LRB-4543/1 CMH:nwn:rs

2009 SENATE BILL 643

March 25, 2010 - Introduced by Senators Coggs and Risser, cosponsored by Representatives Staskunas, Pasch, Young, Turner, Shilling, Fields, Richards, Toles, Parisi, Sinicki, Grigsby, Berceau, Sherman, Pope-Roberts, Kessler and A. Williams. Referred to Committee on Judiciary, Corrections, Insurance, Campaign Finance Reform, and Housing.

AN ACT to repeal 175.35 (2k) (b) 2. b., 941.29 (2) and 941.29 (9); to renumber 175.35 (2j); to renumber and amend 175.35 (2) (intro.), 175.35 (2) (a) to (d), 175.35 (2g) (b), 175.35 (2i), 175.35 (2k) (b) 2. a., 175.35 (3) and 941.29 (1); to amend 20.455 (2) (gr), 175.35 (title) and (1) (ag), 175.35 (2g) (c) (intro.), 175.35 (2g) (c) 4. c., 175.35 (2k) (ar) (intro.), 175.35 (2k) (ar) 2., 175.35 (2k) (b) (intro.), 175.35 (2k) (c) 2. a., 175.35 (2k) (c) 2. b., 175.35 (2k) (g), 175.35 (2k) (h), 175.35 (2k) (i), 175.35 (2t) (a), 175.35 (2t) (b), 175.35 (2t) (c), 938.341, 938.396 (2g) (d), 938.396 (2g) (n), 941.29 (3), 941.29 (4), 941.29 (5) (intro.), 941.29 (5) (a), 941.29 (8), 941.29 (10) (intro.), 971.17 (1g) and 973.176 (1); and to create 175.33, 175.35 (2j) (b), 175.35 (2k) (k), 175.35 (2c) (a) (intro.) and (b), 175.35 (2g) (b) 2., 175.35 (2j) (b), 175.35 (2k) (k), 175.35 (3) (a), 941.29 (1g), 941.29 (1m) (ag), 941.29 (1m) (bg), 941.29 (1m) (br), 941.29 (1m) (cg), 941.29 (1m) (dg) and 941.29 (11) of the statutes; relating to: sales and transfers of firearms, records from

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sales of firearms, possession of firearms by persons convicted of violent offenses that are not felonies, and providing penalties.

Analysis by the Legislative Reference Bureau

Current law provides that various conditions, including a background check of a prospective purchaser, must be met before a federally licensed firearms dealer may transfer a handgun after a sale. This bill prohibits the sale or transfer of any firearm unless one of the following applies: the sale or transfer is by a federally licensed firearms dealer; the sale or transfer is to or through a firearms dealer; the sale or transfer is one for which the waiting period for the purchase of a handgun under current law does not apply; the transfer is by gift, bequest, or inheritance to a family member; or the transfer is intended to be temporary and the purpose of the transfer is not illegal. In addition, this bill requires that, before any firearm that is not a handgun is transferred, the person receiving the firearm must provide identification to the firearms dealer and the firearms dealer must complete a notification form listing his or her name, his or her contact information, and information to identify the firearm and convey the information on the form to the Department of Justice.

Current law prohibits a person from possessing a firearm if he or she has been convicted of a felony. This bill prohibits a person from possessing a firearm also if he or she has been convicted of a "violent nonfelony offense" unless five years have passed since the conviction. A violent nonfelony offense includes misdemeanor battery, misdemeanor harassment, misdemeanor endangering safety by use of a dangerous weapon, and exposing genitals to a child; violations of a domestic abuse, child abuse, or harassment temporary restraining order or injunction; and misdemeanors for which the maximum term of imprisonment has been increased for use of a dangerous weapon when committing the misdemeanor.

Because this bill creates a new crime or revises a penalty for an existing crime, the Joint Review Committee on Criminal Penalties may be requested to prepare a report concerning the proposed penalty and the costs or savings that are likely to result if the bill is enacted.

