

SENATE HEARING SLIP

(Please Print Plainly)

SBL 62
39

DATE: APRIL 5 2001

BILL NO. SB 62

OR

SUBJECT _____

Nancy Musbaum
(NAME)
1319 N Summer Road
(Street Address or Route Number)
De Pere WI
(City and Zip Code)
STATE GOVERNING BOARD
(Representing) CC/WI

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/5/01

BILL NO. SB 62

OR

SUBJECT _____

Judy Green
(NAME)
718 Canal St
(Street Address or Route Number)
Green Bay WI 54301
(City and Zip Code)
Wis. Council on Children + Families
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: APRIL 5, 2001

BILL NO. SB 62

OR

SUBJECT _____

SEN BRIAN BURKE
(NAME)
WISCONSIN STATE SENATE
(Street Address or Route Number)

(City and Zip Code) _____

(Representing) _____

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 5, 2001

BILL NO. SB 62

OR

SUBJECT _____

Mike McCole
(NAME)

16 N. Carroll St.
(Street Address or Route Number)

Madison WI 53704
(City and Zip Code)

Wisconsin Democracy Campaign
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

Would like to speak for
SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 5, 2001

BILL NO. SB 62

OR

SUBJECT Campaign Finance Reform

Graet E. Staszak
(NAME)

100 N. Jefferson Street
(Street Address or Route Number)

Green Bay, WI 54301-5026
(City and Zip Code)

City of Green Bay
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 5th 2001

BILL NO. SB 62

OR

SUBJECT _____

Paul Polkton
(NAME)

3111 Fandellatae Dr
(Street Address or Route Number)

Onida WI 54155
(City and Zip Code)

National Farmers Org. WI
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4-19-01

BILL NO. SB 62
OR

SUBJECT Campaign

Finance

(NAME) Donald A. Witt

(Street Address or Route Number) W7593 Smith Creek Rd

(City and Zip Code) Griftz

(Representing) Wis 54114

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information
only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/19/01

BILL NO. SB 62
OR

SUBJECT Campaign Finance

Finance

(NAME) Marlin L. Miller

(Street Address or Route Number) 1920 South 12th St

(City and Zip Code) Sheboygan, WI 53081

(Representing) Myself

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information
only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4-19-01

BILL NO. SB-62
OR

SUBJECT _____

(NAME) _____

(Street Address or Route Number) _____

(City and Zip Code) MADISON, WI

(Representing) WI DEMOCRACY CAMPAIGN

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information
only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

11/11

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/19

BILL NO. SB 62

OR

SUBJECT Campaign Finance Reform

Reform

Rep John Lehman

(NAME)

2421 James Bl

(Street Address or Route Number)

Acuna 53403

(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 04-19-01

BILL NO. SB 62/104/115/137

OF CFR

SUBJECT _____

Mary Bice
(NAME)

8035 Excelsior Dr
(Street Address or Route Number)

Madison 53717
(City and Zip Code)

AFSCME 24
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

REGISTERING
~~Speaking for information~~
only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 19 01

BILL NO. Senate 115

OR

SUBJECT 62, 10/137

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/19/01

BILL NO. _____

OR

SUBJECT _____

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 19, 2001

BILL NO. SB 62

OR

SUBJECT Campaign Finance Reform

(NAME) Tom S. Rhaden

2007 557 Hwy 215

(Street Address or Route Number)

Baday WI 53511

(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

(NAME) James J. Stahl

1808 So. River Pl

(Street Address or Route Number)

Greenville WI 53544

(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

(NAME) Ted Kinaman

1213 Columbus Circle

(Street Address or Route Number)

Janesville 53545

(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/19/01

BILL NO. SB 62

OR
SUBJECT Campaign

Finance Reform

Helena Krause
(NAME)

(Street Address or Route Number)

(City and Zip Code)
WISCONSIN PUBLIC HEAD
DRIVE FOOD & BOARDS
(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4-19-01

BILL NO. Senate 62
OR

SUBJECT campaign reform

Jan Zimmerman
(NAME)

1213 Columbia Ave Circle
(Street Address or Route Number)

Jamesville WI 53545
(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 19, 2001

BILL NO. SB 62
OR

SUBJECT _____

Josanne Wilkinson
(NAME)

1215 Suffolk Dr
(Street Address or Route Number)

Janesville WI 53544
(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4-19-01

BILL NO. SB 62 + SB 115
OR

SUBJECT Votee first

Carolyn R. Dabke
(NAME)

2005 W. Linden Rd
(Street Address or Route Number)

Janesville WI 53546
(City and Zip Code)

(Representing)

Speaking in Favor:

Speaking Against:

Registering in Favor:
but not speaking:

Registering Against:
but not speaking:

Speaking for information only; Neither for nor against:

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Senate Sergeant-At-Arms
State Capitol - B35 South
P.O.Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4-26-01

BILL NO. SB 62

OR

SUBJECT _____

(NAME) Rep. Jimmy Carlson

(Street Address or Route Number) _____

(City and Zip Code) _____

(Representing) _____

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms
State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: April 26, 2001

BILL NO. SB62

OR

SUBJECT CAMPAIGN FINANCE REFORM

(NAME) WARREN LANGE

(Street Address or Route Number) 314 1TH ST

(City and Zip Code) MENDOTA

(Representing) _____

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

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State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882

SENATE HEARING SLIP

(Please Print Plainly)

DATE: 4/26/01

BILL NO. SB-62

OR

SUBJECT _____

(NAME) Senator Sheila Housdorf

(Street Address or Route Number) _____

(City and Zip Code) _____

(Representing) _____

Speaking in Favor:

Speaking Against:

Registering in Favor:

but not speaking:

Registering Against:

but not speaking:

Speaking for information only; Neither for nor against:

Please return this slip to a messenger PROMPTLY.

Senate Sergeant-At-Arms
State Capitol - B35 South
P.O. Box 7882
Madison, WI 53707-7882



THE LEAGUE OF WOMEN VOTERS OF GREATER GREEN BAY

Statement to the Senate Committee on Judiciary, Consumer Affairs, and Campaign Finance Reform Regarding SB 62, Voters First Comprehensive Campaign Finance Reform

This bill is a proposal for comprehensive campaign finance reform.. Its provisions address and make changes in the 1970's statute which currently regulates campaign financing in Wisconsin.

The hope in the 1970's was that the state funds provided would assure that candidates would have adequate resources to reach the voters, that contributions and special interest influence would be controlled and disclosed as well as spending. The public money is designated via a \$1 income tax checkoff. Until about 10 years ago most candidates used the state funds in exchange for keeping spending under the limits, and there was enough money to provide full grants.

As you know, by the 1990's several things had changed. The fund was gradually depleted as the checkoff numbers dropped. Full grants were no longer available, and candidates began to fear high spending opponents. It came to be perceived as too risky by candidates to apply for the ever smaller grants while at the same time needing to raise larger amounts of additional money and be subject to 1970's spending limits against potentially big spending opponents.

