

STATE OF WISCONSIN
Senate Journal
Ninety–Second Regular Session

WEDNESDAY, December 18, 1996

The Chief Clerk makes the following entries under the above date.

PETITIONS AND COMMUNICATIONS

**State of Wisconsin
Department of Administration**

November 25, 1996

The Honorable, The Legislature:

In May 1996, the Department of Administration appointed an inter-agency Administrative Management Team to develop recommendations for an effective, efficient service delivery and administrative structure for a common statewide infrastructure support system. The Team included management representatives from seven agencies with program, IT, and budget expertise. The team met over a period of several months, collecting and analyzing information relating to service patterns, options and delivery alternatives. The results of the Team's work is a proposal that balances the benefits from shared requirements and common solutions with the benefits to be gained by marketplace competition to provide needed services.

Attached is the team's final report and recommendations. If you have any questions or comments, please contact Bruce Reines, 266-8878 or REINEWD@EMX, or Beth Hastings, 267-0624 or HASTIB@EMX.

Sincerely,

JAMES R. KLAUSER
Secretary

**State of Wisconsin
Legislative Audit Bureau**

December 16, 1996

The Honorable, The Legislature:

We have completed an evaluation of transportation programs and revenues within the Department of Transportation, as directed by the Joint Legislative Audit Committee and [1995 Wisconsin Act 113](#). A second report on the Department's management of the highway program will be released early in 1997. The Department of Transportation is responsible for planning, constructing, and maintaining the State's transportation facilities and providing financial assistance to counties and municipalities for preserving and improving local roads and transit systems. In 1996-97, \$1.58 billion will be expended to support state and local transportation programs. Approximately 45 of this amount will be spent on highways, 28 percent in local road aids, and 6 percent in local transit assistance.

Our analysis indicates that transportation program expenditures have increased 21.7 percent above inflation over the last ten years. These expenditures have created a Wisconsin highway system that is in good condition compared with those

of neighboring states and nationally. They have also allowed for relatively generous support of local mass transit systems and local roads, considering transportation aids and shared revenues made available to local governments that can be used for transportation purposes. Despite the increased support that has been provided, demand remains for additional transportation funding for highways; local aids; expanded transit programs, including light rail; airports; rails; and harbors.

The current revenue structure will not provide funding sufficient to meet these demands. In addition, the State's heavy reliance on revenue bonding to fund major highway improvements is of particular concern. By fiscal year 2001-02, funds realized from the sale of bonds will be less than the amount paid in debt service. therefore, the Legislature is faced with several difficult choices: allow the existing transportation systems to deteriorate; redirect highway spending priorities to emphasize preservation of existing roads, rather than expand the highway system or further develop other modes of transportation; or increase revenues to meet demand.

We appreciate the courtesy and cooperation extended to us by staff of the Department of Transportation, many local officials, and representatives of groups interested in transportation. A response from the Secretary of the Department of Transportation is the Appendix.

Sincerely,

DALE CATTANACH
State Auditor

**State of Wisconsin
Department of Administration**

December 9, 1996

The Honorable, The Legislature:

With this letter, I am forwarding to you the annual report of the Bureau of Justice Information Systems (BJIS) in compliance with s. [16.971 \(9\)](#), Stats. The Bureau of Justice Information Systems is a key component of the State of Wisconsin's enterprise approach to technology and focuses specifically on improving public safety and justice through the efficient use of technology.

The enclosed report is the *first* BJIS Annual Report as the bureau is a new organization. BJIS was created to fulfill the Governor's and Legislatures' goal, as outlined in [1995 Wisconsin Act 27](#), to improve and coordinate the sharing of information among state and county justice agencies. I am pleased to report that the bureau has made great strides this past year both in implementing a computer system for district attorneys and in fostering cooperative working relationships among diverse agencies. Particularly noteworthy is the landmark joint effort of the Wisconsin Supreme Court and the Department of Administration in working together to provide technical support for district attorney automation. This significant partnership represents a new approach to

government operations and reflects the bureau's unique purpose.

If additional copies are required, please contact Alison Poe, Director, Bureau of Justice Information Systems at 264-9312.

Sincerely,

MARK D. BUGHER
Secretary

**State of Wisconsin
Department of Administration**

December 9, 1996

The Honorable, The Senate:

This report is transmitted as required by sec. 20.002(11)(f) of the Wisconsin Statutes, (for distribution to the appropriate standing committees under sec. 13.172(3) Stats.), and confirms that the Department of Administration has found it necessary to exercise the "temporary reallocation of balances" authority provided by this section in order to meet payment responsibilities and cover resulting negative balances during the month of November, 1996.

On November 1, 1996 the **Wisconsin Health Education Loan Repayment Fund** balance was -\$1 thousand. This shortfall increased to -\$2 thousand on November 18, 1996 and continued through the end of the month. This shortfall was due to the timing of revenues.

On November 1, 1996 the **Wisconsin Information Technology Services Fund** balance was -\$1.54 million. This shortfall continued until November 4, 1996 when the balance reached \$114 thousand. This shortfall was due to the timing of revenues.

On November 13, 1996 the **Wisconsin Petroleum Inspection Fund** balance was -\$842 thousand. This shortfall continued until November 21, 1996 when the balance reached \$7.21 million. this shortfall was due to the timing of revenues.

the Wisconsin Health Education Loan Repayment Fund, Information Technology Services Fund and Petroleum Inspection Fund shortfalls were not in excess of the \$400 million ceiling and did not exceed the balances of the Funds available for interfund borrowing.

