

Chapter HSS 50

ADOPTION OF CHILDREN WITH SPECIAL NEEDS

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Note: Sections PW-CY 40.30 to 40.35 were repealed effective January 31, 1984 and a new chapter HSS 50 was created effective February 1, 1984.

Subchapter I General Provisions

HSS 50.01 Introduction. (1) **STATEMENT OF INTENT.** The intent of this chapter is to facilitate the placement of all children in Wisconsin who are legally available for adoption by providing adoption subsidies to families adopting children with special needs and by establishing an adoption information exchange to help find adoptive homes for these children.

(2) **PURPOSE OF RULES.** This chapter establishes criteria to be used by the department in determining when an adoption subsidy, as authorized by s. 48.975, Stats., may be provided, specifies limitations on the granting of adoption subsidies, sets procedures for application for a subsidy and establishes an adoption information exchange, as required by s. 48.55, Stats., to be operated by the department directly or through a contract with an individual or private agency to assist in finding the best adoptive homes available for the placement of children with special needs.

(3) **TO WHOM THE RULES APPLY.** This chapter applies to the department, adoption agencies, any individual or private agency under contract to the department to operate the adoption information exchange, adoptive parents, prospective adoptive parents and special needs children.

(4) **DEFINITIONS.** In this chapter:

(a) "Administrative review" means a review of the plan of services for a child conducted by a panel of persons selected by the adoption agency, at least one of whom is not responsible for the case management or for the supervision or delivery of services to either the child who is subject to the review or the child's parents.

(b) "Adoption" means a method provided by law to establish the legal relationship of parent and child between persons who are not related by birth, with the same mutual rights and obligations that exist between children and their birth parents.

(c) "Adoption agency" means a county agency authorized to place children for adoption under s. 48.57, Stats., the department or an agency licensed under s. 48.60, Stats., and authorized under s. 48.61, Stats., to accept guardianship and to place children under its guardianship for adoption.

(d) "Adoption information exchange" or "exchange" means a department program created to facilitate the adoption of special needs children by disseminating information about the children to adoption agencies and prospective adoptive families.

(e) "Adoption photo listing book" means a publication which lists individual special needs children and includes photographs and descriptions of them.

(f) "Adoptive family" means a husband and wife jointly or an unmarried adult.

(g) "Child" means a person under 18 years of age.

(h) "Department" means the Wisconsin department of health and social services.

(i) "Division" means the department's division of community services.

(j) "Guardian" has the meaning prescribed in s. 48.02 (8), Stats.

(k) "Legal risk" means a condition of a child in which the severance of the legal rights of the child's birth parents through termination of parental rights proceedings under the laws of the state or the federal government has not been completed or the court's decision is being legally contested.

(l) "Legally free" means the status of a child when the legal rights of the birth parents of the child have been severed through a termination of parental rights proceedings according to the laws of the state or the federal government, or both, and the court has transferred guardianship and custody of the child pending adoptive placement.

(m) "Maintenance [medical] assistance card" means a card issued monthly for the purpose of identifying the recipient as being eligible for medical assistance under title XIX of the Social Security Act of 1935, as amended, 42 USC 1396, and ss. 49.43 to 49.49, Stats.

(n) "Maintenance subsidy" means a payment not to exceed the amount of the foster care maintenance payment which would have been paid if the child with respect to whom the subsidy payment is made had been in a family foster home.

(o) "Medical subsidy" means that a medical assistance card is issued by the department for the adoptive child in conjunction with the maintenance subsidy.

(p) "Regions" means the 6 geographical areas of Wisconsin designated by the department as its principal field administrative areas.

(q) "Registration" means the required listing of information about special needs children or the voluntary listing of information about prospective adoptive families with the adoption information exchange.

(r) "Special needs child" means a legally free child for whom it is difficult to find an adoptive home.

(s) "Subsidized adoption" has the meaning prescribed in s. 48.975 (1), Stats., namely, payments made by the department to the parents of an

adopted child which are designed to assist in the cost of care of the child after adoption.

(t) "Sustaining care" means the placement of children under s. 48.428, Stats.

History: Cr. Register, January, 1984, No. 337, eff. 2-1-84; r. and recr. Register, July, 1985, No. 355, eff. 8-1-85.