The League believes that the following key provisions in this bill are exactly what is needed for Wisconsin to regain its position as a state with a strong, well regulated campaign finance system:

- 1) Increase spending limits by amounts appropriate for viable campaigns with cost of living adjustment -- to assure that candidates have adequate funds to effectively reach voters with their messages.
- 2) Set the checkoff at \$5 and provide general purpose revenues as needed -- no chance should be taken that funds are not available to provide candidates with full grants or that candidates will be discouraged from applying.
- 3) Set grants at 45% of spending limits for partisan offices -- while a higher level would be desirable this percentage will provide the needed funds in the context of spending limit increases.
- 4) Reduce individual contribution limits -- this is a way to lessen the possibility of special interest influence and the advantage for candidates who can access large contributors.
- 5) Bring so-called issue ads into regulation as independent spending and provide supplemental grants for candidates faced with independent spending and



THE LEAGUE OF WOMEN VOTERS OF GREATER GREEN BAY

- opponents spending beyond the limits -- this means that big spending by both candidates and independents will be discouraged, but if it happens, fully disclosed.
- 6) Eliminate transfers between committees including candidate committees and the special status now given legislative campaign committees -- these activities have become ways to conceal special interest influence and to insure incumbent/party control of the process.

There are so many other good thing about this bill. We mention a few by list only:

- the many tightened reporting requirements
- the reduced limits on candidates' own contributions
- limiting lobbyists' contributions to districts where they live and eliminating their business tax
- deductions for lobbying expenses
- the new 5-day requirements for getting contributor information and making deposits
- conduit transfers
- uses of residual funds
- 5% for public information about the purpose and effect of the state fund

In short, the League is very pleased, actually excited, that all of these provisions have been combined in this comprehensive legislation which together will close up the many loopholes which have plagued our current statute. Hopefully, putting it all together in one bill will result in legislation which will insure that the concerns and needs of all parties and interests will be met and that wide agreement can be reached.

Please contact Sue Lloyd, LWVWI Legislative Committee, if you have questions regarding this statement. E-mail: genfund@lwvwi.org



BRIAN BURKE
WISCONSIN STATE SENATOR

Senate Chair, Joint Committee on Finance

Testimony of Sen. Brian Burke
Voters First Reform -- SB62/AB155
Senate Judiciary, Consumer Affairs and Campaign Finance Reform Committee
April 5, 2001

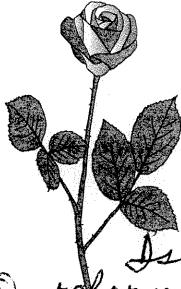
I want to express my thanks to Senator George and the entire committee for this prompt hearing on the Voters First proposal. I truly appreciate this opportunity for the public's voice to be heard on the critical issue of campaign finance reform. Obviously, overcoming inertia on this issue won't be easy. But unless we allow the public to be heard, and unless we really listen, the task will be impossible.

I am proud to be a co-author of this proposal. The legislators who have joined in this effort represent both houses and both parties. A number of us have offered sweeping campaign finance reform proposals in the past. This builds on the best ideas from each plan. For this reason, it has the best chance of success. We now have a unique opportunity. One need only reflect on events this week in Washington to understand the promise of this moment in history. Now is the time for Wisconsin to reassert its place as a leader in reform.

For reform to become reality, it has to be bipartisan in spirit and substance. Voters First meets this standard. It establishes limits on campaign spending, tightens limits on contributions and requires full and prompt disclosure of all activities intended to influence the outcome of our elections.

Voters First draws not only on a cross section of this body's best thinking on the subject, but some of these elements are already working in states like Minnesota. Provisions like a higher check-off that allows citizens to target their funds to the party of their choice, and a \$50 tax credit for eligible contributions, work in Minnesota because they encourage more citizens to get involved.

Voters First has the support of more than 40 statewide organizations, ranging from the American Association of University Women to the Wisconsin Counties Association. It does exactly what the vast majority of Wisconsin voters demanded in the November referendum. The challenge before us is nothing less than restoring confidence in our electoral system and encouraging full and free participation. Voters First is an important first step. It is time we take this step together. Thank you.



Ms. Elaine J. Lubbers
1214 Cherry St.
Green Bay WI 54301-4332

Re SB 67/AB155

- ① Is the first + only comprehensive reform proposal sponsored by legislators from both parties.
- ② It does exactly what 90% of Wis voters said they want done in last Nov. referendum on campaign finance reform.
 - ⓐ tightens limits on contributions + requires full disclosure of all election activities.
- ③ It has the support of over 40 statewide groups, 4 of which I am a member -

Common Cause
AARP
Wis Democracy Campaign
League of Women Voters

PLEASE PASS WITHOUT AMENDMENTS

Elaine J. Lubbers

John Ryba Senate } are my legislators
Judy Hrawczuk }



**WISCONSIN LEGISLATIVE COUNCIL
STAFF MEMORANDUM**

TO: SENATOR GARY R. GEORGE, CHAIR, SENATE COMMITTEE ON JUDICIARY,
CONSUMER AFFAIRS AND CAMPAIGN FINANCE REFORM

FROM: Robert J. Conlin, Senior Staff Attorney *RJC*

RE: Comparison Table of Various Campaign Finance Reform Proposals

DATE: April 17, 2001

The attached table, prepared at your request, provides a brief side-by-side comparison of the following: (a) current law with respect to campaign finance; (b) 2001 Senate Bill 62; (c) 2001 Senate Bill 104; and (d) 2001 Senate Bill 137. All of the above bills relate to campaign finance reform.

Senate Bill 62 was introduced by Representative Burke and others; cosponsored by Representative Musser and others. Senate Bill 104 was introduced by Senator Ellis and others. Senate Bill 137 was introduced by Senator Risser and cosponsored by Representative Pocan and others. All three bills have been referred to the Senate Committee on Judiciary, Consumer Affairs and Campaign Finance Reform.

The attached table provides a summary of what might be considered the major provisions of the bills. It should not in any way be considered an exhaustive summary of those bills. The table is intended merely as a way to quickly compare some of the provisions of each proposal. However, it should be noted that even though all of the proposals rely on increased availability of public financing, they take very different approaches to effectuating campaign finance reform. Such differences make a true comparison of the various provisions difficult, and sometimes misleading. Both the Legislative Reference Bureau analyses and the text of the bills themselves should be consulted in order to obtain a more complete picture of the nature and scope of the proposals.

Should you have any questions about the contents of the table, please feel free to contact me at the Legislative Council Staff offices.

