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**Clearinghouse Rule 14-032**

Rules Clearinghouse No. \_\_\_\_\_

Proposed Hearing Draft Rule  
April 14, 2014

PROPOSED ORDER OF THE WISCONSIN  
DEPARTMENT OF WORKFORCE DEVELOPMENT  
CREATING AND ADOPTING RULES

- 3 The Wisconsin department of workforce development proposes the following order *to create*  
4 DWD 295.25 *relating to* apprenticeship completion awards.

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**Analysis Prepared by the Department of  
Workforce Development**

*Statutes Interpreted*

Statutes Interpreted: Ch. 106, Stats.

*Statutory Authority*

Statutory Authority: s. 106.05, Stats.

*Explanation of Statutory Authority*

The Department of Workforce Development (DWD) has responsibilities imposed by 2013 Wisconsin Act 57 (Act 57) for implementing the state's apprenticeship completion reimbursement program. DWD has specific authority to establish rules interpreting and clarifying provisions under ch. 106, Stats., relating to apprentice, employment and equal rights programs. Act 57 created s. 106.05, Stats., which provides that DWD administer an apprenticeship completion award program to partially reimburse the tuition costs paid by apprentices who have successfully completed part or all of the apprenticeship requirements, or the sponsors of those apprentices, and promulgate rules to implement the program.

*Related Statutes or Rules*

Chapter 106, Stats., governs the state's apprenticeship program. DWD rules for the apprenticeship completion award program will be incorporated into ch. DWD 295, which governs the fundamental procedures of the federal and state apprenticeship programs.

*Plain Language Analysis*

This rule will administer an apprenticeship completion award program to partially reimburse the tuition costs paid by apprentices who have successfully completed part or all of their

apprenticeship requirements, and are employed in the trade, craft or business in which the person was trained or by the sponsors of those apprentices.

This rule will do all of the following:

- Establish requirements that allow DWD to distribute tuition reimbursement completion awards to an apprentice and the sponsor of the apprentice, up to 25% of the tuition costs, but no more than \$1000.
- Allow DWD to distribute awards in two parts – the first payment may be made upon the successful completion of the first year of the apprentice's contract, but the payment may not exceed \$250. The remainder of the award may be distributed upon the final completion of all requirements under the apprentice's contract.
- Determine the reimbursement award percentage, or, in the alternative, deny applications for reimbursement that would otherwise qualify, if the amount of total reimbursement requests applied for exceeds the amount appropriated, based on the dates on which apprentices and sponsors of the apprentice become eligible for the apprenticeship completion awards.
- Identify requirements that an apprentice, or sponsor of the apprentice, seeking reimbursement under this program must meet when the apprentice is delinquent in child support or maintenance payments, or owes past support, medical expenses or birth expenses.

#### *Summary of, and comparison with, existing or proposed federal statutes and regulations*

The Code of Federal Regulation Chapter 29, Part 29, governs the U.S. Department of Labor Standards for the Registration of Apprentice Programs. There are no federal statutes or regulations equivalent to this apprenticeship completion award program.

#### *Comparison with rules in adjacent states*

Minnesota has implemented laws relating to voluntary apprentice program administration, but does not have any comparable rules or programs similar to the apprenticeship completion award program.

Illinois, Indiana, Iowa and Michigan do not have their own state apprenticeship laws and rely on federal standards.

#### *Summary of factual data and analytical methodologies*

This rule does not depend on any complex analysis of data. Act 57 authorized the department to create this rule. The department has adequate revenue to administer this program during the

current biennium under the general purpose revenue provided for fiscal years 2013-14 and 2014-15.

***Analysis and supporting document used to determine effect on small business or in preparation of an economic impact analysis***

This rule does not impose any new regulatory burdens on any business. The purpose of this rule is to reimburse eligible tuition costs to an apprentice, or sponsor of the apprentice, upon successful completion of the first year under the apprentice's contract or upon the full completion of the apprentice's contract.

***Effect on small business***

This rule does not place any requirements on small businesses but it may have a positive impact on small businesses that employ apprentices and incur tuition costs. Small businesses that incur tuition costs may be eligible for reimbursement of up to \$1,000 per apprentice.

***Agency contact person***

Questions and comments related to this rule may be directed to:

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***Place where comments are to be submitted and deadline for submission***

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A hearing has been scheduled for May 15, 2014, in Madison. Hearing comments will be accepted until May 23, 2014.

1           **SECTION 1.** DWD 295.25 is created to read:

2           **DWD 295.25 Apprenticeship completion award program.** (1) DEFINITIONS. In  
3 this section:

4           (a) "Sponsor" has the meaning given under s. 106.01 (8), Stats., as modified by s. 106.05  
5 (1) (a), Stats.

6           (b) "Tuition costs" has the meaning given under s. 106.05 (1) (b), Stats. Examples of  
7 costs which are not "tuition costs" include student fees charged for use of a health  
8 center, parking fees, or late fees.

