

## Chapter NR 21

## WISCONSIN–MINNESOTA BOUNDARY WATERS

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**Note:** Chapter NR 21 as it existed on February 28, 1979, was repealed and a new chapter NR 21 was created effective March 1, 1979. Corrections made under s. 13.93 (2m) (b) 7., Stats., [Register, January, 1999, No. 517](#).

**NR 21.01 Purpose.** (1) This chapter, along with other applicable rules and statutes, regulates fishing in the Wisconsin–Minnesota boundary waters.

(2) The rules contained in this chapter are not intended to, nor do they authorize, the sale or introduction into interstate commerce for purposes of human consumption or use fish taken from the Wisconsin–Minnesota boundary waters which fail to meet or comply with food and drug administration (FDA) standards.

**History:** Cr. [Register, February, 1979, No. 278, eff. 3–1–79](#).

**NR 21.015 License waiver.** (1) On the first Saturday and consecutive Sunday of June and the third Saturday and consecutive Sunday of January each year, no fishing license is required to fish the Wisconsin–Minnesota boundary waters.

(2) The license waiver of sub. (1) does not apply to commercial fishing license requirements.

**History:** Cr. [Register, April, 1987, No. 376, eff. 5–1–87](#); am. (1), [Register, April, 1989, No. 400, eff. 5–1–89](#); am. (1), [Register, May, 1995, No. 473, eff. 6–1–95](#); CR 13–001: am. (1) [Register August 2013 No. 692, eff. 9–1–13](#).

**NR 21.02 Definitions.** Except as otherwise specifically defined in the statutes, the following terms, for the purposes of this chapter, are defined as follows:

(1) “Bait net” has the meaning given in s. NR 22.02 (1).  
(2) “Buffalo net” has the meaning given in s. NR 22.02 (2).  
(3) “Closed season” means that period of the year not included in the open season for each species of fish as provided in this chapter.

(4) “Commercial fish” means rough and detrimental fish as defined by this chapter, shovelnose (hackleback) sturgeon 25 inches long or longer only when taken on setlines, catfish 15 inches long or longer or dressed catfish at least 12 inches long and bullheads of any length when taken with commercial fishing gear and all taken while fishing under a commercial fishing license on the Mississippi River.

(5) “Commercial fishing gear” or “commercial gear” is that equipment specifically authorized for use in commercial fishing by this chapter.

(6) “Commercial fishing licenses” means those licenses issued pursuant to ss. 29.523 and 29.533, Stats.

(7) “Constant net attendance” means the continuous presence of a commercial fisher who remains on the water or ice within sight of his or her nets at all times without the aid of vision magnifying devices such as binoculars or spotting telescopes, except that after a net has been drawn, a licensed commercial fisher may temporarily leave the net to transport fish taken from the net to a landing.

(8) “Daily bag limit” has the meaning given in s. NR 20.03 (8) for fish and for turtles means the maximum number specified by rule of a turtle species which may be reduced to a person’s possession in a single day.

(9) “Dead set gill net” means a gill net that is set and allowed to catch fish without being moved and without constant net attendance by the operator.

(10) “Detrimental fish” means all species of Asian carp, including bighead, silver, grass and black carp.

(11) “Dressed fish” means a fish with the head and viscera removed but the tail on.

(12) “Drift net” means a net of any type that is not staked or anchored at one or both ends and is free to drift or move under the influence of wind or water current, whether or not the net has constant net attendance.

(13) “Drive netting” means a method of operating a net so that the operator is in constant net attendance and uses boats, motors, oars, plungers or other devices to create sound or vibrations in the water so as to chase, move or drive fish in the direction of the net.

(14) “Drive set gill net” means a gill net that is operated without being moved and has constant net attendance.

(15) “Fisher” means any person engaged in fishing.

(16) “Frame net” or “fyke net” has the meaning given in s. NR 22.02 (15).

(17) “Gill net” has the meaning found in s. 29.522 (2) (b), Stats.

(18) “Hooking” means, as used in s. NR 21.13, any activity which utilizes a dull–pointed, metal, barbless hook attached to a staff to remove a turtle from a body of water.

(19) “Hoop net” has the meaning given in s. NR 22.02 (18).

(20) “Lead” has the meaning given in s. NR 22.02 (19).

(21) “Length” for the purposes of measuring a fish, unless otherwise specified, means the distance measured in a straight line from the tip of the snout to the outermost end of the tail with the tail or caudal fin fully extended.

(22) “Lower pool 7” means that part of the Mississippi River bounded on the north by an imaginary line at a compass bearing of 65 1/2 degrees from river mile marker 709.5 to the north end of the Burlington Northern and Santa Fe main railroad track bridge that crosses the Black River; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by the U.S. army corps of engineers lock and dam 7 dike; and on the west by the state line boundary between Wisconsin and Minnesota.

(23) “Lower pool 8” means that part of the Mississippi River bounded on the north by state highway 16; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by the U.S. army corps of engineers lock and dam 8 dike; and on

the west by the state line boundary between Wisconsin and Minnesota.

(24) “Minnows” means all species defined as such in s. 29.001, Stats., and bullheads not exceeding four inches in length.

(25) “Mississippi River” means all waters lying between the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Minnesota side of the river, and the Burlington Northern and Santa Fe railroad tracks lying on the Wisconsin side of the river. Mississippi River includes Lake Onalaska and Lake Pepin.

(26) “Possession limit” has the meaning given in s. NR 20.03 (31) for fish, except in s. NR 21.13 where “possession limit” means the maximum number of a turtle species or group of turtle species set in s. NR 21.13 which may be possessed by a person at any time.

(27) “Rough fish” means all species defined as such in s. 29.001, Stats., and detrimental fish including amur carp which is also known as grass carp (*Ctenopharyngodon idella*).

(28) “Seine” has the meaning found in s. 29.522 (3), Stats.

(29) “Seine haul” means a single setting, retrieval and emptying of a seine, including placement of the net, driving fish in the direction of the net, drawing or lifting the net, or both, to entrap fish by retrieving one or both ends of the net, bagging the fish in the net, sorting and removal of the game fish in the net and removal of all fish from the net.

**Note:** A single seine haul may take more than one day to complete from the time the net is set until all fish have been removed from the net.

