

STATE OF WISCONSIN

Senate Journal

Ninety-First Regular Session

10:00 A.M.

Thursday, February 4, 1993

The Senate met.

The Senate was called to order by Fred A. Risser, President of the Senate.

The Chair, with unanimous consent, appointed Senators George and Leean as escorts to the Governor.

Senator Helbach, with unanimous consent, asked that the calling of the roll be dispensed with.

INTRODUCTION OF RESOLUTIONS

Senate Joint Resolution 7

Relating to memorializing Congress to repeal the earnings limits for social security recipients.

By Senators Buettner, Clausing, Drzewiecki, Burke, Schultz, Darling, Farrow, Petak, Lasee and Rude; cosponsored by Representatives Krusick, Ott, Goetsch, Krosnicki, Nass, Schneiders, Silbaugh, Rosenzweig, Harsdorf, Lorge, Ladwig, Musser, Dobyns, Urban, Hahn, Zien, Ryba, Bolle and Hanson.

To committee on Aging and Rural Affairs.

INTRODUCTION OF BILLS

Read first time and referred:

Senate Bill 35

Relating to environmental education grants, environmental assessments and making an appropriation.

By Senators Helbach, Burke, Potter, Cowles, Breske, Moen, Chvala and Clausing; cosponsored by Representatives Gruszynski, Black, Ourada, Hasenohrl, Stower, Lorge, Hinkfuss, Notestein, Roberts, Holperin, Boyle and Rosenzweig.

To committee on Urban Affairs, Financial Institutions and Environmental Resources.

Senate Bill 36

Relating to evidence of a complaining witness's manner of dress.

By Senators Burke, Moore, Buettner, Clausing, Risser, Darling, Potter, Huelsman, Breske, Plewa and Schultz; cosponsored by Representatives Potter, Bell, Barca, Plache, Rosenzweig, Huber, Turner, Jensen, Riley, Lorge, Bock, Lehman, Carpenter, Klusman, Gronemus, Black, Baldus, Wineke, Porter, Musser, Dobyns and Brandemuehl.

To committee on Judiciary and Consumer Affairs.

Senate Bill 37

Relating to the compulsory school attendance law, contributing to truancy and providing penalties.

By Senators Stitt, Potter, Huelsman, Farrow and Petak; cosponsored by Representatives Lehman, Hahn, Duff, Ladwig, Vergeront, Kaufert, Schneiders and Rosenzweig.

To committee on Education.

Senate Bill 38

Relating to contracts for teaching or other educational services in elementary and secondary schools.

By Senators Stitt, Huelsman, Leean, Farrow, Cowles and Darling; cosponsored by Representatives Lehman, Duff, Hahn, Goetsch, Ladwig, Vergeront, Schneiders and Silbaugh.

To committee on Education.

Senate Bill 39

Relating to the regulation of chiropractors and granting rule-making authority.

By Senators Moen, Decker, Breske, Schultz, Rude, Buettner, Clausing and Huelsman; cosponsored by Representatives Robson, Carpenter, Baldus, Bolle, Johnsrud and Ourada, by request of Department of Regulation and Licensing and the Chiropractic Examining Board.

To committee on Health Care, Human Services and Corrections.

COMMITTEE REPORTS

The committee on Senate Organization reports and recommends the following nomination to committee for appointment by the Senate:

Jim Kleinhans of Wausau to the Radioactive Waste Review Board.

The committee on Senate Organization reports and recommends:

Senate Joint Resolution 6

Relating to creating a bipartisan special joint committee on Fort McCoy.

Adoption:

Ayes, 6 -- Senators Risser, Helbach, Chvala, Ellis, Rude and Farrow;

Noes, 0 -- None.

Fred A. Risser  
Chair

The committee on Health Care, Human Services and Corrections reports and recommends:

CORRY, MICHAEL F., of Madison, as a member of the Wisconsin Cost Containment Commission, to serve for the term ending March 1, 1998.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

TAINTER, LARRY, of McFarland, as a member of the Wisconsin Cost Containment Commission, to serve for the term ending March 1, 1996.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

SENSENBRENNER, MARY ELLEN, of Madison, as a member of the Wisconsin Cost Containment Commission, to serve for the term ending March 1, 1994.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

BEASER, GLORIA A., of Montello, as a member of the Respiratory Care Practitioners Examining Council, to serve for the term ending July 1, 1995.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

HARPER, NANCY, of Madison, as a member of the Nursing Home Administrator Examining Board, to serve for the interim term ending July 1, 1995.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

GETTO, DR. CARL J., of Middleton, as a member of the Rural Health Development Council, to serve for the term ending July 1, 1997.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

TOWNSEND, JOYCE, of Glendale, as a member of the Council on Domestic Abuse, to serve for the term ending July 1, 1995.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

PEEBLES, MICHAEL J., of Fond du Lac, as a member of the Prison Industries Board, to serve for the term ending May 1, 1995.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

HEINEMANN, VIRGINIA, of Wausau, as a member of the Examining Board of Social Workers, Marriage and Family Therapists and Professional Counselors, to serve for the term ending July 1, 1996.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

KNIGHT, DOUGLAS V., of Eau Claire, as a member of the Examining Board of Social Workers, Marriage and Family Therapists and Professional Counselors, to serve for the term ending July 1, 1994.

