approval, variance or exception or any restriction, condition of  
4 approval or other restriction, regulation, requirement or prohibition imposed by a  
5 charter ordinance, general ordinance, zoning ordinance, resolution or regulation by  
6 a town, city, village, county or special purpose district, including without limitation  
7 because of enumeration any ordinance, resolution or regulation adopted under s.  
8 91.73, 2007 stats., s. 59.03 (2), 59.11 (5), 59.42 (1), 59.48, 59.51 (1) and (2), 59.52 (2),  
9 (5), (6), (7), (8), (9), (11), (12), (13), (15), (16), (17), (18), (19), (20), (21), (22), (23), (24),  
10 (25), (26) and (27), 59.53 (1), (2), (3), (4), (5), (7), (8), (9), (11), (12), (13), (14), (15), (19),  
11 (20) and (23), 59.535 (2), (3) and (4), 59.54 (1), (2), (3), (4), (4m), (5), (6), (7), (8), (10),  
12 (11), (12), (16), (17), (18), (19), (20), (21), (22), (23), (24), (25) (a), and (26), 59.55 (3),  
13 (4), (5) and (6), 59.56 (1), (2), (4), (5), (6), (7), (9), (10), (11), (12), (12m), (13) and (16),  
14 59.57 (1), 59.58 (1) and (5), 59.62, 59.69, 59.692, 59.693, 59.696, 59.697, 59.698, 59.70  
15 (1), (2), (3), (5), (7), (8), (9), (10), (11), (21), (22) and (23), 59.79 (1), (2), (3), (5), (7), (8),  
16 and (10), 59.792 (2) and (3), 59.80, 59.82, 60.10, 60.22, 60.23, 60.54, 60.77, 61.34,  
17 61.35, 61.351, 61.353, 61.354, 62.11, 62.23, 62.231, 62.233, 62.234, 66.0101, 66.0415,  
18 87.30, 196.58, 200.11 (8), 236.45, 281.43 or 349.16, subch. VIII of ch. 60, or subch. III  
19 of ch. 91.

20           **SECTION 29.** 349.02 (2) (b) 4. of the statutes is amended to read:

21           349.02 (2) (b) 4. Local ordinances enacted under s. 59.54 (25) (a) or (25m) or  
22 66.0107 (1) (bm).

23           **SECTION 30.** 450.03 (1) (em) of the statutes is created to read:

24           450.03 (1) (em) Any person acting within the scope of a valid medical cannabis  
25 producer, processor, or dispensary license under s. 94.57.

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1           **SECTION 31.** 450.03 (1) (ep) of the statutes is created to read:

2           450.03 (1) (ep) An individual who plants, grows, cultivates, or harvests no more  
3 than 12 cannabis plants if the individual is one of the following:

4           1. A qualifying patient, as defined in s. 146.44 (1) (e), who is taking the actions  
5 to provide medical cannabis for his or her own use.

6           2. A primary caregiver, as defined in s. 146.44 (1) (d), who is taking the actions  
7 to provide medical cannabis for his or her qualifying patient.

8           **SECTION 32.** 450.07 (1) of the statutes is renumbered 450.07 (1) (a) and  
9 amended to read:

10           450.07 (1) (a) No Except as provided in par. (b), no person may engage in  
11 manufacturing in this state unless the person obtains a manufacturer's license from  
12 the board. For the issuance of a license under this subsection, the applicant shall pay  
13 the initial credential fee determined by the department under s. 440.03 (9) (a).

14           **SECTION 33.** 450.07 (1) (b) of the statutes is created to read:

15           450.07 (1) (b) 1. No license under this section is required for a person acting  
16 within the scope of a valid medical cannabis producer, processor, or dispensary  
17 license under s. 94.57.

18           2. No license under this section is required for an individual who plants, grows,  
19 cultivates, or harvests no more than 12 cannabis plants if the individual is one of the  
20 following:

21           a. A qualifying patient, as defined in s. 146.44 (1) (e), who is taking the actions  
22 to provide medical cannabis for his or her own use.