(30) “Setline” has the meaning given in s. NR 20.03 (36) and is also commonly known as a trotline.

(31) “Slat net” or “basket trap” has the meaning given in s. NR 22.02 (28).

(32) “Sport fishing” or “angling” means any fishing, including the methods commonly known as hook and line fishing or angling, which is conducted without a commercial fishing license and with other than commercial fishing gear, but does not include the taking of turtles.

(33) “Stretch measure” means the extension measure of net mesh size whenever the size of mesh of a net is specified and is the distance between the extreme angles of any single mesh with the mesh fully stretched.

(34) “Supervisor” means any department employee assigned or designated to oversee fishing activities conducted under this chapter.

(35) “Trammel net” has the meaning found in s. 29.522 (2) (a), Stats.

(36) “Turtle” means a reptile having horny, toothless jaws and a body enclosed in a bony or leathery shell into which the head, limbs and tail may be partially or fully withdrawn, and includes parts of turtles and turtle eggs.

(37) “Upper pool 7” means that part of the Mississippi River bounded on the north by the U.S. army corps of engineers lock and dam 6 dike; on the east by the Burlington Northern and Santa Fe main railroad tracks; on the south by an imaginary line at a compass bearing of 651/2 degrees from river mile marker 709.5 to the north end of the Burlington Northern and Santa Fe main railroad track bridge that crosses the Black River; and on the west by the state line boundary between Wisconsin and Minnesota.

(38) “Upper pool 8” means that part of the Mississippi River bounded on the north by the U.S. army corps of engineers lock and dam 7 dike, on the east by the Burlington Northern and Santa Fe main railroad tracks, on the south by state highway 16, and on the west by the state line boundary between Wisconsin and Minnesota.

(39) “Wisconsin–Minnesota boundary waters” for sport fishing purposes, means all waters of the Mississippi River, Lake St. Croix, the St. Croix River from the Burlington Northern and Santa Fe railroad bridge at Prescott, as far in a northerly direction as the St. Croix River forms and acts as boundary waters between the states of Wisconsin and Minnesota, and the St. Louis River from the north–south Wisconsin–Minnesota boundary line downstream to the Lake Superior beach line in the Superior entry including St. Louis Bay, Superior Bay, Little Pokegama Bay, Pokegama Bay upstream to highway 105, Kimballs Bay, Howard Bay, Allouez Bay and all other Bays connected to the St. Louis River. For the purpose of taking turtles and commercial fishing, “Wisconsin–Minnesota boundary waters” means all waters from the Burlington Northern and Santa Fe railroad tracks on the east side of the Mississippi River and from the east bank of the St. Croix River in Wisconsin, extending west to the state line between Wisconsin and Minnesota.

**History:** Cr. Register, February, 1979, No. 278, eff. 3–1–79; am. (2) Register, April, 1983, No. 328, eff. 5–1–83; r. and recr. (9), Register, February, 1991, No. 422, eff. 3–1–91; am. (2), Register, December, 1993, No. 456, eff. 1–1–94; cr. (4m), (6m) and (15m), am. (10), Register, February, 1997, No. 494, eff. 3–1–97; am. (2), (4m), (9) and (16) and cr. (4g), (4p), (5e), (5m), (5t), (6g), (7m), (7r), (11f), (11m), (15p) and (15v), Register, October, 1998, No. 514, eff. 11–1–98; am. (16), Register, May, 1999, No. 521, eff. 6–1–99; CR 04–024: am. (4m) and (10) Register December 2004 No. 588, eff. 1–1–05; CR 10–053: r. and recr. Register December 2010 No. 660, eff. 1–1–11; renumbering of (15) and (16) and correction in (30) made under s. 13.92 (4) (b) 1. and 7., Stats., Register December 2010 No. 660.

## Subchapter I — Sport Fishing

**NR 21.03 Reciprocity, sport fishing or spearing and dip netting.** All residents of Wisconsin and Minnesota holding a resident fishing license from their respective states or residents other than Wisconsin and Minnesota holding an angling or sport fishing license issued by either state, may fish in any of the waters of the Mississippi river lying between the Burlington Northern and Santa Fe railroad tracks on the Wisconsin side of the river and the Chicago, Milwaukee, St. Paul and Pacific railroad tracks on the Minnesota side of the river, including all sloughs and backwaters, bays and newly–extended water areas connected with the main channel of the Mississippi river by a channel which is navigable at periods when the water is approximately equal to normal pool elevation as created by the U.S. department of the army, and in the waters of Lake St. Croix, and the St. Croix river and the St. Louis river as defined in s. NR 21.02 (39). This reciprocity applies only to sport fishing, spearing, dip netting, and the taking of minnows and crayfish for such fishing.

**History:** Cr. Register, February, 1979, No. 278, eff. 3–1–79; am. Register, October, 1998, No. 514, eff. 11–1–98; CR 10–053: am. Register December 2010 No. 660, eff. 1–1–11.

**NR 21.04 Sport fishing; seasons and limits.** All regulations applicable to sport fishing are as follows unless expressly provided elsewhere in this chapter or the law. (23.11, 29.041)

Kind of fish and locality	Open season (both dates inclusive)	Daily bag limit	Minimum length (inches)
(1) LARGEMOUTH AND SMALLMOUTH BASS			
(a) St. Louis river	Saturday preceding Memorial Day to March 1	5 in aggregate	14
(b) St. Croix river upstream from the dam at St. Croix Falls	Saturday preceding Memorial Day to, but not including, the second Monday in September	5 in aggregate	14
	Second Monday in September to March 1	0	—

