



2019 ASSEMBLY BILL 389

August 28, 2019 - Introduced by Representatives SHANKLAND, SKOWRONSKI, ANDERSON, BILLINGS, BOWEN, CABRERA, EMERSON, FIELDS, GRUSZYNSKI, HESSELBEIN, KOLSTE, NEUBAUER, SARGENT, SINICKI, SPREITZER, STUBBS, SUBECK, C. TAYLOR, VRUWINK, ZAMARRIPA and BROSTOFF, cosponsored by Senators HANSEN, LARSON, SCHACHTNER, SMITH and L. TAYLOR. Referred to Committee on Colleges and Universities.

1 **AN ACT** *to amend* 15.01 (2); and *to create* 15.06 (1) (f), 15.06 (3) (a) 7., 15.915
2 (4) and 36.67 of the statutes; **relating to:** creating a Blue Ribbon Commission
3 in the University of Wisconsin System.

Analysis by the Legislative Reference Bureau

This bill creates a 19-member Blue Ribbon Commission in the University of Wisconsin System. Members of the commission include the president of the UW System, four faculty and four academic staff members of UW System schools that the UW System has identified as underserved or undergoing significant programmatic changes, four UW System students, one higher education expert, one workforce development expert, and four legislators. The commission must study, and facilitate discussion of, a public agenda for higher education; a set of long-term goals and priorities for higher education; and accessibility and affordability of higher education. In addition, the commission must do all of the following: 1) define the goals of higher education for this state; 2) identify strengths to continue and expand, and weaknesses that need to improve, in this state's institutions of higher education; 3) identify demographic trends that will affect all institutions of higher education in this state; 4) identify a new funding structure or new revenue streams for the UW System; 5) identify new ways to administer financial aid; 6) offer recommendations to encourage and develop innovations among institutions of higher education; 7) offer recommendations to encourage and develop partnerships between institutions of higher education; 8) offer recommendations to encourage more students to seek higher education; 9) study the success rate of programs designed to increase

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retention in this state's work force of this state's graduates; 10) study the success rate of programs designed to increase accessibility of higher education; and 11) study the feasibility of establishing a state program to provide debt-free college education to all Wisconsin residents. The commission must submit a report to the legislature that includes all of this information by December 31, 2022. Upon submission of the report, the commission terminates, unless the governor renews the commission for an additional two-year period. The governor may continue to renew the commission for successive two-year periods.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

1 **SECTION 1.** 15.01 (2) of the statutes is amended to read:

2 15.01 (2) "Commission" means a 3-member governing body in charge of a
3 department or independent agency or of a division or other subunit within a
4 department, except for the employment relations commission which shall consist of
5 one chairperson, the Wisconsin waterways commission which shall consist of 5
6 members, the blue ribbon commission which shall consist of 19 members, the
7 elections commission which shall consist of at least 6 members, the ethics
8 commission which shall consist of at least 6 members, and the parole commission
9 which shall consist of 4 members. A Wisconsin group created for participation in a
10 continuing interstate body, or the interstate body itself, shall be known as a
11 "commission", but is not a commission for purposes of s. 15.06. The parole
12 commission created under s. 15.145 (1) shall be known as a "commission", but is not
13 a commission for purposes of s. 15.06.

14 **SECTION 2.** 15.06 (1) (f) of the statutes is created to read:

15 15.06 (1) (f) Members of the blue ribbon commission shall be appointed and
16 serve terms as provided under s. 15.915 (4).

17 **SECTION 3.** 15.06 (3) (a) 7. of the statutes is created to read:

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1 15.06 (3) (a) 7. The members of the blue ribbon commission.

2 **SECTION 4.** 15.915 (4) of the statutes is created to read:

3 15.915 (4) BLUE RIBBON COMMISSION. (a) In this subsection:

4 1. “Academic staff” has the meaning given in s. 36.05 (1).

5 2. “Board” has the meaning given in s. 36.05 (2).

6 3. “College campus” has the meaning given in s. 36.05 (6m).

7 4. “Faculty” has the meaning given in s. 36.05 (8).

8 5. “Institution” has the meaning given in s. 36.05 (9).

9 6. “System” has the meaning given in s. 36.05 (12).

10 (b) Subject to par. (f), there is created in the system a blue ribbon commission.

11 (c) The blue ribbon commission shall consist of the following members:

12 1. The president of the system or his or her designee.

13 2. Four members who are faculty of institutions or college campuses that are
14 underserved or undergoing significant programmatic changes as identified by the
15 system under s. 36.67 (5), appointed by the shared governance body representing
16 faculty of the institution or college campus.

17 3. Four members who are academic staff of institutions or college campuses
18 that are underserved or undergoing significant programmatic changes as identified
19 by the system under s. 36.67 (5), appointed by the shared governance body
20 representing academic staff of the institution or college campus.

21 4. Four members who are students enrolled in the system, appointed by the
22 system student representatives.

23 5. One member who is a higher education expert, appointed by the board.

24 6. One member who is a workforce development expert, appointed by the
25 governor.

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1 7. One majority and one minority party senator and one majority and one
2 minority party representative to the assembly, appointed as are the members of
3 standing committees in their respective houses.

4 (d) Members of the commission shall serve for a term expiring on December 31,
5 2022, or when the report under s. 36.67 (4) is submitted, whichever occurs first,
6 except that if the commission is renewed under par. (f), each term shall continue
7 during any period of renewal.

8 (e) No member of the commission may receive any salary for services performed
9 as a commission member. Each commission member shall be reimbursed for actual
10 and necessary expenses incurred while performing official duties.

11 (f) The commission shall terminate upon the commission's submission of the
12 report under s. 36.67 (4), unless the governor renews the commission for an
13 additional period of 2 years. The governor may thereafter continue to renew the
14 commission for additional 2-year periods or allow the commission to terminate upon
15 the expiration of any renewal period.

16 **SECTION 5.** 36.67 of the statutes is created to read:

17 **36.67 Blue ribbon commission. (1)** In this section, "commission" means the
18 blue ribbon commission created under s. 15.915 (4).

19 **(2)** The commission shall study, and facilitate discussion of, all of the following:

20 (a) A public agenda for higher education.

21 (b) A set of long-term goals and priorities for higher education.

22 (c) Accessibility and affordability of higher education.

23 **(3)** The commission shall do all of the following:

24 (a) Define the goals of higher education for this state.

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1 (b) Identify strengths to continue and expand, and weaknesses that need to
2 improve, in this state's institutions of higher education.

3 (c) Identify demographic trends that will affect all institutions of higher
4 education in this state.

5 (d) Identify a new funding structure or new revenue streams for the University
6 of Wisconsin System.

7 (e) Identify new ways to administer financial aid for institutions of higher
8 education.

9 (f) Offer recommendations to encourage and develop innovations among
10 institutions of higher education, whether public or private.

11 (g) Offer recommendations to encourage and develop partnerships between
12 institutions of higher education, both public and private.

13 (h) Offer recommendations to encourage more students to seek higher
14 education, including identifying how student debt and the cost of tuition play a part
15 in student decisions.

16 (i) Study the success rate of programs designed to increase retention in this
17 state's work force of individuals receiving degrees from institutions of higher
18 education in this state.

19 (j) Study the success rate of programs designed to increase accessibility of
20 higher education in this state.

21 (k) Study the feasibility of establishing a state program to provide debt-free
22 college education to all Wisconsin residents.

23 **(4)** Not later than December 31, 2022, the commission shall submit a report to
24 the chief clerk of each house of the legislature for distribution to the legislature under
25 s. 13.172 (2) that includes the information described in sub. (3).