Subchapter II Subsidized Adoptions

HSS 50.02 Subsidized adoptions. Sections HSS 50.03 to 50.06 specify procedures and criteria to be used in granting adoption subsidies and apply to the department, adoption agencies and adoptive parents, except that the adoption of American Indian children is subject to 25 USC 1901 to 1963.

History: Cr. Register, July, 1985, No. 355, eff. 8-1-85.

HSS 50.03 Eligibility for a subsidy. In order for a child to be adopted with a subsidy the following circumstances shall exist:

(1) **ELIGIBILITY CRITERIA FOR THE CHILD** (a) *Age.* The child shall be less than 18 years of age at the time of adoption except that eligibility for a subsidy may continue up to age 19 if the adoptee is full-time in high school or the equivalent, or age 21 if the department determines that the adoptee has a mental or physical handicap which warrants the continuation of assistance under 42 USC 673, and the adoptee is not eligible for other benefits such as social security income. In this paragraph "equivalent" means any training for competitive employment, such as beauty school, apprenticeship, trade school or general education diploma (GED) program.

(b) *Special needs.* The child shall have at least one of the following special needs at the time of the adoptive placement:

1. The child is 10 years of age or older if age is the only factor in determining eligibility;

2. The child is a member of a sibling group of 3 or more children that must be placed together;

3. The child exhibits special need characteristics judged to be moderate or intensive under the schedule of difficulty-of-care levels specified in s.HSS 56.10(3); or

4. The child belongs to a minority race and children of that minority race cannot be readily placed due to a lack of appropriate placement resources.

(c) *Availability for adoption.* A child shall be considered available for adoption if the child is in the guardianship of the department or an adoption agency and the department or adoption agency decides that the child cannot or should not return to the home of his or her parents. If the child is an American Indian, adoption procedures shall be in accordance with 25 USC 1901 to 1963.

(2) **REASONABLE PLACEMENT EFFORT.** All reasonable efforts shall be made to place the child without a subsidy including the following:

(a) A review of all the approved and available homes associated with the adoption agency;

(b) A canvass of local adoption agencies and adoptive parent organizations; and

(c) Registration of the child with the adoption information exchange for at least one month's circulation.

(3) **EXCEPTIONS.** (a) Subsection (2) shall be waived if the child has developed significant emotional ties with the foster family and it can be demonstrated that the child:

1. Identifies himself or herself as a member of the family;

2. Is regarded by the foster parents, foster siblings, community and school as belonging to that family; and

3. Has, because of his or her attachment to the foster family and other factors such as age and number of previous placements, a diminished probability of forming new attachments if denied permanence with this family.

(b) Subsection (2) shall be waived if a child is in an adoptive placement without a subsidy and, prior to making the adoption final, problems specified under sub. (1)(b)3 or s. HSS 50.05 (3) arise and the family requests a subsidy.

History: Cr. Register, January, 1984, No. 337, eff. 2-1-84; renum. from HSS 50.02 and am. (1) (c) and (2), r. (3), Register, July, 1985, No. 355, eff. 8-1-85; renum. (4) to be (3) under s. 13.93 (2m) (b) 1, Stats., correction in (3) (b) made under s. 13.93 (2m) (b) 7, Stats., Register July, 1985, No. 355.

HSS 50.04 Application for a subsidy. (1) **TIMING.** An application for subsidy shall be completed and approved before an adoptive placement occurs, except under the circumstances noted in s. HSS 50.03 (3) (b).

(2) **APPLICATION FORM.** Application shall be made on a form provided by the department.

(a) Part I of the application shall be completed and signed by the parent or parents and the adoption worker.

(b) Part II of the application shall be completed and approved or disapproved by the regional director or designee and a copy shall be given to the parent or parents and copies shall be kept in the parent and child file and in the regional office file.

(3) **CHILD AND FAMILY SUMMARY.** Information documenting the need for an adoption subsidy shall be recorded on the child and family summary form and submitted with the completed application form for approval or disapproval by the regional director or designee.

(4) **SUBSIDIZED ADOPTION AGREEMENT.** The parents' subsidy agreement shall be completed and signed by the parent or parents, the adoption worker and the regional director or designee. Copies of the signed agreement shall be given to the parent or parents and placed in the child's record.

(5) **PAYMENT AUTHORIZATION.** The adoption worker shall complete the payment authorization form as soon as the adoption is made final and send a copy to the division.

(6) **APPEAL PROCESS.** Applicants not satisfied with the action taken on their application or on the conditions governing the subsidy award may, prior to legal adoption, request a review by the division administrator or designee or may appeal the decision under ch. 227, Stats.