Kind of fish and locality	Open season (both dates inclusive)	Daily bag limit	Minimum length (inches)
(c) St. Croix river downstream from the dam at St. Croix Falls to the highway #10 bridge at Prescott	Saturday preceding Memorial Day to March 1	5 in aggregate	14
(d) Mississippi river	Continuous	5 in aggregate	14
(2) WALLEYE AND SAUGER			
(a) St. Croix river upstream of the St. Croix Falls dam	Saturday nearest May 1 to March 1	6 in aggregate	No size limit for sauger, 15 for walleye
(b) St. Croix river from the St. Croix Falls dam downstream to Prescott	Saturday nearest May 1 to March 1	4 in aggregate	No size limit for sauger, 15 for walleye and only one walleye or sauger may be longer than 20
(c) Mississippi river			
1. Pools 3 to 8	Continuous	4 in aggregate	No size limit for sauger, 15 for walleye and only one walleye or sauger may be longer than 20
2. Pool 9	Continuous	6 in aggregate	No size limit for sauger, 15 for walleye except that possession of walleye from 20 to 27 is prohibited and only one walleye may be longer than 27
(d) St. Louis river	Saturday 2 weeks prior to the Saturday nearest Memorial Day to March 1	2 in aggregate	No size limit for sauger, 15 for walleye
(3) NORTHERN PIKE			
(a) St. Croix river upstream of the St. Croix Falls dam	Saturday nearest May 1 to March 1	5	No size limit
(am) St. Croix river from the St. Croix Falls dam downstream to Prescott	Saturday nearest May 1 to March 1	3	No size limit except only one may be longer than 30
(b) Mississippi river from Prescott downstream			
1. Pools 3 to 9	Continuous	3	No size limit, but only one may be longer than 30
(c) St. Louis river	Saturday 2 weeks prior to the Saturday nearest Memorial Day to March 1	2	No size limit
(4) SUNFISH AND BLUEGILLS COMBINED			
(a) Mississippi river Pools 3 to 9, St. Croix river from the St. Croix Falls dam downstream to Prescott including Lake St. Croix	Continuous	15 in total	No size limit
(b) St. Croix river upstream of the St. Croix Falls dam, St. Louis river	Continuous	25 in total	No size limit
(4g) WHITE AND YELLOW BASS COMBINED			
(a) Mississippi river Pools 3 to 9, St. Croix river from the St. Croix Falls dam downstream to Prescott including Lake St. Croix	Continuous	10 in total	No size limit
(b) St. Croix river upstream of the St. Croix Falls dam, St. Louis river	Continuous	25 in total	No size limit
(4m) CRAPPIES, YELLOW PERCH			
(a) Mississippi river Pools 3 to 9, St. Croix river from the St. Croix Falls dam downstream to Prescott including Lake St. Croix	Continuous	15 of each	No size limit
(b) St. Croix river upstream of the St. Croix Falls dam, St. Louis river	Continuous	25 of each	No size limit
(4r) ROCK BASS			
(a) All boundary waters	Continuous	25 of each	No size limit
(5) CATFISH			
(a) St. Louis River and St. Croix river upstream of the St. Croix Falls dam			
3. Hook and line	Continuous	10 in aggregate	No size limit
4. Bow and arrow, crossbow	Saturday nearest April 21 to March 1	5 channel, 1 flathead	No size limit
5. By hand	June 1 to August 31	5 channel, 1 flathead	No size limit
(am) St. Croix river from the St. Croix Falls dam downstream to Prescott			

Kind of fish and locality	Open season (both dates inclusive)	Daily bag limit	Minimum length (inches)
1. Hook and line	Continuous	5 channel, 2 flathead	None except only one channel catfish longer than 24 may be kept and only one flathead catfish longer than 24 may be kept
2. Bow and crossbow	Saturday nearest April 21 to March 1	5 channel, 1 flathead	None except only one channel catfish longer than 24 may be kept and only one flathead catfish longer than 24 may be kept
3. By hand	June 1 to August 31	5 channel, 1 flathead	None except only one channel catfish longer than 24 may be kept and only one flathead catfish longer than 24 may be kept
(b) Mississippi river from Prescott downstream			
1. Hook and line			
a. Pools 3 to 9	Continuous	10 in aggregate	No size limit, except that only one may be longer than 30
2. Bow and arrow, crossbow	Saturday nearest April 21 to March 1	5 channel, 1 flathead	No size limit
3. By hand	June 1 to August 31	5 channel, 1 flathead	No size limit
(6) BULLHEADS	Continuous	No bag limit	No size limit
(7) LAKE STURGEON			
(a) St. Croix river downstream from the dam at St. Croix Falls	First Saturday in September to September 30	1 per season	60 inches
	June 16 to Friday preceding the first Saturday in September and October 1 to March 1	0, Catch-and-release only	—
(b) Mississippi river downstream from the Red Wing dam, St. Louis river	June 16 to April 14	0, Catch-and-release only	—
(c) Mississippi river from the Red Wing dam upstream, St. Croix river upstream from the dam at St. Croix Falls (to the dam at Gordon flowage in Douglas county)	June 16 to March 1	0, Catch-and-release only	—
(8) SHOVELNOSE STURGEON			
(a) Mississippi river from the Red Wing dam upstream and the St. Croix and St. Louis rivers	June 16 to March 1	0, Catch-and-release only	—
(b) Mississippi river from the Red Wing dam downstream	Continuous	3	No size limit
(9) PADDLEFISH (SPOONBILL CATFISH)	No open season	—	—
(10) ROUGH FISH	Continuous	No bag limit	No size limit
(11) MUSKELLUNGE			
(a) St. Croix river, St. Louis river, Mississippi river	Saturday nearest Memorial Day to November 30	1	50 inches
(12) CRAYFISH (29.415–new)	May 1 to March 1	No bag limit	No size limit
(13) TROUT AND SALMON			
(a) St. Louis river – see NR 20.20 (16) (g) 1.			
(14) OTHER SPECIES	Inland regulations of adjoining counties as contained in ch. NR 20 apply		

**(15)** No person may have in possession or under control more than the daily bag limit of fish or turtles while on the ice, waters, bank or shore of the Wisconsin–Minnesota boundary waters.

**(16)** A person may not possess or have under control more than 2 times the daily bag limit of fish, or more than the possession limit of turtles when not on the waters or ice during the open season for each species.

