

State of Misconsin 2009 - 2010 LEGISLATURE

LRB-3439/1 JK&TKK:kjf&wlj:md

# 2009 ASSEMBLY BILL 642

January 4, 2010 – Introduced by Representatives BARCA, GARTHWAITE, ZIGMUNT, HILGENBERG, RADCLIFFE, CLARK, PASCH, MOLEPSKE JR., RIPP, DEXTER, BERCEAU and SINICKI, cosponsored by Senators COGGS, KREITLOW and HOLPERIN. Referred to Committee on Jobs, the Economy and Small Business.

AN ACT to amend 71.08 (1) (intro.); and to create 71.07 (5n), 71.10 (4) (fm), 71.28 (5n), 71.30 (3) (dn), 71.47 (5n), 71.49 (1) (dn), 76.639 and 560.2065 of the statutes; relating to: an income and franchise tax credit for a qualified equity investment in a qualified community development entity, providing an exemption from emergency rule procedures, and requiring the exercise of rule-making authority.

#### Analysis by the Legislative Reference Bureau

Under federal law, the New Markets Tax Credit Program permits federal taxpayers to receive a credit against federal income taxes for making investments in qualified community development entities (QCDE). Federal law defines a QCDE as an entity with the primary mission of serving or providing investment capital for low-income communities or low-income persons that has been certified by the secretary of the Internal Revenue Service.

This bill authorizes the Department of Commerce (Commerce) to certify an individual who applies to Commerce, has made an investment in a QCDE, and is eligible to receive the federal New Markets Tax Credit to receive a credit against state income and franchise taxes and against license fees paid by insurers. Prior to certification, Commerce must verify that the person has made an investment in a QCDE with the primary mission of serving or providing investment capital for low-income communities or low-income persons in this state. Commerce must

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annually verify that the person continues to hold the investment in any year the person seeks to claim the credit.

The credit may be claimed for seven consecutive taxable years beginning with the taxable year in which the taxpayer makes an investment in a QCDE. The amount of the credit that a taxpayer may claim is equal to the amount of the taxpayer's investment multiplied by the following percentages:

1. For the first three taxable years, 5 percent.

2. For the next four taxable years, 6 percent.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 71.07 (5n) of the statutes is created to read:

2 71.07 (5n) SUPPLEMENT TO FEDERAL NEW MARKETS CREDIT. (a) Definition. In this

3 subsection, "claimant" means a person who files a claim under this subsection.

(b) Filing claims. Subject to the limitations provided under this subsection and

5 s. 560.2065, a claimant may claim as a credit against the taxes imposed under ss.

6 71.02 and 71.08, up to the amount of the taxes, the amount the claimant paid to a

7 qualified community development entity, as defined under 26 USC 45D (c), for a

8 qualified equity investment, as defined under 26 USC 45D (b), at its original issue,

9 multiplied by the following percentage:

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For the taxable years that correspond to the first 3 credit allowance dates,
 as defined under 26 USC 45D (a) (3), 5 percent.

For the taxable years that correspond to the 4 credit allowance dates, as
 defined under 26 USC 45D (a) (3), following the credit allowance dates described in
 subd. 1., 6 percent.

(c) *Limitations*. 1. A partnership, limited liability company, or tax-option
 corporation may not claim the credit under this subsection. The partners of a
 partnership, members of a limited liability company, or shareholders in a tax-option

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corporation may claim the credit under this subsection based on eligible costs 1 2 incurred by the partnership, company, or tax-option corporation. The partnership, 3 limited liability company, or tax-option corporation shall calculate the amount of the 4 credit which may be claimed by each partner, member, or shareholder and shall 5provide that information to the partner, member, or shareholder. For shareholders of a tax-option corporation, the credit may be allocated in proportion to the 6 7 ownership interest of each shareholder. Credits computed by a partnership or 8 limited liability company may be claimed in proportion to the ownership interests 9 of the partners or members or allocated to partners or members as provided in a 10 written agreement among the partners or members that is entered into no later than 11 the last day of the taxable year of the partnership or limited liability company, for 12which the credit is claimed. Any partner or member who claims the credit as 13 provided under this paragraph shall attach a copy of the agreement, if applicable, to 14the tax return on which the credit is claimed. A person claiming the credit as 15provided under this paragraph is solely responsible for any tax liability arising from a dispute with the department of revenue related to claiming the credit. 16