Confirmation:

Ayes, 6 -- Senators Moen, Buettner, Decker, Breske, Schultz and Rude;

Noes, 0 -- None.

Rodney C. Moen  
Chair

#### PETITIONS AND COMMUNICATIONS

State of Wisconsin

Department of Health and Social Services

February 1, 1993

To the Honorable the Legislature:

1987 Wisconsin Act 399 directed the Department of Health and Social Services to annually submit to the governor and the chief clerk of each house of the legislature a report evaluating the grants for services to persons with epilepsy program (s.46.57). The attached report is submitted to fulfill this requirement.

Sincerely,  
Gerald Whitburn  
Secretary

The State Historical  
Society of Wisconsin

January 29, 1993

To the Honorable the Legislature:

Pursuant to 1991 Wisconsin Act 269, attached please find a report on the status of submerged cultural resources management activities by the State Historical Society of Wisconsin.

Since the formation of a small underwater archeology program in 1988, the SHSW has made significant advances in the identification, protection, and management of submerged cultural resources in state waters. Cornerstones of the program have been ongoing resource inventory work, pro-active public education and involvement, and efforts toward the designation of state bottomland preserves or marine sanctuaries in Wisconsin waters. Many of these accomplishments are due to joint projects with other agencies and grant assistance from outside sources. However, a more comprehensive program of state submerged cultural resources management, such as the creation of preserve

areas, site management, and adequate law enforcement, will require a stronger state commitment, and commitment of funding, for the effective preservation and management of Wisconsin's maritime heritage.

Please direct any specific questions that you might have regarding the report to David J. Cooper, State Underwater Archeologist at 264-6493.

Sincerely,  
H. Nicholas Muller III  
Director

State of Wisconsin  
Department of Administration

January 27, 1993

To the Honorable the Legislature:

This report is transmitted as required by sec. 20.002(11)(f) of the Wisconsin Statutes, (for distribution to the appropriate standing committees under sec. 13.172(3) Stats.), and confirms that the Department of Administration has found it necessary to exercise the "temporary reallocation of balances" authority provided by this section in order to meet payment responsibilities and cover resulting negative balances during the month of December, 1992.

On December 1, 1992, the Mediation Fund balance was \$-4 thousand. This shortfall continued until December 28, 1992 when the balance reached \$ 272 thousand. This shortfall was due to the timing of revenues to the Fund.

On December 30, 1992 the Elderly Property Tax Deferral Fund balance was \$-72 thousand. The shortfall was due to the timing of revenues to the Fund.

The Mediation Fund and Elderly Property Tax Deferral Fund shortfalls were not in excess of the \$400 million ceiling and did not exceed the balances of the Funds available for interfund borrowing.

The distribution of interest earnings to investment pool participants is based on the average daily balance in the pool and each fund's share. Therefore, the monthly calculation by State Finance will automatically reflect the use of these temporary reallocations of balance authority.

Sincerely,  
James R. Klauser  
Secretary

Referred to committee on Housing, Commerce,  
Government Operations and Cultural Affairs.

STATE OF WISCONSIN  
ETHICS BOARD

February 2, 1993

To the Honorable the Senate:

At the direction of s. 13.685(7), Wisconsin Statutes, I am furnishing you with the names of organizations recently registered with the Ethics Board as employing one or more individuals to affect state legislation or

administrative rules. For each organization I have noted the general area of legislative or administrative action which the organization has described as the object of its lobbying activity and the name of each licensed lobbyist that the organization has authorized to act on its behalf.

**Advertising Publishers Assoc., Wisconsin**

Subjects: Legislation impacting legal notices, recycling, employment laws that deal with paper carriers.

Hanson, Thomas

**Alliance for Jobs, Inc., Wisconsin**

Subjects: Opposition to compulsory union legislation in favor of voluntary union legislation.

Sobiek, Steven

**Alliance of Cities, Inc., Wisconsin**

Subjects: Intergovernmental payments, property taxes, public employee bargaining, environment, highways, courts and state taxes.

Huck, Edward

Sumi, Gail

**American Civil Liberties Union of Wisconsin, Inc.**

Subjects: All areas that affect civil liberties and rights of all Wisconsinites.

