## ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AMENDING AND CREATING A RULE

To amend Ins 3.09 (19) (c); and to create Ins 3.09 (21), Wis. Adm. Code, relating to mortgage guaranty insurance.

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### ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE (OCI)

#### 1. Statutes interpreted:

Sections 600.01, 601.42, 611.19 (1), 611.24, 618.21, 623.02, 623.03, 623.04, 623.11, 627.05, 628.34 (12), and ch. 617 Stats.

### 2. Statutory authority:

Sections 601.41(3), 601.42, 611.19 (1), 618.21, 623.02, 623.04, 623.11, 627.05, 628.34(12), and ch. 617, Stats.

### 3. Explanation of the OCI's authority to promulgate the rule under these statutes:

The rule modifies the current restriction on issuance of mortgage guaranty insurance to or for the benefit of affiliates, and is authorized as governing an unfair trade practice under s. 628.34 (12), Wis. Stats., and as addressing financial risk to the insurer governed by statutes allowing the commissioner to establish standards and reporting requirements, including ss. under 601.42, 611.19 (1), 618.21, 623.02, 623.04, 623.11, 627.05, and for affiliate transactions under ch. 617, Stats.

#### 4. Related Statutes or rules:

None

### 5. The plain language analysis and summary of the rule:

Under current rules a mortgage guaranty insurer may not directly or indirectly issue coverage for mortgages originated by an affiliate, unless the insurer is no more than 50% owned or controlled by the affiliate. The rule would permit the insurer to issue coverage for mortgages originated by the affiliate but only subject to the same underwriting standards as are applied to non-affiliates. The rule requires the insurer to annually file an officer's certification of compliance.

### 6. Summary of and preliminary comparison with any existing or federal regulation that is intended to address the activities to be regulated by the rule:

None

### 7. Comparison of similar rules in adjacent states as found by OCI:

Iowa: None

Illinois: Section 50 ILAC 202.60 (e) of Illinois insurance regulations prohibits a mortgage insurer from covering loans originated by a lender if the lender or its affiliate owns an equity interest in the mortgage insurer.

Minnesota: None Michigan: None

# 8. A summary of the factual data and analytical methodologies that OCI used in support of the rule and how any related findings support the regulatory approach chosen for the rule:

The rule is based on the experience of the Office regulating and examining mortgage guaranty insurers, and the expertise of the financial analysts and examiners responsible for their regulation, including the application of the existing exception in s. INS 3.09 (19) (c), Wis. Adm. Code.

### 9. Any analysis and supporting documentation that OCI used in support of OCI's determination of the rule's effect on small businesses under s. 227.114:

The Office reviewed the annual financial reports of licensed mortgage guaranty insurers. There are no such insurers that are small businesses.

## 10. If these changes may have a significant fiscal effect on the private sector, the anticipated costs that will be incurred by private sector in complying with the rule:

There is no significant fiscal effect on the private sector. The rule will establish an exception from an existing prohibition. The limited reporting requirement included will not impose any significant cost beyond the existing reporting requirements.

### 11. A description of the Effect on Small Business:

This rule will have no effect on small businesses.

### 12. Agency contact person:

A copy of the full text of the rule changes, analysis and fiscal estimate may be obtained from the WEB sites at: **http://oci.wi.gov/ocirules.htm** or by contacting Inger Williams, OCI Services Section, at:

Phone: (608) 264-8110

Email: Inger.Williams@OCI.State.WI.US

Address: 125 South Webster St – 2<sup>nd</sup> Floor Madison WI 53702

Mail: PO Box 7873, Madison WI 53707-7873

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### The rule changes are:

#### SECTION 1. Section Ins 3.09 (19) (c) is amended to read:

Ins 3.09 (19) (c) 1. A mortgage guaranty insurer that is no more than 50% owned by or controlled by the holding company system or affiliate may underwrite mortgage guaranty insurance on mortgages originated by the holding company system or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system or affiliate, only if the insurance is underwritten on the same basis, for the same consideration and subject to the same insurability requirements as insurance provided to nonaffiliated lenders. Mortgage guaranty insurance underwritten on mortgages originated by the holding company system or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system or

affiliate, shall be limited to 50% of the insurer's direct premium written in any calendar year, or such higher percentage established in writing for the insurer in the commissioner's discretion, based on the commissioner's determination that a higher percentage is not likely to adversely affect the financial condition of the insurer.

2. A domestic mortgage guaranty insurer that offers coverage under subd. 1, shall annually file by March 1 a certification executed by a senior, responsible officer that the insurer has complied with subd. 1. in the previous calendar year. The commissioner may grant an extension to an insurer if the commissioner determines an extension is not likely to materially impede the office's monitoring of the insurer's compliance with this subsection.

### SECTION 2. Section Ins 3.09 (21) is created to read:

Ins 3.09 (21) This section may be enforced under ss. 601.41, 601.64, 601.65, Stats., or ch. 645, Stats., or any other enforcement provision of chs. 600 to 646, Stats.

**SECTION 3.** This rule will take effect on the first day of the month after publication, as provided in s. 227.22(2)(intro.), Stats.