23           b. A primary caregiver, as defined in s. 146.44 (1) (d), who is taking the actions  
24 to provide medical cannabis for his or her qualifying patient.

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1           **SECTION 34.** 450.071 (1) of the statutes is renumbered 450.071 (1) (a) and  
2 amended to read:

3           450.071 (1) (a) ~~No Except as provided in par. (b), no person may engage in the~~  
4 wholesale distribution of a prescription drug in this state without obtaining a license  
5 from the board for each facility from which the person distributes prescription drugs.

6           **(b) 1.** The board shall exempt from the licensure requirement under this section  
7 a manufacturer that distributes prescription drugs or devices manufactured by the  
8 manufacturer from licensing and other requirements under this section to the extent  
9 the license or requirement is not required under federal law or regulation, unless the  
10 board determines that it is necessary to apply a requirement to a manufacturer.

11           **SECTION 35.** 450.071 (1) (b) 2. and 3. of the statutes are created to read:

12           450.071 (1) (b) 2. No license under this section is required for a person acting  
13 within the scope of a valid medical cannabis producer, processor, or dispensary  
14 license under s. 94.57.

15           3. No license under this section is required for an individual who plants, grows,  
16 cultivates, or harvests no more than 12 cannabis plants if the individual is one of the  
17 following:

18           a. A qualifying patient, as defined in s. 146.44 (1) (e), who is taking the actions  
19 to provide medical cannabis for his or her own use.

20           b. A primary caregiver, as defined in s. 146.44 (1) (d), who is taking the actions  
21 to provide medical cannabis for his or her qualifying patient.

22           **SECTION 36.** 767.41 (5) (am) (intro.) of the statutes is amended to read:

23           767.41 (5) (am) (intro.) Subject to pars. (bm) ~~and~~, (c), and (d), in determining  
24 legal custody and periods of physical placement, the court shall consider all facts  
25 relevant to the best interest of the child. The court may not prefer one parent or

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1 potential custodian over the other on the basis of the sex or race of the parent or  
2 potential custodian. Subject to pars. (bm) ~~and~~, (c), and (d), the court shall consider  
3 the following factors in making its determination:

4 **SECTION 37.** 767.41 (5) (d) of the statutes is created to read:

5 767.41 (5) (d) The court may not consider as a factor in determining the legal  
6 custody of a child whether a parent or potential custodian holds, or has applied for,  
7 a registry identification card, as defined in s. 146.44 (1) (g), is or has been the subject  
8 of a written certification, as defined in s. 146.44 (1) (h), or is or has been a qualifying  
9 patient, as defined in s. 146.44 (1) (e), or a primary caregiver, as defined in s. 146.44  
10 (1) (d), unless the parent or potential custodian's behavior creates an unreasonable  
11 danger to the child that can be clearly articulated and substantiated.

12 **SECTION 38.** 767.451 (5m) (a) of the statutes is amended to read:

13 767.451 (5m) (a) Subject to pars. (b) ~~and~~, (c), and (d), in all actions to modify  
14 legal custody or physical placement orders, the court shall consider the factors under  
15 s. 767.41 (5) (am), subject to s. 767.41 (5) (bm), and shall make its determination in  
16 a manner consistent with s. 767.41.

17 **SECTION 39.** 767.451 (5m) (d) of the statutes is created to read:

18 767.451 (5m) (d) In an action to modify a legal custody order, the court may not  
19 consider as a factor in making a determination whether a parent or potential  
20 custodian holds, or has applied for, a registry identification card, as defined in s.  
21 146.44 (1) (g), is or has been the subject of a written certification, as defined in s.  
22 146.44 (1) (h), or is or has been a qualifying patient, as defined in s. 146.44 (1) (e), or  
23 a primary caregiver, as defined in s. 146.44 (1) (d), unless the parent or potential  
24 custodian's behavior creates an unreasonable danger to the child that can be clearly  
25 articulated and substantiated.