Note: A request for review of a decision should be addressed to Administrator, Division of Community Services, P.O. Box 7851, Madison, WI 53707. A request for an administrative hearing should be addressed to the Office of Administrative Hearings, P.O. Box 7875, Madison, WI 53707.

Note: Copies of the application form and the child and family summary form are available at any regional office of the department or may be obtained by writing: Bureau of Human Resources, Division of Community Services, P.O. Box 7851, Madison, WI 53707:

History: Cr. Register, January, 1984, No. 337, eff. 2-1-84; renum. from HSS 50.03, Register, July, 1985, No. 355, eff. 8-1-85; correction in (1) made under s. 13.93 (2m) (b) 7, Stats., Register, July, 1985, No. 355.

HSS 50.05 Amount of subsidy. To determine the amount of a subsidy, the following procedures shall apply:

(1) **MAINTENANCE SUBSIDY.** (a) Each adoptive child's situation shall be considered individually in computing the subsidy based on the uniform foster care rates specified in s. 49.19(12), Stats., and difficulty-of-care levels specified in s. HSS 56.10 (3).

(b) The amount of the subsidy shall be the total computed maintenance subsidy minus the amount of the adoptive child's unearned income from other sources.

(c) Benefits paid under aid to families with dependent children (AFDC) are not considered unearned income and may not affect the amount of the adoption subsidy.

(2) **MEDICAL SUBSIDY.** A medical subsidy shall be granted to all cases approved for a maintenance subsidy.

(a) Adoptive families covered by private health insurance policies shall provide information to the department regarding their coverage.

(b) The medical assistance card may not be used for care of the adoptive child covered by the family's insurance.

(3) **FAMILY CIRCUMSTANCES.** The family's circumstances shall meet one of the following criteria:

(a) The financial impact of providing for an adoptee would result in a significant burden on the family's financial resources;

(b) Although the family's financial resources are substantial, unusual circumstances place demands on the family income to the extent that providing for an adoptee would result in an undue financial burden;

(c) The family does not have health insurance, or the coverage of the insurance is not sufficient to cover the expected medical needs of the adoptee; or

(d) Resources needed by the adoptee are not available in the family's community and the expense of gaining access to the necessary resources would place a significant financial burden on the family.

History: Cr. Register, January, 1984, No. 337, eff. 2-1-84; renum. from HSS 50.04 and cr. (1) (c) and (3), Register, July, 1985, No. 355, eff. 8-1-85; correction in (1) (a) made under s. 13.93 (2m) (b) 7, Stats., Register, July, 1985, No. 355.

HSS 50.06 Subsidized adoption responsibilities. (1) **SUBSIDIZED ADOPTION AGREEMENT.** There shall be a written subsidized adoption agreement signed by the adoptive parents and a division representative which shall cover:

- (a) The amount of the subsidy;
- (b) The responsibilities of the adoptive parents;
- (c) The responsibilities of the department;
- (d) Circumstances under which the subsidy may be terminated, temporarily suspended, or reduced; and
- (e) A stipulation that the agreement shall remain in force regardless of the state of residence of the family and the child.

(2) **POST-ADOPTION RESPONSIBILITIES OF ADOPTIVE PARENTS.** After the adoption has been made final, the adoptive parents shall notify the division of the following circumstances:

- (a) A change in the family's address;
- (b) A change in the adoptee's legal guardian;
- (c) If the adoptee enters military service;
- (d) If the adoptee marries;
- (e) If the adoptee no longer resides in the home;
- (f) If the adoptee dies;
- (g) High school completion date after the adoptee reaches 18 years of age;
- (h) Change in health insurance benefits or coverage;
- (i) If the adoptee becomes eligible for or there is a change in the amount of special benefits such as social security, veterans or other benefits; and
- (j) If the adoptee has been placed in an institution or other alternate care facility at public expense.

