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LRB-1836/1 JTK:wlj:rs

2005 ASSEMBLY BILL 393

April 27, 2005 – Introduced by Representatives Ott, Bies, Gottlieb, Lothian, Ainsworth, Musser, Owens, Boyle, Towns, Krawczyk, Sherman, Townsend, Hahn, Jeskewitz, Hines, Loeffelholz, Kestell, Meyer and Albers, cosponsored by Senators A. Lasee, Roessler, Harsdorf and Breske. Referred to Committee on Campaigns and Elections.

AN ACT to amend 9.10 (2) (b), 9.10 (2) (d), 9.10 (4) (a), 9.10 (4) (d) and 808.04 (2); and to create 9.10 (4) (b) and (c) of the statutes; relating to: establishing a requirement that a petition for the recall of a city, village, town, or school district officer include a statement of the grounds that constitute cause for the recall.

Analysis by the Legislative Reference Bureau

Under current law, a petition for the recall of a city, village, town, or school district officer, in addition to other requirements, must state a reason for the recall that is related to the official responsibilities of the officer. Current law also provides for the removal of elective village, town, and school district officers and certain elective city officers, for cause, after notice and a hearing. Under current law, inefficiency, neglect of duty, official misconduct, or malfeasance in office constitute cause for removal from office.

This bill requires a petition for the recall of a city, village, town, or school district officer to contain a statement of the grounds that constitute each cause for the recall. Under the bill, "cause" has the same meaning as under the current provisions governing removal from office. The bill provides that, upon finding that a petition is valid on its face, the body to which a petition has been submitted must file the petition with the circuit court. The court must then determine, after a hearing, whether the grounds stated in the petition, if true, would constitute cause for the recall. If the court determines that the grounds, if true, would constitute cause for

the recall, then the court must issue a certificate directing the city, village, town, or school district to hold a recall election. If the court determines otherwise, no recall election is held.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 9.10 (2) (b) of the statutes is amended to read:

9.10 (2) (b) A recall petition for requesting the recall of a city, village, town or school district office officer shall contain a statement of a reason for the recall which is related to the official responsibilities of the official for whom removal is sought each cause for the recall and the grounds that constitute each cause. In this paragraph, "cause" has the meaning given in s. 17.001.

Section 2. 9.10 (2) (d) of the statutes is amended to read:

9.10 (2) (d) No petition may be offered for filing for the recall of an officer unless the petitioner first files a registration statement under s. 11.05 (1) or (2) with the filing officer with whom the petition is filed. The petitioner shall append to the registration a statement indicating his or her intent to circulate a recall petition, the name of the officer for whom recall is sought and, in the case of a petition for the recall of a city, village, town or school district officer, a statement of a reason for the recall which is related to the official responsibilities of the official for whom removal is sought each cause, as defined in par. (b), for the recall and the grounds that constitute each cause. No petitioner may circulate a petition for the recall of an officer prior to completing registration. The last date that a petition for the recall of a state, congressional, legislative, judicial or county officer may be offered for filing is 5 p.m. on the 60th day commencing after registration. The last date that a petition for the recall of a city, village, town or school district officer may be offered for filing is 5 p.m.

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on the 30th day commencing after registration. After the recall petition has been offered for filing, no name may be added or removed. No signature may be counted unless the date of the signature is within the period provided in this paragraph.

SECTION 3. 9.10 (4) (a) of the statutes is amended to read:

9.10 (4) (a) Within 10 days after a petition for the recall of a city, village, town, or school district official, officer is offered for filing, the officer against whom the petition is filed may file a written challenge with the municipal clerk or board of election commissioners or school district clerk with whom it is filed, specifying any alleged insufficiency. If a challenge is filed, the petitioner may file a written rebuttal to the challenge with the clerk or board of election commissioners within 5 days after the challenge is filed. If a rebuttal is filed, the officer against whom the petition is filed may file a reply to any new matter raised in the rebuttal within 2 days after the rebuttal is filed. Within 14 days after the expiration of the time allowed for filing a reply to a rebuttal, the clerk or board of election commissioners shall file the certificate or an amended certificate. Within 31 days after the petition is offered for filing, the clerk or board of election commissioners shall determine by careful examination of the face of the petition whether the petition is sufficient and shall so state in a certificate attached to the petition. If the petition is found to be insufficient, the certificate shall state the particulars creating the insufficiency. The petition may be amended to correct any insufficiency within 5 days following the affixing of the original certificate. Within 2 days after the offering of the amended petition for filing, the clerk or board of election commissioners shall again carefully examine the face of the petition to determine sufficiency and shall attach to the petition a certificate stating the findings. Immediately upon finding an original or amended petition sufficient, except in cities over 500,000 population, the municipal clerk or, school

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district clerk, or board of election commissioners shall transmit the petition to the governing body or to the school board. Immediately upon finding an original or amended petition sufficient, in cities over 500,000 population, the board of election commissioners shall file the petition in its office circuit court for the county in which the office of the clerk or board of election commissioners is located.

SECTION 4. 9.10 (4) (b) and (c) of the statutes are created to read:

9.10 (4) (b) Within 10 days after receipt of a petition under par. (a), the circuit court shall determine, after hearing, whether the petition states grounds that, if true, constitute cause, as defined in sub. (2) (b), for the recall. The clerk of court shall notify the official for whom removal is sought of the hearing date. The official and the person who offers the petition for filing may appear by counsel and the court may take testimony with respect to the petition. If the circuit court determines that the grounds stated in the petition, if true, constitute cause, as defined in sub. (2) (b), for the recall, the court shall issue a certificate directing that an election be held under this section. If the petition concerns a city, village, or town office, the court shall transmit the petition and certificate to the governing body of the city, village, or town. except that in cities over 500,000 population the court shall transmit the petition and certificate to the board of election commissioners. If the petition concerns a school district office, the court shall transmit the petition and certificate to the school board. Upon receiving a petition and certificate, the governing body, board of election commissioners, or school board shall file the petition and certificate in its office. If the court determines that the grounds stated in the petition, if true, do not constitute cause for the recall, the court shall not issue the certificate.

(c) Any party aggrieved by a circuit court determination under par. (b) may appeal to the court of appeals within the time period specified in s. 808.04 (2). An

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appeal under this paragraph shall be given precedence over other matters not accorded similar precedence by law. The appeal shall stay the holding of a recall primary and election under a certificate issued by the circuit court under par. (b) until the court of appeals determines the validity of the certificate, but other acts required to be undertaken to prepare for the primary and election shall proceed during the pendency of the appeal.

SECTION 5. 9.10 (4) (d) of the statutes is amended to read:

9.10 (4) (d) Promptly upon receipt of a certificate <u>from the circuit court</u> under par. (a) (b), the governing body, school board, or board of election commissioners shall call a recall election. The recall election shall be held on the Tuesday of the 6th week commencing after the date on which the certificate is filed, except that if Tuesday is a legal holiday the recall election shall be held on the first day after Tuesday which is not a legal holiday.

Section 6. 808.04 (2) of the statutes is amended to read:

808.04 **(2)** An appeal under s. 9.10 (4) (c), 227.60, or 799.445 shall be initiated within 15 days after entry of the judgment or order appealed from.

SECTION 7. Initial applicability.

(1) This act first applies with respect to petitions for recall that are offered for filing on the effective date of this subsection.

20 (END)