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1           **SECTION 40.** 961.01 (5m) of the statutes is created to read:

2           961.01 (**5m**) “Debilitating medical condition or treatment” has the meaning  
3 given in s. 146.44 (1) (b).

4           **SECTION 41.** 961.01 (12v) of the statutes is created to read:

5           961.01 (**12v**) “Lockable, enclosed facility” means an enclosed indoor or outdoor  
6 area that is capable of being locked or that requires a security device and that permits  
7 access only by a member of a treatment team.

8           **SECTION 42.** 961.01 (14c) of the statutes is created to read:

9           961.01 (**14c**) “Maximum authorized amount” means 12 live cannabis plants  
10 and 3 ounces of usable cannabis.

11           **SECTION 43.** 961.01 (14g) of the statutes is created to read:

12           961.01 (**14g**) “Medical cannabis” has the meaning given in s. 94.57 (1) (f).

13           **SECTION 44.** 961.01 (17k) of the statutes is created to read:

14           961.01 (**17k**) “Out-of-state registry identification card” has the meaning given  
15 in s. 146.44 (1) (cm).

16           **SECTION 45.** 961.01 (19m) of the statutes is created to read:

17           961.01 (**19m**) “Primary caregiver” has the meaning given in s. 146.44 (1) (d).

18           **SECTION 46.** 961.01 (20hm) of the statutes is created to read:

19           961.01 (**20hm**) “Qualifying patient” has the meaning given in s. 146.44 (1) (e).

20           **SECTION 47.** 961.01 (20ht) of the statutes is created to read:

21           961.01 (**20ht**) “Registry identification card” has the meaning given in s. 146.44  
22 (1) (g).

23           **SECTION 48.** 961.01 (20t) of the statutes is created to read:

24           961.01 (**20t**) “Treatment team” means a qualifying patient and his or her  
25 primary caregivers.

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1           **SECTION 49.** 961.01 (21f) of the statutes is created to read:

2           961.01 (21f) “Usable cannabis” means cannabis leaves or flowers but does not  
3 include seeds, stalks, or roots or any ingredients combined with the leaves or flowers.

4           **SECTION 50.** 961.01 (21t) of the statutes is created to read:

5           961.01 (21t) “Written certification” has the meaning given in s. 146.44 (1) (h).

6           **SECTION 51.** 961.436 of the statutes is created to read:

7           **961.436 Medical cannabis defense. (1)** A member of a qualifying patient’s  
8 treatment team has a defense to prosecution under s. 961.41 (1) (h) or (1m) (h) for  
9 manufacturing, or possessing with intent to manufacture, tetrahydrocannabinols if  
10 all of the following apply:

11           (a) The manufacture or possession is by the treatment team to use medical  
12 cannabis.

13           (b) The amount of cannabis does not exceed the maximum authorized amount.

14           (c) Any live cannabis plants are in a lockable, enclosed facility unless a member  
15 of a qualifying patient’s treatment team is accessing the plants or has the plants in  
16 his or her possession.

17           (d) If the member is a primary caregiver, he or she is not a primary caregiver  
18 to more than 10 qualifying patients.

19           **(2)** A member of a qualifying patient’s treatment team has a defense to  
20 prosecution under s. 961.41 (1) (h) or (1m) (h) for distributing or delivering, or  
21 possessing with intent to distribute or deliver, tetrahydrocannabinols to another  
22 member of the treatment team if all of the following apply:

23           (a) The distribution, delivery, or possession is by the treatment team to use  
24 medical cannabis.

25           (b) The amount of cannabis does not exceed the maximum authorized amount.



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1 (c) Any live cannabis plants are in a lockable, enclosed facility unless a member  
2 of a qualifying patient's treatment team is accessing the plants or has the plants in  
3 his or her possession.

