Report From Agency

REPORT TO LEGISLATURE

NR 10, Wis. Adm. Code Deer hunting as it relates to the control and eradication of chronic wasting disease

> Board Order No. WM-11-06 Clearinghouse Rule No. 06-103

Basis and Purpose of the Proposed Rule

In 2002, the first chronic wasting disease (CWD) hunting rule was approved. At that time, we anticipated only needing to change the CWD zones map each year based on sampling results. However, we have annually reviewed all of the CWD hunting rules to see if changes are prudent. This review has involved analyses of both biological and social information. The proposed rules present some major compromises with hunters and landowners that are hoped to make this rule both adequate for herd reduction and sustainable from a social perspective. The proposed rule includes the following changes:

1. Provides an either-sex tagging regulation for the entire archery and gun deer season (no earn-a-buck).

2. Creates criteria where earn-a-buck regulations could be used again, if needed.

3. Shortens the early gun season in the Disease Eradication Zones from 18 days beginning in late October to 9 days beginning the Saturday preceding the Thursday closest to October 27.

4. Shortens the late gun season in both the Herd Reduction Zones and the Disease Eradication Zones by ending the season 3 Sundays after Thanksgiving, rather than January 3.

5. Creates criteria where the early gun season could be extended by 7 days, if needed.

6. Modifies the administrative code so that the archery season ends the same day as in non-CWD units, should that date change in future rules.

7. Modifies the dates of the Disease Eradication Zone state park gun hunting seasons to be consistent with CWD Zone hunts, with the exception that the early gun season hunting hours would close at noon.

8. Does not include boundary changes to CWD zones, specifically in unit 73B as requested by petitioners.

Therefore, under this proposal, hunters in the CWD Zones could expect the following season framework in 2006:

Archery season: September 16 to January 3 Early gun season: October 21-29 (DEZ); October 26-29 (HRZ) Late gun season: November 18 to December 10 Tagging regulation: Unlimited either-sex, same tag for any deer No change in boundaries

Summary of Public Comments

Approximately 160 people attended the public hearings. The most common comment was opposition to the 9-day October gun hunt. The next most common comment was a desire to return the gun season to the traditional 9-day hunt or a 16-day hunt. Comments were also received expressing a willingness to participate in earn-a-buck rules. Other comments were primarily targeted at CWD management rather than the rule and included: annual changes in season structure are confusing; DNR is spending a lot of money on CWD with no evidence it can be eradicated; opposition to government shooting; disappointment with the lack of public notice for the hearings; and concern that CWD management is causing the loss of landowner and hunter support and reducing the hunting experience and tradition.

A petition was delivered to the Dodgeville hearing requesting that Deer Management Unit 73BCWD be removed from the Herd Reduction Zone.

Modifications Made

The proposed 9-day October early gun season was modified to retain the 4-day early gun season.

Appearances at the Public Hearing

March 13, 2006 – Waukesha

In support:

Joseph M. Flood, 2203 Oakdale Drive, Waukesha, WI 53189

In opposition:

Greg Kazmierski, 154 W. Roberta, Waukesha, WI 53186 Mike Calton, 426 Oak Crest, #24, Wales, WI 53183 Eric Coggon, 212 N. Main Street, North Prairie, WI 53153 James Crivello, 36802 Genesee Lake Road, Oconomowoc, WI 53066 Robert Brent, 215 West McDivitt, Mukwonago, WI 53132

As interest may appear:

Steve Williams, S36 W29657 Wern Way, Waukesha, WI 53189 Dick Mejchar, W255 S5765 Oakdale Road, Waukesha, WI 53189 Cleve Crossman, 146 Douglass Avenue, Waukesha, WI 53186 Hubert J. Anderson, 2311 Emslie Drive, Waukesha, WI 53188 Doug Kennedy, S40 W28188 Highway 59, Waukesha, WI 53189 Allen P. Haase, S47 W30011 State Road 59, Waukesha, WI 53189

March 14, 2006 – Prairie du Sac

In support:

Loraine Ott, S11280 Badger Road, Spring Green, WI 53588 Mark Campbell, 1015 20th Street, Prairie du Sac, WI 53580 Roger Ott, S11280 Badger Road, Spring Green, WI 53588 Ronald D. Ruhland, 50 Hemlock Street, Sauk City, WI 53583

In opposition:

John Pogue, 5101 Pebblebrook, Madison, WI 53716 Ken Vertein, S4495 Johnson Road, Baraboo, WI 53913 Michael J. Rogers, S8955 Matoushek Road, Prairie du Sac, WI 53578 Ken Mecham, 6301 Roselawn Avenue, Monona, WI 53716 Jim Riphon, N2705 Smith Road, Lodi, WI 53555 Jim Turner, E12603 Clingman Road, Baraboo, WI 53913 Paul R. Ott, S11280 Badger Road, Spring Green, WI 53588 Reid Patterson, S11219 Fox Road, Sauk City, WI 53583 Gary Moseman, 7314 Cedar Crest Drive, Sauk City, WI 53583 Rick Patterson, S10378A Roeser Road, Sauk City, WI 53583 Bradley Hasheider, E9014 Cassell Road, Sauk City, WI 53583 Chris Stangl, 642 County Highway Z, Hazel Green, WI 53811 Jennifer Magnuson, 425 W. Daley, Spring Green, WI 53588 Tony Grabski, 5180 Ridge View Road, Blue Mounds, WI 53517 Mike Schanke, 232 3rd Street, Baraboo, WI 53913 Richard H. Mielke, S5570 Pikes Peak Road, North Freedom, WI 53951 Todd Zeuske, 3490 Sahaka Tr., Verona, WI Bob Dobson, 425 W. Daley Street, Spring Green, WI 53588