Ahmuty, Christopher

**American Family Insurance Group**

Subjects: Insurance legislation and regulation and legislation and regulation affecting American Family as an employer.

Schwerdtfeger, Owen

**American Petroleum Institute**

Subjects: Any legislative or administrative action which may have a direct or indirect impact upon the petroleum industry or upon a segment thereof.

Elliott, Charles

Roth, Erin

**Anesthesiologists, Wisconsin Society of**

Subjects: All areas which may affect the practice of medical anesthesiology in Wisconsin.

Hanson, Thomas

**Archdiocese of Milwaukee**

Subjects: All issues that concern poverty, children and families.

Morgan, Marjorie

**Banc One Wisconsin Corp.**

Subjects: All legislation and administrative rule proposals dealing with bank or trust services.

Elverman, Tim

Broydrick, Bill

Fitzgerald, Moira

**Bankers Association, Wisconsin**

Subjects: Banking, agriculture, tax, real estate, consumer and insurance issues on behalf of Wisconsin's banks.

Argue, Harry

Vaughan, Michael

Knight, John

**Bowling Proprietors Assoc. of Wisconsin, Inc.**

Subjects: Anything related to alcohol and tobacco sales, as well as gambling issues.

Birkley, Michael Brown County

Subjects: Issues relating to Brown County government including administration, public safety, transportation, education, culture and recreation, human services, planning and development.

Pankoke, Heidi

**Browning-Ferris Services, Inc.**

Subjects:

Peshek, Peter

Letzing, Sybil

Brozek, Michael

**Cable Communications Assoc., Wisconsin**

Subjects: Any and all legislation and administrative rules which may affect the Wisconsin cable TV industry.

Hanson, Thomas

**Collectors Assoc., Inc., Wisconsin**

Subjects: Consumer law, collection law, banking department, collection regulation.

Rush, Donald

**Consulting Engineers, Wisconsin Assoc. of**

Subjects: Budget bill; legislation related to liability issues; administrative rules of DOT, DNR, Division of Facilities Development.

Brandenburg, Robert

Vaughan, Michael

**Cooperatives, Wisconsin Federation of**

Subjects: Credit unions, town mutual insurance companies and cooperatives of all kinds including, but not limited to dairy, farm supply, marketing, farm credit, electric, telephone, and artificial insemination.

Wenzel, Nancy

Jenkins, David

Manske, John

**Cornell University**

Subjects: Tax policy

Bablitch, Stephen

**Credit Union League, Wisconsin**

Subjects: In general, those items which impact the operation of a financial institution, in particular credit unions, as a service provider or employer.

Brunner, Ralph

**Dane County**

Subjects: Human services, transportation, public safety, environment, local government and all issues affecting county government

Wisniewski, Daniel

Eleson, Charity

**Distilled Spirits Council of the United States**

Subjects: Any proposed legislation or administrative rule which could affect the alcoholic beverage industry in any way.

Anderson, Norman

**Education Association Council, Wisconsin**

Subjects: The primary focus is the capitol K-12, VTAE education systems, including funding structure and educational standards. Issues related to WEAC's members' welfare including wages, hours and general working conditions. Any and all other issues with the potential for being of interest WEAC.

Collins, Richard

Lentz, Charles

Oradei, Bruce

Coe, Jack

Stocks, John

Barker, Leigh

Stout, Katie

West, Robert

**Exxon Corp.**

Subjects: Any function or activity of any branch of state or local government; agriculture, outdoors or environment, taxation, regulation of business, finance or insurance or other topics pertaining to the general public health or welfare.

Wimmer, James

**Family Health Plan Cooperative**

Subjects: Rules and legislation relating to health care, health insurance, non-profit organizations and business.

Dougherty, Philip

**Farmers Union, Wisconsin**

Subjects: Agriculture, Natural Resources, Health Policy, Tax Policy and other subject matters of interest to our membership.

Kastel, Mark

**Feed, Seed & Farm Supply Assn., Wisconsin**

Subjects: All agricultural matters and topics which affect business in general.

Roesler, Eldon

**Fire Fighters of Wisconsin, Professional**

Subjects: Legislation and rules affecting fire fighters' health, safety and pension. Also mediation/arbitration laws, cost controls/revenue sharing, as well as safety rules to the general public.

Zeier, Mark

Gale, Richard

Dobish, Michael

Kunesh, Michael

Smith, Alvin

**FMN Management Services**

Subjects: Any legislation pertaining to health insurance, home care, supplemental staffing, services for the mentally ill and geriatric populations. Also Health & Social Services administrative rules.