RJC:wu;rv

Attachment

Comparison of Campaign Finance Reform Proposals

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSER)
Disbursement Limits:				
Governor	\$1,078,200	\$2,000,000	\$2,000,000 ²	\$1,078,200
Lt. Governor	\$323,475	\$500,000	--	\$323,475
Attorney General	\$539,000	\$700,000	\$400,000	\$539,000
Secretary of State	\$215,625	\$250,000	\$200,000	\$215,625
Treasurer	\$215,625	\$250,000	\$200,000	\$215,625
Justice	\$215,625	\$300,000	\$200,000	\$215,625
Superintendent	\$215,625	\$250,000	\$200,000	\$215,625
Senator	\$34,500	\$100,000	\$120,000	\$34,500
Representative	\$17,250	\$50,000	\$60,000	\$17,250
Amount of Grant	<ul style="list-style-type: none"> • 45% of disbursement limit. • Subject to availability of funds. 	<ul style="list-style-type: none"> • Justice: 75% of disbursement level. • Other: 45% of disbursement level. • Supplemental grants available. • Fully funded. 	<ul style="list-style-type: none"> • Gov./Lt. Gov.: \$670,000 • Atty. Gen.: \$135,000 • Sec. of State: \$67,000 • Treasurer: \$67,000 • Justice: \$67,000 • Superintendent: \$67,000 • Sen.: \$40,000 • Rep.: \$20,000 • Supplemental grants available. • Fully funded. 	<ul style="list-style-type: none"> • Gov. \$500,000 • Sen. \$36,000 • Rep. \$18,000 • Supplemental grants available. • Fully Funded.
Source of Funds	\$1 income tax "checkoff."	\$5 income tax "checkoff" + sum sufficient appropriation.	\$1 income tax "checkoff" + sum sufficient appropriation.	Sum sufficient appropriation.
Qualifying for Grant	<ul style="list-style-type: none"> • 6% of votes cast in primary. • Raise 5% of disbursement limit through contributions from individuals of 	<ul style="list-style-type: none"> • 2% of votes cast in primary. • Raise 5% of disbursement limit through contributions from individuals of \$100 or less who reside in the state--for Senate and Assembly 50% of individuals must 	<ul style="list-style-type: none"> • 6% of votes cast in primary. • Raise contributions from residents of state of \$100 or less in the following amounts: Gov./Lt. Gov.: \$80,400 	<ul style="list-style-type: none"> • Only candidates for Governor, Senator and Representative eligible. • To qualify for grant at general election, must have received at least 5% of votes at primary.

¹ Generally, Senate Bill 137 provides for public funding for candidates for the Offices of Governor, Senator and Representative. Those candidates that qualify for grants may generally only spend grant moneys. Thus, the bill leaves unaffected the current disbursement limits, but they effectively cease to operate as disbursement limits due to the modified funding scheme.

² Jointly with Lt. Governor.

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSER)
	<p>\$100 or less--10% for Senate and Assembly. Qualifying amounts are:</p> <p>Gov.: \$53,910 Lt. Gov.: \$16,174 Atty. Gen.: \$26,950 Sec. of State: \$10,781 Treasurer: \$10,781 Justice: \$10,781 Super.: \$10,781 Sen.: \$3,450 Rep.: \$1,725</p>	<p>reside in a county having territory within the legislative district. Qualifying amounts are:</p> <p>Governor: \$100,000 Lt. Gov.: \$25,000 Atty. Gen.: \$35,000 Sec. of State: \$12,500 Treasurer: \$12,500 Justice: \$15,000 Superintendent: \$12,500 Sen.: \$5,000 Rep.: \$2,500</p>	<p>Atty. Gen.: \$16,200 Sec. of State: \$8,040 Treasurer: \$8,040 Justice: \$8,040 Superintendent: \$8,040 Sen.: \$5,000 Rep.: \$2,500</p>	<p>•\$5 contributions from state residents and, for Senate and Assembly candidates, district residents.</p> <p>•The number of qualifying contributions that must be collected for each office is:</p> <p>Governor: 2,500 (\$12,500) Sen.: 150 (\$750) Rep.: 50 (\$250)</p>
<p>Individual Contribution Limits:</p> <p>Governor Lt. Governor Atty. General Secretary of State Treasurer Justice Superintendent Senator Representative</p>	<p>\$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$1,000 \$500</p>	<p>\$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$500 \$250</p>	<p>(\$1,000,000^{2,3}) (\$200,000²) (\$100,000³) (\$100,000³) (\$100,000³) (\$100,000³) (\$60,000³) (\$30,000³)</p>	<p>\$10,000⁴ \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$1,000⁴ \$500⁴</p>

³ Total amount of individual contributions a grant candidate may receive.

⁴ Grant candidates may accept qualifying contributions and "seed money" prior to notification of qualification for a grant from individual contributions not exceeding \$100. Otherwise, grant candidates may receive no other contributions.

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSER)
<i>Committee Contributions:</i>				
Governor	\$43,128	\$45,000 ⁵	\$80,000 ^{2,6}	\$43,128 ⁷
Lt. Governor	\$12,939	\$45,000 ⁵	--	\$12,939
Atty. General	\$21,560	\$45,000 ⁵	\$16,000 ⁶	\$21,560
Secretary of State	\$8,625	\$45,000 ⁵	\$8,000 ⁶	\$8,625
Treasurer	\$8,625	\$45,000 ⁵	\$8,000 ⁶	\$8,625
Justice	\$8,625	\$45,000 ⁵	\$8,000 ⁶	\$8,625
Superintendent	\$8,625	\$45,000 ⁵	\$8,000 ⁶	\$8,625
Senator	\$1,000	\$1,000 ⁵	\$1,000 ⁶	\$1,000 ⁷
Representative	\$500	\$500 ⁵	\$500 ⁶	\$500 ⁷
<i>Conduits</i>	Contributions treated as individual contributions.	Contributions treated as committee contributions.	Same as current law.	Same as current law.
<i>Legislative Campaign Committees</i>	Contributions treated specially and not subject to standard committee contribution limits.	Contributions treated as other committee contributions.	Contributions treated as other committee contributions.	Same as current law.
<i>Time Restrictions on Contributions</i>	N/A	Prohibits contributions to incumbent state elected officials during legislative session prior to passage of budget and during floor periods thereafter, except in cases of recall of the incumbent.	Prohibits candidates for major state office, including Senate and Assembly, from receiving any contribution in the last 10 days prior to an election.	N/A
<i>Committee-to-Committee Transfers</i>	N/A	<ul style="list-style-type: none"> Prohibits a committee from making a contribution to any other committee, except a political party committee, personal campaign committee or support committee. (Exception for committees affiliated with the same labor organization.) Prohibits contributions from one 	N/A	N/A

⁵ Grant candidates may not receive, and may not accept, contributions from committees, other than political party committees.

⁶ Grant candidates may not accept contributions from special interest committees.