**History:** Cr. Register, February, 1979, No. 278, eff. 3–1–79; am. (7) (a) and cr. (7) (b), Register, December, 1987, No. 384, eff. 1–1–88; am. (1) (a), renum. (1) (b) to be (1) (c), cr. (1) (b), Register, November, 1988, No. 395, eff. 12–1–88; emerg. am. (2), (3) and (11), eff. 4–25–89; am. (1) (c), (2) to (4) and (11), renum. (13) to (15) to be (14) to (16), cr. (13), Register, December, 1989, No. 408, eff. 1–1–90; am. (7) and (11) (a), Register, February, 1991, No. 421, eff. 3–1–91; am. (2) (d), (3) (c), (7) (b), (8) (a), (11) (a) and (13), Register, December, 1993, No. 456, eff. 1–1–94; am. (11), Register, December, 1996, No. 492, eff. 4–1–97; r. and recr. (15), Register, October, 1998, No. 514, eff. 10–1–98; r. (2) (b), am. (2) (c), Register, January, 1999, No. 517,

eff. 4–1–99; am. (1), Register, December, 1999, No. 528, eff. 4–1–00; CR 01–012: am. (2) (a) and (3) (a), Register November 2001 No. 551, eff. 4–1–02; correction in (13) was made under s. 13.93 (2m) (b) 7., Stats., Register November 2001 No. 551; CR 04–024: am. (16) Register December 2004 No. 588, eff. 1–1–05; CR 06–011: am. (2) (a) and (d) and (3) (a) Register September 2006 No. 609, eff. 4–1–07; CR 07–014: am. (11) (b) Register January 2008 No. 625, eff. 4–1–08; CR 08–012: am. (7) (a) Register August 2008 No. 632, eff. 1–1–09; CR 10–025: am. (7) (a) Register October 2010 No. 658, eff. 11–1–10; CR 15–023: am. (7) (a), (b), (c), (7) (c), am. (8) (a), (11) (a), r. (11) (b), renum. (13) to (13) (a) and am. Register December 2015 No. 720, eff. 4–1–16; CR 19–009: am. (5) (a), cr. (5) (a) 2., 3., am. (5) (b), cr. (5) (b) 2., 3. Register February 2020 No. 770, eff. 3–1–20; CR 19–016: r. and recr. (2) (c), (3), (4), cr. (4g), (4r), am. (5) (b) 1., (8) (b) Register March 2020 No. 771, eff. 4–1–20; CR 19–091: am. (4g) (title), (4r) (title) Register March 2020 No. 771, eff. 4–1–20; CR 21–058: am. (2) (c) 2., r. (3) (b) 2., am. (4), (4g), cr. (4m), r. (5) (b) 1. b. Register March 2022 No. 795, eff. 4–1–22; CR 23–009: am. (2) (a), cr. (2) (b), am. (3) (a), cr. (3) (am), am. (4), (4g), (4m), (5) (a) (intro.), cr. (5) (am) Register February 2024 No. 818, eff. 3–1–24.

**NR 21.05 Sale of fish.** (1) Only rough fish legally taken during the open season by hook and line, spear, bow and arrow, or crossbow, or by hand may be sold, purchased, bartered, offered for sale, or under the control or possession of any person for the purpose of sale or barter.

(2) Rough fish taken by other than commercial gear may be bought and sold during the open season. A wholesale fish dealer's license is required if such fish are sold to any person other than the final consumer. (23.11, 29.503, 29.539)

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; CR 19-009: r. and recr. (1) Register February 2020 No. 770, eff. 3-1-20; correction in (1) made under s. 35.17, Stats., Register February 2020 No. 770.

**NR 21.06 Sport fishing restrictions.** (1) Except as otherwise expressly provided, only the following methods or manners of fishing shall be lawful. Any person: (29.041)

(a) May fish for fish with no more than 3 hooks, baits or lures.

(b) May use landing nets and a gaff only for the purpose of landing a fish that is legally hooked. However, landing nets may be used to remove winterkilled fish in those areas and at those times designated by the department by posting, and to net fish as authorized with the use of dip nets under this chapter or ch. NR 20.

(c) May take, catch, kill or fish for fish by means of trolling from a motor-driven boat, sailboat or other boats.

(d) Except in Lake Superior, its bays and tributaries, may take rough fish by means of spear, bow and arrow, or crossbow, by hand, or by dip nets and landing nets not to exceed 24 inches in diameter or square only from sunrise to sunset from the Saturday nearest April 21 to March 1, except that the use of dip nets and landing nets not to exceed 24 inches in diameter or square for the taking of rough fish in the St. Croix river downstream to the St. Croix Falls dam is permitted from the Saturday nearest May 15 to June 30 each year, and bow and arrow or crossbow may be possessed and used for spearing rough fish from sunset to sunrise during the open season for spearing rough fish.

(e) May only fish with a line or lines while they are attended.

(f) May take, catch, kill or fish for flathead or channel catfish or bullheads with a bow and arrow or crossbow during the open season for spearing rough fish, or by hand, in boundary waters within Wisconsin.

(2) Any fish taken and retained in possession that is not released freely into the water immediately after capture shall be considered part of the angler's daily bag limit.

(3) Possession of illegal equipment. No spear, spring gaff or bow and arrow shall be possessed in a fish house (shanty). No person shall have in possession on the water or immediate banks of the water any spear, bow and arrow or similar device except during the open season.

(4) No person may fish by snagging, foul hooking or attempting to hook fish other than in the mouth. Possessing, retaining or failing to immediately release fish hooked other than in the mouth is prohibited.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; am. (1) (a), Register, December, 1985, No. 360, eff. 1-1-86; am. (1) (d), Register, November, 1994, No. 467, eff. 1-1-95; am. (2), Register, May, 1996, No. 485, eff. 6-1-96; CR 01-012: cr. (4), Register November 2001 No. 551, eff. 4-1-02; CR 08-010: am. (1) (b) and (d) Register November 2008 No. 635, eff. 4-1-09; CR 09-051: am. (1) (d) Register June 2010 No. 654, eff. 7-1-10; CR 13-001: am. (1) (d) Register August 2013 No. 692, eff. 9-1-13; CR 19-009: am. (1) (d), cr. (1) (f) Register February 2020 No. 770, eff. 3-1-20; correction in (1) (d) made under s. 35.17, Stats., Register February 2020 No. 770.

**NR 21.065 Fishing near dams.** Notwithstanding ss. NR 21.11 and 21.15, which remain in effect, no person may fish within 200 feet of any fishway, lock or dam by any means other than hook and line.