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 20.455 (2) (gr) of the statutes is amended to read:
- 4 20.455 (2) (gr) Handgun purchaser record check fee. All moneys received as fee
- 5 payments under s. 175.35 (2i) (a) to provide services under s. 175.35.
 - **Section 2.** 175.33 of the statutes is created to read:

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1	175.33 Transfer of firearms; license required. (1) In this section:
2	(a) "Family member" means a spouse, parent, grandparent, sibling, child, or
3	grandchild. The relationship may be by blood, marriage, or adoption.
4	(b) "Firearms dealer" has the meaning given in s. 175.35 (1) (ar).
5	(2) No person may sell or transfer ownership of a firearm, or purchase or obtain
6	ownership of a firearm, unless one of the following applies:
7	(a) The seller or transferor is a firearms dealer.
8	(b) The seller or transferor makes the sale or transfer to or through a firearms
9	dealer and obtains a receipt under s. 175.35 (2j) (b).
10	(c) The sale or transfer of ownership of the firearm is one of the transfers listed
11	under s. 175.35 (2t).
12	(d) The transferor is transferring ownership of the firearm to a family member
13	by gift, bequest, or inheritance, the transferee is not prohibited from possessing a
14	firearm under s. 941.29, and the transferee is at least 18 years of age.
15	(e) The transferor is transferring ownership of the firearm with the intent that
16	the transfer be temporary, neither the transferor nor the transferee is prohibited
17	from possessing a firearm under s. 941.29, and the purpose of the transfer is not
18	prohibited by law.
19	(3) Any person who intentionally violates sub. (2) is guilty of a Class G felony.
20	Section 3. 175.35 (title) and (1) (ag) of the statutes are amended to read:
21	175.35 (title) Waiting period for purchase of handguns and records for
22	purchases of firearms.
23	(1) (ag) "Criminal history record" includes information reported to the

department under s. 938.396 (2g) (n) that indicates a person was adjudicated

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1	delinquent for an act that if committed by an adult in this state would be a felony or,
2	if the adjudication occurred within the preceding 5 years, a violent nonfelony offense.
3	Section 4. 175.35 (1) (bm) of the statutes is created to read:
4	175.35 (1) (bm) "Violent nonfelony offense" has the meaning given in s. 941.29
5	(1g).
6	Section 5. 175.35 (2) (intro.) of the statutes is renumbered 175.35 (2) and
7	amended to read:
8	175.35 (2) When a firearms dealer sells a handgun firearm, he or she may not
9	transfer possession of that handgun firearm to any other person until all of the
10	following have occurred: requirements of sub. (2c) have been met.
11	Section 6. 175.35 (2) (a) to (d) of the statutes are renumbered 175.35 (2c) (a)
12	1. to 4., and 175.35 $(2c)$ (a) 2. and 3., as renumbered, are amended to read:
13	175.35 (2c) (a) 2. The transferee has completed the notification form described
14	in sub. (2g) (b) $\underline{1}$.
15	3. The firearms dealer has conveyed the information from the completed
16	notification form to the department of justice as required by rule under sub. (2g) (b)
17	1. and requested a firearms restrictions record search.
18	Section 7. 175.35 (2b) of the statutes is created to read:
19	175.35 (2b) When a person sells a firearm or transfers ownership of a firearm
20	through a firearms dealer, the person may not transfer possession of that firearm to
21	any person other than the firearms dealer, and the firearms dealer may not transfer
22	or authorize the transfer of possession of that firearm to any person, until all of the
23	requirements of sub. (2c) have been met. This subsection does not apply if a person
24	sells a firearm, or transfers ownership of a firearm, to a firearms dealer.

SECTION 8. 175.35 (2c) (a) (intro.) and (b) of the statutes are created to read:

1	175.35 (2c) (a) (intro.) All of the following must occur before a sale or transfer
2	of a firearm that is a handgun occurs under sub. (2) or (2b):
3	(b) All of the following must occur before a sale or transfer of a firearm that is
4	not a handgun occurs under sub. (2) or (2b):
5	1. The transferee has provided identification as required by rule under sub. (2g
6	(a).
7	2. The firearms dealer has completed the notification form described in sub
8	$(2g)\ (b)\ 2.$ and conveyed the information from the completed notification form to the
9	department of justice as required by rule under sub. $(2g)$ (b) 2 .
10	SECTION 9. 175.35 (2g) (b) of the statutes is renumbered 175.35 (2g) (b) (intro.
11	and amended to read:
12	175.35 (2g) (b) (intro.) The department of justice shall promulgate rules
13	prescribing a notification form forms for use under sub. (2) requiring the (2c) (a) 2
14	and (b) 2. The department shall make the forms available at locations throughout
15	the state. The form shall do all of the following:
16	1. If sub. (2c) (a) describes the sale or transfer, require the transferee to provide
17	his or her name, date of birth, gender, and race and social security number and other
18	identification necessary to permit an accurate firearms restrictions record search
19	under par. (c) 3. and the required notification under par. (c) 4. The department of
20	justice shall make the forms available at locations throughout the state.
21	SECTION 10. 175.35 (2g) (b) 2. of the statutes is created to read:
22	175.35 (2g) (b) 2. If sub. (2c) (b) describes the sale or transfer, require the
23	firearms dealer to provide his or her name and contact information and information
24	that identifies the firearm that was sold or transferred.
25	SECTION 11. 175.35 (2g) (c) (intro.) of the statutes is amended to read:

175.35 (2g) (c) (intro.) The department of justice shall promulgate rules for
firearms restrictions record searches regarding transferees under sub. subs. (2) and
(2b), including procedures for all of the following:
Section 12. 175.35 (2g) (c) 4. c. of the statutes is amended to read:
175.35 (2g) (c) 4. c. If the search indicates a felony charge or a violent nonfelony
offense charge without a recorded disposition, the deadline under sub. (2) (d) (2c) (a)
4. is extended to the end of the 3rd complete working day commencing after the day
on which the finding is made. The department shall notify the firearms dealer of the
extension as soon as practicable. During the extended period, the department shall
make every reasonable effort to determine the disposition of the charge and notify
the firearms dealer of the results as soon as practicable.
Section 13. 175.35 (2i) of the statutes, as affected by 2009 Wisconsin Act 28,
is renumbered 175.35 (2i) (a) and amended to read:
175.35 (2i) (a) The department shall charge a firearms dealer a \$13 fee for each
firearms restrictions record search that the firearms dealer requests under sub. (2)
(e) (2c) (a) 3.
(b) The firearms dealer may collect the fee <u>under par. (a)</u> from the transferee
or, if the transfer is made under sub. (2b), from the transferor.
(c) The department may refuse to conduct firearms restrictions record searches
for any firearms dealer who fails to pay any fee under this subsection par. (a) within
30 days after billing by the department.
Section 14. 175.35 (2j) of the statutes is renumbered 175.35 (2j) (a).
Section 15. 175.35 (2j) (b) of the statutes is created to read:
175.35 (2j) (b) If a person sells a firearm or transfers ownership of a firearm

through a firearms dealer under sub. (2b), or sells a firearm or transfers ownership

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1	of a firearm to a firearms dealer, the firearms dealer shall provide the person a
2	written receipt documenting the dealer's participation in the sale or transfer.
3	SECTION 16. 175.35 (2k) (ar) (intro.) of the statutes is amended to read:
4	175.35 (2k) (ar) (intro.) Except as provided in pars. (b) to (j) (k) and as necessary
5	to administer this section, the department of justice shall do all of the following:
6	Section 17. 175.35 (2k) (ar) 2. of the statutes is amended to read:
7	175.35 (2k) (ar) 2. Check each duplicate notification form received under sub
8	(2j) (a) against the information recorded by the department regarding the
9	corresponding request for a firearms restrictions record search under sub. (2g). If the
10	department previously provided a unique approval number regarding the request
11	and nothing in the duplicate completed notification form indicates that the
12	transferee is prohibited from possessing a firearm under s. 941.29, the department
13	shall destroy all records regarding that firearms restrictions record search within 30
14	days after receiving the duplicate form.
15	Section 18. 175.35 (2k) (b) (intro.) of the statutes is amended to read:
16	175.35 (2k) (b) (intro.) Notwithstanding par. (ar), the <u>The</u> department of justice
17	may maintain all of the following:
18	Section 19. 175.35 (2k) (b) 2. a. of the statutes is renumbered 175.35 (2k) (b)
19	2. and amended to read:
20	175.35 (2k) (b) 2. Except as provided in subd. 2. b., a A log of dates of requests
21	for firearms restrictions record searches under sub. (2g) together with confirmation
22	numbers, unique approval and nonapproval numbers and firearms dealer
23	identification numbers corresponding to those dates.
24	Section 20. 175.35 (2k) (b) 2. b. of the statutes is repealed.

