

STATE OF WISCONSIN

Senate Journal

Ninetieth Regular Session

10:00 A.M.

Thursday, April 30, 1992

The senate met.

The senate was called to order by Fred A. Risser, President of the Senate.

The Chair, with unanimous consent, asked that the calling of the roll be dispensed with.

EXECUTIVE COMMUNICATIONS

State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 92** in its entirety. This bill would create a public information program to raise awareness of the Wisconsin Election Campaign Fund (WECF) and to publicize and promote the \$1 check-off designation found on state income tax returns. The intent is to increase the amount of public funds made available for campaign financing. The campaign fund receives its revenues from the general fund, based on the number of tax return check-offs authorizing such a transfer.

This bill would allow the State Elections Board to set aside for promotion up to three percent of the amount transferred to the campaign fund each year, and the program would run until FY96.

I am vetoing this bill because the concerns raised with the two previous bills (1988 **Assembly Bill 10**, 1987 **Assembly Bill 621**) have not been addressed.

-Initially, the transfer would reduce the funds available for grants to candidates.

-Given the low participation in the check-off program in the past, it is not clear that this publicity program would be successful in generating a favorable response.

-The program would be hampered by its very small budget.

-Any success that does occur will be at the expense of the general fund.

For these reasons I am vetoing **Senate Bill 92**.

Respectfully,
TOMMY G. THOMPSON
Governor

State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 203** in its entirety. This bill provides that any emergency rule which takes effect after the bill would become law would remain in effect for only 60 days rather than the current 150 days. The Joint Committee for Review of Administrative Rules (JCRAR) could extend the effective period of the emergency rule by as much as 215 days.

Agencies are concerned that it is virtually impossible to put a permanent rule into effect within 60 days. Most emergency rules have a life beyond 60 days, some requiring more than the current 150 days and most becoming permanent in the end. An estimate of the average amount of time needed to promulgate a permanent rule is 180 days. Under this bill any emergency rules promulgated will automatically require extension requests to JCRAR. It seems more appropriate to have JCRAR make the extension decision based on some experience with the rule's impact.

I also feel that it is preferable to have the timelines for promulgating emergency and permanent rules be better coordinated rather than becoming more cumbersome.

Because **Senate Bill 203** would require more paperwork for both the agencies and the legislative staff and goes in the opposite direction of better coordination, I am vetoing the bill in its entirety.

Respectfully,
TOMMY G. THOMPSON
Governor

State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 262** in its entirety. This bill would extend collective bargaining to certain academic staff of the University of Wisconsin System.

I am vetoing the bill because in the 1985-87 budget bill (Act 29), UW academic staff were given statutory governance authority similar to that of the faculty. This authority makes academic staff active participants in the immediate governance and policy development of each institution--privileges not currently extended to other state employees.

The Board of Regents believes that collective bargaining is incompatible with the shared governance traditions of the University of Wisconsin. I concur, and

would further add that collective bargaining would interfere with the flexibility and control needed by the Board of Regents to effectively manage the UW system.

In addition, I recently created the Governor's Commission on UW System Compensation and have directed the commission to, among other things, review the effectiveness of the current process for determining UW faculty and staff compensation, review the process used by other states to establish salaries, and examine alternative approaches to determining faculty and academic staff compensation. I look forward to receiving the commission's recommendations this fall.

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 414** in its entirety. This bill modifies the postsecondary enrollment options program by exempting school districts from payment for courses taken for high school credit at an institution of higher education which are comparable to courses offered in the school district. While I support the policy change, I am vetoing this bill because language passed in the budget adjustment bill (**Senate Bill 483**) addresses the same issue.

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 426** in its entirety. This bill provides that the exemption from Educational Approval Board regulation applies only to nonprofit schools that are tax-exempt institutions within this state and that do not offer degree programs or that offer programs leading to degrees at the baccalaureate or higher level. Currently the Educational Approval Board regulates all private, for-profit schools that offer vocational, technical or degree courses to Wisconsin residents. This bill would make a new category of educational institutions accountable to state regulations, as applied by the Educational Approval Board.

I am vetoing this bill because there does not appear to be sufficient justification for this increased regulatory authority. Schools potentially affected by this bill have an excellent record of service to their students and the need for additional state regulatory control is unclear at this time.

Respectfully,
TOMMY G. THOMPSON
Governor

State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

I am vetoing **Senate Bill 511** in its entirety. This bill increases the indemnity payment an owner of commercially-raised deer may receive when the deer are condemned and slaughtered to prevent the spread of bovine tuberculosis. Indemnities may be paid by the Department of Agriculture, Trade and Consumer Protection for deer slaughtered retroactive to January 1, 1992.