**History:** CR 01-012: cr. Register November 2001 No. 551, eff. 4-1-02.

**NR 21.07 Ice fishing shelters.** Buildings, vehicles, tents, fish shanties or similar enclosures may be used on the ice for fishing purposes on the Mississippi river, Lake St. Croix, the St. Croix river and St. Louis river as defined in s. NR 21.02 (39) from the time the ice forms; provided, however, that all such enclosures or shelters shall be removed from the ice on or before March 1 of each year. The door of any such enclosure or shelter must be equipped with a latch which will permit the door to be readily opened from the outside at all times while the enclosure or shelter is occupied. Fishing shelters that are not occupied or otherwise in use shall have the name and residential address of the person owning such shelter or enclosure painted or permanently affixed in the English language on the outside of the structure with lettering a minimum of one inch square. Residents of Wisconsin or Minnesota angling from a fish house shall comply with the law of their respective states relative to licensing and identification of fish houses. Residents of states other than Wisconsin and Minnesota who hold a nonresident fishing license from either state must comply with the law of the issuing state relative to the licensing and identification of fish houses.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; CR 10-053: am. Register December 2010 No. 660, eff. 1-1-11; CR 13-001: am. Register August 2013 No. 692, eff. 9-1-13.

## Subchapter II — Minnows

**NR 21.08 Minnow nets and traps.** Except as provided in ss. NR 20.20 and 21.06 (1) (d), no person may take fish other than smelt with nets or traps in the St. Louis river. No person may take minnows or shiners from the St. Louis river. Only those minnow seines, minnow dip nets, cast nets, minnow traps or crayfish scoops described as follows and operated in the manner specified may be used for the taking of minnows:

**Note:** For the reference to s. NR 20.20, see (73) (L) 5. of that table.

Type of Gear	Period Gear May be Used	Specifications	Restrictions
(a) Seine	All year	Seines shall not exceed 50 feet in length and 8 feet in width flat measure and shall not contain mesh which exceeds one-half inch stretch measure.	
(b) Dip Net	All year	Dip nets shall consist of a square or round frame not to exceed 8 feet in diameter or square with netting suspended from it which when lifted makes a bag not to exceed 4 feet deep.	Dip nets may only be used by the method of raising or lowering them in a vertical direction.
(c) Traps	All year	Traps shall not exceed 24 inches in length and 16 inches in diameter with an opening in the throat of the trap no larger than one and one-half inches in diameter.	Traps must have securely attached to them a label or tag bearing the name and address of the owner in the English language.  Traps must be raised and the minnows removed at least once a day between one hour before sunrise and one hour after sunset.

(d) Cast Net	All year	Cast nets shall not exceed 7 feet in diameter or mesh of more than one-half inch stretch measure.	
(e) Crayfish Scoop	All year	A metal frame covered with hardware cloth not to exceed 4 feet in length, 2 feet in width and 18 inches in depth. A handle of any length may be attached.	May be used to harvest crayfish, minnows and dragon fly larva.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; emerg. am. (intro.), eff. 4-25-89; am. (intro.), Register, December, 1989, No. 408, eff. 1-1-90; am. (intro.), Register, December, 1993, No. 456, eff. 1-1-94; CR 04-024: am. (intro.) Register December 2004 No. 588, eff. 1-1-04; correction in (intro.) made under s. 13.93 (2m) (b) 7., Stats., Register December 2004 No. 588.

**NR 21.09 Carp as bait.** Live carp taken and possessed for the purpose of bait shall only be transported live by boat or other floating conveyance while in possession on Wisconsin-Minnesota boundary waters.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; CR 10-053: am. Register December 2010 No. 660, eff. 1-1-11.

### Subchapter III — Commercial Fishing

**NR 21.10 Boundary water, commercial fishing restriction.** For the purpose of fishing under a commercial fishing license or the taking of turtles, in the Wisconsin-Minnesota boundary waters, licensed commercial fishers and agents of the licensees are restricted to the state boundaries of the state they are licensed under. No person may operate any commercial fishing gear or turtle traps beyond the state line boundaries of the state in which the license was issued.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; r. and recr., Register, October, 1998, No. 514, eff. 10-1-98; CR 10-053: am. Register December 2010 No. 660, eff. 1-1-11.

**NR 21.11 Commercial fishing restrictions. (1) GENERAL RESTRICTIONS.** No person may conduct commercial fishing operations unless he or she has first obtained the appropriate license or licenses required under ss. 29.523 and 29.533, Stats. A commercial fisher shall carry each license with him or her at all times while engaged in any part of commercial fishing and shall exhibit the license to the department or its wardens on demand. Each commercial fishing licensee must be a resident of the Wisconsin. Commercial fish helpers and crew members are not required to hold a license but a commercial fisher using helpers or crew members who do not hold a Wisconsin commercial fishing license shall submit to the department a list of all unlicensed helpers' or crew members' names and addresses along with the fisher's application for a license or before the helper or crew member begins to assist the licensee. Commercial fishers whose commercial fishing approvals or privileges have been suspended or revoked may not act as a helper or crew member for another licensee during the period of suspension or revocation.

**Note:** Names and addresses of fish helpers and crew members may be submitted with the fisher's application for a license to the Department of Natural Resources, Mississippi River License application — CS/1, P.O. Box 7924, Madison, WI 53707-7924 or may be submitted along with a licensee's monthly catch report.

(a) All game fish that are not commercial fish and all fish that are listed in ch. NR 27 as endangered or threatened species that are taken with any net or setline shall be immediately returned to the water with as little injury as possible as soon as they appear in the operation. Seines may not be bagged in a manner that causes either game fish that are not commercial fish or fish that are listed in ch. NR 27 as endangered or threatened species to die while bagged in the net. The presence of dead game fish that are not commercial fish or dead fish that are listed in ch. NR 27 as endangered or threatened species in a seine bag shall be prima facie evidence of a violation of this paragraph.

(b) Each person required to hold a commercial fishing license shall be present at all times when any of his or her nets or setlines are set, placed, tended or operated. The licensee does not need to be present when fish are removed from a bagged seine or crib while the licensee transports commercial fish on the water or ice or is tending to the loading of commercial fish at a boat landing.