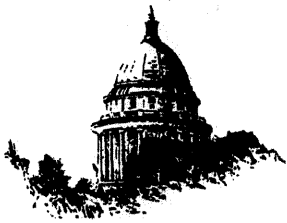
⁷ Grant candidates may not receive contributions from any entity other than individuals, and then only in a limited amount.

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSE)
"Issue Ads"	Communications that expressly advocate the election or defeat of a clearly identified candidate are subject to registration and reporting requirement.	<p>personal campaign committee to another.</p> <p>Requires registration and reporting of information relating to contributions and disbursements associated with communications made by communications media, mass mailing or telephone bank operator within 60 days of an election that includes the name or likeness of a candidate, the name of an office to be filled or the name of a political party. Such communications are considered to be made for "political purposes."</p>	Requires registration and reporting of contributions and disbursements associated with communications made by communications media within 60 days of an election that includes a reference to a candidate, a reference to an office to be filled or a reference to a political party.	<p>Requires the reporting of an expenditure for a communication that is made within 60 days of an election for the Office of Governor, Senator or Representative that contains a reference to a clearly identified candidate for one of those offices and that is made independently of the candidate. Defines a "communication" to mean a message transmitted by means of a printed advertisement, telephone call, or any medium that may be utilized for the purpose of disseminating or broadcasting a message, <u>not including a poll.</u></p>
Supplemental Grants	N/A	<ul style="list-style-type: none"> Provides extra grant to a candidate who has independent expenditures made against him or her, or who has independent expenditures made on behalf of his or her opponent. Extra grant equal to the value of those expenditures exceeding 10% of disbursement limit for the office. Provides extra grant to a candidate whose opponent does not accept grant and who accumulates cash or makes disbursements exceeding a combined total of the disbursement level of the office. Extra grant equal to the amount by which the cash accumulation and/or disbursements exceed the disbursement level. 	<ul style="list-style-type: none"> Provides extra grant equal to the amount of any contributions that are received by special interest committees for the purpose of making independent expenditures to oppose that candidate or to support his or her opponent and the total amount of contributions that those committees report that they intend to make to oppose that candidate or to support his or her opponent. Provides extra grant equal to the total amount of contributions that conducts report they have transferred or intend to transfer to opposing candidates. Provides extra grant equal to the total amount of contributions 	<ul style="list-style-type: none"> Provides extra grants equal to the amount of independent expenditures and outstanding obligations made in opposition to a candidate or in support of his or her opponent. Provides extra grant equal to the amount by which disbursements made by an opponent who does not accept a grant, or who violates a grant agreement, exceeds the amount of the grant payable for the office sought. Total grant payment capped at 2.5 times the grant amount originally payable.

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSER)
<i>Cost-of-Living Adjustment</i>	N/A	Creates a cost-of-living adjustment to be determined by the Elections Board by rule every other year.	accepted by opposing candidates above the level for which 24-hour reports are required. Creates a cost-of-living adjustment to be determined by the Elections Board by rule every other year.	Creates a cost-of-living adjustment to be determined by the Elections Board by rule every other year.
<i>Other</i>	N/A	<ul style="list-style-type: none"> •Lowers overall individual contribution limit from \$10,000 to \$5,000. •Prohibits candidates from retaining beyond December 31 of even-numbered years unencumbered contributions exceeding 10% of total disbursement level for that office. •Prohibits contributions from committees or groups that do not maintain an office or street address in Wisconsin unless registered with the FEC. •Increases contribution limits to political parties from \$150,000 to \$300,000. •Limits the amount a candidate who accepts a grant may contribute to his or her own campaign to \$1,000. •Provides that a lobbyist may contribute to a candidate for partisan elective office only if the candidate seeks office in the jurisdiction or district where the lobbyist resides. •Prohibits a grant from being used to purchase an advertisement from a 	<ul style="list-style-type: none"> •Changes the name of the Wisconsin Election Campaign Fund to the "Clean Government Fund." •Modifies current penalties as follows: (1) creates a \$500 per day forfeiture applicable to candidates, individuals or committees that make a disbursement for the purposes of supporting or opposing a candidate for a major state office or for the purposes of making certain communications without first registering and reporting as required by the bill; (2) creates enhanced penalties for incorrect reporting of contributions, disbursements or obligations for actions under (1), above. If the report is off by more than 5% to 10%, the forfeiture is four times the amount of the difference. If off by more than 10% to 15%, the forfeiture is six times the amount of the difference. If off by more than 15%, the forfeiture is eight times the amount of the difference; (3) allows for action to nullify an election if report is off by more than 15% and violations are of sufficient severity to have affected the result of the election; and (4) provides for a fine of up to \$10,000, 	<ul style="list-style-type: none"> • Changes the name of the Wisconsin Election Campaign Fund to the "Clean Elections Fund." •Requires unspent grant moneys to be returned to the state. •Provides that if a candidate does not adhere to the agreement required to obtain a grant, the candidate is subject to a civil forfeiture equivalent to the amount of the grant the candidate received. Also, the candidate may be fined not more than three times the amount of any contributions received by the candidate, excluding qualifying or seed money contributions.

SUBJECT	CURRENT LAW	SB 62 (SEN. BURKE)	SB 104 (SEN. ELLIS)	SB 137 ¹ (SEN. RISSER)
		<p>broadcast communications medium that includes voices other than the grant candidates.</p> <ul style="list-style-type: none"> • Creates a campaign finance contribution tax credit for which a credit of up to \$100 may be claimed. • Provides that lobbyists' expenses are not deductible. • Provides for the broadening of representation on the Elections Board. 	<p>imprisonment for up to five years, or both, if a person, with intent to deceive or conceal, accepts or transfers a contribution, makes a disbursement or incurs an obligation to make a disbursement for the purpose of supporting or opposing a candidate for a major state office or for the purpose of making certain communications without registering or reporting.</p> <ul style="list-style-type: none"> • Increases periodic reporting requirements to require certain reports on the 63rd, 42nd and 21st days prior to an election for certain committees that intend to make certain contributions and disbursements and requires reports of actual contributions and disbursements on the 39th and 18th days prior to an election. 	
<i>Nonseverability</i>	N/A	<p>Provides that if any part or all of certain provisions of the bill relating to "issue ads," the daily reporting of independent expenditures, the daily reporting applicable to candidates who do not accept a grant or the provision of certain supplemental grants are found unconstitutional, then all of those provisions are void in their entirety.</p>	<p>Provides that if any part of the bill is found to be invalid, then all parts of the bill are void.</p>	<p>Provides that if any part of the bill is found invalid, those parts that are valid are severed from the invalid part, and the valid parts continue in force. (Current law.)</p>

Table prepared by: Robert J. Conlin, Senior Staff Attorney
Wisconsin Legislative Council Staff
April 17, 2001



State Representative
John Lehman

**TESTIMONY BEFORE THE SENATE COMMITTEE ON
JUDICIARY, CONSUMER AFFAIRS AND
CAMPAIGN FINANCE REFORM**

**April 19, 2001
Racine, Wisconsin**

Chairman George and members, thank you so much for coming to Racine and a special thanks for conducting a hearing on Senate Bill 62. This thoughtful proposal, authored by Senator Burke and co-sponsored by my colleagues Representatives Musser, Travis and Bock is wide-ranging and contains so many features that will improve our electoral process! I am heartened by this effort and feel that -- when taken as a whole -- this is exactly what we need.