4 (d) If the member is a primary caregiver, he or she is not a primary caregiver  
5 to more than 10 qualifying patients.

6 **(3)** (a) Except as provided in par. (b), a member of a qualifying patient's  
7 treatment team has a defense to a prosecution under s. 961.41 (3g) (e) if all of the  
8 following apply:

9 1. The possession or attempted possession is by the treatment team to use  
10 medical cannabis.

11 2. The amount of cannabis does not exceed the maximum authorized amount.

12 3. Any live cannabis plants are in a lockable, enclosed facility unless a member  
13 of a qualifying patient's treatment team is accessing the plants or has the plants in  
14 his or her possession.

15 4. If the member is a primary caregiver, he or she is not a primary caregiver  
16 to more than 10 qualifying patients.

17 (b) A person may not assert the defense described in par. (a) if, while he or she  
18 possesses or attempts to possess tetrahydrocannabinols, any of the following applies:

19 1. The person drives or operates a motor vehicle while under the influence of  
20 tetrahydrocannabinols in violation of s. 346.63 (1) or a local ordinance in conformity  
21 with s. 346.63 (1).

22 2. While under the influence of tetrahydrocannabinols, the person operates  
23 heavy machinery or engages in any other conduct that endangers the health or  
24 well-being of another person.

25 3. The person smokes cannabis in, on, or at any of the following places:

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- 1 a. A school bus or a public transit vehicle.
- 2 b. The person's place of employment.
- 3 c. Public or private school premises.
- 4 d. A juvenile correctional facility.
- 5 e. A jail or adult correctional facility.
- 6 f. A public park, beach, or recreation center.
- 7 g. A youth center.

8 **(4)** For the purposes of a defense raised under sub. (1), (2), or (3) (a), a valid  
9 registry identification card, a valid out-of-state registry identification card, or a  
10 written certification is presumptive evidence that the element under sub. (1) (a), (2)  
11 (a), or (3) (a) 1. has been satisfied.

12 **(5)** Notwithstanding s. 227.12 (1), any person may petition the department of  
13 health services to promulgate a rule to designate a medical condition or treatment  
14 as a debilitating medical condition or treatment. The department of health services  
15 shall promulgate rules providing for public notice of and a public hearing regarding  
16 a petition, with the public hearing providing persons an opportunity to comment  
17 upon the petition. After the hearing, but no later than 180 days after the submission  
18 of the petition, the department of health services shall approve or deny the petition.  
19 The department of health service's decision to approve or deny a petition is subject  
20 to judicial review under s. 227.52.

21 **SECTION 52.** 961.55 (8) (c), (d) and (e) of the statutes are created to read:

22 961.55 **(8)** (c) A valid registry identification card or a valid out-of-state registry  
23 identification card.

24 (d) The person's written certification, if the person is a qualifying patient.

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1 (e) A written certification for a qualifying patient for whom the person is a  
2 primary caregiver.

3 **SECTION 53.** 961.555 (2) (am) 6. of the statutes is amended to read:

4 961.555 (2) (am) 6. The property is contraband that is subject to forfeiture  
5 under s. 961.55 ~~(6)~~, (6m), or, unless the defendant invokes a defense under s. 961.436  
6 or 961.5755, under s. 961.55 (6) or (7).

7 **SECTION 54.** 961.555 (2r) of the statutes is created to read:

8 961.555 (2r) MEDICAL USE DEFENSE. (a) In an action to forfeit property seized  
9 under s. 961.55, the person who was in possession of the property when it was seized  
10 has a defense to the forfeiture of the property if any of the following applies:

11 1. The person was prosecuted under s. 961.41 (1) (h), (1m) (h), or (3g) (e),  
12 961.573 (1), 961.574 (1), or 961.575 (1) in connection with the seized property but had  
13 a valid defense under s. 961.436 (1), (2), or (3) (a) or 961.5755 (1) (a) or (2).