(3) **POST-ADOPTION RESPONSIBILITIES OF THE DEPARTMENT.** After the adoption has been made final, the department shall:

(a) Review annually the need for continuing, temporarily suspending or adjusting the subsidy, and:

1. Recertify if continuation of the subsidy is justified even if an adoptive family and adoptee move to another state;

2. Discontinue the subsidy based on one of the following circumstances:

a. When the adoptee no longer meets the age criteria specified in s. HSS 50.03 (1) (a);

b. When the adoptee is emancipated because of marriage prior to age 18;

c. When the adoptee is emancipated and the parents are no longer supporting the adoptee;

d. Upon death of the adoptee; or

e. When there is a change in the adoptee's guardian; or

3. Temporarily suspend or adjust the subsidy based on the following circumstances:

a. When the adoptee becomes eligible for or there is a change in the amount of special benefits such as social security, veterans or other benefits; or

b. When the adoptee has been placed in an institution or other alternate care facility at public expense;

(b) Honor the conditions of the application and agreement for a subsidy, and not adjust, suspend or discontinue the subsidy without the consent of the adoptive parents or without being requested by the adoptive parents, except as provided in par. (a) 2. or 3; and

(c) Offer short-term services to the adoptive family or adult adoptee upon request of either party and refer the family to other community resources for services if appropriate.

History: Cr. Register, January, 1984, No. 337, eff. 2-1-84; renum. from HSS 50.05, Register, July, 1985, No. 355, eff. 8-1-85; correction in (3) (a) 2. a. made under s. 13.93 (2m) (b) 7, Stats., Register, July, 1985, No. 355.

Subchapter III Adoption Information Exchange

HSS 50.07 Adoption information exchange. Sections HSS 50.07 to 50.10 establish an adoption information exchange to be operated by the department directly or through a contract with an individual or a private agency. These sections apply to the department, adoption agencies, prospective adoptive parents and to an individual or a private agency if under contract with the department to operate the adoption information exchange, except that Indian tribal child-placing agencies may draw upon services of the adoption information exchange but are not obligated under these rules to participate in the exchange.

History: Cr. Register, July, 1985, No. 355, eff. 8-1-85.

HSS 50.08 Adoption information exchange responsibilities. (1) **REGISTRATION.** The exchange shall maintain an ongoing central registry which shall include the following services:

(a) The exchange shall register all special needs children. Special needs children include:

1. Children who have special needs due to medical, psychological, developmental or behavioral conditions;

2. Children who have special needs due to special circumstances such as age, sibling group, sex, race or national or cultural origin;

3. Children who have not been placed for adoption within 60 days after being legally freed; or

4. Foreign-born children who have been referred to the department for adoptive placement in Wisconsin.

(b) Children may be considered to have special needs when they are placed in sustaining care or when they are at legal risk. However:

1. The exchange may register children who have been placed in sustaining care under s. 48.428, Stats., only when the court involved gives written permission; and

2. The exchange may register legal risk children either with the written consent of the court or by written consent of the adoption agency and the child's parent or guardian. The registration information shall include information describing the nature of the legal risk.

(c) The exchange shall register prospective adoptive families who have either referred themselves to the exchange or who have been referred to the exchange by an adoption agency.

(d) The exchange may register special needs children with out-of-state exchanges and use the resources of those exchanges, but only with written permission from the child's guardian or the agency responsible for the child. The exchange may recommend the use of specific out-of-state exchanges for a particular child.

(e) The exchange shall withdraw a child's registration when the adoption agency notifies the exchange in writing that the child has been adopted, has reached age 18, has been emancipated by marriage or has died.

(f) The exchange shall withdraw a prospective adoptive family's registration when the family or agency notifies the exchange in writing that the family has adopted a child, that they are no longer interested in adopting a special needs child or after one year if the family or agency has not responded to inquiries from the exchange.

(2) **MATCHING SERVICE.** The exchange shall attempt to match children listed in the adoption photo listing book under sub. (3) and prospective adoptive families registered with the exchange by:

(a) Giving self-referred prospective adoptive families information about the exchange, special needs adoption and home study requirements; referring the family to adoption agencies serving their geographic area, and following up on the family's referral; and

(b) Contacting adoption agencies to provide them with information on registered prospective adoptive families that would be appropriate for a registered or photo-listed child based on the child's needs and circumstances.

(3) **ADOPTION PHOTO LISTING BOOK.** The adoption information exchange shall develop and maintain a book which shall:

(a) Include information about and a photograph of each registered child, except for a child deferred from the listing under s. HSS 50.10. This information shall be edited to concisely describe the child in a positive and uniform manner;

(b) Be made available to all adoption agencies in the state, adoptive parent groups, child advocacy groups, other interested groups and child-placing agencies in other states;

(c) Be updated at least monthly to revise, add to, or delete from the listing of available special needs children; and

(d) Include a listing of out-of-state special needs children. If the exchange is operated by an individual or private agency under a contract with the department, there shall be written case-by-case approval by the department for each out-of-state special needs child listed.