The distribution of interest earnings to investment pool participants is based on the average daily balance in the pool and each fund's share. Therefore, the monthly calculation by the State Controller's Office will automatically reflect the use of these temporary reallocations of balance authority.

Sincerely,

MARK D. BUGHER
Secretary

Referred to joint committee on **Finance**.

EXECUTIVE COMMUNICATIONS

**State of Wisconsin
Office of the Governor**

December 9, 1996

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint ZEUSKE, CATHY S., of Peshtigo, as

Secretary of the Department of Revenue, to serve for the term ending at the pleasure of the Governor.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing, Government Operations and Cultural Affairs**.

**State of Wisconsin
Office of the Governor**

December 9, 1996

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint BUGHER, MARK, of Waunakee, as Secretary of the Department of Administration, to serve for the term ending at the pleasure of the Governor.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing, Government Operations and Cultural Affairs**.

**State of Wisconsin
Office of the Governor**

December 9, 1996

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint KIEFF, LORRI J., of Oneida, as a member of the Wisconsin Housing and Economic Development Authority, to serve for the term ending January 1, 1999.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Economic Development, Housing, Government Operations and Cultural Affairs**.

**State of Wisconsin
Office of the Governor**

December 9, 1996

The Honorable, The Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint DEHAVEN, NORMA, of Fitchburg, as a member of the State of Wisconsin Investment Board, to serve for the term ending May 1, 1999.

Sincerely,

TOMMY G. THOMPSON
Governor

Read and referred to committee on **Agriculture, Transportation, Utilities and Financial Institutions**.

**REFERRALS AND RECEIPT OF
COMMITTEE REPORTS CONCERNING
PROPOSED ADMINISTRATIVE RULES**

**State of Wisconsin
Revisor of Statutes Bureau**

January 1, 1997

To the Honorable, the Senate:

The following rules have been published:

Clearinghouse Rules	Effective Date(s)
95- 70	January 1, 1997
95-192	(part) January 1, 1997

96- 23	(part) March 1,1997
	(part) April 1,1997
96- 37	January 1,1997
96- 69	January 1,1997
96- 71	January 1,1997
96- 72	January 1,1997
96- 80	January 1,1997
96- 83	January 1,1997
96- 89	January 1,1997
96- 91	January 1,1997
96- 94	January 1,1997
96- 97	January 1,1997
96-103	January 1,1997
96-112	February 1,1997
96-114	January 1,1997
96-116	January 1,1997
96-125	January 1,1997
96-126	January 1,1997
96-137	January 1,1997
96-143	January 1,1997

Sincerely,
GARY L. POULSON
 Deputy Revisor

The committee on **Agriculture, Transportation, Utilities and Financial Institutions** reports and recommends:

Senate Clearinghouse Rule 96-144

Relating to energy conservation and ventilation.

No action taken.

Senate Clearinghouse Rule 96-146

Relating to motor carrier safety regulations, motor carrier safety requirements for transportation of hazardous materials and motor carrier safety requirements for intrastate transportation of hazardous materials.

No action taken.

Senate Clearinghouse Rule 96-147

Relating to driver license issuance.

No action taken.

Senate Clearinghouse Rule 96-149

Relating to laboratory certification fees.

No action taken.

Senate Clearinghouse Rule 96-155

Relating to transportation of garbage or refuse permits.

No action taken.

Alice Clausing
 Chairperson

The committee on **Environmental Resources and Urban Affairs** reports and recommends:

Senate Clearinghouse Rule 96-077

Relating to the regulation of effluent limitations and pretreatment standards for the organic chemicals, plastics and synthetic fibers industry.

No action taken.

Senate Clearinghouse Rule 96-078

Relating to the regulations of effluent limitations and pretreatment standards for the pesticide chemicals industry.

No action taken.

Senate Clearinghouse Rule 96-086

Relating to general provisions for emission standards for hazardous air pollutants.

No action taken.

Senate Clearinghouse Rule 96-087

Relating to emission standards for hazardous air pollutants generated from halogenated solvent cleaning operations.

No action taken.

Senate Clearinghouse Rule 96-099

Relating to one- and two-family dwelling construction in flood hazard zones.

No action taken.

Kevin Shibilski
 Chairperson

The committee on **Insurance, Tourism, Veterans and Military Affairs** reports and recommends:

Senate Clearinghouse Rule 96-037

Relating to investments by town mutual insurers.

No action taken.

Senate Clearinghouse Rule 96-094

Relating to financial standards for insurers.

No action taken.

Roger Breske
 Chairperson

The committee on **Labor** reports and recommends:

Senate Clearinghouse Rule 95-069

Relating to relocation assistance.

No action taken.

Senate Clearinghouse Rule 95-228

Relating to credentials, licenses, certifications and registrations, administered by the division of safety and buildings.

No action taken.

Senate Clearinghouse Rule 96-013

Relating to the electrical code.

No action taken.

Senate Clearinghouse Rule 96-049

Relating to examination reviews.

No action taken.

Senate Clearinghouse Rule 96-063

Relating to plumbing plans and adopted standards.

No action taken.

Senate Clearinghouse Rule 96-080

Relating to ventilation and energy conservation.

No action taken.

Senate Clearinghouse Rule 96-089

Relating to the inspection of fire systems.

No action taken.

Senate Clearinghouse Rule 96-100

Relating to soil erosion at one- and two-family dwelling construction sites.

No action taken.

Senate Clearinghouse Rule 96-150

Relating to examinations and continuing education requirements for interior designers.

No action taken.

Russell Decker
 Chairperson