Swandby, Janet

**Great Lakes Hemophilia Foundation, Inc.**

Subjects: All areas related to maternal and child health including planning and implementation of block grants and general purpose revenue. In addition, the Foundation's patients have interests in insurance issues in general -- the Health Insurance Risk Sharing Plan, programs in or governed by the Office of the Insurance Commissioner, and universal health care issues specifically. Chronic disease programs such as the Wisconsin Hemophilia Home Care Program, Hemophilia Treatment Block Grants, AIDS Risk Reduction, Sickle Cell Newborn Screening and treatment programs are also of concern. Other topics we may attempt to influence include: 1) long-term care and financing; 2) health care issues within the graded educational system; 3) current proposed, and new legislation and administrative rules on non-profit regulation, licensing, and practices; and 4) other issues directly related to the operation of the Foundation and its affiliated treatment centers.

Hand, Janice

**HMOs, Wisconsin Association of**

Subjects: Those dealing with health care, managed care and insurance.

Graves, Virginia

Haffenbredl, Mary

Vaughan, Michael

**ITT Consumer Financial Corp.**

Subjects: Consumer finance, insurance, any other legislation that may impact on consumer finance or insurance.

Essie, Patrick

**Land Surveyors, Wisconsin Society of**

Subjects: All proposals which could affect the practice of land surveying in Wisconsin

Anderson, Norman

**League of Wisconsin Municipalities**

Subjects: Actions affecting cities and villages.

Thompson, Daniel

Bull, Kathy

**Marshall & Ilsley Corporation**

Subjects: Banking and related financial matters.

Cook, Sharon

Mitchell, Brian

**Mechanical Contractors Assoc. of Wisconsin**

Subjects: Environmental, labor, professional licensing and regulation.

Cook, Sharon

Mitchell, Brian

**Medical College of Wisconsin**

Subjects: Education and health care

Gissen, Donna

Bolger, T. Michael

Gessert, Charles

Mittling, John

Hottenroth, Theresa

Carley, David

**MedX, Inc.**

Subjects: Environmental

Mitchell, Brian

**Merrill Lynch, Pierce, Fenner & Smith, Inc**

Subjects: Regulation of business, finance, taxation, insurance, employment, any other issues pertaining to public finance.

Brozek, Michael

**Milwaukee Police Association, Local #21 IUPA, AFL-CIO**

Subjects: Any and all legislation affecting law enforcement personnel.

DeBraska, Bradley

Ward, William

Krueger, Bill

**Minnesota Correctional Industries**

Subjects: Any proposed legislation which would prohibit or limit the sale of farm machinery manufactured by Minnesota Correctional Industries.

Bablitch, Stephen

**Mutual Savings Bank of Wisconsin, S.A.**

Subjects: Regulation of financial institutions and lending practices; taxation; commercial transactions; housing policies.

Christianson, Peter

Driessen, Anthony

**Nurses Association, Wisconsin**

Subjects: Healthcare and nursing issues that may affect nursing.

Pendergast, Judith

Wagner, Burton

**Physical Therapy Association, Wisconsin**

Subjects: All healthcare and employment issues affecting physical therapy.

Hilbert, Lisa

**Plumbing Manufacturers Institute**

Subjects: Issues affecting plumbing products and supplies including regulation.

Hough, James

**PROFS, Inc.**

Subjects: All matters pertaining to higher education; the University of Wisconsin; and the students and faculty of UW-Madison.

McClain, Mary Lou

**Realtors Association, Wisconsin**

Subjects: Matters affecting Real Estate in Wisconsin.

Malkasian, William

Theo, Michael

Murray, Joe

Fergus, Scott

Staff, Richard

King, Kevin

**Rehabilitation for Wisconsin, Inc.**

Subjects: Legislation and administrative rules impacting on employment, health, residential and other services for individuals with disabilities or who are disadvantaged.

Stuva, Robert D.

**Restaurant Association, Wisconsin**

Subjects: Agriculture, children & youth, commerce & business, consumer affairs, economic development, education, higher education, environment, recycling and conservation; environmental resources, excise & fees, fiscal policies, health, healthcare financing, highways, insurance, labor, etc.

Lump, Edward

Parr, Gail

Kalies, Timothy

Goldman, Robert

**School Psychologists Assoc., Wisconsin**

Subjects: Public Instruction, Department of Regulation & Licensing and Department of Health & Social Services, as well as all legislation and rules affecting children.

Buckley, James

**Scientific Games, Inc.**

Subjects: Lottery legislation.

Hanson, Thomas

**Solid Wastes Management Association, National**

Subjects: Matters concerning solid waste management, including trucking/transportation issues.

Sicula, Paul

**Sprint Communications Company Limited Partnership**

Subjects: Regulation of telecommunications service providers, taxation of such business and services, regulation of business practices, and any related areas.

Gerlach, Chester

**Telephone Association, Wisconsin State**

Subjects: Telecommunication, taxes, administrative rules, all areas that affect telecommunications.