As interest may appear:

F. W. Thistle, N2111 Smith Park Road, Lodi, WI 53555 Dan Pogue, 2726 Northwynde Passage, Sun Prairie, WI 53590 Douglas Jesse, P.O. Box 116, 302 Oak Street, Rock Springs, WI 53961 Roger Winans, 364 Park Avenue, Prairie du Sac, WI 53578 Bruce Kleinert, E10812 Prairie Road, Prairie du Sac, WI 53578 Steve Sprecher, E8495 Witwen Road, Sauk City, WI 53583 Alan Blumer, 10457 Laws Drive, Mazomanie, WI 53560 Scott Onesti, S9385 Von Wald Road, Prairie du Sac, WI 53578 John Aeschlimann, 10393 Curtiss Road, Mazomanie, WI 53560 Marv Ruhland, 2159 Hillebrand Drive, Cross Plains, WI 53528 John Frame, 4419 Highway F, Blue Mounds, WI 53517 Jon Steinhaus, P.O. Box 116, Briggsville, WI 53920 Dan Filip, S6011 County Road W, Rock Springs, WI 53961 John H. Traxler, 1177 College Avenue, Baraboo, WI 53913 Douglas Williams, N6901 Tritz Road, Portage, WI 53901 Tom Jackson representing Senator Dale Schultz, P.O. Box 7882, Madison, WI 53707 Bob Dischler, 230 Holly Court, Prairie du Sac, WI 53578 Jason Tollaksen, E10048A CTH H, Wisconsin Dells, WI 53965 Vilas R. Richards, S10338A Roeser, Sauk City, WI 53583 Mark Steinhorst, 2008 Tumbleweed Drive, Prairie du Sac, WI 53578 Tom Steinhaus, P.O. Box 200, Briggsville, WI 53920 Kevin Hasheider, E11890 Longwood Drive, Prairie du Sac, WI 53578

March 15, 2006 – Kenosha

In support:

Marvin Grzechowiak, 2116 W. Grange Avenue, Milwaukee, WI 53221

In opposition - none

As interest may appear:

Thomas Flogel, 25212 W. Wayside Place, Lake Villa, IL 60046 J. Musso, P.O. Box 322, Grayslake, IL 60036 Jerry Dexter, 6644 Hospital Road, Burlington, WI 53105 Dale Horton, 23522 75th Street, Salem, WI 53168

March 15, 2006 – Jefferson

In support:

Warren Stuelke, W4798 Vogel Road, Jefferson, WI 53549

In opposition:

Ohne Raasch, N7566 Rock Lake Road, Lake Mills, WI 53551

Tony Strobel, N2644 Sleepy Hollow Road, Neosho, WI 53059 Gary Clark, N4131 W. Water Street, Sullivan, WI 53178 Russell Lee Houk, W4030 Highway E, Sullivan, WI 53178 Jon Dukert, W9650 Center Street, Cambridge, WI 53523 Jeff Murley, N2890 Mode Lane, Fort Atkinson, WI 53538 Larry Braatz, N5948 Highway Q, Jefferson, WI 53549 Lee Gatzke, N6458 Shorewood Hills Road, Lake Mills, WI 53551 Matt Katzfuss, 331 E. Capitol Drive, Hartland, WI 53029

As interest may appear:

Robert Mercer, 216 S. Whitewater Avenue, Jefferson, WI 53549 Paul Hausz, 69 Hoopen Road, Cambridge, WI 53523 Clarence R. Grunewald, W7038 Masche Court, Lake Mills, WI 53551 Woody Rerfowitz, 1136 Hubbell Street, Marshall, WI 53559 Brad Behm, 3338 Highway 73, Deerfield, WI 53523 William Lean, W561 Pine Drive, Palmyra, WI 53156 Lester Pfeifer, W4076 Highway 18, Helenville, WI 53137 Bruce Rummler, 425 N. Midway Avenue, Jefferson, WI 53549 Charles Clark, W167 S. 7265 Briargate Lane, Muskego, WI 53150 Mike Clark, N4131 W. Water, Sullivan, WI 53178 Ben Garrett, N4388 Highway D, Helenville, WI 53137 Ross Dietzman, N4647 N. Schopen Road, Jefferson, WI 53549 Dennis Jones, W5815 Wendorf Lane, Jefferson, WI 53549 Mark Judd, N9219 Highway G, Watertown, WI 53094 Kevin Moreland, 5428 Box Elder Road, Marshall, WI 53559 Don Liebmann, W7974 Oakwood Lane, Fort Atkinson, WI 53538