Section 21. 175.35 (2k) (c) 2. a. of the statutes is amended to read:

175.35 (2k) (c) 2. a. A statement that the Wisconsin law enforcement agency
is conducting an investigation of a crime in which a handgun <u>firearm</u> was used or was
attempted to be used or was unlawfully possessed.

Section 22. 175.35 (2k) (c) 2. b. of the statutes is amended to read:

175.35 **(2k)** (c) 2. b. A statement by a division commander or higher authority within the Wisconsin law enforcement agency that he or she has a reasonable suspicion that the person who is the subject of the information request has obtained or is attempting to obtain a handgun firearm.

Section 23. 175.35 (2k) (g) of the statutes is amended to read:

175.35 **(2k)** (g) If a search conducted under sub. (2g) indicates that the transferee is prohibited from possessing a firearm under s. 941.29, the attorney general or his or her designee may disclose to a law enforcement agency that the transferee has attempted to obtain a handgun firearm.

Section 24. 175.35 (2k) (h) of the statutes is amended to read:

175.35 (2k) (h) If a search conducted under sub. (2g) indicates a felony charge or violent nonfelony offense charge without a recorded disposition and the attorney general or his or her designee has reasonable grounds to believe the transferee may pose a danger to himself, herself or another, the attorney general or his or her designee may disclose to a law enforcement agency that the transferee has obtained or has attempted to obtain a handgun firearm.

Section 25. 175.35 (2k) (i) of the statutes is amended to read:

175.35 (2k) (i) The department of justice may not charge a fee for any services that the department provides under pars. (c) to (j) (k).

SECTION 26. 175.35 (2k) (k) of the statutes is created to read:

175.35 (2k) (k) The department may provide access to records kept under this
section to a person engaged in research if the department has approved the research
and the researcher agrees that the information will be used only for the purposes for
which it was provided, the information will not be released to anyone not connected
with the research, and the research will not involve revealing information that may
serve to identify the individuals involved. The department shall also impose
whatever additional safeguards are needed to prevent unwarranted disclosure of
information from the records.
Section 27. 175.35 (2t) (a) of the statutes is amended to read:
175.35 (2t) (a) Transfers of any handgun firearm classified as an antique by
regulations of the U.S. department of the treasury.
Section 28. 175.35 (2t) (b) of the statutes is amended to read:
175.35 (2t) (b) Transfers of any handgun firearm between firearms dealers or
between wholesalers and dealers.
Section 29. 175.35 (2t) (c) of the statutes is amended to read:
175.35 (2t) (c) Transfers of any handgun firearm to law enforcement or armed
services agencies.
Section 30. 175.35 (3) of the statutes is renumbered 175.35 (3) (b) and
amended to read:
175.35 (3) (b) Any person who intentionally violates sub. (2) , $(2e)$, $(2f)$ or $(2j)$
shall be fined not less than \$500 nor more than \$10,000 and may be imprisoned for
not more than 9 months.
Section 31. 175.35 (3) (a) of the statutes is created to read:
175.35 (3) (a) Any person who intentionally violates sub. (2) or (2b) is guilty of
a Class G felony.

Section 32. 938.341 of the statutes is amended to read:

938.341 Delinquency adjudication; restriction on firearm possession.

Whenever a court adjudicates a juvenile delinquent for an act that if committed by an adult in this state would be a felony or a violent nonfelony offense, as defined in s. 941.29 (1g), the court shall inform the juvenile of the requirements and penalties under s. 941.29.

Section 33. 938.396 (2g) (d) of the statutes is amended to read:

938.396 (2g) (d) *Bail; impeachment; firearm possession*. Upon request of a court of criminal jurisdiction or a district attorney to review court records for the purpose of setting bail under ch. 969, impeaching a witness under s. 906.09, or investigating and determining whether a person has possessed a firearm in violation of s. 941.29 (2) or body armor in violation of s. 941.291 (2) or upon request of a court of civil jurisdiction or the attorney for a party to a proceeding in that court to review court records for the purpose of impeaching a witness under s. 906.09, the court assigned to exercise jurisdiction under this chapter and ch. 48 shall open for inspection by authorized representatives of the requester the records of the court relating to any juvenile who has been the subject of a proceeding under this chapter.