Riordan, Ray

Nelson, Ruthann

**Transportation Union, United**

Subjects: Transportation, taxation and other issues that are of interest to the organization.

Dwyer, Thomas

Becker, Dismas

**Waukesha, City of**

Subjects: Legislation and/or rules that pertain to municipal government administration.

Jablonski, Ann

**Waukesha County**

Subjects: Any legislation or administrative rules affecting counties.

Krahn, David

**WFSI Milwaukee, Inc.**

Subjects: Legislation and rules related to health care and health care organizations' services, reimbursement and employees.

Wilbur, Marjorie

**Wholesale Beer Distributors Assoc., Inc., Wisconsin**

Subjects: All areas affecting the beer industry.

Sheforgen, Thomas

**Wildlife Federation, Wisconsin**

Subjects: Any legislative or administrative actions pertaining to wildlife, hunting, fishing, trapping, conservation, etc.

Cook, Sharon

**Wine and Spirit Institute, Wisconsin**

Subjects: Any function or activity of any branch, department or phase of federal, state or local government; agriculture, outdoors or environment; taxation; regulation of business, finance or insurance, or other topics pertaining to the general public health and welfare.

Wimmer, James

Peshek, Peter

Varda, Anthony

Also available from the Wisconsin Ethics Board are reports identifying the amount and value of time state agencies have spent to affect legislative action and reports of expenditures for lobbying activities filed by the organizations that employ lobbyists.

Sincerely,  
R. Roth Judd  
Executive Director

#### SENATE CLEARINGHOUSE ORDERS

##### **Senate Clearinghouse Rule 92-46**

Relating to sales and use taxes.

Submitted by Department of Revenue.

Report received from agency, February 2, 1993.

Referred to committee on Labor, Revenue and Economic Development, February 4, 1993.

##### **Senate Clearinghouse Rule 92-167**

Relating to child-placing agency compliance with the federal Indian child welfare act.

Submitted by Department of Health and Social Services.

Report received from agency, February 3, 1993.

Referred to committee on Health Care, Human Services and Corrections, February 4, 1993.

##### **Senate Clearinghouse Rule 92-171**

Relating to creation of a long-term disability insurance program.

Submitted by Department of Employee Trust Funds.

Report received from agency, February 3, 1993.

Referred to committee on Housing, Commerce, Government Operations and Cultural Affairs, February 4, 1993.

##### **Senate Clearinghouse Rule 92-187**

Relating to licensure of speech-language pathologists and audiologists.

Submitted by Department of Regulation and Licensing.

Report received from agency, February 3, 1993.

Referred to committee on Health Care, Human Services and Corrections, February 4, 1993.

The Chair, with unanimous consent, asked that the Senate recess until 2:04 P.M..

10:02 A.M.

#### RECESS

The Senate proceeded in a body to the Assembly Chamber to meet in Joint Convention to receive the Budget Message.

#### IN ASSEMBLY CHAMBER

#### IN JOINT CONVENTION

The President of the Senate in the chair.

The committee to await upon the Governor appeared with his excellency the Governor, who delivered his budget message as follows:

Members of the Supreme Court, Constitutional officers, Cabinet members, President Risser, Speaker Kunicki, Distinguished guests.

... And my fellow Wisconsinites.

Earlier this week, I traveled to the nation's capitol. There, I met with President Clinton and my fellow Governors to discuss the challenges that face our nation ... and our respective states. Our discussions were very frank and very revealing.

In presenting by budget message to you today, I am well aware that I am one of the few Governors in America who can stand before a legislature and offer good news.

Together, we made this possible. And together we can take pride in the fact that Wisconsin's Ship of State is in better shape than most. Most states are contemplating spending cuts, many others have to plug holes with tax increases.

But, not Wisconsin.

Under our leadership Wisconsin has not merely weathered a national recession ... but sailed through it with flying colors.

And if we could accomplish this in rough seas, imagine what we can do when the waters are calmer and the wind is at our backs.

Crafting this budget was not an easy task.

Line by line, hour by hour we worked to make the best use of the people's dollars, to cut unnecessary spending, to provide added funds for successful programs.

The most difficult task was paring down budget requests. In the first year, state agencies requested \$840 million more than last year. We went through all of their requests ... And were able to cut that number by \$520 million.

Year after Year, the political pundits predict that the budget cannot be balanced without a tax increase. Year after year, we have proven the pundits wrong.

Once again, it's been done. The budget I present to you today is balanced ... without accounting tricks ... without

digging a hole for the future ... without general tax increases.

In fact, this budget even has a Tax Cut.

We found a way to cut taxes for low and middle income families -- through a single parent tax deduction.