I am just overjoyed to see the "bright light of day" features in the bill. The daily filing by candidates and advocacy groups recognizes the power of the Internet to serve citizens interested in clean elections and brings those nasty, last-minute "stealth" campaigns into the open where we and the news media can see them.

The use of the name or likeness of a candidate in the media during the campaign period is recognized for what it is -- advocacy for election or defeat of a candidate that should be subject to the very same scrutiny that campaign committees are under. (I have no fear, by the way, that our free speech rights are being trampled in Senate Bill 62. We will see a court challenge, no doubt, but I have great hopes we are moving beyond -- but respecting - *Buckley v. Valeo* and that we are moving to a day when candidates can control their own message and the average citizen can get a clear idea about differences between candidates and their stands on issues.

Although I believe Senate Bill 62 is the broad-sweep reform we need and I support it strongly, I have two concerns about over-funding that I would like you to note and amend.

- 1) First, the 2% threshold in SB 62 (LRB page 11) to qualify for Wisconsin election campaign financing improperly elevates the off-beat, single issue candidate to a new importance. If a candidate cannot achieve 6% of the votes cast in a primary (as we presently require) there is precious little chance, I believe, of winning any broad-based support. Why should taxpayers fund third party candidates with almost no electoral appeal? This proposal would only cause unnecessary distractions to both the public and serious candidates.

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2421 James Boulevard

Racine, WI 53403

(262) 632-3330

Printed on recycled paper.

Page 2

- 2) The other concern I have involves the dilemma of trying to attract candidates to public financing without upping the "arms race" -- encouraging even higher levels of spending on campaigns.

I have run three modest, publicly-financed spending limit campaigns in the 62nd -- non-television assembly races. I have stayed under \$17,250 and have enjoyed the \$4,155 grant in 1996, the \$6,715 grant in 1998 and last year's grant award of \$5,692. My opponents have done the same. The present grant system worked here. Money and money-raising were not the major concern. We focused on issues, allowing "spending limit" spending.

Now, Senate Bill 62 proposes to fund me with a better check-off up to the \$50,000 level? Bye-bye "little guy" races ... and I'm not the only one statewide.

I am sure my opponents and I can raise the match but the people I represent don't want and need that big-time, big money campaign at something like \$5 a vote.

Senate Bill 62 is in the main a great bill but has forgotten the modest, door-to-door races where television media is inaccessible or too costly to use. Senate Bill 62 ignores the good number of races where the present system has served both the incumbent and challenger and citizen fairly well.

The only solution I see to this dilemma -- because Senate Bill 62 is very appropriate for the largest, so-called "targeted" races -- is to design a two-tiered system: 1) one publicly funded, limited spending race category with no extraordinary use of television and radio; 2) and the other category a spending limit financing system when radio and television drive the campaign spending to the limits outlined in the bill.

With adjustments in these two areas -- the over-funding of very minor candidates and the over-funding of modest races -- Senate Bill 62 deserves endorsement by this committee.

Again, thank you so much for bringing this legislative hearing to the people of Racine. I would be happy to entertain any questions you might have.

League of Women Voters of Wisconsin
122 State Street Rm 405, Madison WI 53703-2500
Ph: 608/256-0827; Fx: 608/256-2853; E-mail: genfund@lwvwi.org

**Statement to the Senate Committee on Judiciary, Consumer Affairs, and Campaign Finance
Reform Regarding SB 62, *Voters First Campaign Finance Reform***

Thursday, April 19, 2001, 2:30 p.m.
Janesville
Municipal Bldg - City Council Chambers

This bill is a proposal for comprehensive campaign finance reform. Its provisions address and make changes in the 1970's statute which currently regulates campaign financing in Wisconsin.

The hope in the 1970's was that the state funds provided would assure that candidates would have adequate resources to reach the voters, that contributions and special interest influence would be controlled and disclosed as well as spending. The public money is designated via a \$1 income tax checkoff. Until about 10 years ago most candidates used the state funds in exchange for keeping spending under the limits, and there was enough money to provide full grants.

As you know, by the 1990s several things had changed. The fund was gradually depleted as the checkoff numbers dropped. Full grants were no longer available, and candidates began to fear high spending opponents. It came to be perceived as too risky by candidates to apply for the ever smaller grants while at the same time needing to raise larger amounts of additional money and be subject to 1970's spending limits against potentially big spending opponents.

The League believes that the following key provisions in this bill are exactly what is needed for Wisconsin to regain its position as a state with a strong, well regulated campaign finance system:

- 1) increase spending limits by amounts appropriate for viable campaigns with cost of living adjustments -- to assure that candidates have adequate funds to effectively reach voters with their messages.
- 2) set the checkoff at \$5 and provide general purpose revenues as needed -- no chance should be taken that funds are not available to provide candidates with full grants or that candidates will be discouraged from applying.
- 3) set grants at 45% of spending limits for partisan offices -- while a higher level would be desirable this percentage will provide the needed funds in the context of spending limit increases.
- 4) reduce individual contribution limits -- this is a way to lessen the possibility of special interest influence and the advantage for candidates who can access large contributors.
- 5) bring so-called *issue ads* into regulation as independent spending and provide supplemental grants for candidates faced with independent spending and opponents spending beyond the limits -- this means that big spending by both candidates and independents will be discouraged, but if it happens, fully disclosed.
- 6) eliminate transfers between committees including candidate committees and the special status now given legislative campaign committees -- these activities have become ways to conceal special interest influence and to insure incumbent/party control of the process.

- more -

There are so many other good things about this bill. We mention a few by list only:

- the many tightened reporting requirements,
- the reduced limits on candidates' own contributions,
- limiting lobbyists' contributions to districts where they live and eliminating their business tax deductions for lobbying expenses,
- the new 5-day requirements for getting contributor information and making deposits,
- conduit transfers,
- uses of residual funds, and
- 5% for public information about the purpose and effect of the state fund.

In short, the League is very pleased, actually excited, that all of these provisions have been combined in this comprehensive legislation which together will close up the many loopholes which have plagued our current statute. We hope the Committee will favorably evaluate this bill, especially because it attempts to bring together the various perspectives in the Legislature and among reform groups. Please commit to bringing to the full Senate a proposal based on what you learn in these hearings -- a proposal which meets these criteria of broad support. Please take seriously that this bill is a viable possibility.