Dated at Madison, Wisconsin, this _	day of	, 2005.
	Jorge Gomez	
	Commissioner of Insura	nce

### **FISCAL ESTIMATE WORKSHEET**

**Detailed Estimate of Annual Fiscal Effect** 

☑ ORIGINAL	☐ UPDATED		LRB Number	Amendment No. if Applicable
☐ CORRECTED	☐ SUPPLEMENTAL		Bill Number	Administrative Rule Number INS 3.09 (19)
Subject mortgage guara	nty insurance			
One-time Costs or Reve	nue Impacts for State and/or Loca	al Government	(do not include in annua	lized fiscal effect):
	nnualized Costs:		Annualized Fiscal impa	act on State funds from:
			Increased Costs	Decreased Costs
A. State Costs by Cat State Operation	tegory ns - Salaries and Fringes		\$ 0	\$ -0
(FTE Position C	Changes)		( <b>0</b> FTE)	(-0 FTE)
State Operation	ns - Other Costs		0	-0
Local Assistand			0	-0
Aids to Individu	als or Organizations		0	-0
	ate Costs by Category		\$ 0	\$ -0
B. State Costs by Sou	urce of Funds		Increased Costs	Decreased Costs
GPR			\$ 0	\$ -0
FED			0	-0
PRO/PRS			0	-0
SEG/SEG-S			0	-0
C. State Revenues	Complete this only when proposal will increase revenues (e.g., tax increase, decrease in licen		Increased Rev.	Decreased Rev.
GPR Taxes		, 010.)	\$ 0	\$ -0
GPR Earned			0	-0
FED			0	-0
PRO/PRS			0	-0
SEG/SEG-S			0	-0
TOTAL Sta	ate Revenues		\$ 0 None	\$ -0 None
	NET ANNUA	ALIZED FISCAL	IMPACT	1004
NET CHANGE IN COSTS	\$	<u>STATE</u>	None 0 \$	<u>LOCAL</u> <b>None 0</b>
NET CHANGE IN REVEN	IUES \$		None 0 \$	None 0
Prepared by: Fred Nepple		Telephone No. (608) 26	66-7726	Agency Insurance
Authorized Signature:		Telephone No.		Date 3/14/2005

Wisconsin Department of Administration Division of Executive Budget and Finance DOA-2048 (R10/2000)

### **FISCAL ESTIMATE**

Subject mortgage guaranty insurance  Fiscal Effect State: No State Fiscal Effect Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation   Increase Existing Appropriation   Increase Existing Revenues   Decrease Existing Appropriation   Decrease Existing Revenues   Create New Appropriation   Decrease Existing Revenues   Decrease Costs   Decrease Cos
mortgage guaranty insurance  Fiscal Effect State: ☒ No State Fiscal Effect Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation. ☐ Increase Existing Appropriation ☐ Increase Existing Revenues ☐ Decrease Existing Appropriation ☐ Decrease Existing Revenues
Fiscal Effect State: No State Fiscal Effect Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation.   Increase Existing Appropriation   Increase Existing Appropriation   Increase Existing Revenues   Decrease Existing Appropriation   Decrease Existing Revenues
State: No State Fiscal Effect  Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation.  Increase Existing Appropriation Increase Existing Appropriation Decrease Existing Revenues Decrease Existing Appropriation Decrease Existing Revenues
State: No State Fiscal Effect  Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation.  Increase Existing Appropriation Increase Existing Appropriation Decrease Existing Revenues Decrease Existing Appropriation Decrease Existing Revenues
Check columns below only if bill makes a direct appropriation or affects a sumsufficient appropriation.  Increase Existing Appropriation Decrease Existing Appropriation Decrease Existing Revenues
or affects a sumsufficient appropriation.  □ Increase Existing Appropriation □ Decrease Existing Revenues □ Decrease Existing Appropriation □ Decrease Existing Revenues
<ul> <li>☐ Increase Existing Appropriation</li> <li>☐ Decrease Existing Appropriation</li> <li>☐ Decrease Existing Revenues</li> </ul>
☐ Create New Appropriation ☐ Decrease Costs
Local:   No local government costs
1. ☐ Increase Costs ☐ 3. ☐ Increase Revenues ☐ 5. Types of Local Governmental Units Affected:
☐ Permissive ☐ Mandatory ☐ Permissive ☐ Mandatory ☐ Towns ☐ Villages ☐ Cities
2. Decrease Costs 4. Decrease Revenues Doubles Others Districts Permissive Mandatory School Districts WTCS Districts
☐ Permissive ☐ Mandatory ☐ Permissive ☐ Mandatory ☐ School Districts ☐ WTCS Districts  Fund Sources Affected ☐ Affected Chapter 20 Appropriations
☐ GPR ☐ FED ☐ PRO ☐ PRS ☐ SEG ☐ SEG-S
Assumptions Used in Arriving at Fiscal Estimate
Long-Range Fiscal Implications
None
Prepared by: Telephone No. Agency
Fred Nepple (608) 266-7726 Insurance
Authorized Signature: Telephone No. Date 3/14/2005)