2. The tax basis of a claimant's interest in a partnership, limited liability company, or tax-option corporation shall be reduced, but not below zero, by the amount of any credit claimed under this subsection. The credit claimed under this subsection shall not be limited to the amount of the adjusted tax basis for the claimant's interest in a partnership, limited liability company, or tax-option corporation.

3. Any claimant who transfers an interest in a partnership, limited liability
company, or tax-option corporation after the first credit allowance date, as defined
under 26 USC 45D (b), but before the final credit allowance date for the credit

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1	allowed under this subsection shall be entitled to claim the credit for the remaining
2	credit allowance dates by filing with the claimant's return a written agreement
3	between the claimant and the transferee of the interest that specifies that the
4	claimant, not the transferee, is the person entitled to claim the credit.
5	4. The limitation under section 469 (a) (1) (B) of the Internal Revenue Code does
6	not apply to the credit under this subsection.
7	(d) Administration. 1. Section 71.28 (4) (e) to (h), as it applies to the credit
8	under s. 71.28 (4), applies to the credit under this subsection.
9	2. No credit may be allowed under this subsection unless the claimant includes
10	with the claimant's return a copy of the claimant's certification for tax benefits under
11	s. 560.2065 (2).
12	<b>SECTION 2.</b> 71.08 (1) (intro.) of the statutes, as affected by 2009 Wisconsin Act
13	28, is amended to read:
14	71.08 (1) IMPOSITION. (intro.) If the tax imposed on a natural person, married
15	couple filing jointly, trust, or estate under s. 71.02, not considering the credits under
16	$ss. \ 71.07 \ (1), \ (2dd), \ (2de), \ (2di), \ (2dj), \ (2dL), \ (2dr), \ (2ds), \ (2dx), \ (2dy), \ (3m), \ (3n), \ (3p), $
17	(3q), (3r), (3s), (3t), (3w), (5b), (5d), (5e), (5f), (5h), (5i), (5j), (5n), (6), (6e), (8r), and (9e),
18	$71.28\ (1dd),\ (1de),\ (1di),\ (1dj),\ (1dL),\ (1ds),\ (1dx),\ (1dy),\ (2m),\ (3),\ (3n),\ (3t),\ and\ (3w),\ (3m),\ (3$
19	$71.47\ (1dd),\ (1de),\ (1di),\ (1dj),\ (1dL),\ (1ds),\ (1dx),\ (1dy),\ (2m),\ (3),\ (3n),\ (3t),\ and\ (3w),\ (3m),\ (3$
20	71.57 to 71.61, and 71.613 and subch. VIII and payments to other states under s.
21	71.07 (7), is less than the tax under this section, there is imposed on that natural
22	person, married couple filing jointly, trust or estate, instead of the tax under s. 71.02,
23	an alternative minimum tax computed as follows:
24	<b>SECTION 3.</b> 71.10 (4) (fm) of the statutes is created to read:

24 **SECTION 3.** 71.10 (4) (fm) of the statutes is created to read:

25 71.10 (4) (fm) Supplement to federal new markets credit under s. 71.07 (5n).