March 17, 2006 – Dodgeville

In support:

Phil Muehrcke, 4417 Somerset Lane, Madison, WI 53711 Chris Radtke, S12584 Donald Road, Spring Green, WI 53588 Shannon Ovadal, N9536 Hay Hollow Road, Blanchardville, WI 53516 Paul F. Brandt, 4496 Highway 133E, Boscobel, WI 53805

In opposition:

James A. Sumwalt, 19849 Bear Paw Lane, Richland Center, WI 53581 Mike O'Gara, 10181 Fox Ridge Road, Hillsboro, WI 54634 Jamey L. Gander, 16277 U.S. Highway 14, Richland Center, WI 53581 Tim Kosharek, 725 CTH I, Highland, WI 53543 Rob Horton, S12435 Garden Path, Spring Green, WI 53588 Bob Dobson, 425 W. Daley Street, Spring Green, WI 53588 Dave Vosberg, 10091 Hake School Road, Livingston, WI 53554 Dave Breunig, 739 Wells Street, Darlington, WI 53530 Pat Werner, 35201 N. Mill Street, Lone Rock, WI 53556 Don Scott, 323 N. 4th Street, Muscoda, WI 53573 Tony Eck, 26365 State Highway 58, Richland Center, WI 53581 Mark Kraemer, 27787 Joe Miller Road, Richland Center, WI 53581 Dick Marshall, 25058 Highway N, Richland Center, WI 53581 Mark Peck, 5667 Highway T, Arena, WI 53503 Brian Laufenberg, 378 Steil Road, Highland, WI 53543 Garrett Peck, 5667 Highway T, Arena, WI 53503 Jennifer Magnuson, 425 W. Daley Street, Spring Green, WI 53588

Dave Beuan, 1744 County A&D, Platteville, WI 53818 Rick Fruit, 26389 County Highway N, Richland Center, WI 53581 Keith Dirks, 9206 Union Road, Platteville, WI 53818 Chris Olson, 7328 Biniker Lane, Platteville, WI 53818 Gary Mosly, 8406 Highway 81, Darlington, WI 53530 James Gander, 4718 Kensington, Janesville, WI 53546 Jerry L. Gander, 16273 U.S. 14, Richland Center, WI 53581 Gregory L. Rohn, 30248 Rohn Hollow Road, Lone Rock, WI 53556 Josh Salisburg, Lone Rock, WI 53556 Meghan Bluedow, 1323 Portage Street, Stevens Point, WI 54481

As interest may appear:

Lee Fahrney, 7860 McKenna Road, Hollandale, WI 53544 James Zahalka, 395 Highway MM, Brooklyn, WI 53521 David Ladd, [address illegible], Dodgeville, WI Mel Krewl, 5539 Farmers Ridge Road, Highland, WI 53543 Jon Nelson, 20929 Buck Run Lane, Richland Center, WI 53581 Steve Gehrke, 3356 Kroening Lane, Platteville, WI 53818 Nick Meyer, 210 Quail Ridge Drive, Barneveld, WI 53507 Don Winch, 7414 Loy Road, Arena, WI 53503 Mark Bray, 17883 Schaufer Lane, Richland Center, WI 53581 Reed Horton, S12274 Liegel Court, Spring Green, WI 53588 Mike Carl, Box 55, Stitzer, WI 53825 Steve Springer, 1012 Augusta, Linden, WI 53553 Leslie Ladd, 6080 County Road PP, Avoca, WI 53506 State Senator Dale W. Schultz, 515 N. Central Avenue, Richland Center, WI 53581 James O. Neider, P.O. Box 243, Plain, WI 53577 Darrell Wilkinson, 3374 Kress Lane, Potosi, WI 53820 Terry Droessler, 118 Slazing Road, Potosi, WI 53820 Brad Baryenbruch, Box 490, Spring Green, WI 53588 Marc Bonin, 21986 Turnbull Road, Platteville, WI 53818 Paul Ovadal, N9536 Hay Hollow Road, Blanchardville, WI 53516

Changes to Rule Analysis and Fiscal Estimate

The analysis and the fiscal estimate was modified to reflect that the early gun deer season would be for 4 days only in the herd reduction zone.

Response to Legislative Council Rules Clearinghouse Report

All but one of the changes recommended by the Legislative Council Rules Clearinghouse were incorporated into the final rule. The one change that was not incorporated related to form (2.a.). The recommendation was to omit the use of "units" and just use the term "unit" as the singular includes the plural and the plural includes the singular. While an appropriate comment, ch. NR 10 includes numerous references to "unit or units" and in each case the singular or plural is important to the meaning of the rule. We do not feel, with all of the existing references already in the code that these changes are critical to the current rule order. When reading deer hunting rules in ch. NR 10, it is clear that unit or units refers to deer management units.

Final Regulatory Flexibility Analysis

The revisions to ch. NR 10 relate to deer hunting and Chronic Wasting Disease management. These rules are applicable to individual sportspersons and impose no compliance or reporting requirements for small businesses, nor are any design or operational standards contained in the rule. Therefore, under s. 227.19(3m), Stats., a final regulatory flexibility analysis is not required.