(c) Measurement of mesh size is by stretch measure. Such measurements apply to net meshes when in use and no allowance will be made for the shrinkage due to any cause. (29.041, 29.516, 29.522)

(cf) No person may mark or tag a net or setline with his or her license number or metal tag if the net or setline is already marked or tagged by another licensed commercial fisher, except that up to two commercial fishers may each place one of their net tags on the same net and may lift or operate this net when it is agreed to by both commercial fishers. Only one net flag with one number may be displayed on a net at any time and only the commercial fisher whose flag is attached to the net may set, place, tend, operate or lift the net.

(cm) No person may set, place, tend or operate any net or setline that is marked or tagged with the license number or metal tag of another person, except for crew members acting under the direction of the licensee while the licensee is present.

(d) There are no bag limits for any commercial species other than are expressly provided in this chapter. (29.041)

(e) Improperly placed or tagged commercial fishing gear is a public nuisance and will be seized and held by the department subject to order of the court.

(g) No licensed commercial fisher or any member of his or her crew or any person with the commercial fisher or crew may possess any game fish that are not commercial fish while operating commercial gear on the ice or in the open waters of the state or when traveling to or from the operation of the gear.

(h) No person may possess or control commercial fishing gear not authorized for use in the Wisconsin-Minnesota boundary waters by this chapter while on the ice or the open waters of the state or while engaged in a fishing operation involving those waters.

(i) All fishers required to be licensed under the provisions of ss. 29.523 and 29.533, Stats., shall complete and submit monthly reports on forms available from the department. All reports shall be submitted to the department by the 10th of the month following each month the commercial fisher is required to be licensed. Each monthly report shall be signed by the commercial fisher. Each commercial fisher shall report all fish sold or kept whether these fish were legally or illegally taken or obtained, the buyers name, address and phone number, and all other information requested on the report form.

(k) Commercial fish taken by commercial gear pursuant to this chapter may be sold only by the licensed commercial fisher whose gear was used to take the fish. A commercial fisher may not sell fish taken under the authority of another fisher's license, unless he or she sells the other fisher's fish under the authority of a wholesale fish dealers license.

(L) No person may remove roe from a commercial fish while on the water, ice, bank or shore. Commercial fish shall remain intact until the fish reaches the final processing facility or place of business of the commercial fisher.

(p) The department or its agents may require any operator of any commercial fishing gear to cease the fishing operations when the department finds these operations are destructive to game fish or they will endanger any other species of wild animal. (29.041)

(q) The department by its agents, employees or wardens may in the absence of the licensee, at any time, raise any commercial fishing gear with as little damage as may be for inspection. (23.11, 29.516)

(r) The use or operation of all commercial gear except those authorized in this chapter is prohibited in the Wisconsin-Minnesota boundary waters with the exception of such nets as may be authorized by the department. The specifications for the nets

operated under contract with the department must be agreed upon between the states of Wisconsin and Minnesota.

**(2) GILL NETS; SEASONS, CLOSED AREAS, GILL NET RESTRICTIONS.** In the Wisconsin–Minnesota boundary waters, no person may conduct commercial fishing operations with the use of gill nets, drive netting, deadset gill nets or drive set gill nets except in the manner prescribed as follows:

(a) Gill nets may be used year round on the Mississippi river, except for the areas listed in pars. (b) and (c). No person may engage in drive netting of fish from the closed areas listed in par. (b).

(b) No person may set or use gill nets in the following areas:

1. Within 900 feet below any U.S. corps of engineers lock or dam on the Mississippi river.
2. Goose lake lying in Pierce county.
3. All of upper pool 8.
4. Trempealeau lakes known as Second, Third and Round lakes lying in Trempealeau county.
5. In the Mississippi river within 300 feet of the mouth of any stream tributary to the Mississippi river.
6. In lower pool 8, Bluff Slough from 7th Street downstream to where Bluff Slough enters Running Slough.

(c) No person may set or use the types of gill nets listed in this paragraph in the following areas, during the periods indicated:

1. Open water gill net sets are prohibited in Lake St. Croix from the highway 64 bridge at Houlton, downstream to its confluence with the Mississippi river at all times.
2. Dead set gill nets and drive set gill nets may not be used in pool 4, between river mile 780 and 797 from March 1 through May 31.
3. Dead set gill nets may not be used in all of lower pool 7 at any time.

(d) *Additional gill net restrictions.* 1. Only gill nets with a mesh of 7 inches stretch measure or larger may be used.

2. Gill nets may not be used as a drift net and may not be used as or in place of a seine.

3. At each end of every gill net set in open water there shall be a buoy on each end of the gang. The buoys shall have a staff extending at least 3 feet above the surface of the water. Upon the upper end of the staff there shall be a flag at least 10 inches square. Upon the bowl of the buoys there shall be maintained in plain figures the license number of the licensee. On gill nets set through the ice there shall be maintained on each end of the gang a board or similar material which shall bear the license number authorizing the use of the net.

4. Each gill net set in open water shall be lifted and emptied of all fish at least once each day following the day set. Each gill net set under the ice shall be lifted and emptied of fish at least once every 2 days following the day set.

5. Gill nets may not be set, drawn, lifted or operated in any manner between one–half hour after sunset and one hour before sunrise without prior permission of the department.

**Note:** Contact a local department conservation warden or fish manager to request prior permission.

6. Gill nets may not be set in a manner that will shut–off more than one–half the width of any channel, bay or slough.

7. A gill net may not be set within 1,000 feet of any other commercial fisher’s gill net or frame net.

8. Shovelnose (hackleback) sturgeon may not be taken in gill nets.

9. Game fish that are not commercial fish and other fish that are listed in ch. NR 27 as endangered or threatened species which are taken by gill nets shall be immediately returned, carefully and with as little injury as possible to the water from which they were taken.

10. No licensee may join his or her net to that of any other licensee.

**(3) SEINES; SEASONS, CLOSED AREAS, SEINE RESTRICTIONS.** In the Wisconsin–Minnesota boundary waters, no person may conduct commercial fishing operations with the use of seines except in the manner prescribed as follows:

(a) Seines of any size may be used year round in the waters of the Mississippi river, Lake St. Croix and the St. Croix river downstream from the U.S. highway 8 bridge located in St. Croix Falls, except for the closed areas listed in pars. (b) and (c). No person may use drive netting techniques including the use of airboats, boats, plungers or other sound producing devices to drive fish from the closed areas listed in pars. (b) and (c).