Also would like you to remember

SB 115

Thank you for considering this bill.

LWVWI Legislative Committee contact: Sue Lloyd, 608/256-7250

Crivitz, Wisconsin
August 26, 1999

Mr. Mark Rogacki Executive Director
Wisconsin Counties Association
Wisconsin Counties
100 River Place Suite 101
Monona, Wisconsin 53716

Dear Mr. Rogacki;

In the May 1999 issue of Wisconsin Counties Magazine carried an article on Campaign Finance Reform in Wisconsin. Entitled "Don't Let Partisanship Stop Reform", by Jay Heck and Gail Shea.

I tried to put the subject out of my mind, during the interim as so much Political Drivel, how ever my disgust and concern only increased, so I decided to take this opportunity to voice my opinion. I will keep it as brief as possible, considering the seriousness of the subject from a citizens point of view.

The Authors write and I Quote " We Must not lose sight of the basic purposes of the campaign finance reform; to reconnect voters to our political system and to put candidates back in charge of campaigns. Voters want a system that:

- * Controls Spending.
- * Reduces Special Interests Influence.
- * Allows Qualified Candidates the Opportunity to Present Their Ideas Through a Vibrant Campaign Based On Direct Direct Voter Contact.
- * Ensures That The Qualifications For Running For Office Are Based On Ideas, Energy And A Commitment to Public Service, Not On Fund-Raising Ability.
- * Encourages Stronger State Political Parties That Play a Bigger Role in Recruiting, Training, and Funding Candidates.

Permit me to examine each of the aforesaid proposals.

*** CONTROLS SPENDING: Who will control Spending? A GOVERNMENTAL CREATED BUREAUCRATIC DEPARTMENT, STAFFED BY CAREER BUREAUCRATS and LEGISLATORS. (In Gambling we call that Stacking the Deck).

AND WHO'S MONEY WILL THEY BE CONTROLLING? Answer, THE TAXPAYERS MONEY of course. I wish not to be forced to contribute to the election of someone who's philosophy and goals are contrary to mine.

*** REDUCES SPECIAL INTEREST INFLUENCE. WHO IS THIS SPECIAL INTEREST THEY HAVE IN MIND? Is it the citizens that join a particular Group and Associate together so as their interests can be heard?

Is it the Wisconsin Education Association? Is it the Wisconsin School Board's Association, Is it the Wisconsin Manufacture's Association ? Is it the Wisconsin Business and Industry's Association ? Is it the Farmers Union?, Is it the Farm Bureau's Association ? Is it the A.F.of L?, the C.I.O ? Is it the National Rifle Association ? Is it the American Legion? Is it the VFW, Veterans of Foreign Wars ? Is it the Amvets? Is it the Carpenters Union ? Is it Association of Newspaper Editors ? Is it the Wisconsin Counties Association ? Is it the National Association of Counties? Is it the "LIBERAL" FORD Foundation ? Is it the "Liberal" John F. Kennedy Library Foundation ?

Your' going to say WHOA!!! WHOA!!!, HOLD ON HERE, Ah but the Wisconsin Counties Association, WCA, and the National Association, of Counties, NACO, The "Liberal" Ford Foundation, The "Liberal" John F. Kennedy Library Foundation Are all GOOD SPECIAL INTERESTS. You see, It's who Decides.

The Other SPECIAL INTERESTS ARE ALL GOOD CITIZENS WISHING TO BE HEARD, As Well

** ALLOWS ALL QUALIFIED CANDIDATES the opportunity to present their Ideas through a vibrant campaign based on direct voter contact.

Great, but "WHO" decides who is a qualified Candidate ? Enter our Government Legislator or Bureaucrat.

** Ensures that QUALIFICATIONS FOR RUNNING FOR OFFICE are based on Ideas, Energy, and a commitment to Public Service, not on Fund-Raising Ability;

Ah another question for our Friendly Bureaucrat to decide for us. Is not Raising Campaign Contributions, and getting out contacting people, based on Ideas, Energy, and Commitment, to Public Service ?

Page #3 Cnt'd

** ENCOURAGES STRONGER STATE POLITICAL PARTIES that play a bigger role in recruiting, training and funding candidates.

Ah, another question for our Friendly Bureaucrat to decide for us. Who Appoints all these Freindly Bureaucrats ? Why, Its our friendly Legislators, and Governors. Are not the present Political Parties Vigorous enough ? Aren't they raising enough Money now ? I'm Confident the Free Press (Also Guaranteed under the First Ammendment) will permit all people to be heard.

ITS CALLED ADVERTISING.

IN YOUR JULY ISSUE YOU LAUD SENATOR FEINGOLD FOR HAVING RECIEVED THE PROFILE IN COURAGE AWARD, FROM THE JOHN F. KENNEDY LIBRARY FOUNDATION. A LIBERAL FOUNDATION, and Receiving a \$25,000.00 Stipend. (A Campaign Contribution, Let's Call It for what it is).

Now if I wished to support a conservative of my choice I would be limited to a, \$1,000.00 dollars, while a "Liberal" "Foundation" can give any amount they wish. (Called a Stipend).

NO MY FRIEND, MY DONATION TO A CANDIDATE OF MY CHOICE IS MY EXERCISING MY FIRST AMENDMENT RIGHTS GUARANTEED UNDER THE FIRST AMENDMENT TO THE CONSTITUTION, A Right I and all Veterans of OUR ARMED SERVICES, both PAST and PRESENT FOUGHT, (Many Died) TO PROTECT.

NO THE PRESENT SYSTEM SERVED US WELL FOR OVER 200 YEARS, I DON'T BELIEVE IT NEEDS FIXING.

Thank you for taking the time to read my letter, I hope you will see fit to print my letter in your Monthly WCA Magazine.

Sincerely;

Donald A. Witt

CC; My Senators and Representatives.
News Media

Crivitz, Wisconsin
October 8, 1999

Editor, Milwaukee Journal Sentinel
Letters to the Editor
333 W. State St.
Milwaukee, Wisconsin 53201

Dear Sir/Mam;

Permit me to take this opportunity to comment on an
Articles that was in your paper on October 3, 1999, & October
4, 1999.

Your Article Quote " Following the Money;" Feingold's Push
for Campaign Reform Angers Colleagues"

He would restrict, and regulate money for Campaign
Financing.

What is Campaign Money Spent for? Your answer must be
advertising, a candidate's attributes, and accomplishments,
so the people will vote for him or her. Also for making public
a candidates voting record, and his or her philosophy, Also
what is important is his/her personal character record. (which
is important to demonstrate honesty, and trust worthyness "can
we trust that person with the keys to the Bank? Will he/she
steal us blind, not only our money, but our FREEDOM".)

So, Money in this case represents, ones ability to make
his/her lawful, and true wishes known to others. REFERRED TO
IN ARTICLE ONE OF OUR CONSTITUTION OF OUR UNITED STATES. Mine
as well as your FREE SPEECH.