9           **Note: Section 106.01 (8), Stats., defines "sponsor" as follows:**

10           "Sponsor" means any employer, organization of employees, association of  
11 employers, committee, or other person operating an apprenticeship program and  
12 in whose name the apprenticeship program is approved by the department.  
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14           **Note: Section 106.05 (1) (b), Stats., limits the definition of "sponsor" as follows:**

15           "Sponsor" does not include a state agency or local governmental unit.  
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17           **Note: Section 106.05 (1) (b), Stats., defines "tuition costs" as follows:**

18           "Tuition costs" means any fee that is charged for an apprentice to participate in  
19 related instruction under s. [106.01 \(6\)](#), Stats.  
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21           **Note: Section DWD 295.001 (20), defines "related instruction" as follows:**

22           "Related instruction" means an organized and systematic form of instruction  
23 designed to provide the apprentice with the knowledge of the theoretical and  
24 technical subjects related to the apprentice's occupation. Such instruction may  
25 be given in a classroom, through occupational or industrial courses, or by  
26 correspondence courses of equivalent value, electronic media, or other forms of  
27 self-study approved by the department.  
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1 (2) ELIGIBILITY. The department shall provide an apprenticeship completion award  
2 under s. 106.05, Stats., to an apprentice or sponsor who has incurred tuition costs and meets all  
3 of the following requirements:

4 (a) The apprentice has a valid apprenticeship contract under s. DWD 295.07.

5 (b) The apprentice or sponsor has not been reimbursed for any tuition costs by any other  
6 entity.

7 (c) The apprentice or sponsor completes and files an application under sub. (3), within  
8 60 days of the date of the notice provided by the department that the apprentice or sponsor is  
9 eligible for an apprenticeship completion award. If an application for a completion award is not  
10 received within 60 days of the date of the notice provided by the department, the department  
11 does not guarantee the payment of an apprenticeship completion award.

12 (d) The apprentice has successfully completed the first year of the apprenticeship  
13 contract or has fully completed the apprenticeship contract and the apprentice is employed in the  
14 trade, occupation, or business in which the apprentice is being trained.

15 (e) If the applicant is delinquent in child support or maintenance payments, or owes past  
16 support medical expenses or birth expenses, then the applicant must meet the requirements under  
17 s. 106.05 (3) (b), Stats.

18 (3) APPLICATION FOR APPRENTICESHIP COMPLETION AWARD. The application for an  
19 apprenticeship completion award shall contain all of the following:

20 (a) The name and address of the apprentice and sponsor, and identification of who is  
21 applying for reimbursement.

22 (b) A copy of all invoices and documents containing tuition costs eligible for  
23 apprenticeship completion awards. This information shall include all of the following:

- 1 1. The name and address of the entity to whom the tuition costs were paid.
- 2 2. The amount and description of all tuition costs.
- 3 3. The dates on which tuition costs were paid.
- 4 4. Cancelled checks or other information documenting that the apprentice or sponsor has
- 5 paid all costs under subd. 2.
- 6 5. Any other relevant information requested by the department.

7 (c) A statement from the sponsor that states either of the following:

- 8 1. The apprentice has successfully completed the first year under the apprenticeship
- 9 contract.
- 10 2. The apprentice has successfully completed the full apprenticeship contract.

11 **Note:** The application for apprenticeship completion awards can be found online at

12 <http://www.wisconsinapprentice.org>.

13 (4) COMPLETION AWARD RATES AND RECALCULATIONS. (a) The department shall

14 reimburse all eligible tuition costs under this section in an amount not to exceed 25%, or \$1,000,

15 whichever is less, upon successful completion of an apprenticeship contract.

16 (b) The department shall reimburse an apprentice or sponsor up to \$250 of the total

17 amount identified under par. (a), after the apprentice has successfully completed the first year

18 under the apprenticeship contract.

19 (c) The department may calculate the amount of an apprenticeship completion award on

20 a pro rata basis when both the apprentice and sponsor incur eligible tuition costs. The total

21 amount of the apprenticeship completion award may not exceed the amounts identified under

22 pars. (a) and (b).

23 (d) If the amount of funds to be distributed under this section exceed the amount

24 available under s. 20.445 (1) (d), Stats., the department may do any of the following:

- 1           1. Recalculate the reimbursement rates of eligible tuition costs under pars. (a) and (b).
- 2           2. Deny applications for apprenticeship completion awards that would otherwise qualify
- 3 under sub. (3), or reduce the reimbursement amount specified under pars. (a) and (b).
- 4           3. Distribute apprenticeship completion awards based on the dates on which the
- 5 apprentices and sponsors of the apprentice become eligible for apprenticeship completion awards
- 6 and determine the reimbursement percentage.

7           **SECTION 2. EFFECTIVE DATE.** This rule takes effect on the first day of the month

8 following publication in the Wisconsin administrative register, as provided in s. 227.22 (2)

9 (intro.), Stats.

Dated this \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

WISCONSIN DEPARTMENT OF  
WORKFORCE DEVELOPMENT

By: \_\_\_\_\_  
Reginald J. Newson, Secretary