Right now, a single person filing taxes is treated the same, whether it's a single working professional or a single mother with children at home. This new state deduction will offer substantial relief to more than 100,000 Wisconsinites. It will put money back in the pockets of mothers and children ... where it is desperately needed.

Overall, the budget allocates \$30.2 billion in state and federal funds over the next two years.

The largest expenditure in the budget is always devoted to School Aids. Not surprisingly, Medical Assistance has moved into second place, followed by Aid to Local Governments and the UW System.

The document you will receive from me is not a mere compilation of numbers and statistics. This budget will touch the life of every Wisconsinite.

It will affect a working mother in Milwaukee trying to forge a life for her children.

A retired couple in Superior seeking peace and security after a lifetime of working.

A growing child in Sturgeon Bay whose world in Wisconsin will be determined by the action we take today and our vision for the future.

This budget is for them ... and acknowledgement of their hard work ... and a recognition of our responsibility to do the same.

This budget directs Wisconsin State Government to do what every individual ... every family ... and every business in Wisconsin must do -- live within our means.

And as we do it, let's remember what has been achieved. Wisconsin business flourishing. Wisconsin jobs at an all-time high. Wisconsin unemployment is low. Wisconsin home construction and homes sales setting records. Wisconsin exports reaching into the billions.

And all this accomplished while enhancing the quality of life that makes Wisconsin a national leader in economic growth, education, environmental protection, and welfare reform.

Wisconsin is a leader, in no small measure, because we've run state government like a business. Again, we will prove as we have before that running Wisconsin like a business is good business for every citizen of our state.

The principle is plain for all to see. Just as businesses cannot simply respond to their needs by raising prices, governments should not respond to their perceived needs simply by raising taxes.

Because we've controlled state spending, income taxes and sales taxes have remained constant. but the state has no control over local spending ... and property taxes have soared.

And history tells us we can't raise state taxes in the name of property tax relief. It just doesn't work.

In 1911 Wisconsin created the nation's first Income Tax. Governor Francis McGovern was very clear in his purpose at the time. In his message to the legislature, he said: "This legislation should come to the tax payer of Wisconsin not in the form of an additional burden ... but in lieu of (property) taxes."

Did it work? No.

In 1961, the income tax was raised and a three cent sales tax was created for property tax relief. When Governor Gaylord Nelson signed the legislation creating a sales tax, he said: "...This measure earmarks for real property tax relief all revenues raised by the special taxes on consumer purchases."

Did it work? No.

In 1969, the sales tax was raised and the revenue was intended to fund spiraling school costs.

And, in 1982, when the sales tax was raised one cent to five cents, Governor Lee Dreyfus said while signing the bill: "(I am) insuring that at least one cent of sales tax revenue goes to direct property tax relief."

Did it work? No.

The truth is, the only time we controlled property taxes in Wisconsin was in the 1970's, when local spending limits were in place.

43 states have placed limitations on property taxes. In Wisconsin, the state exercises no control over property tax. If property taxes are to be controlled in Wisconsin, we, too, must implement similar limits. Only then will we see results.

As I promised, this budget does control property taxes. It has three basic elements: A Freeze, Funding and Flexibility.

First a freeze. Taxes shouldn't be driven by spending. Every year property taxes go up. Not because the property is more valuable, but because government spends more.

Other tax rates are not based on government's spending habits ... why should the property tax rate be different?

I want to freeze the property tax rate at December 1992 levels. If local governments wish to spend more, they'll have to ask the taxpayers.

My guess is the answer will be no.

We have worked hard on the state level to hold the line on taxes and spending ... to make the tough decisions during tough times. We have learned to live within our



means. It is time for the local governments to do the same.

If we had done this in 1988, the levy this year would be \$587 million dollars lower -- that's 17 percent -- than what it is today.

This is a simple, common sense, workable plan to get a handle on property taxes.

Second, Funding.

Counties told us that court costs drive up local property taxes. My budget relieves counties of 40 percent of the costs of courts borne by property taxpayers and paying for district attorneys and judges.

The state will pay its full share of the costs of General Relief, will give counties flexibility in administering the program and will provide two-year increases for Community Aids, Youth Aids and Probation and Parole Holes.

Cities said they needed an increased and improved tax rate disparity program. We responded. My budget increases funding by 18 percent in Fiscal Year 1995 and takes a city's growth into account.

Rural officials told us they needed help upgrading their infrastructure. My budget creates a rural community improvement program to help them do that. We are increasing Town Aids and picking up more of the costs of road improvements.

I am also creating two new accounts.

One will set aside \$6.2 million dollars for counties to pay for unfunded state mandates. The counties told us they could take tough cost controls if we helped them with mandates ... and allowed them more flexibility with their budgets.

The second account is a new Children's Education Fund.

As I said earlier, the sales tax was created -- and raised twice -- on the premise of providing property tax relief, and funding our schools. It's time to make that premise a reality.

