

# Ninetieth Regular Session

WEDNESDAY, December 16, 1992

The chief clerk makes the following entries under the above date.

Lloyd Kincaid  
Chairman

## PETITIONS AND COMMUNICATIONS

State of Wisconsin  
Department of Administration  
December 4, 1992

To the Honorable the Legislature:

Chapter 34, Laws of 1979, requires that when the Department of Administration maintains an office in Washington, D.C., for the purpose of promoting federal/state cooperation, it should submit a report detailing the activities of the office and reporting the status of federal legislation of concern to the Legislature and other state agencies (Wis. Stats. 16.548(2)).

The report for the period July 1, 1992, through September 30, 1992, is attached.

Sincerely,  
James R. Klauser  
Secretary

State of Wisconsin  
Department of Revenue  
Mining Investment and Local Impact Fund Board  
December 1, 1992

To the Honorable the Legislature:

Enclosed is an Order of the Mining Investment and Local Impact Fund Board Adopting an Emergency Rule relating to administration of notice of intent period payments as created by 1991 Wisconsin Act 259. A copy of this emergency rule is being sent to you pursuant to the requirements specified in s. 227.24 (3), Stats. A certified copy of the order will be filed in the Office of the Secretary of State and the Office of the Revisor of Statutes as required by s. 227.20, Stats.

This emergency rule will become effective on December 14, 1992 after publication in the official state newspaper. It will remain in effect for 150 days after publication, when a permanent rule should be in place.

Copies of this letter and the emergency rule order are also hereby being transmitted to the Chief Clerk of the Senate and of the Assembly with the request that the order, or a notice of it, be published in the Journal of each house to make the rule known to persons who will be affected by it.

Sincerely,

## SENATE CLEARINGHOUSE ORDERS

The committee on Tourism, Commerce, Labor, Veterans' and Military Affairs reports and recommends:

### Senate Clearinghouse Rule 92-132

Relating to specifying the transitional treatment services for nervous or mental diseases or alcoholism or other drug abuse problems that health insurance must cover.

No action taken.

### Senate Clearinghouse Rule 92-103

Relating to pari-mutuel racing and wagering in Wisconsin.

No action taken.

Jerome Van Sistine  
Chair

State of Wisconsin  
Revisor of Statutes Bureau

December 8, 1992

To the Honorable the Legislature:

The following rules have been published and are effective:

Clearinghouse Rule 89- 8 effective February 1, 1990.

Clearinghouse Rule 90- 44 effective January 1, 1991.

Clearinghouse Rule 90- 48 effective January 1, 1991.

Clearinghouse Rule 90- 72 effective November 1, 1990.

Clearinghouse Rule 90-186 effective February 1, 1991.

Clearinghouse Rule 90-187 effective November 1, 1991.

Clearinghouse Rule 90-202 effective July 1, 1991.

Clearinghouse Rule 90-203 effective July 1, 1991.

Clearinghouse Rule 90-211 effective July 1, 1991.

Clearinghouse Rule 90-253 effective August 1, 1991.

Clearinghouse Rule 90-255 effective August 1, 1991.

Clearinghouse Rule 90-256 effective August 1, 1991.

Clearinghouse Rule 91- 2 effective March 1, 1992.

Sincerely,  
GARY L. POULSON  
Deputy Revisor

The chief clerk makes the following entries under the above date.

COMMITTEE REPORTS

The committee on Urban Affairs, Environmental Resources and Elections reports and recommends:

Governor's 1993 Oil Overcharge Plan which describes the manner in which the State of Wisconsin will use \$3,379,416 of Stripper XII monies, plus interest.

Concurrence as amended:

Ayes, 4 -- Senators Burke, Cowles, Adelman and Decker;

Noes, 2 -- Senators Stitt and Chvala.

Brian Burke  
Chair

PETITIONS AND COMMUNICATIONS

State of Wisconsin  
Legislative Audit Bureau

December 18, 1992

To the Honorable the Legislature:

We have completed an evaluation of the State's apprenticeship program, as requested by the Joint Legislative Audit Committee. Our audit was prompted by concerns about the adequacy of the training provided apprentices in construction trade apprenticeship programs operated by the Association of Builders and Contractors (ABC), an organization that consists almost exclusively of nonunion employers.

We analyzed a number of components of the ABC apprenticeship training program and the traditional Joint Apprenticeship Committee (JAC) training program, including classroom instruction, on-the-job training and supervision, and wages paid to apprentices. Overall, we found there are significant differences between the two programs. However, because there are no objective measures by which to analyze the quality of the apprentices trained, we were unable to conclude that ABC apprentices are less well-trained than their JAC counterparts. Further, we identified numerous instances in which both programs failed to comply with minimum state standards.

We did, however, identify problems unique to the ABC program. For example, the ABC electrical curriculum is acknowledged to be deficient in some areas; the largest ABC contractor was found to have violated requirements governing the supervision of apprentices; and a controversial wage policy that set ABC apprentice wage rates below JAC rates was recently changed by the Bureau of Apprenticeship Standards.

We also found that despite numerous attempts to increase the number of female and minority apprenticeships over the last 20 years, little progress has been made. At the time of our review, 1 percent of ABC apprentices were female or members of minority groups.

For JAC programs, the minority and female participation rates were 4 percent and 2 percent, respectively.

We appreciate the courtesy and cooperation extended to us by staff in the Department of Industry, Labor and Human Relations; the Board of Vocational, Technical and Adult Education; and the many representatives of the ABC and JAC programs with whom we spoke. The Department's response is Appendix III.

Sincerely,  
Dale Cattanach  
State Auditor

SENATE CLEARINGHOUSE ORDERS

The committee on Aging, Banking, Communications and Taxation reports and recommends:

Senate Clearinghouse Rule 92-129

Relating to collection agencies.  
No action taken.

Senate Clearinghouse Rule 92-12

Relating to the lottery tax credit.  
No action taken.

Senate Clearinghouse Rule 92-36

Relating to the apportionment of net business incomes of interstate railroads, sleeping car companies and car line companies.  
No action taken.

Senate Clearinghouse Rule 92-108

Relating to value subject to real estate transfer fee.  
No action taken.

Senate Clearinghouse Rule 91-196

Relating to the state historic rehabilitation tax credits program.  
No action taken.

Senate Clearinghouse Rule 92-63

Relating to sales and use taxes.  
No action taken.

Senate Clearinghouse Rule 92-117

Relating to the administration of the lottery tax credit.  
No action taken.

Russell D. Feingold  
Chair

The committee on Transportation and Utilities reports and recommends:

Senate Clearinghouse Rule 91-117

Relating to the length of automobile and boat haulways and saddlemount combinations.  
No action taken.

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**Senate Clearinghouse Rule 92-141**

Relating to commercial driver license waivers.  
No action taken.

**Senate Clearinghouse Rule 92-152**

Relating to the breath alcohol testing, approval and permit program.  
No action taken.

**Senate Clearinghouse Rule 92-161**

Relating to rural and small urban area public transportation assistance program.  
No action taken.

Thomas Barrett  
Chair