14 2. The person was not prosecuted under s. 961.41 (1) (h), (1m) (h), or (3g) (e),  
15 961.573 (1), 961.574 (1), or 961.575 (1) in connection with the seized property, but,  
16 if the person had been, he or she would have had a valid defense under s. 961.436 (1),  
17 (2), or (3) (a) or 961.5755 (1) (a) or (2).

18 (b) The owner of property seized under s. 961.55 who is raising a defense under  
19 par. (a) shall do so in the answer to the complaint that he or she serves under sub.  
20 (2) (b). If a property owner raises such a defense in his or her answer, the state must,  
21 as part of the burden of proof specified in sub. (3), prove that the facts constituting  
22 the defense do not exist.

23 **SECTION 55.** 961.56 (1) of the statutes is amended to read:

24 961.56 (1) ~~It~~ Except as provided in s. 961.555 (2r) (b) and except for any  
25 presumption arising under s. 961.436 (4) or 961.5755 (3), it is not necessary for the

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1 state to negate any exemption or exception in this chapter in any complaint,  
2 information, indictment or other pleading or in any trial, hearing or other proceeding  
3 under this chapter. ~~The, and the~~ burden of proof of any exemption or exception is  
4 upon the person claiming it.

5 **SECTION 56.** 961.5755 of the statutes is created to read:

6 **961.5755 Medical cannabis defense in drug paraphernalia cases. (1) (a)**

7 Except as provided in par. (b), a member of a treatment team has a defense to  
8 prosecution under s. 961.573 (1) if he or she uses, or possesses with the primary  
9 intent to use, drug paraphernalia to use medical cannabis.

10 (b) This subsection does not apply if while the person uses, or possesses with  
11 the primary intent to use, drug paraphernalia s. 961.436 (3) (b) 1., 2., or 3. applies.

12 **(2)** A member of a treatment team has a defense to prosecution under s. 961.574  
13 (1) or 961.575 (1) if he or she delivers, possesses with intent to deliver, or  
14 manufactures with intent to deliver to another member of his or her treatment team  
15 drug paraphernalia, knowing that it will be primarily used by the treatment team  
16 to use medical cannabis.

17 **(3)** For the purposes of a defense raised under sub. (1) (a) or (2), a valid registry  
18 identification card, a valid out-of-state registry identification card, or a written  
19 certification is presumptive evidence that the defense is valid.

20 **SECTION 57.** 968.072 of the statutes is created to read:

21 **968.072 Medical cannabis; arrest and prosecution. (1) DEFINITIONS.** In  
22 this section:

23 (a) "Lockable, enclosed facility" has the meaning given in s. 961.01 (12v).

24 (am) "Maximum authorized amount" has the meaning given in s. 961.01 (14c).

25 (b) "Medical cannabis" has the meaning given in s. 94.57 (1) (f).

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1 (bm) “Out-of-state registry identification card” has the meaning given in s.  
2 146.44 (1) (cm).

3 (c) “Primary caregiver” has the meaning given in s. 146.44 (1) (d).

4 (d) “Qualifying patient” has the meaning given in s. 146.44 (1) (e).

5 (e) “Registry identification card” has the meaning given in s. 146.44 (1) (g).

6 (f) “Treatment team” has the meaning given in s. 961.01 (20t).

7 (g) “Written certification” has the meaning given in s. 146.44 (1) (h).

8 **(2) LIMITATIONS ON ARRESTS AND PROSECUTION; MEDICAL CANNABIS.** Unless s.  
9 961.436 (3) (b) 1., 2., or 3. applies, a member of a qualifying patient’s treatment team  
10 may not be arrested or prosecuted for a violation of s. 961.41 (1) (h), (1m) (h), or (3g)  
11 (e) if all of the following apply:

12 (a) The member manufactures, distributes, delivers, or possesses  
13 tetrahydrocannabinols for the use of medical cannabis by the treatment team.