I propose dedicating all sales tax revenue ... and I mean every dime ... to the creation of the Children's Education Fund.

This commits one of our largest and most stable revenue sources to Wisconsin's future: Our Children.

As our economy grows and sales tax receipts grow, so will funding to our primary and secondary schools ... up by \$228 million over the next two years alone.

First a freeze, then funding and third, flexibility.

School districts have repeatedly told us that the state Mediation/Arbitration Law is the biggest unfunded mandate of all. The budget includes reforms to the law, giving local governments more flexibility and control over their budgets.

-- Unilateral arbitration will only be an option if the employer's offer falls short of the inflation rate.

-- Arbitrators must consider local economic conditions and will be allowed to craft a compromise package rather than accepting one offer or the other.

-- And time lines will be imposed, so arbitration cases do not drag on for years.

The people of Wisconsin have made it clear. They want property taxes controlled. My plan accomplishes that with a tax rate freeze, additional funding and flexibility for local governments.

I'm optimistic, that together we can really do something significant in controlling property taxes, and that together we can go before the people with the same pride we all feel when they judge our record in bringing business, jobs, and prosperity to Wisconsin.

Now is the time to build on that success.

We are extending our prosperity by increasing support of minority business incubators in the central city. The best way to help the central city is by helping minority businessmen create jobs.

We are expanding the tourism budget by \$1 million. We know from experience that when we put money into tourism, Wisconsin gets even more out of it.

We are linking Wisconsin to world markets by improving our roads, highways, airports and harbors. We are planning ahead to help soften the blow that new federal environmental regulations will level at state business. The budget enables the Department of Development to counsel small businesses on complying with the Federal Clean Air Act ... and creates a loan program to help small businesses meet the costs of compliance.

In Wisconsin we don't try to just meet goals. We set out to beat them. And we usually do.

We have always been a leader in environmental protection. As new federal mandates are handed down to states, we will find workable ways to implement the federal law, balancing the needs of the environment and industry.

The budget provides funds to monitor and reduce hazardous air emissions in Southeastern Wisconsin to comply with the Federal Clean Air Act.

This budget addresses one of the state's most pressing environmental problems: Non-Point Source Pollution. We are funding Non-Point Source Pollution Programs. The budget also creates a Priority Lake and Watershed Board to prevent pollution in our lakes, rivers and streams.

We're also setting up a new program to clean up sites where agricultural chemicals are mixed and loaded. This will be a great help to farmers and Co-ops across the state.

The budget also provides resources to test drinking water and ensure it is free of harmful substances.

And, my budget identifies additional funds to clean up contamination from leaking petroleum tanks. The budget increases the PECFA Fund to \$100 million to eliminate backlogged clean-up cases and expedite clean-up of newly discovered sites.

By the end of the biennium, Wisconsin will have fully funded its share of the Great Lakes Protection Fund, a regional effort to protect and preserve that tremendous freshwater resource.

Money is not the only resource we are dedicating to preserve and protect our environment we're also providing people.

The budget calls for the Wisconsin Conservation Corps to take on new environment projects.

--WCC work crews will be dispatched to work on local urban riverway and forest restoration projects.

-- Crews will be made available to work on projects sponsored by the 18 private industry councils.

And as we tend to the Health of our environment, we must also tend to the health care needs of our people.

For our elderly, we're expanding funding for elderly nutrition sites ... providing healthy, hot food for Wisconsin's senior citizens.

Wisconsin's Medicaid Program has been recognized by many -- including Financial World Magazine -- as the best-managed in the nation. Our state has a proud tradition of providing high quality care for our citizens in need.

Medical Assistance costs to the state have increased 120% over the last ten years ... while the number of people we are serving has increased only 15%.

If we are to continue providing high quality care, we must insure that our aid goes to those who truly are in need.

We will ask Welfare recipients to see their family doctor before seeing a specialist; We will see that drugs are prescribed properly and not over-used; We will increase audits of Health Care Providers; And we will allow nursing homes to have over-the-counter Aspirin on hand rather than having to seek a prescription for each patient ... a move that will save the state over \$200,000.

And it's only right and reasonable to expect those with adequate financial resources to help pay their health care and nursing home costs. That is why my budget closes loopholes and prevents divestment of wealth.

Of course, we know that sometimes the best medicine is health care in the home.

-- We will add another 900 slots into the COP Program to help elderly and disabled Wisconsin citizens remain in

their homes. This brings the total COP slots to over 13,000 by 1995. That's a 225 percent increase in six years.

-- And we will help 400 residents of centers for the developmentally disabled return to the community to lead more productive lives ... and we are providing the funding to make it possible.

Of course our greatest cost savings will come when we focus on prevention.