The FIRST AMENDMENT STATES, and I Quote, " The Fiftieth
Edition of the Encyclopedia The World Book."

Congress shall make no law respecting and
establishment of religion, or prohibiting
the free exercise thereof; or abridging
the freedom of speech, or of the press;
or the right of the people peaceably to
assemble, and to petition the Government
for redress of grievances.

Your article espousing Mr. Feingold's proposal to put limits
on Campaign Financing is a Bold and Blatant attempt to Control
a form of Free Speech, and a form of Free Campaign Financing.

Page #2 Cont'd

I do not wish to be compelled to contribute to a candidate not of my choosing. (By your article, you are furthering and promoting his continued right to hold the office of United States Senator from Wisconsin). Is that not a form of Campaign contribution?

What about Media Editorializing for certain candidates? Is that not a form of Campaign Financing?

Most recently it has been alleged, and admitted by National Public Radio, and PBS Public Broadcasting Service, that they gave Donors Lists to the National Democratic Party, is that not a form of Campaign financing? who will police that practice? What about the Liberal Editorializing promulgated by Hollywood? What about the Editorializing in the Wisconsin Counties Monthly Magazine? What about the Giving of a STIPEND by Liberal Trusts, and Foundations? is that not a form of Campaign Financing? Will you agree that editorializing is a form of Campaign Finance? and therefore should be regulated?
As well

You See we Could go on and on how Campaign Financing is Stacking The Deck Against the average Citizen's ability to exercise his/her free speech, a right to be heard.

Thank you for printing my letter, and please give some thought that you some day you may not have access to a Newspaper to make your thoughts known. That someday you may be one of us.

Thank you again. Please have a pleasant day.

Sincerely

Donald A. Witt
W7593 Smith Creek Rd.
Crivitz, Wisconsin 54114
Tele; 715/854-2737 Fax Same Number.

CC; Mr. Mark Billing
W.I.S.N. Radio.
Senators; Mary Landrieu , Hutchison, Kohl, & Thomas
And Others.



**WISCONSIN LEGISLATIVE COUNCIL
STAFF MEMORANDUM**

TO: SENATOR GARY R. GEORGE, CHAIR, SENATE COMMITTEE ON JUDICIARY,
CONSUMER AFFAIRS AND CAMPAIGN FINANCE REFORM

FROM: Robert J. Conlin ^{RJC} and Ronald Sklansky ^{RS}, Senior Staff Attorneys

RE: Comparison Table of Various Campaign Finance Reform Proposals

DATE: July 18, 2001

The attached table, prepared at your request, provides a brief side-by-side comparison of the following: (a) current law with respect to campaign finance; (b) 2001 Senate Bill 62; and (c) Senate Substitute Amendment __ (LRBs0153/1) to 2001 Senate Bill 62. All of the above bills relate to campaign finance reform.

The attached table provides a summary of what might be considered the major provisions of the bills. It should not in any way be considered an exhaustive summary of those bills. The table is intended merely as a way to quickly compare some of the provisions of each proposal.

Should you have any questions about the contents of the table, please feel free to contact us at the Legislative Council Staff offices.

RJC:RS:wu:jal:ksm;rv;ksm;tlu

Attachment

Comparison of Senate Bill 62 and Senate Substitute Amendment (LRBs0153/1) to Senate Bill 62

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
Disbursement Limits:			
Governor	\$1,078,200	\$2,000,000	\$2,000,000
Lt. Governor	\$323,475	\$500,000	\$500,000
Attorney General	\$539,000	\$700,000	\$700,000
Secretary of State	\$215,625	\$250,000	\$250,000
Treasurer	\$215,625	\$250,000	\$250,000
Justice	\$215,625	\$300,000	\$300,000
Superintendent	\$215,625	\$250,000	\$250,000
Senator	\$34,500	\$100,000	\$120,000
Representative	\$17,250	\$50,000	\$60,000
Amount of Grant	<ul style="list-style-type: none"> • 45% of disbursement limit. • Subject to availability of funds. 	<ul style="list-style-type: none"> • Justice: 75% of disbursement level. • Other: 45% of disbursement level. • Supplemental grants available. • Fully funded. 	<ul style="list-style-type: none"> • 45% of disbursement level. • Supplemental grants available. • Fully funded. • Grant may be made for primary campaign.
Source of Funds	<ul style="list-style-type: none"> • \$1 income tax "checkoff." • 6% of votes cast in primary. 	<ul style="list-style-type: none"> • \$5 income tax "checkoff" + sum sufficient appropriation. • 2% of votes cast in primary. 	<ul style="list-style-type: none"> • \$5 income tax "checkoff" + sum sufficient appropriation. • 6% of votes cast in primary
Qualifying for Grant	<ul style="list-style-type: none"> • Raise 5% of disbursement limit through contributions from individuals of \$100 or less--10% for Senate and Assembly. Qualifying amounts are: Gov.: \$53,910 Lt. Gov.: \$16,174 Atty. Gen.: \$26,950 Sec. of State: \$10,781 Treasurer: \$10,781 	<ul style="list-style-type: none"> • Raise 5% of disbursement limit through contributions from individuals of \$100 or less who reside in the state--for Senate and Assembly 50% of individuals must reside in a county having territory within the legislative district. Qualifying amounts are: Governor: \$100,000 Lt. Gov.: \$25,000 Atty. Gen.: \$35,000 Sec. of State: \$12,500 Treasurer: \$12,500 Justice: \$15,000 	<ul style="list-style-type: none"> • Raise 5% of disbursement limit through contributions from individuals of \$100 or less who reside in state--for Senate and Assembly 50% of individuals must reside in a county having territory within the legislative district. Qualifying amounts are: Governor: \$100,000 Lt. Gov.: \$25,000 Atty. Gen.: \$35,000 Sec. of State: \$12,500 Treasurer: \$12,500 Justice: \$15,000

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
	Justice: \$10,781 Super.: \$10,781 Sen.: \$3,450 Rep.: \$1,725	Superintendent: \$12,500 Sen.: \$5,000 Rep.: \$2,500	Superintendent: \$12,500 Sen.: \$6,000 Rep.: \$3,000
Individual Contribution Limits: Governor Lt. Governor Atty. General Secretary of State Treasurer Justice Superintendent Senator Representative	\$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$1,000 \$500	\$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$1,000 \$500 \$250	Retain current law.
Committee Contributions: Governor Lt. Governor Atty. General Secretary of State Treasurer Justice Superintendent Senator Representative	\$43,128 \$12,939 \$21,560 \$8,625 \$8,625 \$8,625 \$8,625 \$1,000 \$500	\$45,000 ¹ \$45,000 ¹ \$45,000 ¹ \$45,000 ¹ \$45,000 ¹ \$45,000 ¹ \$45,000 ¹ \$1,000 ¹ \$500 ¹	\$45,000 ¹ \$15,000 ¹ \$25,000 ¹ \$10,000 ¹ \$10,000 ¹ \$10,000 ¹ \$10,000 ¹ \$1,000 ¹ \$500 ¹
Conduits	Contributions treated as individual contributions.	Contributions treated as committee contributions.	Conduit may transfer amounts not to exceed committee contributions.
Legislative Campaign Committees	Contributions treated specially and not subject to standard committee contribution limits.	Contributions treated as other committee contributions.	Contributions treated as other committee contributions.