Section 34. 938.396 (2g) (n) of the statutes is amended to read:

938.396 (**2g**) (n) Firearms restriction record search. If a juvenile is adjudged delinquent for an act that would be a felony or a violent nonfelony offense, as defined in s. 941.29 (1g), if committed by an adult, the court clerk shall notify the department of justice of that fact. No other information from the juvenile's court records may be disclosed to the department of justice except by order of the court. The department of justice may disclose any information provided under this subsection only as part of a firearms restrictions record search under s. 175.35 (2g) (c).

1	Section 35. $941.29\ (1)$ of the statutes is renumbered $941.29\ (1m)$ and amended
2	to read:
3	941.29 (1m) A person is subject to the requirements and penalties of this
4	section if he or she has been who possesses a firearm is guilty of a Class G felony if
5	any of the following apply:
6	(a) Convicted The person has been convicted of a felony in this state.
7	(b) Convicted The person has been convicted of a crime elsewhere that would
8	be a felony if committed in this state.
9	(bm) Adjudicated The person has been adjudicated delinquent for an act
10	committed on or after April 21, 1994, that if committed by an adult in this state would
11	be a felony.
12	(c) Found The person has been found not guilty of a felony in this state by reason
13	of mental disease or defect.
14	(d) Found The person has been found not guilty of or not responsible for a crime
15	elsewhere that would be a felony in this state by reason of insanity or mental disease,
16	defect or illness.
17	(e) Committed The person has been committed for treatment under s. $51.20(13)$
18	(a) and $\frac{1}{2}$ and $\frac{1}{2}$ is subject to an order not to possess a firearm under s. 51.20 (13) (cv).
19	(f) Enjoined under The person is subject to an injunction issued under s. 813.12
20	or 813.122 or $\frac{1}{2}$ or
21	established by any federally recognized Wisconsin Indian tribe or band, except the
22	Menominee Indian tribe of Wisconsin, that includes notice to the respondent that he
23	or she is subject to the requirements and penalties under s. 941.29 and that has been
24	filed under s. 806.247 (3).

1	(g) Ordered The person is subject to an order not to possess a firearm under s.
2	813.125 (4m).
3	Section 36. 941.29 (1g) of the statutes is created to read:
4	941.29 (1g) "Violent nonfelony offense" means any of the following:
5	(a) A misdemeanor violation of s. 940.19, 940.195, 940.225, 940.42, 940.44,
6	941.20, 941.237, 941.38, 941.39, 947.013, 948.10, 948.55, or 948.60.
7	(b) A violation of a temporary restraining order or injunction issued under s.
8	813.12 (3) or (4), 813.122 (4) or (5), or 813.125 (3) or (4).
9	(c) Any misdemeanor crime for which the maximum term of imprisonment has
10	been increased under s. 939.63.
11	Section 37. 941.29 (1m) (ag) of the statutes is created to read:
12	941.29 (1m) (ag) The person has been convicted on or after the effective date
13	of this paragraph [LRB inserts date], of a violent nonfelony offense.
14	Section 38. 941.29 (1m) (bg) of the statutes is created to read:
15	941.29 (1m) (bg) The person has been convicted elsewhere on or after the
16	effective date of this paragraph [LRB inserts date], of a crime that would be a
17	violent nonfelony offense if committed in this state.
18	Section 39. 941.29 (1m) (br) of the statutes is created to read:
19	941.29 (1m) (br) The person has been adjudicated delinquent on or after the
20	effective date of this paragraph [LRB inserts date], for an act that if committed
21	by an adult in this state would be a violent nonfelony offense.
22	Section 40. 941.29 (1m) (cg) of the statutes is created to read:
23	941.29 (1m) (cg) On or after the effective date of this paragraph [LRB inserts
24	date], the person has been found not guilty by reason of mental disease or defect of
25	a violent nonfelony offense in this state.