I am proposing a family preservation initiative to keep families together in their homes. The budget also includes funds to prevent childhood injuries, provide greater health care for Native Americans, and for pregnant women who need help to break an addiction.

And when we declare that the welfare of our children comes first in Wisconsin, let us not forget the children for whom the word "Welfare" is a way of life. Through no fault of their own the world about them is a desperate place. We must continue our efforts to make our Welfare system a transition ... not a trap. A hand-up ... not a hand-out.

Wisconsin has just received two new waivers. The first will allow Welfare recipients to save up to \$10,000 for education or job training. The second enables an AFDC recipient to own a car that runs.

And I propose that we take Learnfare -- and make it accessible not only to teenage students but to every six-year-old and up, so that responsibility and accountability are not lessons learned in high school but in the very first grade.

And as for those deadbeat dads who bring children into the world and run from them, I say we run their names down. I say we use car registrations and professional licenses. Make them work in a jobs program if they can't find a job. And make our Child Support Laws the toughest in America. When a parent walks away from a child, we are going to walk in and stop that parent in his tracks.

We're also going after those who unfairly take advantage of Wisconsin's Welfare System. I propose to establish an administrative hearing process -- so that those who cheat the system won't get off easy due to overburdened courts.

Just as Wisconsin will continue to lead the way reforming our Welfare System, we will lead the way in reforming our Education System.

This budget not only changes the way we fund education, it changes the way we think about education.

That's why the proposals you read in the Budget Message almost invariably begin with the words "Expand", "Improve", "Create", "Increase", "Establish", "Provide" and "Implement." Let's go down the list:

Put the word "Expand" before our School-To-Work Program that focuses on the needs of the job force and

gives our students the courses and training they'll need to compete.

Put the word "Improve" before safety in schools where we set out to get guns out of the classroom and drugs off the playground by giving school officials the power they need to search out and clamp down on crime.

Put the word "Create" before the Children's Education Fund which will dedicate all sales tax revenues to school and library system aids and offset some of the costs of public education.

Put the word "Increase" before head start funding ... an increase of 90 percent in the state supplement of head start. this increase will allow us to serve 1,100 more kids.

Put the word "Establish" before a pilot program that will enable ten school districts to contract with private organizations for skills, counsel, and help they need to keep up and excel.

Put the word "Provide" before funds to combat truancy in Milwaukee's Public Schools; Before funds to keep Wisconsin's technical colleges the best in the nation; Before funds to keep tuitions at the University of Wisconsin and Wisconsin's fine private colleges and universities affordable to students.

And finally, put the word "Implement" before measures to give the University of Wisconsin System more responsibility and flexibility in managing its own budget.

And we're going to walk into places where children fear to tread. Their playground will stop being a breeding ground for drugs.

We're going to restore discipline to our classrooms. Students hitting teachers will be slapped with a stiff penalty. Lockers in school will no longer be an armory for weapons.

And police will be given the help they need to let juvenile offenders know that criminals of any age will be caught, prosecuted, and put where they belong. I won't settle for anything less for Wisconsin's children.

This is the budget proposal. It's responsible, it's balanced, it doesn't push the burden on to future Governors and Legislators.

This is my budget. Now, I'm turning it over to you.

And as you pour over the proposals, line by line, hour by hour, keep in mind the citizens of Wisconsin for whom this budget was prepared.

They deserve a tax cut. They demand property tax control. They want good jobs, a healthy environment, reasonable health care costs, good schools, and safe streets.

They have balanced their checkbooks and lived within their means. They expect no less from us.

Remember something else as well. Remember that I want to be your partner in this process. My door is open to you. I want to work with you so that the budget that reaches my desk this summer is one that we can all support.

Neither party has a monopoly on good ideas. Wisconsin is known as a leader in Economic Development, Education, Environmental Protection and Welfare Reform. Let's also be known as leaders for bi-partisanship.

2:04 P.M.

The Senate reconvened.

Senator Helbach, with unanimous consent, asked that the Senate return to the fourth order of business.

#### COMMITTEE REPORTS

The joint committee on Finance reports and recommends:

##### Senate Bill 44

An act relating to state finances and appropriations, constituting the executive budget act of the 1993 legislature, and making appropriations.

By request of Governor Tommy G. Thompson.

Introduction:

Ayes, 16 -- Senators George, Lekan, Chvala, Andrea, Jauch, Stitt, Weeden and Farrow; Representatives Linton, Wineke, Holperin, Hubler, Coggs, Krug, Panzer and Brancel;

Noes, 0 -- None.

Read first time and referred to joint committee on Finance.

Gary R. George  
Co-chair

Barbara J. Linton  
Co-chair

The Chair, with unanimous consent, asked that the Senate adjourn until 10:00 A.M. Tuesday, February 9.

2:05 P.M.