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1	<b>SECTION 4.</b> 71.28 (5n) of the statutes is created to read:
2	71.28 (5n) Supplement to federal New Markets Credit. (a) Definition. In this
3	subsection, "claimant" means a person who files a claim under this subsection.
4	(b) <i>Filing claims</i> . Subject to the limitations provided under this subsection and
5	s. 560.2065, a claimant may claim as a credit against the taxes imposed under s.
6	71.23, up to the amount of the taxes, the amount the claimant paid to a qualified
7	community development entity, as defined under 26 USC 45D (c), for a qualified
8	equity investment, as defined under 26 USC 45D (b), at its original issue, multiplied
9	by the following percentage:
10	1. For the taxable years that correspond to the first 3 credit allowance dates,
11	as defined under 26 USC 45D (a) (3), 5 percent.
12	2. For the taxable years that correspond to the 4 credit allowance dates, as
13	defined under 26 USC 45D (a) (3), following the credit allowance dates described in
14	subd. 1., 6 percent.
15	(c) Limitations. 1. A partnership, limited liability company, or tax-option
16	corporation may not claim the credit under this subsection. The partners of a
17	partnership, members of a limited liability company, or shareholders in a tax-option
18	corporation may claim the credit under this subsection based on eligible costs
19	incurred by the partnership, company, or tax-option corporation. The partnership,
20	limited liability company, or tax-option corporation shall calculate the amount of the
21	credit which may be claimed by each partner, member, or shareholder and shall
22	provide that information to the partner, member, or shareholder. For shareholders
23	of a tax-option corporation, the credit may be allocated in proportion to the
24	ownership interest of each shareholder. Credits computed by a partnership or
25	limited liability company may be claimed in proportion to the ownership interests

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of the partners or members or allocated to partners or members as provided in a 1 2 written agreement among the partners or members that is entered into no later than 3 the last day of the taxable year of the partnership or limited liability company, for 4 which the credit is claimed. Any partner or member who claims the credit as 5 provided under this paragraph shall attach a copy of the agreement, if applicable, to 6 the tax return on which the credit is claimed. A person claiming the credit as 7 provided under this paragraph is solely responsible for any tax liability arising from a dispute with the department of revenue related to claiming the credit. 8

9 2. The tax basis of a claimant's interest in a partnership, limited liability 10 company, or tax-option corporation shall be reduced, but not below zero, by the 11 amount of any credit claimed under this subsection. The credit claimed under this 12 subsection shall not be limited to the amount of the adjusted tax basis for the 13 claimant's interest in a partnership, limited liability company, or tax-option 14 corporation.

3. Any claimant who transfers an interest in a partnership, limited liability company, or tax-option corporation after the first credit allowance date, as defined under 26 USC 45D (b), but before the final credit allowance date for the credit allowed under this subsection shall be entitled to claim the credit for the remaining credit allowance dates by filing with the claimant's return a written agreement between the claimant and the transferee of the interest that specifies that the claimant, not the transferee, is the person entitled to claim the credit.

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4. The limitation under section 469 (a) (1) (B) of the Internal Revenue Code does not apply to the credit under this subsection.

24 (d) Administration. 1. Subsection (4) (e) to (h), as it applies to the credit under
25 sub. (4), applies to the credit under this subsection.

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2. No credit may be allowed under this subsection unless the claimant includes 1 2 with the claimant's return a copy of the claimant's certification for tax benefits under 3 s. 560.2065 (2). 4 **SECTION 5.** 71.30 (3) (dn) of the statutes is created to read: 571.30 (3) (dn) Supplement to federal new markets credit under s. 71.28 (5n). **SECTION 6.** 71.47 (5n) of the statutes is created to read: 6 7 71.47 (5n) SUPPLEMENT TO FEDERAL NEW MARKETS CREDIT. (a) Definition. In this 8 subsection, "claimant" means a person who files a claim under this subsection. 9 (b) Filing claims. Subject to the limitations provided under this subsection and 10 s. 560.2065, a claimant may claim as a credit against the taxes imposed under s. 11 71.43, up to the amount of the taxes, the amount the claimant paid to a qualified 12community development entity, as defined under 26 USC 45D (c), for a qualified 13 equity investment, as defined under 26 USC 45D (b), at its original issue, multiplied 14by the following percentage: 151. For the taxable years that correspond to the first 3 credit allowance dates, as defined under 26 USC 45D (a) (3), 5 percent. 16 172. For the taxable years that correspond to the 4 credit allowance dates, as defined under 26 USC 45D (a) (3), following the credit allowance dates described in 18 subd. 1., 6 percent. 19 20 (c) *Limitations*. 1. A partnership, limited liability company, or tax-option 21corporation may not claim the credit under this subsection. The partners of a 22 partnership, members of a limited liability company, or shareholders in a tax-option 23corporation may claim the credit under this subsection based on eligible costs