(b) *Permanently closed areas.* 1. Within 900 feet below any U.S. corps of engineers lock and dam on the Mississippi river.

2. Goose lake lying in Pierce county.

3. Trempealeau lakes known as Second, Third and Round lakes lying in Trempealeau county.

4. Lagoon, which is located on Barron island within the corporate limits of the city of LaCrosse, as well as the connecting waterway south to state highway 16.

(c) *Seasonally closed areas.* 1. Pool 4, between river mile 780 and 797, closed from March 1 through May 31.

2. In upper pool 8, the Black river from the Onalaska 9–foot spillway dam downstream to the Soo Line railroad bridge, closed from April 15 through October 30.

3. In lower pool 8, Bluff Slough from 7th Street downstream to where Bluff Slough enters Running Slough, closed from April 15 through October 30.

(d) A commercial fisher and his or her crew members may not remove more than 100 pounds of catfish per seine haul from the Saturday nearest October 1 to April 30.

(e) A commercial fisher and his or her crew members may not take more than 100 pounds of catfish per day in seines regardless of the number of seine hauls done in one day, from the Saturday nearest October 1 through April 30.

(f) A commercial fisher and his or her crew members may only take 100 pounds of catfish from a seine haul even if the seine haul takes more than one day to complete.

(g) Shovelnose (hackleback) sturgeon may not be taken in seines.

(h) Seines may not be drawn, lifted or operated in any manner between one–half hour after sunset and one–half hour before sunrise without permission of the department.

**Note:** Contact a local department conservation warden or fish manager to request prior permission.

(i) A seine may not be used as a drift net at any time.

(j) All game fish that are not commercial fish and all fish that are listed in ch. NR 27 as endangered or threatened species that are taken in seines shall be immediately returned to the water with as little injury as possible as soon as they appear in the operation. Seines may not be bagged in a manner that causes either game fish that are not commercial fish or fish that are listed in ch. NR 27 as endangered or threatened species to die while bagged in the net. The presence of dead game fish that are not commercial fish or dead fish that are listed in ch. NR 27 as endangered or threatened species in a seine bag shall be prima facie evidence of a violation of this paragraph. Rough fish that are not listed in ch. NR 27 as endangered or threatened species and commercial fish that are bagged as part of a seine haul may not be held in any bag, seine or other type of live box for more than 24 hours without prior permission of the department.

**Note:** Contact a local department conservation warden or fish manager to request prior permission.

(k) Seines may not be set or operated in a manner that will shut–off more than one–half the width of any channel, bay or slough.

(L) No seine may be set or operated within 1,000 feet of any other commercial fisher's gill net, frame net or seine.

(m) No licensee or crew member may join a net to that of any other licensee.

**(4) SETLINES; SEASONS, CLOSED AREAS, SETLINE RESTRICTIONS.** In the Wisconsin–Minnesota boundary waters, no person may conduct commercial fishing operations with the use of setlines except in the manner prescribed as follows:

(a) Setlines may be used in the waters of the Mississippi river from the Saturday nearest April 1 to October 31, except for the closed areas listed in pars. (b) and (c).

(b) *Permanently closed areas.* 1. Within 900 feet below any U.S. corps of engineers lock or dam on the Mississippi river.

2. Goose lake lying in Pierce county.

3. Trempealeau lakes known as Second, Third and Round Lakes lying in Trempealeau county.

4. Lagoon, which is located on Barron island within the corporate city limits of LaCrosse, as well as the connecting waterway south to state highway 16.

5. In upper pool 8, the Black river from the Onalaska 9–foot spillway dam downstream to the Soo Line railroad bridge.

(c) *Seasonally closed areas.* 1. Pool 4, between river mile 780 and 797, closed from March 1 through May 31.

2. In lower pool 8, Bluff Slough from 7th Street downstream to where Bluff Slough enters Running Slough, closed from April 15 through October 30.

(d) Each licensee is limited to 8 setlines with not to exceed a total of 50 hooks on each line or 4 setlines with not to exceed 100 hooks on each line.

(e) No person may use frogs or game fish, whether dead or alive, or any part of a frog or game fish as bait on a setline in the Mississippi river.

(f) There shall be a buoy at each end of every setline. The buoys shall have a staff extending at least 3 feet above the surface of the water. Upon the upper end of each staff there shall be a flag at least 10 inches square. Upon the bowl of each buoy there shall be maintained in plain figures the license number of the licensee.

(g) Setlines shall be marked by a metal tag which is stamped to designate the number of the license issued to the commercial fisher using the setline. The tag shall be attached to the buoy or staff at one end of the setline so that the tag will be visible above the surface of the water.

(h) Setlines set in open water shall be lifted and all fish removed at least once each day following the day set.

(i) Setlines may not be set, lifted, hauled or operated in any manner between one–half hour after sunset and one hour before sunrise without prior permission of the department.

**Note:** Contact a local department conservation warden or fish manager to request prior permission.

(j) Setlines may not be set in a manner which blocks off more than  $\frac{3}{4}$  the width of any slough, bay or channel to any type of boat traffic.

(k) Shovelnose (hackleback) sturgeon 25 inches and over in length may be taken.

(L) Game fish and other fish that are listed in ch. NR 27 as endangered or threatened species which are taken by setline shall be immediately returned, carefully and with as little injury as possible to the water from which they were taken.

**(4m) HARVEST OF CATFISH AND BULLHEADS.** No person may harvest catfish or bullheads by hand or with a bow and arrow or crossbow under the authority of a commercial fishing license or for commercial purposes.

**(5) BUFFALO AND FRAME NETS.** No person may use buffalo or frame nets.

**(6) SLAT AND TRAMMEL NETS.** No person may use slat or trammel nets.

**(7) INCIDENTAL TURTLE CATCH.** Turtles taken incidental to licensed commercial fishing operations may be possessed and sold.