14 (b) The member possesses a valid registry identification card, a valid  
15 out-of-state registry identification card, or a copy of the qualifying patient’s written  
16 certification.

17 (c) The quantity of cannabis does not exceed the maximum authorized amount.

18 (d) Any live cannabis plants are in a lockable, enclosed facility unless the  
19 member is accessing the plants or has the plants in his or her possession.

20 (e) If the member is a primary caregiver, he or she is not a primary caregiver  
21 to more than 10 qualifying patients.

22 **(3) LIMITATIONS ON ARRESTS AND PROSECUTION; DRUG PARAPHERNALIA FOR MEDICAL**  
23 **CANNABIS.** (a) Unless s. 961.436 (3) (b) 1., 2., or 3. applies, a member of a treatment  
24 team may not be arrested or prosecuted for a violation of s. 961.573 (1) if all of the  
25 following apply:

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1           1. The member uses, or possesses with the primary intent to use, drug  
2 paraphernalia only to use medical cannabis.

3           2. The member possesses a valid registry identification card, a valid  
4 out-of-state registry identification card, or a copy of the qualifying patient's written  
5 certification.

6           3. The member does not possess more than the maximum authorized amount  
7 of cannabis.

8           4. Any live cannabis plants are in a lockable, enclosed facility unless the  
9 member is accessing the plants or has the plants in his or her possession.

10          5. If the member is a primary caregiver, he or she is not a primary caregiver  
11 to more than 10 qualifying patients.

12          (b) Unless s. 961.436 (3) (b) 1., 2., or 3. applies, a member of a treatment team  
13 may not be arrested or prosecuted for a violation of s. 961.574 (1) or 961.575 (1) if all  
14 of the following apply:

15           1. The member delivers, possesses with intent to deliver, or manufactures with  
16 intent to deliver to another member of his or her treatment team drug paraphernalia,  
17 knowing that it will be primarily used by the treatment team to use medical  
18 cannabis.

19           2. The member possesses a valid registry identification card, a valid  
20 out-of-state registry identification card, or a copy of the qualifying patient's written  
21 certification.

22           3. The member does not possess more than the maximum authorized amount  
23 of cannabis.

24           4. Any live cannabis plants are in a lockable, enclosed facility unless the  
25 member is accessing the plants or has the plants in his or her possession.

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1           5. If the member is a primary caregiver, he or she is not a primary caregiver  
2 to more than 10 qualifying patients.

3           **(4) LIMITATIONS ON ARRESTS, PROSECUTION, AND OTHER SANCTIONS.** (a) A  
4 practitioner may not be arrested and a practitioner, hospital, or clinic may not be  
5 subject to prosecution, denied any right or privilege, or penalized in any manner for  
6 making or providing a written certification in good faith.

7           (b) An employee of a licensee under s. 94.57 or of a laboratory registered under  
8 s. 94.57 (8) may not be arrested and such employee may not be subject to prosecution,  
9 denied any right or privilege, or penalized in any manner for any good faith action  
10 under s. 94.57.

11           **(5) PENALTY FOR FALSE STATEMENTS.** Whoever intentionally provides false  
12 information to a law enforcement officer in an attempt to avoid arrest or prosecution  
13 under this section for a violation of s. 961.41 (1) (h), (1m) (h), or (3g) (e), 961.573 (1),  
14 961.574 (1), or 961.575 (1) may be fined not more than \$500.

15           **SECTION 58.** 968.12 (6) of the statutes is created to read:

16           968.12 **(6) MEDICAL CANNABIS.** A person's possession, use, or submission of or  
17 connection with an application for a registry identification card under s. 146.44 (2),  
18 the issuance of such a card under s. 146.44 (4), or a person's possession of such a card,  
19 a valid out-of-state registry identification card, as defined in s. 146.44 (1) (cm), or  
20 an original or a copy of a written certification, as defined in s. 146.44 (1) (h), may not,  
21 by itself, constitute probable cause under sub. (1) or otherwise subject any person or  
22 the property of any person to inspection by any governmental agency.