25 limited liability company, or tax-option corporation shall calculate the amount of the

incurred by the partnership, company, or tax-option corporation. The partnership,

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credit which may be claimed by each partner, member, or shareholder and shall 1  $\mathbf{2}$ provide that information to the partner, member, or shareholder. For shareholders 3 of a tax-option corporation, the credit may be allocated in proportion to the ownership interest of each shareholder. Credits computed by a partnership or 4 5 limited liability company may be claimed in proportion to the ownership interests 6 of the partners or members or allocated to partners or members as provided in a 7 written agreement among the partners or members that is entered into no later than 8 the last day of the taxable year of the partnership or limited liability company, for 9 which the credit is claimed. Any partner or member who claims the credit as 10 provided under this paragraph shall attach a copy of the agreement, if applicable, to 11 the tax return on which the credit is claimed. A person claiming the credit as 12provided under this paragraph is solely responsible for any tax liability arising from 13a dispute with the department of revenue related to claiming the credit.

14 2. The tax basis of a claimant's interest in a partnership, limited liability 15 company, or tax-option corporation shall be reduced, but not below zero, by the 16 amount of any credit claimed under this subsection. The credit claimed under this 17 subsection shall not be limited to the amount of the adjusted tax basis for the 18 claimant's interest in a partnership, limited liability company, or tax-option 19 corporation.

3. Any claimant who transfers an interest in a partnership, limited liability
company, or tax-option corporation after the first credit allowance date, as defined
under 26 USC 45D (b), but before the final credit allowance date for the credit
allowed under this subsection shall be entitled to claim the credit for the remaining
credit allowance dates by filing with the claimant's return a written agreement

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1	between the claimant and the transferee of the interest that specifies that the
2	claimant, not the transferee, is the person entitled to claim the credit.
3	(d) Administration. 1. Section 71.28 (4) (e) to (h), as it applies to the credit
4	under s. 71.28 (4), applies to the credit under this subsection.
5	2. No credit may be allowed under this subsection unless the claimant includes
6	with the claimant's return a copy of the claimant's certification for tax benefits under
7	s. 560.2065 (2).
8	<b>SECTION 7.</b> 71.49 (1) (dn) of the statutes is created to read:
9	71.49 (1) (dn) Supplement to federal new markets credit under s. $71.47$ (5n).
10	<b>SECTION 8.</b> 76.639 of the statutes is created to read:
11	76.639 New markets credit. (1) FILING CLAIMS. Subject to the limitations
12	provided under this section and s. 560.2065, an insurer may claim as a credit against
13	the fees imposed under s. 76.60, 76.63, 76.65, 76.66, or 76.27 the amount the insurer
14	paid to a qualified community development entity, as defined under 26 USC 45D (c),
15	for a qualified equity investment, as defined under 26 USC 45D (b), at its original
16	issue, multiplied by the following percentage:
17	1. For the taxable years that correspond to the first 3 credit allowance dates,
18	as defined under 26 USC 45D (a) (3), 5 percent.
19	2. For the taxable years that correspond to the 4 credit allowance dates, as
20	defined under 26 USC 45D (a) (3), following the credit allowance dates described in
21	subd. 1., 6 percent.
22	(2) LIMITATIONS. No credit may be allowed under this section unless the insurer
23	includes with the insurer's annual return under s. 76.64 a copy of the claimant's

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24 certification for tax benefits under s. 560.2065 (2).