¹ Grant candidates may not receive, and may not accept, contributions from committees, other than political party committees.

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
<i>Time Restrictions on Contributions</i>	N/A	Prohibits contributions to incumbent state elected officials during legislative session prior to passage of budget and during floor periods thereafter, except in cases of recall of the incumbent. • Prohibits a committee from making a contribution to any other committee, except a political party committee, personal campaign committee or support committee. (Exception for committees affiliated with the same labor organization.)	Prohibits contributions to incumbent state elected officials during legislative session prior to passage of budget. • Prohibits a committee from making a contribution to any other committee, except a political party committee, personal campaign committee or support committee. (Exception for committees affiliated with the same labor organization.) • Does <u>not</u> prohibit contributions from one personal campaign committee to another.
<i>Committee-to-Committee Transfers</i>	N/A	• Prohibits contributions from one personal campaign committee to another.	Retain current law (but see description related to supplemental grants).
<i>"Issue Ads"</i>	Communications that expressly advocate the election or defeat of a clearly identified candidate are subject to registration and reporting requirement.	Requires registration and reporting of information relating to contributions and disbursements associated with communications made by communications media, mass mailing or telephone bank operator within 60 days of an election that includes the name or likeness of a candidate, the name of an office to be filled or the name of a political party. Such communications are considered to be made for "political purposes." • Provides extra grant to a candidate who has independent expenditures made against him or her, or who has independent expenditures made on behalf of his or her opponent. Extra grant equal to the value of those expenditures exceeding 10% of disbursement limit for the office. • Provides extra grant to a candidate whose opponent does not accept grant and who accumulates cash or makes disbursements exceeding a combined total of the disbursement level of the office. Extra grant	Retain current law (but see description related to supplemental grants).
<i>Supplemental Grants</i>	N/A	• Provides extra grant to a candidate who has independent expenditures made against him or her, or who has independent expenditures made on behalf of his or her opponent. Extra grant equal to the value of those expenditures exceeding 10% of disbursement limit for the office. • Provides an extra grant to a candidate who has independent expenditures made against the candidate or for an opponent. Extra grant equal to value of those expenditures	Retain current law (but see description related to supplemental grants).

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
		<p>equal to the amount by which the cash accumulation and/or disbursements exceed the disbursement level.</p>	<p>exceeding 20% of disbursement limit for the office. "Independent expenditure" means an expenditure for a communication within 30 days of a primary election or within 60 days of a general election that refers to a clearly identified candidate, that is made without cooperation or consultation with the candidate's campaign and that is not made in concert with, or the request or suggestion of, the candidate's campaign.</p> <ul style="list-style-type: none"> • Provides extra grant to a candidate whose opponent does not accept grant and who accumulates cash or makes disbursements exceeding a combined total of the disbursement level of the office. Extra grant equal to the amount by which the cash accumulation and/or disbursements exceed the disbursement level.
<i>Cost-of-Living Adjustment</i>	N/A	<p>Creates a cost-of-living adjustment to be determined by the Elections Board by rule every other year.</p> <ul style="list-style-type: none"> • Lowers overall individual contribution limit from \$10,000 to \$5,000. 	<ul style="list-style-type: none"> • Total supplemental grant payment capped at three times the grant amount originally payable. <p>Creates a cost-of-living adjustment to be determined by the Elections Board by rule every other year.</p> <ul style="list-style-type: none"> • Retain current law overall individual contribution limit of \$10,000.
<i>Other</i>	N/A	<ul style="list-style-type: none"> • Prohibits candidates from retaining beyond December 31 of even-numbered years unencumbered contributions exceeding 10% of total disbursement level for that office. • Prohibits contributions from committees or groups that do not maintain an office or street address in Wisconsin unless registered with the FEC. 	<ul style="list-style-type: none"> • Retain current law authority of candidates to keep unencumbered contributions. • Retain current law authority of nonresident contributors to make contributions without FEC registration.

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
	<ul style="list-style-type: none"> • Increases contribution limits to political parties from \$150,000 to \$300,000. • Limits the amount a candidate who accepts a grant may contribute to his or her own campaign to \$1,000. • Provides that a lobbyist may contribute to a candidate for partisan elective office only if the candidate seeks office in the jurisdiction or district where the lobbyist resides. • Prohibits a grant from being used to purchase an advertisement from a broadcast communications medium that includes voices other than the grant candidates. • Creates a campaign finance contribution tax credit for which a credit of up to \$100 may be claimed. • Provides that lobbyists' expenses are not deductible. • Provides for the broadening of representation on the Elections Board. • Prohibits candidate from soliciting a lobbyist or principal for a contribution to candidate. 	<ul style="list-style-type: none"> • Increases overall contribution limit to political parties from \$150,000 to \$450,000 and increases committee contribution limit to political parties from \$6,000 to \$18,000. • Retain current law authority of grant-accepting candidate to contribute to own campaign an amount not to exceed 200% of individual contribution limit. • Retain current law authority of lobbyist to make contributions to any candidate. • Remove Senate Bill 62 prohibitions on use of grant with respect to voices in communications. • Remove Senate Bill 62 contribution tax credit. • Remove Senate Bill 62 nondeductibility of lobbyist expenses. • Retain current law makeup of Elections Board representation. • Remove prohibition regarding solicitation of a lobbyist or principal to make contribution to candidate. 	

SUBJECT	CURRENT LAW	SB 62	SUBSTITUTE AMENDMENT
<i>Nonseverability</i>	N/A	Provides that if any part or all of certain provisions of the bill relating to "issue ads," the daily reporting of independent expenditures, the daily reporting applicable to candidates who do not accept a grant or the provision of certain supplemental grants are found unconstitutional, then all of those provisions are void in their entirety.	<ul style="list-style-type: none"> • If a court finds that any part of the process by which supplemental grants are made in response to an opponent's expenditures is unconstitutional, the entire act is void. • If a court finds that any part of the process by which supplemental grants are made in response to "independent expenditures" is unconstitutional, then that process is void in its entirety.

Table prepared by: Robert J. Conlin and Ronald Sklansky, Senior Staff Attorneys
Wisconsin Legislative Council Staff
July 18, 2001
RJC:RS;jal:ksm;ksm;tlu