23           **SECTION 59.** 968.19 of the statutes is renumbered 968.19 (1) and amended to  
24 read:

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1           968.19 (1) ~~Property~~ Except as provided in sub. (2), property seized under a  
2 search warrant or validly seized without a warrant shall be safely kept by the officer,  
3 who may leave it in the custody of the sheriff and take a receipt therefor, so long as  
4 necessary for the purpose of being produced as evidence on any trial.

5           **SECTION 60.** 968.19 (2) of the statutes is created to read:

6           968.19 (2) A law enforcement agency that has seized a live cannabis plant is  
7 not responsible for the plant's care and maintenance.

8           **SECTION 61.** 968.20 (1g) (intro.) of the statutes is amended to read:

9           968.20 (1g) (intro.) The court shall order such notice as it deems adequate to  
10 be given the district attorney and, unless notice was provided under s. 968.26 (7), to  
11 all persons who have or may have an interest in the property. The court shall hold  
12 a hearing to hear all claims to its true ownership. Except for a hearing commenced  
13 by the court, the hearing shall occur no more than 30 days after a motion is filed  
14 except that either party may, by agreement or for good cause, move the court for one  
15 extension of no more than 10 days. Any motion may be supported by affidavits or  
16 other submissions. If the right to possession is proved to the court's satisfaction, it  
17 shall order the property, ~~other than contraband or property covered under sub. (1m)~~  
18 ~~or (1r) or s. 173.21 (4) or 968.205~~, returned if the court finds any of the following:

19           **SECTION 62.** 968.20 (1j) of the statutes is created to read:

20           968.20 (1j) (a) In this subsection:

21           1. "Drug paraphernalia" has the meaning given in s. 961.571 (1) (a).

22           2. "Tetrahydrocannabinols" means a substance included in s. 961.14 (4) (t).

23           (b) Except as provided in par. (c), sub. (1g) does not apply to contraband or  
24 property covered under sub. (1m) or (1r) or s. 173.12, 173.21 (4), or 968.205.



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1 (c) Under sub. (1g), the court may return drug paraphernalia or  
2 tetrahydrocannabinols that have been seized to the person from whom they were  
3 seized if any of the following applies:

4 1. The person was prosecuted under s. 961.41 (1) (h), (1m) (h), or (3g) (e),  
5 961.573 (1), 961.574 (1), or 961.575 (1) in connection with the seized property but had  
6 a valid defense under s. 961.436 (1), (2), or (3) (a) or 961.5755 (1) (a) or (2).

7 2. The person was not prosecuted under s. 961.41 (1) (h), (1m) (h), or (3g) (e),  
8 961.573 (1), 961.574 (1), or 961.575 (1) in connection with the seized property, but,  
9 if the person had been, he or she would have had a valid defense under s. 961.436 (1),  
10 (2), or (3) (a) or 961.5755 (1) (a) or (2).

**SECTION 63. Nonstatutory provisions.**

11  
12 (1) NOTIFICATION OF RULE-MAKING. If the department of agriculture, trade and  
13 consumer protection or the department of health services promulgates rules under  
14 s. 94.57 (11) or s. 146.44 (2) (b) or (7) (d) before the first day of the 13th month  
15 beginning after publication, the department shall provide notice to the legislative  
16 reference bureau of the effective date of those rules, and the legislative reference  
17 bureau shall publish a notice of that date in the Wisconsin administrative register  
18 under s. 35.93 (2).

19 **SECTION 64. Effective dates.** This act takes effect on the day after publication,  
20 except as follows:

21 (1) The treatment of s. 94.57 (2) to (10) takes effect on the first day of the 13th  
22 month beginning after publication or on the date specified in the notice under

23 SECTION 63 (1) of this act, whichever is sooner.