1	(3) CARRY-FORWARD. If the credit under sub. (2) is not entirely offset against the
2	fees under s. 76.60, 76.63, 76.65, 76.66, or 76.67 otherwise due, the unused balance
3	may be carried forward and credited against those fees for the following 15 years to
4	the extent that it is not offset by those fees otherwise due in all the years between
5	the year in which the expense was made and the year in which the carry-forward
6	credit is claimed.
7	<b>SECTION 9.</b> 560.2065 of the statutes is created to read:
8	560.2065 Supplement to federal new markets credit. (1) DEFINITIONS.
9	In this section:
10	(a) "Credit allowance date" means a credit allowance date as defined under 26
11	USC 45D (a) (3).
12	(b) "Qualified community development entity" means a qualified community
13	development entity as defined under 26 USC 45D (c).
14	(c) "Qualified equity investment" means a qualified equity investment as
15	defined under 26 USC 45D (b).
16	(2) CERTIFICATION. The department may certify a person to receive tax benefits
17	under this section if all of the following apply:
18	(a) The person applies to the department for certification under this section and
19	includes with the application documentation from the federal internal revenue
20	service indicating that all of the following apply:
21	1. The person made a qualified equity investment in a qualified community
22	development entity described in subd. 2.
23	2. The qualified community development entity's primary mission is serving,
24	or providing investment capital for, low-income communities or low-income persons
25	in this state.

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1 3. The person is eligible to receive new markets tax credits under 26 USC 45D 2 for the qualified equity investment described in subd. 1. 3 (b) The department verifies the information submitted under par. (a). 4 (3) ELIGIBILITY. A person certified under sub. (2) is eligible to receive tax credits under ss. 71.07 (5n), 71.28 (5n), 71.47 (5n), and 76.639 in each taxable year in which  $\mathbf{5}$ 6 a credit allowance date falls if the person continues to hold the qualified equity 7 investment described in sub. (2) (a) 1. in the taxable year in which the credit is 8 claimed. 9 (4) DUTIES OF THE DEPARTMENT. (a) The department of commerce shall notify 10 the department of revenue of all of the following: 1. Every certification issued under sub. (2) and the date on which any such 11 12certification is revoked. 13 2. The maximum amount of the tax credits under ss. 71.07 (5n), 71.28 (5n), 1471.47 (5n), and 76.639 that a person certified under sub. (2) may claim in each taxable 15year in which a credit allowance date falls. 16 (b) Annually, the department shall verify to the department of revenue that 17each person certified under sub. (2) is the holder of a qualified equity investment in the taxable year for which the person files a claim under s. 71.07 (5n), 71.28 (5n), 18 71.47 (5n), or 76.639. 19 20 The department shall promulgate rules to administer this program, (c) 21including all of the following: 221. Deadlines for the submission of an application for certification under this section. 23242. The period for review of applications submitted under this section, which 25period may not exceed 45 days.

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3. Criteria for reviewing and prioritizing applications for certification under
 this section.

3 (d) In consultation with the department of revenue, the department of
4 commerce may promulgate rules governing the recapture of tax benefits awarded to
5 a person certified under this section.

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#### SECTION 10. Nonstatutory provisions.

(1) (a) The department of commerce shall submit in proposed form the rules
required under section 560.2065 (4) (c) of the statutes, as created by this act, to the
legislative council staff under section 227.15 (1) of the statutes no later than the first
day of the 4th month beginning after the effective date of this paragraph.

11 (b) Using the procedure under section 227.24 of the statutes, the department 12of commerce may promulgate rules required under section 560.2065 (4) (c) of the statutes, as created by this act, for the period before the effective date of the rules 13submitted under paragraph (a), but not to exceed the period authorized under section 1415227.24 (1) (c) and (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), 16 and (3) of the statutes, the department is not required to provide evidence that 17promulgating a rule under this paragraph as an emergency rule is necessary for the 18 preservation of the public peace, health, safety, or welfare and is not required to 19 provide a finding of emergency for a rule promulgated under this paragraph.

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#### **SECTION 11. Initial applicability.**

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(1) This act first applies to taxable years beginning on January 1, 2010.

(END)