**History:** Cr. Register, February, 1979, No. 278, eff. 3–1–79; am. (1) (n), Register, December, 1981, No. 312, eff. 1–1–82; am. (1) (n) and (o), Register, December, 1989, No. 408, eff. 1–1–90; r. and recr. (1) (n) and (o), Register, October, 1991, No. 430, eff. 11–1–91, r. (1) (j), Register, May, 1996, No. 485, eff. 6–1–96; r. and recr. (1) (intro.), (b) and (f), am. (1) (a), (g), (h), (i) and (k), cr. (1) (cf), (cm), (e) and (2) to (7), r. (1) (m), (n) and (o), Register, October, 1998, No. 514, eff. 11–1–98; CR 01–012: am. (2) (a), Register November 2001 No. 551, eff. 4–1–02; CR 10–053: am. (1) (intro.), (b), (cf), (i), (2) (d) 7., (3) (L), r. and recr. (1) (L) Register December 2010 No. 660, eff. 1–1–11; CR 19–009: cr. (4m) Register February 2020 No. 770, eff. 3–1–20.

## Subchapter IV — Turtles

**NR 21.13 Turtles. (1) APPLICABILITY.** This section applies to the taking and possession of turtles in the Wisconsin–Minnesota boundary waters.

**(2) SEASONS; POSSESSION AND DAILY BAG LIMITS.** No person may take turtles on the Wisconsin–Minnesota boundary waters except during the open season established in sub. (4). For the purpose of Wisconsin–Minnesota boundary water turtle harvest, the possession limits are the same as the daily bag limits.

**(3) ADDITIONAL RESTRICTIONS.** No person may do any of the following:

(a) Take, possess or control a turtle unless the person is in possession of a valid approval which authorizes the hunting of small game or which authorizes fishing, unless otherwise exempt under ch. 29, Stats., from the need to possess one of more of these approvals to hunt or fish.

(b) Take turtles by methods other than hoop net turtle traps complying with par. (c), hand, hook and line, hooking or incidental to commercial fishing authorized under this chapter by a fisher possessing a valid license issued under s. 29.523, 29.526, 29.529, Stats.

(c) Use a hoop net turtle trap to trap turtles, except when taken by a licensed commercial fisher under s. 29.523, Stats., incidental to fishing authorized under those licenses, unless it complies with all of the following criteria:

1. It is constructed with no less than 6 inch stretch measure mesh net as defined in s. NR 25.02 (28).

2. The net is nylon or other stretchable fabric. Wire may not be used.

3. It is constructed with a funnel entrance at one or both ends which are tied off to the sides or the opposite ends. The opening in the funnel may be round or oval.

4. It is designed and set so the closed sides sit horizontal in the water.

**Note:** There is no restriction on the size of the trap itself or the number of hoops used in its construction.

(d) Use a hoop net turtle trap unless it is placed on the bed of the stream, river, lake or pond so that a minimum of 2 inches of the trap is above the water's surface.

(e) Use a hoop net turtle trap unless it is checked and the entrapped contents removed at least once each day.

(f) Place, use or tend more than 10 hoop net turtle traps.

(g) Use a hoop net turtle trap unless a stamped or engraved metal tag, bearing the name and address of the operator of the trap in the English language, is attached in a manner that is visible above water and legible at all times.

(h) Place, use or tend a hoop net turtle trap or remove its entrapped contents unless that person is the operator identified on the trap tag.

(i) Place, set or use a hoop net turtle trap within 200 feet of any fishway, lock or dam.

(j) Place, set or use any hook and line, setline or bank pole for taking turtles in a manner or at any time during which these meth-



ods are not allowed for taking fish under ss. NR 20.06 and NR 20.12.

**(4) SEASONS AND LIMITS:**

Turtle species	Open seasons (both dates inclusive)	Daily bag and possession limit	Size limit
(a) Snapping turtle	July 15 to Nov. 30	10	12 inch minimum 16 inch maximum top shell measured from front to back
(b) Softshell turtle	July 15 to Nov. 30	5	None
(bm) Blanding's turtle	None	0	None
(c) All other turtles not listed as threatened or endangered in ch. NR 27	July 15 to Nov. 30	5 in total	None
(d) Turtles incidentally taken in licensed commercial fishing operations	Continuous	None	None

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; r. and recr. Register, February, 1997, No. 494, eff. 3-1-97; CR 09-051: cr. (3) (i) and (j) Register June 2010 No. 654, eff. 7-1-10; CR 10-053: am. (3) (a) Register December 2010 No. 660, eff. 1-1-11; CR 14-025: cr. (4) (bm) Register May 2015 No. 713, eff. 6-1-15.

### Subchapter V — General Provisions

**NR 21.14 Transportation of fish and turtles. (1)** Any properly licensed resident or nonresident holder of an angling or commercial fishing license from the state of Minnesota having

lawfully taken fish or turtles in the boundary waters described in this chapter during the open season therefor, may land on the Wisconsin side of the said boundary waters and shall transport such fish with him to the state of Minnesota by the most convenient, practicable route. (23.11, 29.041, 29.045)

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79.

**NR 21.15 Fish refuges. (1)** No person may take, catch, disturb, kill or fish for fish of any variety in any manner from March 15 through April 25 both dates inclusive, in, on or along the following described water areas: (23.09)

(a) *La Crosse county.* (No. 32) That part of the Mississippi river beginning at the Onalaska dam, in the city of Onalaska, and extending downstream for a distance of 300 feet.

(2) No person may taken, catch, disturb, kill or fish for fish of any variety from March 1 to April 30 within 300 feet below the following structures unless posted open with department signs:

(a) *Buffalo county.* (No. 6) Dam 4 at Alma.

(b) *Pierce county.* (No. 48) Dam 3 at Red Wing.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; emerg. cr. (3) (a), eff. 4-5-80.

**NR 21.16 Taking of fish by and for the department.** Nothing in this chapter prohibits the department by contract or otherwise from carrying out its management of these boundary waters as required by the law or department policy. (23.09, 29.401, 29.421, 29.424, 29.417)

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79.

**NR 21.17 Conflicting rules.** Where there are differences in elements of the boundary waters regulations of Minnesota and Wisconsin, anglers, commercial fishers and persons taking turtles shall comply with the regulations of the state in whose territorial waters they are fishing in or taking turtles.

**History:** Cr. Register, February, 1979, No. 278, eff. 3-1-79; CR 10-053: am. Register December 2010 No. 660, eff. 1-1-11.