Also, the bill creates a Department of Natural Resources' (DNR) venison retailer permit. The permit is required for those who possess, purchase or transport venison from a commercial deer farm for the purpose of selling venison to consumers and those that sell such venison to consumers. Additionally, **Senate Bill 511** creates an annual commercial deer farm license issued by the DNR. Finally the bill requires deer farm licensees to submit quarterly information to the DNR on the sale, purchase and transfer of commercial deer.

I am vetoing **Senate Bill 511** in its entirety because I am acting on identical legislation as part of **Senate Bill 483**.

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 28, 1992

To the Honorable, the Senate:

The following bills, originating in the senate, have been approved, signed and deposited in the office of the Secretary of State:

Senate Bill	Act No.	Date Approved
236-----	246-----	April 27, 1992
443-----	247-----	April 27, 1992
89-----	251-----	April 27, 1992
312-----	252-----	April 27, 1992
402-----	253-----	April 27, 1992
217-----	254-----	April 27, 1992
378-----	255-----	April 27, 1992

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 28, 1992

To the Honorable, the Senate:

The following bills, originating in the senate, have been approved, signed and deposited in the office of the Secretary of State:

Senate Bill	Act No.	Date Approved
577-----	256-----	April 28, 1992

Respectfully,
TOMMY G. THOMPSON

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Governor
State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

The following bills, originating in the senate, have been approved, signed and deposited in the office of the Secretary of State:

Senate Bill	Act No.	Date Approved
240-----	260-----	April 28, 1992
366-----	262-----	April 28, 1992

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 29, 1992

To the Honorable, the Senate:

The following bills, originating in the senate, have been approved, signed and deposited in the office of the Secretary of State:

Senate Bill	Act No.	Date Approved
197-----	276-----	April 29, 1992
308-----	277-----	April 29, 1992
397-----	278-----	April 29, 1992
399-----	279-----	April 29, 1992
404-----	280-----	April 29, 1992
415-----	281-----	April 29, 1992
470-----	282-----	April 29, 1992
485-----	283-----	April 29, 1992

Respectfully,
TOMMY G. THOMPSON
Governor
State of Wisconsin
Office of the Governor

April 28, 1992

To the Honorable, the Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint JOHN BUDZINSKI of Whitefish Bay, as a member of the University of Wisconsin System Board of Regents pursuant to the statute governing, to serve for the term ending May 1, 1999.

Respectfully,
Tommy Thompson
Governor

Read and referred to committee on Higher Education.

State of Wisconsin
Office of the Governor

April 28, 1992

To the Honorable, the Senate:

I am pleased to nominate and with the advice and consent of the Senate, do appoint KATHLEEN J.

HEMPEL of Green Bay, as a member of the University of Wisconsin System Board of Regents pursuant to the statute governing, to serve for the term ending May 1, 1999.

Respectfully,
Tommy Thompson
Governor

Read and referred to committee on Higher Education.

SENATE CLEARINGHOUSE ORDERS

Senate Clearinghouse Rule 91-11

Relating to the standards for the operation of licensed establishments operating as booth rental establishments.

Submitted by Department of Regulation and Licensing.

Withdrawn by agency, April 28, 1992.

Senate Clearinghouse Rule 91-91

Relating to the municipal clean drinking water grant program.

Submitted by Department of Natural Resources.

Report received from agency, April 28, 1992.

Referred to committee on Urban Affairs, Environmental Resources and Elections, April 30, 1992.

Senate Clearinghouse Rule 92-17

Relating to the time period for reviewing and making a determination on credential applications.

Submitted by Department of Regulation and Licensing.

Report received from agency, April 28, 1992.

Referred to committee on Housing, Government Operations and Cultural Affairs, April 30, 1992.

Senate Clearinghouse Rule 92-48

Relating to administration of forestry grants and aids.

Submitted by Department of Natural Resources.

Report received from agency, April 28, 1992.

Referred to committee on Urban Affairs, Environmental Resources and Elections, April 30, 1992.

Senate Clearinghouse Rule 92-57

Relating to allowing the operation of double bottoms and certain other vehicles on the specified highways.

Submitted by Department of Transportation.

Report received from agency, April 28, 1992.

Referred to committee on Transportation and Utilities, April 30, 1992.

Senator Risser, with unanimous consent, asked that the Senate adjourn until 10:00 A.M. Tuesday, May 5.

10:01 A.M.