(4) **PROGRESS INQUIRIES.** The exchange shall make inquiries of adoption agencies at least semi-annually to determine the progress toward adoption of children registered with the exchange.

(5) **TELEPHONE INFORMATION SERVICE.** The exchange shall maintain a central telephone number which people can call to get information about the exchange and about adoption of special needs children and shall publish and disseminate the telephone number of the exchange.

(6) **PUBLIC INFORMATION.** The exchange shall develop and distribute informational pamphlets, brochures, displays and media outreach materials to provide information regarding the services available from the exchange and to promote the adoption of special needs children.

(7) **STATISTICAL REPORTING.** The exchange shall compile statistics. If the exchange is operated by an individual or private agency under a contract, a semi-annual statistical report shall be submitted to the department and shall include the following information:

(a) The number of children registered during the reporting period and the total number of children currently registered;

(b) The number of children listed in the adoption photo listing book during the reporting period and the total number of children currently listed;

(c) The number of children listed in the adoption photo listing book who were placed for adoption within the previous 6 months and the average number of days that a child was listed prior to adoptive placement;

(d) The number of adoption inquiries received for each child listed in the adoption photo listing book during the reporting period;

(e) The number of children deferred from listing during the reporting period under each of the circumstances specified in s. HSS 50.10 (1).

(f) A semi-annual financial report; and

(g) Any other information needed by the department for its information system.

History: Cr. Register, July, 1985, No. 355, 8-1-85.

HSS 50.09 Adoption agency responsibilities. (1) **REGISTRATION.** An adoption agency shall register each special needs child under its guardianship with the exchange within 60 days after the agency has been authorized to place the child for adoption and shall include the following information about each child:

- (a) The child's name, birth date, sex, race and the birth parents' religious preference;
- (b) A recent black and white photograph of the child;
- (c) A brief narrative description of the child;
- (d) The name, date of birth and sex of any of the child's siblings who are also available for adoption, and whether they are being placed individually or as a sibling group;
- (e) A brief social history, including the child's placement history, and the date when guardianship becomes effective;
- (f) An assessment of the child's current abilities and projected functional level as an adult;
- (g) The child's school placement level and an assessment of his or her special education needs;
- (h) Other information as needed to be compatible with out-of-state exchanges for children to be listed also with those exchanges; and
- (i) A description of the nature of legal risk if adoption of the child is considered a legal risk.

(2) **LISTING AND REGISTRATION UPDATES.** The adoption agency shall provide updating registration information to the exchange as follows:

(a) Within 10 working days after a change occurs, the agency shall report changes in the child's status, including:

1. Circumstances relating to a change in the deferral from the child being listed in the adoption photo listing book; and
2. Notice of the child's placement for adoption.

(b) Within 10 working days after the first 12 months that a child has been registered and after each subsequent 12-month period, the adoption agency shall submit updating information which includes a new written description and recent photograph of the child.

(c) Within 10 working days after a change occurs, the agency shall give notice that a prospective adoptive family has either adopted a child or is no longer interested in adopting a special needs child.

History: Cr. Register, July, 1985, No. 355, eff. 8-1-85.

HSS 50.10 Deferral from listing a special needs child in the adoption photo listing book. (1) **REQUEST FOR DEFERRAL.** An adoption agency may submit a written request to the exchange for a deferral from listing a special needs child in the adoption photo listing book for one or more of the following reasons:

- (a) The child is in an adoptive placement but is not yet legally adopted;
- (b) The child's foster parents or a prospective adoptive family has applied to adopt the child;
- (c) Diagnostic study or testing is required to clarify the child's problems and provide an adequate description of the child's condition;

(d) The child is currently in a hospital or child care institution and the continuing need for daily professional care does not permit placement in a family setting; and

(e) The child is over 14 years of age and the child elects to defer listing for a period of time as determined by the child and his or her legal guardian with concurrence of the court or an administrative review.

(2) **DEFERRAL DETERMINATION.** Upon receipt of a written request for deferral, the exchange shall grant the request, except that a deferral based on sub. (1) (b), (c) or (d) shall be for no more than a one-time 90-day period.

History: Cr. Register, July, 1985, No. 355, eff. 8-1-85.