1	Section 41. 941.29 (1m) (dg) of the statutes is created to read:
2	941.29 (1m) (dg) On or after the effective date of this paragraph [LRB
3	inserts date], the person has been found not guilty of, or not responsible for, by reason
4	of insanity or mental disease, defect, or illness, a crime elsewhere that would be a
5	violent nonfelony offense in this state.
6	Section 42. 941.29 (2) of the statutes is repealed.
7	Section 43. 941.29 (3) of the statutes is amended to read:
8	941.29 (3) Any firearm involved in an offense under sub. (2) this section is
9	subject to s. 968.20 (3).
10	Section 44. 941.29 (4) of the statutes is amended to read:
11	941.29 (4) A person is concerned with the commission of a crime, as specified
12	in s. 939.05 (2) (b), in violation of this section if he or she knowingly furnishes a person
13	with a firearm in violation of sub. (2) this section.
14	Section 45. 941.29 (5) (intro.) of the statutes is amended to read:
15	941.29 (5) (intro.) This section does not apply to any person specified in sub.
16	(1) (1m) who:
17	Section 46. 941.29 (5) (a) of the statutes is amended to read:
18	941.29 (5) (a) Has received a pardon with respect to the crime or felony specified
19	in sub. (1) $(1m)$ and has been expressly authorized to possess a firearm under 18 USC
20	app. 1203; or
21	Section 47. 941.29 (8) of the statutes is amended to read:
22	941.29 (8) This section does not apply to any person specified in sub. (1) $(1m)$
23	(bm) if a court subsequently determines that the person is not likely to act in a
24	manner dangerous to public safety. In any action or proceeding regarding this

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1	determination, the person has the burden of proving by a preponderance of the
2	evidence that he or she is not likely to act in a manner dangerous to public safety.
3	Section 48. 941.29 (9) of the statutes is repealed.
4	Section 49. 941.29 (10) (intro.) of the statutes is amended to read:
5	941.29 (10) (intro.) The prohibition against firearm possession under this
6	section does not apply to a person specified in sub. (1) $(1m)$ (f) if the person satisfies
7	any of the following:
8	Section 50. 941.29 (11) of the statutes is created to read:
9	941.29 (11) Subsection (1m) (ag), (bg), (br), (cg), and (dg) does not apply if the
10	conviction, adjudication, or finding occurred more than 5 years before the date on
11	which the person possesses the firearm.
12	SECTION 51. 971.17 (1g) of the statutes is amended to read:
13	971.17 (1g) If the defendant under sub. (1) is found not guilty of a felony or a
14	violent nonfelony offense, as defined in s. 941.29 (1g), by reason of mental disease or
15	defect, the court shall inform the defendant of the requirements and penalties under
16	s. 941.29.
17	SECTION 52. 973.176 (1) of the statutes is amended to read:
18	973.176 (1) Firearm possession. Whenever a court imposes a sentence or
19	places a defendant on probation regarding a felony conviction for a felony or for a
20	violent nonfelony offense, as defined in s. 941.29 (1g), the court shall inform the
21	defendant of the requirements and penalties under s. 941.29.
22	SECTION 53. Initial applicability.
23	$(1) \ \ The \ treatment \ of \ sections \ 175.33 \ and \ 175.35 \ (2) \ (intro.) \ and \ (a) \ to \ (d), \ (2b),$
24	(2c) (a) (intro.) and (b), (2g) (c) (intro.) and 4. c., (2i), and (2k) (ar) 2. and (h) of the

statutes, the renumbering of section 175.35 (2j) of the statutes, the renumbering and

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amendment of section 175.35 (2g) (b) and (3) of the statutes, and the creation of
section 175.35 (2g) (b) 2., (2j) (b), and (3) (a) of the statutes first apply to sales or
transfers of ownership of firearms that occur on the effective date of this subsection.
(2) The treatment of sections 938.341, 938.396 (2g) (n), 971.17 (1g), and 973.176

(2) The treatment of sections 938.341, 938.396 (2g) (n), 971.17 (1g), and 973.176 (1) of the statutes first applies to delinquency adjudications, findings of not guilty by reason of mental disease or defect, and convictions occurring on the effective date of this subsection.

SECTION 54. Effective date.

(1) This act takes effect on the first day of the 7th month beginning after publication.

11 (END)